Cambridge IGCSE®

Modern World History

Option B: The 20th century
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### CORE CONTENT OPTION B

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International Relations since 1919

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A) It will help you to learn the content

Is your main worry when you prepare for an exam that you won't know enough to answer the questions? Many people feel that way and it is true that there is a lot to learn in Cambridge IGCSE History. This book covers the Option B 20th century route for the Cambridge IGCSE syllabus. You will need good knowledge of the main events and the detail. This book will help you acquire both.

The author text explains all the key content clearly and comprehensively. But it does not just drone on about one thing after another. It helps you understand and investigate issues and establish links and relationships between topics.

It's full of brilliant sources. History is at its best when you can see what real people said, did, wrote, sang, watched on film, laughed about, cried over, and got upset about. Sources can really help you to understand the story better and remember it because they help you to see the big concepts and ideas in terms of what they meant to individuals at the time.

The Factfiles (key events) and Profiles (key people) are packed with hard facts and examples to use in your own work to support your arguments.

We use lots of diagrams and timelines. These help you to visualise, understand and remember topics. We also encourage you to draw your own diagrams — that is an even better way to learn.

Think!

Many of the Focus Tasks deal with quite big issues that you will find easier if you have thought things through beforehand. So the Think! feature is designed to prepare you for the Focus Tasks. Sometimes they are literally steps en route to a Focus Task as in Chapter 4; at other times they simply ask you to think about an issue that is particularly important for understanding the period better.

There are Revision Tips. If the content seems overwhelming to you and you just don’t know where to start this gives you an achievable target — just a couple of key points on each topic to identify and remember. Think of it as a ‘First Aid’ kit.

Keywords. Every subject and topic has its own vocabulary. If you don’t know what these words mean you won’t be able to write about the subject. So for each chapter we have provided a keyword list. These are the kind of words or terms that could be used in sources or an exam question without any explanation so you need to be able to understand them and use them confidently in your writing. They are all defined in the glossary on page 000. But we also want you to create your own keyword list — in a notebook or on your phone, write down each word with your own definitions.

Finally there is a content Summary at the end of every chapter or Key Question. This condenses all the content into a few points, which should help you to get your bearings in even the most complicated content.
Focus Task
How did the Bolsheviks consolidate their rule?
It is January 1924. Lenin is dead. Your task is to look back at the measures he used to consolidate Bolshevik rule.
1. Draw a timeline from 1917 to 1924, and mark on it the events of that period mentioned in the text.
2. Mark on the timeline:
   a) one moment at which you think Bolshevik rule was most threatened
   b) one moment at which you think it was most secure.
3. Write an explanation of how the Bolsheviks made their rule more secure. Mention the following:
   ♦ the power of the Red Army
   ♦ treatment of opposition
   ♦ War Communism
   ♦ the New Economic Policy
   ♦ the Treaty of Brest-Litovsk
   ♦ the victory in the Civil War
   ♦ the promise of a new society
   ♦ propaganda.

B) It will help you to apply what you learn
The second big aim of this book is to help you to work with the content and think about it so that you are ready to apply what you learn. This is not an easy task. You will not suddenly develop this skill. You need to practice studying an issue, deciding what you think, and then selecting from all that you know the points that are really relevant to your argument.

The main way we help you with this is through the Focus Tasks.
The title is a Focus Point or Key Question from the Cambridge IGCSE syllabus. Every Focus Point has its own Focus Task.

Often we ask you to create a comparative or a summary chart or timeline as in this example. The completed chart will also be perfect for revision purposes.

They help you to apply your knowledge. One of the most important skills in history is the ability to select, organise and deploy (use) knowledge to answer a particular question.

The structure of the task helps you to focus on what is important and ignore what is not. There are bullet points or charts to help you to organise your thinking.

And remember, to help you further, most Focus Tasks have a linked Revision Tip that gives you a more basic target—just a couple of key points that you will be able to apply in your answers.

Revision Tip

C) It helps you prepare for your examination
If you read all the text and tackled all the Focus Tasks in this book we are sure you would also find you were well prepared for the challenges of the exam, but you will probably also want something more exam-focused—you will want to see the kind of questions you will face in an exam and how you might go about answering them.

Exam Focus appears on page 168 (for the core content) and page 316 (for the depth studies). These pages take you step by step through the exam requirements for Paper 1 and Paper 2, and show you the kinds of questions you might be asked. We also analyse and comment on some sample answers that help you to see what a good answer might look like.

Exam Practice. At the end of every chapter there are some exam-style questions for you to practise. And in the Exam Focus sections there are plenty more examples of structured essays like in Paper 1 and questions on prescribed topics with sources and information like in Paper 2.

Source Analysis. Sources are an integral part of history. Historians use them to write history. We have used them to add colour and human detail to the stories of Modern World History. In Paper 2 of Cambridge IGCSE History you will also have to use sources to examine an issue when you will need to evaluate sources. So dotted throughout this book are Source Analysis questions that help you to evaluate sources—for example, thinking about their message, their purpose or their usefulness for a particular line of enquiry.
Text acknowledgements

Acknowledgements Laszlo Beke: extracts from A Student’s Diary: Budapest October 16 -
November 1, 1956 (Hutchinson, 1957); Countee Cullen: ‘For A Lady I Know’ from On These I
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I Shall Bear Witness: The Diaries of Victor Klemperer, 1931-1941, Vol.1 (Phoenix, 1999), 

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publisher will be pleased to make any necessary revisions at the earliest opportunity.

Page 47, Source 12: the original caption was ‘KEEPING HER GOING’ Doctors Eden and Delboe. 
‘I’m afraid her constitution isn’t all it should be, but we mustn’t give up hope yet.’
Core Content:
Option B The 20th century: International Relations since 1919
The Inter-War Years, 1919–39

PART 1

1918

The First World War

1919

Post-war crises

Jan 1920
The League of Nations starts work. Its task is to sort out disputes between countries fairly.

Jan–June 1919
The Paris Peace Conference: Allied leaders meet and draw up the Treaty of Versailles and other peace treaties.

1921
1922
1923

1924
1925
1926
1927
1928
1929

Improving international relations

1925
The Locarno Treaties: Germany appears to accept the Treaty of Versailles

1926
Germany joins the League of Nations

1928
The Kellogg–Briand Pact: most nations agree not to go to war to settle their disputes

Oct 1929
The Wall Street Crash leads to a worldwide economic depression

1923
Crisis in Germany as France invades the Ruhr and inflation makes money worthless

Focus

Chapters 1–3 of this book cover a turbulent period of European history. After the trauma of the First World War, citizens of European countries were hoping for peace, prosperity and calm. Instead they got revolutions, economic depression, international disputes, dictatorships, and in the end a Second World War. How did this happen?

In Part 1:

✦ You will examine the peace treaties at the end of the First World War and consider whether they were fair (Chapter 1). Some would say that the peace treaties created problems for the future; others that they were the fairest they could have been given the very difficult situation after the First World War.

✦ The League of Nations was set up in 1920 to prevent war between countries. In Chapter 2 you will evaluate its successes (it did have many) and its failures (which tend to be remembered rather more than the successes) and reach your own view on how we should remember the League – as a success or a failure or something between.

✦ Finally in Chapter 3 you will examine the events of the 1930s which finally tipped Europe back into war. It is common to blame Hitler and his foreign policy for this slide to war but this chapter will help you to reach a balanced view that sees what other factors played a part.

The events in this chapters overlap in time. The timeline below gives you an overview of the main events you will be studying. It would be helpful if you made your own copy and added your own notes to it as you study.
THE RECKONING.

Pan-German. "Monstrous, I call it. Why, it's fully a quarter of what we should have made them pay, if we'd won."
Were the peace treaties of 1919–23 fair?

FOCUS POINTS

- What were the motives and aims of the Big Three at Versailles?
- Why did all the victors not get everything they wanted?
- What was the impact of the peace treaty on Germany up to 1923?
- Could the treaties be justified at the time?

However long or violent a war is, eventually the opposing sides must make peace. But because war is destructive and leaves a bitter legacy, the peacemaking after a long conflict can be the hardest job of all.

The people who had that role in 1919 had a particularly hard task. The First World War involved more countries, using more powerful weapons, causing greater casualties and physical destruction, than any war before it. The war had bankrupted some countries. It led to revolutions in others. There was bitterness and resentment.

In this post-war atmosphere almost everyone agreed that part of the job of the peacemakers was to avoid another war like it – but no one agreed how to do that.

Any treaty is a balancing act. The peacemakers have to keep the victors happy but ensure that the defeated country accepts the terms of the peace. Was it really possible to produce a treaty which all sides would have seen as fair? That’s the key question you will have to think about in this chapter.

You are going to investigate what happened when these peacemakers got together to draw up the peace treaties.

You will focus on

- what the peacemakers were hoping to achieve
- how they worked
- what they decided
- why they decided it.

Then you will reach conclusions about the key question – how ‘fair’ were the treaties they came up with, which means thinking about:

- whether people at the time thought the treaties were fair and why or why not
- whether historians (with the benefit of hindsight) think they were fair.

And remember...

the peace process was not just about Germany. Between 1919 and 1923 the peacemakers drew up four treaties (one for each of the defeated powers) although in this chapter you are going to focus most on the Treaty which dealt with Germany: the Treaty of Versailles.

This British cartoon was published in 1919 shortly after the terms of the Treaty of Versailles had been announced. A German man is holding the treaty terms saying that Germany has to pay for the damage caused by the war.

1. Does he think the Treaty is fair? Why or why not?
2. Does the cartoonist think the Treaty is fair? Why or why not?
3. What is the message of this cartoon?
High hopes for peace

Looking back it may seem that the peacemakers in 1919 had an impossible job. But that is not how people saw it at the time. There was great optimism. One of the main reasons for these high hopes was the American President Woodrow Wilson.

In 1918 Wilson made a speech outlining Fourteen Points (see Factfile), which were to be the guidelines for a just and lasting peace treaty to end conflict.

When he arrived in Europe for the Paris Peace Conference, Wilson was seen almost as a saintly figure. Newspaper reports described wounded soldiers in Italy trying to kiss the hem of his cloak and in France peasant families kneeling to pray as his train passed by.

Wilson’s ideas

How did Wilson think the peacemakers could build a better and more peaceful world?

- **Don’t be too harsh on Germany.** Wilson did believe Germany should be punished. But he also believed that if Germany was treated harshly, some day it would recover and want revenge. He was also concerned that extremist groups, especially communists, might exploit Germans’ resentment and communists might seize power in Germany as they had in Russia in 1917.

- **Strengthen democracy in defeated countries.** For Wilson the key to peace in Europe was to strengthen democracy in the defeated nations so that their people would not let their leaders cause another war.

- **Give self-determination to small countries that had once been part of the European empires.** He wanted the different peoples of eastern Europe (for example, Poles, Czechs and Slovaks) to rule themselves rather than be part of Austria-Hungary’s empire.

- **International co-operation.** Wilson also believed that nations should co-operate to achieve world peace. This would be achieved through a ‘League of Nations’. Wilson believed this was the most important of his Fourteen Points.

You can see from these principles that Wilson was an idealist. However he was not a politician who could be pushed around. For example, he refused to cancel the debts owed to the USA by Britain and its Allies so that he could put pressure on them to accept his ideas.

Focus Task

What were the motives and aims of the Big Three at Versailles?

Using the information and sources on pages 6-9, fill out a chart like the one below summarising the aims of the three leaders at the Paris Peace Conference. Leave the fifth column blank. You will need it for a later task.

<table>
<thead>
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<th>Leader</th>
<th>Country</th>
<th>Attitude towards Germany</th>
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<td></td>
</tr>
<tr>
<td>Clemenceau</td>
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Revision Tip

Your completed chart should be perfect for revision on this topic. The basic requirement is to be sure you can name:

- each of the Big Three
- one priority for each of them at the peace talks
- two issues that they disagreed about.
Source Analysis

1. Study the main features of Source 1. Who is making the soup? Who is helping him? What are they adding to the mix? What is already in there?

2. Would you say Source 2 is optimistic about the prospects for peace? Make sure you can explain your answer by referring to specific features of the cartoon.

Factfile

THE FOURTEEN POINTS
(a summary)

1. No secret treaties.
2. Free access to the seas in peacetime or wartime.
3. Free trade between countries.
4. All countries to work towards disarmament.
5. Colonies to have a say in their own future.
6. German troops to leave Russia.
7. Independence for Belgium.
9. Frontier between Austria and Italy to be adjusted.
10. Self-determination for the peoples of eastern Europe (they should rule themselves and not be ruled by empires).
11. Serbia to have access to the sea.
12. Self-determination for the people in the Turkish empire.
13. Poland to become an independent state with access to the sea.
14. League of Nations to be set up.

Factfile

The Paris Peace Conference, 1919–20

- The Conference took place in the Palace of Versailles (a short distance from Paris).
- It lasted for twelve months.
- Thirty-two nations were supposed to be represented, but no one from the defeated countries was invited.
- Five treaties were drawn up at the Conference. The main one was the Treaty of Versailles, which dealt with Germany. The other treaties dealt with Germany’s allies (see Factfile on page 19).
- All of the important decisions on the fate of Germany were taken by Clemenceau (Prime Minister of France), Lloyd George (Prime Minister of Britain) and Wilson (President of the USA) who together were known as ‘The Big Three’.
- The Big Three were supported by a huge army of diplomats and expert advisors, but the Big Three often ignored their advice.
Did everyone share Wilson’s viewpoint?

Not surprisingly, when Wilson talked about lasting peace and justice other leaders agreed with him. After all, who would want to stand up in public and say they were against a just and lasting peace!

However, many were doubtful about Wilson’s ideas for achieving it. For example, ‘self-determination’; it would be very difficult to give the peoples of eastern Europe the opportunity to rule themselves because they were scattered across many countries. Some people were bound to end up being ruled by people from another group with different customs and a different language. Some historians have pointed out that while Wilson talked a great deal about eastern and central Europe, he did not actually know very much about the area.

There were other concerns as well. So let’s look at the aims and views of the other leaders at the Paris Peace Conference: David Lloyd George (from Britain) and Georges Clemenceau (from France).

Did Lloyd George agree with Wilson?

In public Lloyd George praised Wilson and his ideas. However, in private he was less positive. He complained to one of his officials that Wilson came to Paris like a missionary to rescue the European savages with his little sermons and lectures.

He agreed with Wilson on many issues, particularly that Germany should be punished but not too harshly. He did not want Germany to seek revenge in the future and possibly start another war.

Like Wilson, he was deeply concerned that a harsh treaty might lead to a communist revolution like the one in Russia in 1917. He also wanted Britain and Germany to begin trading with each other again. Before the war, Germany had been Britain’s second largest trading partner. British people might not like it, but the fact was that trade with Germany meant jobs in Britain.

However, unlike Wilson, Lloyd George had the needs of the British empire in mind. He wanted Germany to lose its navy and its colonies because they threatened the British empire.

**Source 2**

We want a peace which will be just, but not vindictive. We want a stern peace because the occasion demands it, but the severity must be designed, not for vengeance, but for justice. Above all, we want to protect the future against a repetition of the horrors of this war.

Lloyd George speaking to the House of Commons before the Peace Conference.

**Source 3**

If I am elected, Germany is going to pay . . . I have personally no doubt we will get everything that you can squeeze out of a lemon, and a bit more. I propose that every bit of [German-owned] property, movable and immovable, in Allied and neutral countries, whether State property or private property, should be surrendered by the Germans.

Sir Eric Geddes, a government minister, speaking to a rally in the general election campaign, December 1918.

**Source Analysis**

1. In what ways are Sources 2 and 3 different?
2. Are there any ways in which they are similar?
Pressures on Lloyd George

Lloyd George faced huge public pressures at home for a harsh treaty (see Source 2). People in Britain were not sympathetic to Germany in any way. They had suffered over 1 million casualties in the fighting as well as food shortages and other hardships at home. They had been led by anti-German propaganda for four years. They had also seen how Germany had treated Russia in 1918 when Russia surrendered. Under the Treaty of Brest-Litovsk Germany had stripped Russia of 25 per cent of its population and huge areas of Russia’s best agricultural land.

Lloyd George had just won the 1918 election in Britain by promising to ‘make Germany pay’, even though he realised the dangers of this course of action. So Lloyd George had to balance these pressures at home with his desire not to leave Germany wanting revenge.

Think!

One of the ideas put forward at the Paris Conference was that Germany should lose some of its key industrial areas. How would you expect Lloyd George to react to a proposal like this? You could present your answer as a short speech by Lloyd George or in a paragraph of text.

Did Clemenceau agree with Wilson?

In public, Clemenceau of course agreed with Wilson’s aim for a fair and lasting peace. However, he found Wilson very hard to work with. While he did not publicly criticise the Fourteen Points, Clemenceau once pointed out that even God had only needed Ten Commandments!

The major disagreement was over Germany. Clemenceau and other French leaders saw the Treaty as an opportunity to cripple Germany so that it could not attack France again.

Pressures on Clemenceau

France had suffered enormous damage to its land, industry, people — and self-confidence. Over two-thirds of the men who had served in the French army had been killed or injured. The war affected almost an entire generation.

By comparison, Germany seemed to many French people as powerful and threatening as ever. German land and industry had not been as badly damaged as France’s. France’s population (around 40 million) was in decline compared to Germany’s (around 75 million).

The French people wanted a treaty that would punish Germany and weaken it as much as possible. The French President (Poincaré) even wanted Germany broken up into a collection of smaller states, but Clemenceau knew that the British and Americans would not agree to this.

Clemenceau was a realist and knew he would probably be forced to compromise on some issues. However, he had to show he was aware of public opinion in France.

Think!

Here are some extracts from the demands made by France before the Peace Conference started:

a) German armed forces to be banned from the bank of the River Rhine (which bordered France).

b) Germany to pay compensation for damage done by German forces in lands they occupied during the war.

c) Germany’s armed forces to be severely limited.

Which of these terms do you think made it into the final Treaty? Give each term a percentage chance and keep a note of your guesses. You will find out if you were right later in the chapter.
How did the peace-making process actually work?

In theory, the major issues like borders and reparations (compensation for war damage) were discussed in detail by all the delegates at the conference (see Source 4) – over 32 leaders with all their officials and advisers! As Source 5 shows, it quickly became impossible to consult everyone.

**Source 4**

An official painting showing the delegates at the Paris Peace Conference at work.

**Source Analysis ▲**

Study Source 4 carefully and then discuss these questions.

1. Why was this picture published?
2. What impression was it trying to give of the conference and the delegates?
3. After studying Source 4 and the other information in this section, do you think the impression is accurate? Make sure you can explain your view.
4. If you were using this image to introduce a documentary on the Treaty of Versailles, what main points would you make in the commentary that the viewer would hear?

**Source 5**

‘Wilson the Just’ quickly disappointed expectations. Everything about him served to disillusion those he dealt with. All too soon the President was qualifying the Fourteen Points with ‘Four Principles’ and modifying them with ‘Five Particulars’. Finding that one principle conflicted with another, he made compromising declarations about both. The Big Three abandoned Wilson’s principle of open covenants openly arrived at, consulting others only when they needed expert advice. They were occasionally to be seen crawling round their maps on the hearth rug. Sometimes they agreed and, according to one British official ‘were so pleased with themselves for doing so that they quite forgot to tell anyone what the agreement was’. Sometimes they almost came to blows. Lloyd George made rapid, quick fire points but they were ineffective against Clemenceau’s granite obstinacy. Even Wilson’s self-important confidence crashed against the rock of Clemenceau … Clemenceau was delighted when the American President fell ill.

He suggested that Lloyd George should bribe Wilson’s doctor to make the illness last.

Historian Piers Brendon writing in 2006.
It soon became clear it would be impossible to agree terms that everyone would agree about.

- **Clemenceau clashed with Wilson over many issues.** The USA had not suffered nearly as badly as France in the war. Clemenceau resented Wilson's more generous attitude to Germany. They disagreed over what to do about Germany's Rhineland and coalfields in the Saar. In the end, Wilson had to give way on these issues. In return, Clemenceau and Lloyd George did give Wilson what he wanted in eastern Europe, despite their reservations about his idea of self-determination. However, this mainly affected the other four treaties, not the Treaty of Versailles.

- **Clemenceau also clashed with Lloyd George,** particularly over Lloyd George's desire not to treat Germany too harshly. For example, Clemenceau said that 'if the British are so anxious to appease Germany they should look overseas and make colonial, naval or commercial concessions'. Clemenceau felt that the British were quite happy to treat Germany fairly in Europe, where France rather than Britain was most under threat. However, they were less happy to allow Germany to keep its navy and colonies, which would be more of a threat to Britain.

- **Wilson and Lloyd George did not always agree either.** Lloyd George was particularly unhappy with point 2 of the Fourteen Points, allowing all nations access to the seas. Similarly, Wilson's views on people ruling themselves were somewhat threatening to the British government, for the British empire ruled millions of people all across the world from London.

---

**Think!**

**Who said what about whom?**

Here are some statements that were made by the Big Three at the Paris Peace Conference. Your task is to decide which leader made the statement and also who he was talking about. You will need to be able to explain your answer.

- **a)** He is too anxious to preserve his empire to want self-determination for colonies.
- **b)** His country has been ruling the waves for too long to accept the need for freedom of the seas.
- **c)** He wants to wreck a country which in a few years could be a valuable trading partner and a source of vital jobs.
- **d)** Freedom of the seas is all very well but who or what will protect my country's ships and trade?
- **e)** What does he know about colonies and how they should be ruled? He probably doesn't know where most of them are!
- **f)** How can I work with a man who thinks he is the first leader in 2000 years who knows anything about peace?
- **g)** If he is so anxious to make concessions to the Germans then they should look overseas and make naval or colonial concessions.
- **h)** He is stuck in the past. If he gets his way Germany will be left bitter and vengeful and there will be another war in a few years.
- **i)** He is very happy to give concessions to Germany in areas which do not threaten his country.
- **j)** If you carry on annoying me I am going to punch you!
- **k)** There are new, better ways of making a peace agreement. He should accept that all states should disarm.
- **l)** He must make concessions to the Germans, perhaps over the Rhineland or Alsace-Lorraine.
The terms of the Treaty of Versailles

None of the Big Three was happy with the eventual terms of the Treaty. After months of negotiation, each of them had to compromise on some of their aims, otherwise there would never have been a treaty.

The main terms can be divided into five areas.

1 War guilt

This clause was simple but was seen by the Germans as extremely harsh. Germany had to accept the blame for starting the war.

2 Reparations

The major powers agreed, without consulting Germany, that Germany had to pay reparations to the Allies for the damage caused by the war. The exact figure was not agreed until 1921 when it was set at £6,600 million — an enormous figure. If the terms of the payments had not later been changed under the Young Plan in 1929 (see page 236), Germany would not have finished paying this bill until 1984.

3 German territories and colonies

a) Germany’s European borders were very extensive, and the section dealing with German territory in Europe was a complicated part of the Treaty. You can see the detail in Source 6.

In addition to these changes, the Treaty also forbade Germany to join together (Anschluss) with its former ally Austria.

Map showing the impact of the Treaty of Versailles on the borders of Europe.
4 Germany's armed forces

The size and power of the German army was a major concern, especially for France. The Treaty therefore restricted German armed forces to a level well below what they had been before the war.

- The army was limited to 100,000 men.
- Conscription was banned — soldiers had to be volunteers.
- Germany was not allowed armoured vehicles, submarines or aircraft.
- The navy could have only six battleships.
- The Rhineland became a demilitarised zone. This meant that no German troops were allowed into that area. The Rhineland was important because it was the border area between Germany and France (see Source 6).

5 League of Nations

- Previous methods of keeping peace had failed and so the League of Nations was set up as an international 'police force'. (You will study the League in detail in Chapter 2.)
- Germany was not invited to join the League until it had shown that it was a peace-loving country.

Focus Task A

Why did the victors not get everything they wanted?

1 Work in threes. Look back at the profiles of Clemenceau, Wilson and Lloyd George on pages 6, 8 and 9. Choose one each. Study the terms of the Treaty on these two pages. Think about:
- which terms of the Treaty would please your chosen leader and why
- which terms would displease him and why
- how far he seemed to have achieved his aims.

Report your findings to your partners.

2 Look back at the chart you compiled on page 6. There should be a blank fifth column. Put the heading 'How they felt about the Treaty' and fill it in for each leader with a one-sentence summary.

3 a) Choose one of the following phrases to finish off this sentence:
   The victors did not all get what they wanted because . . .
   - Clemenceau bullied Wilson and Lloyd George into agreeing to a harsh treaty.
   - the leaders’ aims were too different — they could not all have got what they wanted and someone was bound to be disappointed.
   - public opinion in their home countries affected the leaders’ decisions.

b) Write a paragraph to explain why you chose that phrase.

c) Write two more paragraphs to explain whether there is evidence to support the other two.

Revision Tip

The more you know about the Treaty of Versailles, the more it will help you. Make sure you can remember one or two key points under each of these headings: Blame, Reparations, Arms, Territory.

Focus Task B

Was the Treaty of Versailles fair?

It is important to make up your own mind about this key question and be able to back up your view with evidence and arguments. So place yourself on this scale and write some sentences to explain your position. This is provisional. You will return to it again.

The Big Three wasted a golden opportunity to achieve a fair and lasting peace settlement.  The Big Three were in a no-win situation from the start.
How did Germans react to the Treaty?

The terms of the Treaty were announced on 7 May to a horrified German nation.

**War guilt and reparations**
Germany had to accept the blame for starting the war and therefore had to pay reparations.
- This ‘war guilt’ clause was particularly hated. Germans did not feel they had started the war. They felt at the very least that blame should be shared.
- They were bitter that Germany was expected to pay for all the damage caused by the war even though the German economy was severely weakened.

**Disarmament**
The German army was reduced to 100,000 men. It could have no air force, and only a tiny navy.
- Germans felt these terms were very unfair. An army of 100,000 was very small for a country of Germany’s size and the army was a symbol of German pride.
- Also, despite Wilson’s Fourteen Points calling for disarmament, none of the Allies were being asked or forced to disarm in the same way.

**German territories**
Germany certainly lost a lot of territory.
- 10 per cent of its land in Europe
- All of its overseas colonies
- 12.5 per cent of its population
- 16 per cent of its coalfields and almost half of its iron and steel industry.

This was a major blow to German pride, and to its economy. Both the Saar and Upper Silesia were important industrial areas.

Meanwhile, as Germany was losing colonies, the British and French were increasing their empires by taking control of German territories in Africa.

**The Fourteen Points and the League of Nations**
- To most Germans, the treatment of Germany was not in keeping with Wilson’s Fourteen Points. For example, while self-determination was given to countries such as Estonia, Latvia and Lithuania, German-speaking peoples were being hived off into new countries such as Czechoslovakia to be ruled by non-Germans. Anschluss (union) with Austria was forbidden.
- Germany felt further insulted by not being invited to join the League of Nations.

**Non-representation**
Germans were angry that their government was not represented at the peace talks and that they were being forced to accept a harsh treaty without any choice or even comment. Germans did not feel they had lost the war so they should not have been treated as a defeated country.

The government that took Germany to war in 1914 was overthrown in a revolution and the new democratic government in Germany was hoping for fair and equal treatment from the Allies. When the terms were announced the new German government refused to sign the Treaty and the German navy sunk its own ships in protest. At one point, it looked as though war might break out again. But what could the German leader Friedrich Ebert do? Germany would quickly be defeated if it tried to fight. Reluctantly, Ebert agreed to accept the terms of the Treaty and it was signed on 28 June 1919.
The impact of the Treaty on Germany

The Treaty of Versailles had a profound effect on Germany for the next ten years and more. The Treaty was universally resented. The historian Zara Steiner contends that hatred of the Versailles Treaty was almost the only issue which all Germans in this period agreed on.

Political violence

Right-wing opponents of Ebert's government could not bear the Treaty. In 1920 they attempted a revolution. This rising, called the Kapp Putsch, was defeated by a general strike by Berlin workers which paralysed essential services such as power and transport. It saved Ebert's government but it added to the chaos in Germany - and the bitterness of Germans towards the Treaty.

Although Kapp was defeated, political violence remained a constant threat. There were numerous political assassinations or attempted assassinations. In the summer of 1922 Germany's foreign minister Walther Rathenau was murdered by extremists. Then in November 1923 Adolf Hitler led an attempted rebellion in Munich, known as the Munich Putsch (see page 239). Hitler's rebellion was defeated but he was put on trial and it was clear many Germans shared his hatred of Versailles. Over the next ten years he exploited German resentment of the Treaty of Versailles to gain support for himself and his Nazi party.

Conflict in the Ruhr

Under the Treaty Germany agreed to pay £6,600 million in reparations to the Allies. The first instalment of £50 million was paid in 1921, but in 1922 nothing was paid. Ebert tried to negotiate concessions from the Allies, but the French ran out of patience. In 1923 French and Belgian soldiers entered the Ruhr region and simply took what was owed to them in the form of raw materials and goods. This was quite legal under the Treaty of Versailles.

The results of the occupation of the Ruhr were disastrous for Germany. The German government ordered the workers to go on strike so that they were not producing anything for the French to take. The French reacted harshly, killing over 100 workers and expelling over 100,000 protesters from the region. More importantly, the strike meant that Germany had no goods to trade, and no money to buy things with. This in turn led to hyperinflation (see below).

There is much debate about the developments in the Ruhr. Most Germans believed that the crisis arose because the reparations were too high and Germany was virtually bankrupted. Many commentators at the time (including the British and French leaders) claimed that Germany was quite able to afford reparations, it just did not want to pay! Some historians argue that Germany stopped paying reparations in order to create a crisis and force the international community to revise the terms of the Treaty. The debate goes on, but there is no doubt that most Germans at the time believed the Treaty was responsible for the crisis and that the reparations were far too high.

Hyperinflation

The government solved the problem of not having enough money by simply printing extra money, but this caused a new problem - hyperinflation. The money was virtually worthless so prices shot up. The price of goods could rise between joining the back of a queue in a shop and reaching the front (see page 234)! Wages began to be paid daily instead of weekly.

Some Germans gained from this disaster. The government and big industrialists were able to pay off their huge debts in worthless marks. But others, especially pensioners, were practically wiped out. A prosperous middle-class family would find that their savings, which might have bought a house in 1921, by 1923 would not even buy a loaf of bread.

Germany eventually recovered from this disaster, but it left a bitter memory. The bitterness was directed towards the Treaty of Versailles. It is no coincidence that when Germany faced economic problems again in 1929 many Germans believed Hitler's claims that the Treaty was to blame and they should support his plans to overturn it.

Summary

While the treaty did cause some genuine problems for Germany the important thing to realise is that many Germans blamed it for other problems which had little to do with it. This resentment was then in turn exploited by extreme groups in Germany to gain power and influence for themselves.
How was the Treaty seen at the time?

It was unfair!

None of the Big Three was happy with the Treaty (although for different reasons) and some of the diplomats who helped shape the Treaty were dissatisfied.

Some commentators at the time believed that the Treaty was unfair and unjust (see Source 9 for example).

SOURCE 9

Cannon fodder – a reference to the millions of men mown down by guns in the First World War.

The Big Three: Lloyd George (Britain); Clemenceau (France); Wilson (USA).

Italy’s leader Orlando (Italy).

The Tiger is Clemenceau – he is so blinkered that he cannot see why the child is weeping.

The child is the class of 1940 – children like him will be the ones who will fight in a future war because of the Treaty.

A cartoon published in the socialist newspaper The Daily Herald in 1919.

SOURCE 10

The historian, with every justification, will come to the conclusion that we were very stupid men . . . We arrived determined that a Peace of Justice and wisdom should be negotiated; we left the conference conscious that the treaties imposed upon our enemies were neither just nor wise.

Harold Nicolson, a British official who attended the talks.

Source 9 is probably the most famous cartoon produced about the Treaty of Versailles. The artist, Will Dyson, thought that the peacemakers were blind and selfish and as a result they produced a disastrous treaty that would cause another terrible war. It is a powerful cartoon. Because history proved it right (the cartoonist even gets the date of the Second World War almost right) this cartoon has been reproduced many times ever since, including in millions of school textbooks.

Another powerful critic of the Treaty was a British economist, John Maynard Keynes. He wrote a very critical book called *The Economic Consequences of the Peace* published in 1919. This book was widely read and accepted and has influenced the way people have looked at the Treaty.

It is easy to think that everyone felt this way about the Treaty – but they did not!
It was fair!

SOURCE 11
The Germans have given in ... They write at the obligation imposed on them to confess their guilt ... Some of the conditions, they affirm, are designed to deprive the German people of its honour ... They thought little of the honour of the nations whose territories they defiled with their barbarous and inhuman warfare for more than three awful years.

British newspaper The Times, 24 June 1919.

SOURCE 12

At the time German complaints about the Treaty mostly fell on deaf ears. There were celebrations in Britain and France. If ordinary people in Britain had any reservations about the Treaty it was more likely to be that it was not harsh enough.

- Many people felt that the Germans were themselves operating a double standard. Their call for fairer treatment did not square with the harsh way they had treated Russia in the Treaty of Brest-Litovsk in 1918. Versailles was a much less harsh treaty than Brest-Litovsk.
- There was also the fact that Germany's economic problems, although real, were partly self-inflicted. Other states had raised taxes to pay for the war. The Kaiser's government had not done this. It had simply allowed debts to mount up because it had planned to pay Germany's war debts by extracting reparations from the defeated states.

SOURCE 13

TERMS OF TREATY BETTER THAN GERMANY DESERVES
WAR MAKERS MUST BE MADE TO SUFFER

Germany's chickens are coming home to roost, and she is making no end of a song about it. That was expected, but it will not help her much ... If Germany had her deserts, indeed, there would be no Germany left to bear any burden at all; she would be wiped off the map of Europe ... Stern justice would demand for Germany a punishment 10 times harder than any she will have to bear ... The feeling in this country is not that Germany is being too hardly dealt by, but that she is being let off too lightly.

From the British newspaper The People, May 1919.

Source Analysis
1 Study Source 12. On your own copy, analyse Source 12 the way we have analysed Source 9 on page 16.
2 What does Source 13 reveal about British opinions on the Treaty?

A British cartoon published in 1919.
How has the Treaty been seen with hindsight?

Looking back at the Treaty from the present day we know that it helped to create the cruel Nazi regime in Germany and helped cause the Second World War. We call this hindsight — when you look back at a historical event and judge it knowing its consequences. You would expect hindsight to affect historians’ attitudes to the Treaty and it has — but maybe not exactly as you might expect.

Some historians side with critics of the Treaty and its makers. Others point out that the majority of people outside Germany thought that the Treaty was fair and that a more generous treaty would have been totally unacceptable to public opinion in Britain and France. They highlight that the peacemakers had a very difficult job balancing public opinion in their own countries with visions of a fairer future. Some say that the Treaty may have been the best that could be achieved in the circumstances.

**SOURCE 14**

The Treaty of Versailles has been repeatedly pilloried, most famously in John Maynard Keynes’ pernicious but brilliant The Economic Consequences of the Peace, published at the end of 1919 and still the argument underpinning too many current textbooks … The Treaty of Versailles was not excessively harsh. Germany was not destroyed. Nor was it reduced to a second-rank power or permanently prevented from returning to great-power status … With the disintegration of Austria-Hungary and the collapse of Tsarist Russia it left Germany in a stronger strategic position than before the war … The Versailles Treaty was, nonetheless, a flawed treaty. It failed to solve the problem of both punishing and conciliating a country that remained a great power despite the four years of fighting and a military defeat. It could hardly have been otherwise, given the very different aims of the peacemakers, not to speak of the multiplicity of problems that they faced, many of which lay beyond their competence or control.

Historian Zara Steiner writing in 2004.

**SOURCE 15**

The peacemakers of 1919 made mistakes, of course. By their offhand treatment of the non-European world they stirred up resentments for which the West is still paying today. They took pains over the borders in Europe, even if they did not draw them to everyone’s satisfaction, but in Africa they carried on the old practice of handing out territory to suit the imperialist powers. In the Middle East they threw together peoples, in Iraq most notably, who still have not managed to cohere into a civil society. If they could have done better, they certainly could have done much worse. They tried, even cynical old Clemenceau, to build a better order. They could not foresee the future and they certainly could not control it. That was up to their successors. When war came in 1939, it was a result of twenty years of decisions taken or not taken, not of arrangements made in 1919.

The other peace settlements

**Treaty of St Germain 1919**
- DEALT WITH AUSTRIA.
- Austria's army was limited to 30,000 men and it was forbidden to unite with Germany.
- The Austro-Hungarian empire was broken up, creating a patchwork of new states in central and eastern Europe including Czechoslovakia and Yugoslavia.
- Many of these new states contained large minority groups such as the large number of Germans in the Sudetenland area of Czechoslovakia.
- Austria suffered severe economic problems as a result of the Treaty.

**Treaty of Neuilly 1919**
- DEALT WITH BULGARIA.
- Bulgaria lost land to Greece, Romania and Yugoslavia.
- Army was limited to 20,000 and it had to pay £10 million in reparations.
- Bulgaria was probably treated less harshly than Germany's other allies overall.

**Treaty of Trianon 1920**
- DEALT WITH HUNGARY.
- Hungary lost territory to Romania, Czechoslovakia and Yugoslavia.
- Hungary was due to pay reparations but its economy was so weak it never did.

**Treaty of Sevres 1920**
- DEALT WITH TURKEY.
- Turkey lost lands to Bulgaria, Italy and Greece (see Source 16) and also lost much of its empire along with Tunisia and Morocco.
- Armed forces limited to 50,000 men, navy strictly limited and no air force at all.

---

**The Treaty of Sevres 1920**

This Treaty was signed in August 1920. As you can see from Source 16, Turkey lost a substantial amount of territory and its original empire was broken up. Most historians agree it was a harsh treaty. As well as losing the territories shown in Source 16 parts of Turkey were defined as zones of influence controlled by the British, French and Italians. Armenia and Kurdistan became independent regions. Turkey's tax system, finances and budgets were to be controlled by the Allies. Turkey had long been a great and proud empire and Turks were angered and humiliated by the terms.

---

**What were the Allies trying to achieve?**

**SOURCE 16**

---

The impact of the Treaty of Sevres on Turkey.
What the Allies said in public:
- All of the Big Three agreed that Turkey’s time as a great power had to end.
- Turkey had been unstable for some time. Many of its people (including Greeks, Armenians and Arab peoples) wanted independence so the Treaty should try to establish stable new states in Eastern Europe and the Middle East.
- They agreed that Turkey would be punished for supporting Germany in the war.
- President Wilson was keen for Armenia to become an independent state and that Armenians should rule themselves.

What was going on behind the scenes:
- Italy essentially wanted Turkish territory as a reward for supporting the Allies in the First World War.
- France and Britain wanted to strengthen or extend their empires and especially their commercial interests. France, Britain and Italy actually signed a secret Tripartite Agreement in August 1920 in which they effectively protected their commercial interests. Britain was particularly interested in the oilfields of Iraq and already had a large involvement in the oil industry of neighbouring Iran.
- Britain had made promises to Arab peoples in return for their help in the war but was effectively unable or unwilling to honour these promises.

Did the Treaty bring peace and stability?

The simple answer is no!

Originally the Turkish government intended to accept the Treaty even though almost all Turks were outraged by its terms. However, Turkish nationalists under Mustafa Kemal Pasha set up a new Grand Assembly. They stopped the government signing the treaty and began to reverse the Treaty terms by force. The nationalists were unable to restore the Turkish empire’s territories but they drove the Greeks out of Smyrna and forced the French to negotiate withdrawing from Turkish territory. They reached terms with the British over access to the Straits.

Wilson was unable to get support at home for his policies on Armenia. Armenia was forced to abandon its hope of becoming an independent state and opted to become part of the Soviet Union rather than be forced to become part of Turkey. There were many alleged atrocities in the fighting, such as the burning of Smyrna. However, the most controversial was the forced movement and mass killing of Armenians, which today is regarded as genocide by Armenians and most historians although Turkey rejects this claim bitterly.

Treaty of Lausanne 1923

Eventually the changes that the Turks had brought about were recognised in the Treaty of Lausanne. Smyrna, Anatolia and parts of Thrace became Turkish lands. Turkey’s borders were fixed more or less as they are today.

Focus Task

Were the peace treaties fair?

The key question for this topic is ‘Were the peace treaties fair?’ If you compare the Treaty of Versailles with another treaty it should help you reach a judgement.

1 The table below lists various features of the Treaty of Sevres. Work in pairs or small groups and discuss the features and fill out the centre columns of this table to judge whether you think this feature was fair. Use a score of 1–5 where 1 is not at all fair; 5 is very fair.

<table>
<thead>
<tr>
<th>Feature of Sevres</th>
<th>Fair? (Give reasons)</th>
<th>Similar or different to treatment of Germany? (Give reasons)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Allies wanted to punish Turkey</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Allies wanted to achieve peace and stability</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Allies had differing aims and also looked after their own interests</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Treaty terms were imposed on Turkish government</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Strict controls on Turkish military</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Control of Turkey’s finances</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Loss of territories</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Loss of empire</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Foreign forces controlling areas of Turkey</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Resentment of Turkish people</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Violent resistance against terms</td>
<td>✷</td>
<td>✷</td>
</tr>
<tr>
<td>Renegotiated</td>
<td>✷</td>
<td>✷</td>
</tr>
</tbody>
</table>

2 Now think about the Treaty of Versailles. See if you can agree on whether Turkey was treated in a similar way to Germany. Make a table with three headings: ‘Feature of Sevres’; ‘Fair? (Give reasons)’; and ‘Similar or different to treatment of Germany? (Give reasons)’. Consider the following features of Sevres:

- Allies wanted to punish Turkey
- Allies wanted to achieve peace and stability
- Allies had differing aims and also looked after their own interests
- Treaty terms were imposed on Turkish government
- Strict controls on Turkish military
- Control of Turkey’s finances
- Loss of territories
- Loss of empire
- Foreign forces controlling areas of Turkey
- Resentment of Turkish people
- Violent resistance against terms
- Renegotiated

3 Now reach your judgement: do you think that the Treaty of Sevres was more or less fair than the Treaty of Versailles? Make sure you can give reasons.

Revision Tip

It will help you answer questions about the period if you can name at least one of the treaties, who it affected, plus one way it was similar and one way it was different from the Treaty of Versailles.
Keywords
Make sure you know what these terms mean and be able to define them confidently.

**Essential**
- Anschluss
- Big Three
- demilitarised zone
- democracy
- disarmament
- Fourteen Points
- hyperinflation
- idealist/realist
- Kapp Putsch
- League of Nations
- mandates
- Paris Peace Conference
- reparations
- Rhineland
- Ruhr
- Saar
- self-determination
- Treaty of Brest-Litovsk
- Treaty of Versailles
- war guilt
- Young Plan

**Useful**
- co-operation
- conscription
- free trade
- general strike
- hindsight
- public opinion
- right-wing
- secret treaties
- territories

Chapter Summary

The peace treaties after the First World War

1. The Paris Peace Conference was set up to sort out what would happen to the defeated countries after the First World War.
2. The Conference was dominated by 'The Big Three': Wilson, Clemenceau and Lloyd George representing the USA, France and Britain (the countries that won the war).
3. The Big Three did not agree on many things. In particular they disagreed on how to treat Germany, the League of Nations and Wilson’s Fourteen Points.
4. There were a number of treaties – one for each of the defeated countries. The Treaty of Versailles was the treaty that dealt with Germany.
5. The main terms of the Treaty of Versailles were that Germany accepted blame for starting the war; had to pay reparations; lost land, industry, population and colonies; and was forced to disarm.
6. People in Germany were appalled by the Treaty but Germany had no choice but to sign it.
7. Germany had many post-war problems such as attempted revolutions and hyperinflation, which they blamed on the Treaty. But the Treaty was not the sole reason for these problems.
8. The Treaty also set up a League of Nations whose role was to enforce the Treaty of Versailles and to help prevent another war.
9. Opinion on the Treaty of Versailles varied at the time: some people thought it was too lenient on Germany, others that it was too harsh and would lead to Germany wanting revenge.
10. The other treaties dealt with Germany’s allies and were built on similar principles to the Treaty of Versailles.

Exam Practice

See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.

1. (a) What were the main terms of the Treaty of Versailles? [4]
   (b) What impact did the Treaty of Versailles have on Germany up to 1923? [6]
   (c) ‘The Treaty of Versailles was fair on Germany.’ How far do you agree with this statement? Explain your answer. [10]

2. Study Source 12 on page 17. What is the message of the cartoonist? Explain your answer by using details of the source and your own knowledge. [7]

3. Study Source 13 on page 17. Does this source prove that the Versailles settlement was fair to Germany? Explain your answer by using details of the source and your own knowledge. [7]
To what extent was the League of Nations a success?

FOCUS POINTS

- How successful was the League in the 1920s?
- How far did weaknesses in the League’s organisation make failure inevitable?
- How far did the Depression make the work of the League more difficult?
- How successful was the League in the 1930s?

You saw in Chapter 1 that setting up a League Nations was one of Woodrow Wilson’s key ideas for preventing another war. He saw the League as an organisation that would solve international disputes. He hoped that if the Great Powers had to talk to each other they would no longer need or even want to make secret alliances as they did before the First World War. He thought the League would protect smaller nations from aggression if they had concerns then the League would be a place where their case would be heard by the world.

Without spoiling the story Wilson’s original plan for the League never happened! This chapter will explain why. However, a scaled-down version of the League was created. How well did it do?

On the one hand people argue that the League achieved a lot:
- Its humanitarian agencies helped the sick, the poor and the homeless.
- Its financial agencies helped to stabilise several economies after the war.
- The League handled 66 major international disputes between the wars and was successful in half of them.

However, the League was unsuccessful in the larger international disputes involving the major powers. The League failed to stop the Japanese invasion of Manchuria in 1931 and Italy’s invasion of Abyssinia in 1935, which had disastrous consequences for international relations in Europe.

So your key question in this chapter is to judge to what extent the League succeeded. This is not a question with a ‘yes’ or ‘no’ answer. To tackle a ‘to what extent’ question you need to:
- weigh the League’s successes against its failures
- compare the aims of the League with what it actually achieved
- assess whether the failures were the fault of the League or other factors and particularly:
  - how far the League’s organisation weakened it
  - how far the League was let down by its own members and the other Great Powers
  - how far the League’s work was hampered by the worldwide economic Depression that made the 1930s a dark and dangerous time.

This chapter takes you step by step through those questions so you can reach your own view on this key question: ‘To what extent was the League of Nations a success?’

This picture was used as the menu card for a League of Nations banquet in the 1930s. It shows Briand (one of the most influential figures in the League) as Moses leading the statesmen of the world towards the ‘Promised Land’. The sunrise is labelled ‘The United States of Europe’. Discuss:
1. What impression does this picture give you of the League?
2. Does this picture surprise you? Why or why not?
2.1 How successful was the League in the 1920s?

The birth of the League

SOURCE 1

The front page of the Daily Express, 27 December 1918.
Following the Allied victory in the First World War, President Woodrow Wilson was given a rapturous reception by ordinary people wherever he went in Europe.

Merely to win the war was not enough. It must be won in such a way as to ensure the future peace of the world.

President Woodrow Wilson, 1918.

Think!

Which of the three kinds of League proposed by the Allies do you think would be the best at keeping peace?
- a world parliament
- a simple organisation for emergencies only
- strong with its own army.

SOURCE 3

[If the European powers] had dared to discuss their problems for a single fortnight in 1914 the First World War would never have happened. If they had been forced to discuss them for a whole year, war would have been inconceivable.

President Wilson speaking in 1918.

After the First World War everyone wanted to avoid repeating the mass slaughter of the war that had just ended. They also agreed that a League of Nations – an organisation that could solve international problems without resorting to war – would help achieve this. However, there was disagreement about what kind of organisation it should be.

- President Wilson wanted the League of Nations to be like a world parliament where representatives of all nations could meet together regularly to decide on any matters that affected them all.
- Many British leaders thought the best League would be a simple organisation that would just get together in emergencies. An organisation like this already existed. It was called the Conference of Ambassadors.
- France proposed a strong League with its own army.

It was President Wilson who won. He insisted that discussions about a League should be a major part of the peace treaties and in 1919 he took personal charge of drawing up plans for the League. By February he had drafted a very ambitious plan.

All the major nations would join the League. They would disarm. If they had a dispute with another country, they would take it to the League. They promised to accept the decision made by the League. They also promised to protect one another if they were invaded. If any member did break the Covenant (see page 28) and go to war, other members promised to stop trading with it and to send troops if necessary to force it to stop fighting. Wilson’s hope was that citizens of all countries would be so much against another conflict that this would prevent their leaders from going to war.

The plan was prepared in a great hurry and critics suggested there was some woolly thinking. Some people were angered by Wilson’s arrogant style. He acted as if only he knew the solutions to Europe’s problems. Others were worried by his idealism. Under threat of war, would the public really behave in the way he suggested? Would countries really do what the League said? Wilson glossed over what the League would do if they didn’t.

Even so, most people in Europe were prepared to give Wilson’s plans a try. They hoped that no country would dare invade another if they knew that the USA and other powerful nations of the world would stop trading with them or send their armies to stop them. In 1919 hopes were high that the League, with the United States in the driving seat, could be a powerful peacemaker.
Think!

Source 4 may not sound the most riveting of speeches but maybe that explains why Wilson sometimes got people's backs up and failed to convince people of his point of view. If you were a modern spin doctor asked to spice up this speech what would you add or take away? (You can read the full speech on the internet at the Spartacus Educational website.)

Source 4

For the first time in history the counsels of mankind are to be drawn together and concerted for the purpose of defending the rights and improving the conditions of working people — men, women, and children — all over the world. Such a thing as that was never dreamed of before, and what you are asked to discuss in discussing the League of Nations is the matter of seeing that this thing is not interfered with. There is no other way to do it than by a universal league of nations, and what is proposed is a universal league of nations.

Extract from a speech by President Woodrow Wilson to an American audience in 1919.

Source 5A

Source Analysis

Work in pairs. One of you work with Source 5A and the other work with Source 5B.

1. What is the message of your cartoon? Make sure that you explain what details in the cartoon help to get this message across.
2. Is your cartoon optimistic or pessimistic about the League of Nations? Give reasons.
3. Compare your ideas with your partner's, then write a paragraph comparing the two cartoons.

Source 5B

Focus Task

How successful was the League of Nations in the 1920s?

Your prediction

You may already have formed an opinion on the League of Nations — but if you haven’t, even better! Make your prediction as to how successful you think the League will be in the 1920s. For example, how successful do you think it will be in settling the problems left over from the First World War?

To record your prediction, make your own copy of this diagram, but with one difference. Redraw the segments to show how successful you think it is going to be. Draw your own diagram large and put it somewhere you can refer to it again as you will be asked to check back a number of times to reconsider your prediction.
A body blow to the League

Back in the USA, however, Woodrow Wilson had problems. Before the USA could even join the League, let alone take a leading role, he needed the approval of his Congress (the American ‘Parliament’). And in the USA the idea of a League was not at all popular, as you can see from Source 6.

**SOURCE 6**

The league was supposed to enforce the Treaty of Versailles yet some Americans, particularly the millions who had German ancestors, hated the Treaty itself.

Some feared that joining the League meant sending US soldiers to settle every little conflict around the world. No one wanted that after casualties of the First World War.

If the League imposed sanctions (e.g. stopping trade with a country that was behaving aggressively) it might be American trade and business that suffered most!

Some feared that the League would be dominated by Britain or France and would be called to help defend their empires. Many in the US were anti-empires.

**Reasons for opposition to the League in the USA.**

**Source Analysis**

1. What is the message of the cartoon in Source 7?
2. Explain how the bridge in the cartoon might have been seen by
   a) supporters
   b) opponents of the League.

**SOURCE 7**

An American cartoon reprinted in the British newspaper the Star, June 1919.

Together, the critics of Wilson’s plans (see Source 6) put up powerful opposition to the League. They were joined by Wilson’s many other political opponents. Wilson’s Democratic Party had run the USA for eight troubled years. Its opponents saw the League as an ideal opportunity to defeat
him. Wilson toured the USA to put his arguments to the people, but when Congress voted in 1919 he was defeated.

In 1920 Wilson became seriously ill after a stroke. Despite that, he continued to press for the USA to join the League. He took the proposal back to Congress again in March 1920, but they defeated it by 49 votes to 35.

A British cartoon from 1920. The figure in the white top hat represents the USA.

Source Analysis

Source 8 is one of the most famous cartoons about the League of Nations. On your own copy of the cartoon add annotations to explain the key features. Then write your own summary of the message of the cartoonist.

Still the Democrats did not give up. They were convinced that if the USA did not get involved in international affairs, another world war might follow. In the 1920 election Wilson could not run for President—he was too ill—but his successor made membership of the League a major part of the Democrat campaign. The Republican candidate, Warren Harding, on the other hand, campaigned for America to be isolationist (i.e. not to get involved in international alliances but follow its own policies and self-interest). His slogan was ‘return to normalcy’, by which he meant life as it was before the war, with the USA isolating itself from European affairs. The Republicans won a landslide victory.

So when the League opened for business in January 1920 the American chair was empty. The USA never joined. This was a personal rebuff for Wilson and the Democrats, but it was also a body blow to the League.

Think!

Look back to your prediction from the Focus Task on page 25. Do you want to change your prediction in light of the fact that the USA has not joined the league?

Revision Tip

Be sure you can remember:
- at least two reasons why some Americans were opposed to the USA joining the League (see Source 6)
- what isolationism means and how it affected the USA’s decision.
The aims of the League

A Covenant set out the aims of the League of Nations. These were:
- to discourage aggression from any nation
- to encourage countries to co-operate, especially in business and trade
- to encourage nations to disarm
- to improve the living and working conditions of people in all parts of the world.

Article 10

The Covenant set out 26 Articles or rules, which all members of the League agreed to follow. Probably the most important Article was Article 10. The members of the League undertake to preserve against external aggression the territory and existing independence of all members of the League. In case of threat of danger the Council [of the League] shall advise upon the means by which this obligation shall be fulfilled. Article 10 really meant collective security. By acting together (collectively), the members of the League could prevent war by defending the lands and interests of all nations, large or small.

SOURCE 9

The five giants represent the five continents of the Earth. The giants are standing firm together.

At the giants’ feet, leaders of all the nations are working, reading and talking together. The League’s members come from all five continents. The League believed that strength came from unity.

Wall paintings by the famous Spanish artist José Maria Sert that decorate the Assembly Chamber in the League’s Headquarters in Geneva, Switzerland. They were designed to show the aims and values of the League.

Revision Tip

Make sure you can remember the four aims of the League. The initial letters may help you as they spell out AC/DC.

Think!

The League had four main aims:
- Discourage aggression
- Encourage co-operation
- Encourage disarmament
- Improve living conditions.

As you work through the chapter note down examples that you think could be used as
- Evidence of success
- Evidence of failure in each of the aims. You could record your evidence in a table.
Membership of the League

In the absence of the USA, Britain and France were the most powerful countries in the League. Italy and Japan were also permanent members of the Council, but throughout the 1920s and 1930s it was Britain and France who usually guided policy. Any action by the League needed their support.

However, both countries were poorly placed to take on this role. Both had been weakened by the First World War. Neither country was quite the major power it had once been. Neither of them had the resources to fill the gap left by the USA. Indeed, some British politicians said that if they had foreseen the American decision, they would not have voted to join the League either. They felt that the Americans were the only nation with the resources or influence to make the League work. In particular, they felt that trade sanctions would only work if the Americans applied them.

For the leaders of Britain and France the League posed a real problem. They were the ones who had to make it work, yet even at the start they doubted how effective it could be.

SOURCE 10

The League of Nations is not set up to deal with a world in chaos, or with any part of the world which is in chaos. The League of Nations may give assistance but it is not, and cannot be, a complete instrument for bringing order out of chaos.

Arthur Balfour, chief British representative at the League of Nations, speaking in 1920.

Both countries had other priorities.

- British politicians, for example, were more interested in rebuilding British trade and looking after the British empire than in being an international police force.
- France’s main concern was still Germany. It was worried that without an army of its own the League was too weak to protect France from its powerful neighbour. It did not think Britain was likely to send an army to help it. This made France quite prepared to bypass the League if necessary in order to strengthen its position against Germany.

SOURCE 11

<table>
<thead>
<tr>
<th>Country</th>
<th>Start Date</th>
<th>End Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>France</td>
<td>1919</td>
<td>1945</td>
</tr>
<tr>
<td>Britain</td>
<td>1919</td>
<td>1945</td>
</tr>
<tr>
<td>Italy</td>
<td>1919</td>
<td>1937</td>
</tr>
<tr>
<td>Japan</td>
<td>1919</td>
<td>1933</td>
</tr>
<tr>
<td>Germany</td>
<td>1926</td>
<td>1933</td>
</tr>
<tr>
<td>USSR</td>
<td>1934</td>
<td>1939</td>
</tr>
<tr>
<td>USA</td>
<td>never joined</td>
<td></td>
</tr>
</tbody>
</table>

Membership of the League of Nations. This chart shows only the most powerful nations. More than 50 other countries were also members.
**Organisation of the League**

The Covenant laid out the League’s structure and the roles for each of the bodies within it — see the diagram below.

### The Council
- The Council was a smaller group than the Assembly, which met more often, usually about five times a year or more often in case of emergency. It included:
  - permanent members. In 1920 these were Britain, France, Italy and Japan.
  - temporary members. They were elected by the Assembly for three-year periods. The number of temporary members varied between four and nine at different times in the League’s history.
- Each of the permanent members of the Council had a veto. This meant that one permanent member could stop the Council acting even if all other members agreed.
- The main idea behind the Council was that if any disputes arose between members, the members brought the problem to the Council and it was sorted out through discussion before matters got out of hand. However, if this did not work, the Council could use a range of powers:
  - **Moral condemnation**: they could decide which country was ‘the aggressor’, i.e. which country was to blame for the trouble. They could condemn the aggressor’s action and tell it to stop what it was doing.
  - **Economic and financial sanctions**: members of the League could refuse to trade with the aggressor.
  - **Military force**: the armed forces of member countries could be used against an aggressor.

### The Secretariat
- The Secretariat was a sort of civil service.
- It kept records of League meetings and prepared reports for the different agencies of the League.
- The Secretariat had specialist sections covering areas such as health, disarmament and economic matters.

### The International Labour Organisation (ILO)
- The ILO brought together employers, governments and workers’ representatives once a year.
- Its aim was to improve the conditions of working people throughout the world.
- It collected statistics and information about working conditions and it tried to persuade member countries to adopt its suggestions.

### The Assembly
- The Assembly was the League’s Parliament. Every country in the League sent a representative to the Assembly.
- The Assembly could recommend action to the Council and could vote on:
  - admitting new members to the League
  - appointing temporary members of the Council
  - the budget of the League
  - other ideas put forward by the Council.
- The Assembly only met once a year.
- Decisions made by the Assembly had to be unanimous — they had to be agreed by all members of the Assembly.

### The Permanent Court of International Justice
- This was meant to play a key role in the League’s work of settling disputes between countries peacefully.
- The Court was based at the Hague in the Netherlands and was made up of judges from the member countries.
- If it was asked, the Court would give a decision on a border dispute between two countries.
- It also gave legal advice to the Assembly or Council.
- However, the Court had no way of making sure that countries followed its rulings.

---

**Think!**

1. Study the diagram. Which part of the League would deal with the following problems:
   a) an outbreak of a new infectious disease
   b) a border dispute between two countries
   c) accidents caused by dangerous machinery in factories
   d) complaints from people in Palestine that the British were not running the mandated territory properly?
The League of Nations Commissions
As well as dealing with disputes between its members, the League also attempted to tackle other major problems. This was done through agencies, commissions or committees. The table below sets out the aims of some of these agencies and the scale of some of the problems facing them.

The Mandates Commissions
The First World War had led to many former colonies of Germany and her allies ending up as League of Nations mandates ruled by Britain and France on behalf of the League. The Mandates Commission was made up of teams of expert advisers whose job was to report to the League on how people in the mandates were being treated. The aim of the Commission was to make sure that Britain or France acted in the interests of the people of that territory, not its own interests. The Commission also took charge of the welfare of minority groups within other states, particularly the new territories created by the Peace Treaties of 1919–23.

The Refugees Committee
At the end of the First World War there were hundreds of thousands of refugees who had fled from the areas of conflict. Some were trying to get back to their homes; others had no homes to go to. The most pressing problems were in former Russian territories: the Balkans, Greece, Armenia and Turkey. In 1927 the League reported that there were 750,000 refugees from former Russian territories and 168,000 Armenians. The League appointed the famous explorer Fridtjof Nansen to oversee the efforts to return refugees to their homes or help refugees to settle and find work in new countries. It was a mammoth task.

The Slavery Commission
This Commission worked to abolish slavery around the world. It was a particular issue in East Africa but slavery was also a major concern in many other parts of the world. And there were also many workers who were not technically slaves but were treated like slaves.

The Health Committee
The Health Committee attempted to deal with the problem of dangerous diseases and to educate people about health and sanitation. The First World War had brought about rapid developments in medicine and ideas about public health and disease prevention. The Health Committee worked with charities and many other independent agencies to collect statistics about health issues, to spread the new ideas and to develop programmes to fight disease.

Focus Task
Were there weaknesses in the League’s organisation?
Here is a conversation which might have taken place between two diplomats in 1920.

Peace at last! The League of Nations will keep large and small nations secure.

I’m not sure. It might look impressive but I think there are weaknesses in the League.

1. Work in pairs. Choose one statement each and write out the reasons each diplomat might give for his opinion. In your answer make sure you refer to:
   • the membership of the League
   • what the main bodies within the League can do
   • how each body will make decisions
   • how the League will enforce its decisions.
2. Go back to your diagram from page 25 and see if you want to change your predictions about how successful the League will be.

Revision Tip
This is quite a complex chart. Your main aim is to be sure you know the difference between the League’s Council and its Assembly.
The League and border disputes in the 1920s

The treaties signed at the Paris Peace Conference had created new states and changed the borders of others. Inevitably this led to disputes and was the job of the League to sort out border disputes. From the start there was so much to do that some disputes were handled by the Conference of Ambassadors. Strictly this was not a body of the League of Nations. But it was made up of leading politicians from the main members of the League — Britain, France and Italy — so it was very closely linked to the League. As you can see from Source 12 the 1920s was a busy time.

**Source 12**

This map actually shows only a few of the disputes which involved the League in this period. We have highlighted some of the more important ones. For example:

- In 1920 Poland effectively took control of the Lithuanian capital Vilna. Lithuania appealed to the League and the League protested to Poland but the Pols did not pull out. France and Britain were not prepared to act.
- In 1921 a dispute broke out between Germany and Poland over the Upper Silesia region. In the end, the League oversaw a peaceful plebiscite (vote) and divided the region between Germany and Poland. Both countries accepted the decision.
- Also in 1921, the League ruled on a dispute between Finland and Sweden over the Aaland Islands. Both sides were threatening to go to war but in the end Sweden accepted the League’s ruling that the islands should belong to Finland.

We are now going to look at two other disputes in more detail.
Corfu, 1923

One of the boundaries that had to be settled out after the war was the border between Greece and Albania. The Conference of Ambassadors was given this job and appointed an Italian general called Tellini to supervise it. On 27 August, while they were surveying the Greek side of the frontier area, Tellini and his team were ambushed and killed. The Italian leader Mussolini was furious and blamed the Greek government for the murder. On 29 August he demanded that it pay compensation to Italy and execute the murderers. The Greeks, however, had no idea who the murderers were. On 31 August Mussolini bombarded and then occupied the Greek island of Corfu. Fifteen people were killed. Greece appealed to the League for help. The situation was serious. It seemed very like the events of 1914 that had triggered the First World War. Fortunately, the Council was already in session, so the League acted swiftly. Articles 12 and 15 of the League of Nations were designed for exactly this situation. Under these articles, when League members were in dispute and there was a danger of war, members could take their dispute to the Council and get a judgement. By 7 September it had prepared its judgement. It condemned Mussolini's actions. It also suggested that Greece pay compensation but that the money be held by the League. This money would then be paid to Italy if, and when, Tellini's killers were found.

However, Mussolini refused to let the matter rest. He insisted that this dispute had to be settled by the Council of Ambassadors because the Council of the League was not competent to deal with the issue. Mussolini would probably have failed if the British and French had stood together. Records from the meetings of the British government show that the British did not accept the Italian case and that the British were prepared to intervene to force Mussolini out of Corfu. However, the French completely disagreed and backed the Italians, probably because their forces were tied up in the Ruhr at this time (see pages 90–96) and could not tackle a dispute with Italy as well. The British could have acted alone, possibly by imposing sanctions or sending naval forces to Corfu. Article 16 of the League Covenant said that actions could be taken if one side committed an act of war. But the British were not prepared to act without the French and argued that Mussolini's actions did not constitute an act of war.

In the end Mussolini got his way and the Council of Ambassadors made the final ruling on the dispute. A Commission was set up consisting of British, French, Italian and Japanese representatives. The Italian Commissioner was the only one to blame the Greeks in the dispute. Despite this the Council's ruling was changed and the Greeks had to apologise and pay compensation directly to Italy. On 27 September, Mussolini withdrew from Corfu boasting of his triumph.

There was much anger in the League over the Council's actions and League lawyers challenged the legality of the decision. However, the ruling was never changed. As historian Zant Steiner says: 'the dispute showed that the weakest of the great powers could get its way when Britain and France agreed to sacrifice justice for co-operation'.

The Geneva Protocol

The Corfu incident demonstrated how the League of Nations could be undermined by its own members. Britain and France drew up the Geneva Protocol in 1924, which said that if two members were in dispute they would have to ask the League to sort out the disagreement and they would have to accept the Council's decision. They hoped this would strengthen the League. But before the plan could be put into effect there was a general election in Britain. The new Conservative government refused to sign the Protocol, worried that Britain would be forced to agree to something that was not in its own interests. So the Protocol, which had been meant to strengthen the League, in fact weakened it.
Bulgaria, 1925

Two years after Corfu, the League was tested yet again. In October 1925, Greek troops invaded Bulgaria after an incident on the border in which some Greek soldiers were killed. Bulgaria appealed for help. It also sent instructions to its army (see Source 15).

The secretary-general of the League acted quickly and decisively, calling a meeting of the League Council in Paris. The League demanded both sides stand their forces down and Greek forces withdraw from Bulgaria. Britain and France solidly backed the League’s judgement (and it is worth remembering they were negotiating the Locarno Treaties at the same time – see the Factfile on page 36). The League sent observers to assess the situation and judged in favour of the Bulgarians. Greece had to pay £45,000 in compensation and was threatened with sanctions if it did not follow the ruling.

The Greeks obeyed, although they did complain that there seemed to be one rule for the large states (such as Italy) and another for the smaller ones (such as themselves). Nevertheless the incident was seen as a major success for the League and many observers seemed to forget the shame of the Corfu incident as optimism about the effectiveness of the League soared. Few pointed out that it was not as much the effectiveness of the machinery of the League in this dispute but the fact that the great powers were united in their decision.

Source Analysis
1 Read Source 15. Why do you think Bulgaria was so optimistic about the League?
2 Look at Source 16. What impression of the League does this cartoon give you?

Focus Task
Did the weaknesses in the League’s organisation make failure inevitable?
Can you find evidence to support or challenge each of the following criticisms of the League’s organisation:
• that it would be slow to act
• that members would act in their own interests, not the League’s
• that without the USA it would be powerless?
Use a table like this to record your answers:

<table>
<thead>
<tr>
<th>Criticism</th>
<th>Evidence for</th>
<th>Evidence against</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Focus first on the Bulgarian and Corfu crises. These will be most useful for your exam. Then look for evidence from the other crises.
Keep your table safe. You will add to it in a later task on page 37.
Once you have completed your table look at the balance of evidence. Does this suggest to you that the League could have succeeded, or not?

A cartoon about the Bulgarian crisis in *Punch*, 11 November 1925. The characters are based on Tweedledum and Tweedledee, from the children’s book *Alice’s Adventures in Wonderland*, who were always squabbling.
How did the League of Nations work for a better world?

The League of Nations had set itself a wider task than simply waiting for disputes to arise and hoping to solve them. Through its commissions or committees (see page 31), the League aimed to fight poverty, disease and injustice all over the world.

- **Refugees** The League did tremendous work in getting refugees and former prisoners of war back to their homelands. Head of the Refugees Committee Fridtjof Nansen introduced a document which became known as the ‘Nansen Passport’. This made it much easier for genuine refugees to travel across borders to return home or resettle in new lands. It is estimated that in the first few years after the war, about 400,000 prisoners were returned to their homes by the League’s agencies. When war was due to a refugee crisis in Egypt in 1922, hundreds of thousands of people had to be housed in refugee camps. The League acted quickly to stamp out cholera, smallpox and dysentery in the camps. However, the Refugee Committee was constantly short of funds and Nansen spent much of his time trying to raise donations. Its work became more difficult in the 1930s as the international situation became more tense and the authority of the League declined.

- **Working conditions** The International Labour Organisation was successful in banning poisonous white lead from paint and in limiting the hours that small children were allowed to work. It also campaigned strongly for employers to improve working conditions generally. It introduced a resolution for a maximum 8-hour week, and an eight-hour day, but only a minority of members adopted it because they thought it would raise industrial costs. Like the Refugees Commission, the ILO was also hampered by lack of funds and also because it could not do much more than ‘name and shame’ countries or organisations that broke its regulations or generally mistreated workers. Nevertheless it was influential and it was a step forward in the sense that many abuses were not even known about before the ILO exposed them.

- **Health** The Health Committee produced some important achievements. As well as collecting statistical information and spreading good practice it sponsored research into infectious diseases with institutes in Singapore, London and Denmark. These institutes were important in helping to develop vaccines and other medicines to fight deadly diseases such as leprosy and malaria. It started the global campaign to exterminate mosquitoes, which greatly reduced cases of malaria and yellow fever in later decades. Even the USSR, which was otherwise opposed to the League, took Health Committee advice on preventing plague in Siberia. The Health Committee is generally regarded as one of the most successful of the League’s organisations and its work was continued by the United Nations Organisation after 1945 in the form of the World Health Organisation.

- **Transport** The League made recommendations on marking shipping lanes and produced an international highway code for road users.

- **Social problems** The League blacklisted four large German, Dutch, French and Swiss companies which were involved in the illegal drug trade. It brought about the freeing of 200,000 slaves in British-owned Sierra Leone. It organised raids against slave owners and traders in Burma. It challenged the use of forced labour to build the Tanganyika railway in Africa, where the death rate among the African workers was a staggering 50 per cent. League pressure brought this down to four per cent, which it said was ‘a much more acceptable figure’.

Even in the areas where it could not remove social injustice the League kept careful records of what was going on and provided information on problems such as drug trafficking, prostitution and slavery.
Disarmament

In the 1920s, the League largely failed in bringing about disarmament. At the Washington Conference in 1921 the USA, Japan, Britain and France agreed to limit the size of their navies, but that was as far as disarmament ever got.

The failure of disarmament was particularly damaging to the League’s reputation in Germany. Germany had disarmed. It had been forced to. But no other countries had disarmed to the same extent. They were not prepared to give up their own armies and they were certainly not prepared to be the first to disarm.

Even so, in the late 1920s, the League’s failure over disarmament did not seem too serious because of a series of international agreements that seemed to promise a more peaceful world (see Factfile).

**Source 18**

A Punch cartoon from 1925. The woman on the billboard represents Germany.

Economic recovery

Another reason for optimism in 1928 was that, after the difficult days of the early 1920s, the economies of the European countries were once again recovering. The Dawes Plan of 1924 had helped to sort out Germany’s economic chaos and had also helped to get the economies of Britain and France moving again (see Source 20). The recovery of trading relationships between these countries helped to reduce tension. That is why one of the aims of the League had been to encourage trading links between the countries. When countries were trading with one another, they were much less likely to go to war with each other.

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**Factfile**

International agreements of the 1920s

- 1921 Washington Conference: USA, Britain, France and Japan agreed to limit the size of their navies.
- 1922 Rapallo Treaty: The USSR and Germany re-established diplomatic relations.
- 1924 The Dawes Plan: to avert a terrible economic crisis in Germany, the USA lent money to Germany to help it to pay its reparations bill (see this page).
- 1925 Locarno treaties: Germany accepted its western borders as set out in the Treaty of Versailles. This was greeted with great enthusiasm, especially in France. It paved the way for Germany to join the League of Nations.
- 1928 Kellogg-Briand Pact: 65 nations agreed not to use force to settle disputes. This is also known as the Pact of Paris.
- 1929 Young Plan: reduced Germany’s reparations payments.

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**Source Analysis**

1. What is Source 18 commenting on?
2. Is the cartoonist praising or criticising someone or something in Source 18? Explain your answer.
How far did the League succeed in the 1920s?

Although Wilson’s version of the League never happened, the League still achieved a lot in the 1920s. It helped many sick, poor and homeless people. It stabilised several economies after the war. Perhaps most important of all, the League became one of the ways in which the world sorted out international disputes (even if it was not the only way). Historian Zara Steiner has said that ‘the League was very effective in handling the “small change” of international diplomacy’. The implication, of course, is that the League could not deal with ‘big’ issues but it was not tested in this way in the 1920s.

Some historians believe that the biggest achievement of the League was the way it helped develop an ‘internationalist mindset’ among leaders — in other words it encouraged them to think in terms of collaborating rather than competing. One way in which the League did this was simply by existing! Great and small powers felt that it was worth sending their ministers to League meetings throughout the 1920s and 1930s, so they would often talk when they might not have done so otherwise. Even when the Great Powers acted on their own (for example, over Corfu) it was often after their ministers had discussed their plans at League meetings!

Focus task

How successful was the League in the 1920s?

It is now time to draw some conclusions to this key question.

Stage 1: Recap your work so far

1. Look back at your table from page 34. What evidence have you found of success or failure in each objective?
2. Look back to your predictions for the League for the 1920s (page 25). Has the League performed better or worse than you predicted? Redraw your prediction to show the balance of success and failure in the 1920s.

Stage 2: Evaluate the successes and failures

3. Create four file cards like this — one for each of the League’s objectives.
4. Put the objective you think was achieved to the greatest extent at the top, and that which was achieved to the least extent at the bottom.
5. Write a paragraph to explain your order and support it with evidence from this chapter.
6. Suggest one change the League could make to be more effective in each of its objectives. Explain how the change would help.

Stage 3: Reach a judgement

7. Which of the following statements do you most agree with?
   - ‘The League of Nations was a great force for peace in the 1920s.’
   - ‘Events of the 1920s showed just how weak the League really was.’
   - ‘The League’s successes in the 1920s were small-scale, its failures had a higher profile.’

Explain why you have chose your statement, and why you rejected the others.
2.2 How successful was the League of Nations?

Historians do not agree about how successful the League of Nations was in 1920s. However, in contrast, they almost all agree that in the 1930s the League of Nations was a failure. In the second part of this chapter you are going to investigate the factors and events that led to the failure of the League of Nations in the 1930s. This diagram sums up the three main challenges the League faced in the 1930s and how the League dealt with them.

Disarmament conference 1932–34
Problem: Germany complained that only it had disarmed
Response: League could not get other members to agree to disarm
Effect: Germany left the League and began to rearm openly
League members such as Britain no longer tried to stop it
League members also began to rearm themselves

Abyssinian crisis 1935–36
Problem: Italy invaded Abyssinia
Response: League members could not agree effective sanctions against Italy. Britain and France tried to do a secret deal to give most of Abyssinia to Italy
Effect: League was seen as powerless and irrelevant

It makes quite depressing reading!

However, historians do not all agree on how far these failures were the fault of the League and how far other factors that the League could not control were more important. The biggest of these was the economic depression so let’s start with that.

The economic depression

In the late 1920s there had been a boom in world trade. The USA was the richest nation in the world. American business was the engine driving the world economy. Everyone traded with the USA. Most countries also borrowed money from American banks. As a result of this trade, most countries were getting richer. You saw on page 37 how this economic recovery helped to reduce international tension. However, one of the League’s leading figures predicted that political disaster might follow if countries did not co-operate economically. He turned out to be right.

In 1929 economic disaster did strike. In the USA the Wall Street Crash started a long depression that quickly caused economic problems throughout the world (see page 41). It damaged the trade and industry of all countries (see Source 1). It affected relations between countries and it also led to important political changes within countries (see diagram on page 39). Much of the goodwill and the optimism of the late 1920s evaporated.
In the 1930s, as a result of the Depression much of the goodwill and the optimism of the late 1920s evaporated.
- As US loans dried up, businesses in many countries went bust, leading to unemployment.
- Some countries tried to protect their own industries by bringing in tariffs to stop imports. But this just meant their trading partners did the same thing and trade got even worse, leading to more businesses going bust and more unemployment.
- Many countries (including Germany, Japan, Italy, and Britain) started to rearm (build up their armed forces) as a way of trying to get industries working and giving jobs to the unemployed.
- As their neighbours rearmed, many states began to fear that their neighbours might have other plans for their new armies so they built up their own forces.

The internationalist spirit of the 1920s was replaced by a more nationalist 'beggar my neighbour' approach in the Depression.

**Focus task**

**How did the Depression make the work of the League harder?**

Study these statements:

a) 'I have not worked since last year.'

b) 'I will support anyone who can get the country back to work.'

c) 'If we had our own empire we would have the resources we need. Economic depressions would not damage us so much.'

d) 'Reparations have caused this mess.'

e) 'The bank has closed. We’ve lost everything!'

f) 'We need tough leaders who will not be pushed around by the League of Nations or the USA.'

g) 'We should ban all foreign goods. That will protect the jobs of our workers.'

1. Suggest which country (or countries) they could have been made in during the Depression – USA, Britain, France, Germany, Japan or Italy

2. Suggest why these views would worry the League of Nations.
How did the Manchurian crisis weaken the League?

The first major test for the League came when the Japanese invaded Manchuria in 1931.

SOURCE 2

Background

Since 1900 Japan’s economy and population had been growing rapidly. By the 1920s Japan was a major power with a powerful military, strong industries and a growing empire (see Source 2). But the Depression hit Japan badly as China and the USA put up tariffs (trade barriers) against Japanese goods. Army leaders in Japan were in no doubt about the solution to Japan’s problems – Japan would not face these problems if it had an empire to provide resources and markets for Japanese goods.

Invasion 1, 1931

In 1931 an incident in Manchuria gave them an ideal opportunity. The Japanese army controlled the South Manchurian Railway (see Source 2). When Chinese troops allegedly attacked the railway the Japanese armed forces used this as an excuse to invade and set up a government in Manchuko (Manchuria), which they controlled. Japan’s civilian government protested but the military were now in charge.

China appeals

China appealed to the League. The Japanese argued that China was in such a state of anarchy that they had to invade in self-defence to keep peace in the area. For the League of Nations this was a serious test. Japan was a leading member of the League. It needed careful handling. What should the League do?
The League investigates

There was now a long and frustrating delay. The League's officials sailed round the world to assess the situation in Manchuria for themselves. This was well before the days of instant communication by satellite. There was not even reliable air travel. It was September 1932—a full year after the invasion—before they presented their report. It was detailed and balanced, but the judgement was very clear: Japan had acted unlawfully. Manchuria should be returned to the Chinese.

Invasion 2, 1933

However, in February 1933, instead of withdrawing from Manchuria the Japanese announced that they intended to invade more of China. They still argued that this was necessary in self-defence. On 24 February 1933, the report from the League's officials was approved by 42 votes to 1 in the Assembly. Only Japan voted against. Smarting at the insult, Japan resigned from the League on 27 March 1933. The next week it invaded Jehol (see Source 2).

The League responds

The League was powerless. It discussed economic sanctions, but without the USA, Japan's main trading partner, they would be meaningless. Besides, Britain seemed more interested in keeping up a good relationship with Japan than in agreeing to sanctions. The League also discussed banning arms sales to Japan, but the member countries could not even agree about that. They were worried that Japan would retaliate and the war would escalate.

There was no prospect at all of Britain and France risking their navies or armies in a war with Japan. Only the USA and the USSR would have had the resources to remove the Japanese from Manchuria by force and they were not even members of the League.

Consequences

All sorts of excuses were offered for the failure of the League. Japan was so far away Japan was a special case. Japan did have a point when it said that China was itself in the grip of anarchy. However, the significance of the Manchurian crisis was obvious. As many of its critics had predicted, the League was powerless if a strong nation decided to pursue an aggressive policy and invade its neighbours. Japan had committed blatant aggression and got away with it. Back in Europe, both Hitler and Mussolini looked on with interest. Within three years they would both follow Japan's example.

Source Analysis

1 Source 4 is a comment on this Manchurian crisis. On your own copy of this cartoon add annotations to explain:
   a) the key features
   b) the message
   c) what the cartoonist thinks of the League.

2 Read Source 3. Does Beneš share the same view of the League as the cartoonist in Source 4?

Think!

1 Why did it take so long for the League to make a decision over Manchuria?
2 Did the League fail in this incident because of the way it worked or because of the attitude of its members?

A cartoon by David Low, 1933. Low was one of the most famous cartoonists of the 1930s. He regularly criticised both the actions of dictators around the world and the ineffectiveness of the League of Nations.
Why did disarmament fail in the 1930s?

The next big failure of the League of Nations was over disarmament. As you saw on page 00, the League had not had any success in this area in the 1920s either, but at that stage, when the international climate was better, it had not seemed to matter as much. In the 1930s, however, there was increased pressure for the League to do something about disarmament. The Germans had long been angry about the fact that they had been forced to disarm after the First World War while other nations had not done the same. Many countries were actually spending more on their armaments than they had been before the First World War.

Disarmament Conference

In the wake of the Manchurian crisis, the members of the League realised the urgency of the problem. In February 1932 the long-promised Disarmament Conference finally got underway. By July 1932 it had produced resolutions to prohibit bombing of civilian populations, limit the size of artillery, limit the tonnage of tanks, and prohibit chemical warfare. But there was very little in the resolutions to show how these limits would be achieved. For example, the bombing of civilians was to be prohibited, but all attempts to agree to abolish planes capable of bombing were defeated. Even the proposal to ban the manufacture of chemical weapons was defeated.

German disarmament

It was not a promising start. However, there was a bigger problem facing the Conference – what to do about Germany. The Germans had been in the League for six years. Most people now accepted that they should be treated more equally than under the Treaty of Versailles. The big question was whether everyone else should disarm to the level that Germany had been forced to, or whether the Germans should be allowed to disarm to a level closer to that of the other powers. The experience of the 1920s showed that the first option was a non-starter. But there was great reluctance in the League to allow the second option.

This is how events relating to Germany moved over the next 18 months.

- **July 1932**: Germany tabled proposals for all countries to disarm down to its level. When the Conference failed to agree the principle of ‘equality’, the Germans walked out.
- **September 1932**: The British sent the Germans a note that went some way to agreeing equality, but the superior tone of the note angered the Germans still further.
- **December 1932**: An agreement was finally reached to treat Germany equally.
- **January 1933**: Germany announced it was coming back to the Conference.
- **February 1933**: Hitler became Chancellor of Germany at the end of January. He immediately started to rearm Germany, although secretly.
- **May 1933**: Hitler promised not to rearm Germany if ‘in five years all other nations destroyed their arms’.
- **June 1933**: Britain produced an ambitious disarmament plan, but it failed to achieve support at the Conference.
- **October 1933**: Hitler withdrew from the Disarmament Conference, and soon after took Germany out of the League altogether.
By this stage, all the powers knew that Hitler was secretly rearming Germany already. They also began to rebuild their own armaments. Against that background the Disarmament Conference struggled on for another year but in an atmosphere of increasing futility. It finally ended in 1934.

David Low’s cartoon commenting on the failure of the Disarmament Conference in 1934.

**Reasons for failure**

The Conference failed for a number of reasons. Some say it was all doomed from the start. No one was very serious about disarmament anyway. But there were other factors at work.

It did not help that Britain and France were divided on this issue. By 1933 many British people felt that the Treaty of Versailles was unfair. In fact, to the dismay of the French, the British signed an agreement with Germany in 1935 that allowed Germany to build up its navy as long as it stayed under 35 per cent of the size of the British navy. Britain did not consult either its allies or the League about this, although it was in violation of the Treaty of Versailles.

It seemed that each country was looking after itself and ignoring the League.

**Source Analysis**

Look at Source 7. Explain what the cartoonist is saying about:

a) ordinary people
b) political leaders.

**Think!**

1. In what ways were each of the following to blame for the failure of the Disarmament Conference:
   a) Germany
   b) Britain
   c) the League itself?
2. Do you think the disarmament failure did less or more damage to the League’s reputation than the Manchurian crisis? Give reasons.

**Revision Tip**

Although disarmament was a key aim of the League it never really had much success on this in either the 1920s or the 1930s. They key thing to remember is why this was more serious in the 1930s than in the 1920s. In the 1930s it was serious because Germany used the failure as an excuse for its rapid and risky rearmament programme.
The fatal blow to the League came when the Italian dictator Mussolini invaded Abyssinia in 1935. There were both similarities with and differences from the Japanese invasion of Manchuria.

- **Like Japan**, Italy was a leading member of the League. Like Japan, Italy wanted to expand its empire by invading another country.
- However, **unlike Manchuria**, this dispute was on the League’s doorstep. Italy was a European power. It even had a border with France. Abyssinia bordered on the Anglo-Egyptian territory of Sudan and the British colonies of Uganda, Kenya and British Somaliland. Unlike events in Manchuria, the League could not claim that this problem was in an inaccessible part of the world.

Some argued that Manchuria had been a special case. Would the League do any better in this Abyssinian crisis?

**Background**

The origins of this crisis lay back in the previous century. In 1896, Italian troops had tried to invade Abyssinia but had been defeated by a poorly equipped army of tribesmen. Mussolini wanted revenge for this humiliating defeat. He also had his eye on the fertile lands and mineral wealth of Abyssinia. However, most importantly, he wanted glory and conquest. His style of leadership needed military victories and he had often talked of restoring the glory of the Roman Empire.

In December 1934 there was a dispute between Italian and Abyssinian soldiers at the Wal-Wal oasis — 80 km inside Abyssinia. Mussolini took this as his cue and claimed this was actually Italian territory. He demanded an apology and began preparing the Italian army for an invasion of Abyssinia. The Abyssinian emperor Haile Selassie appealed to the League for help.

**Phase 1: the League plays for time**

From January 1935 to October 1935, Mussolini was supposedly negotiating with the League to settle the dispute. However, at the same time he was shipping his vast army to Africa and whipping up war fever among the Italian people.

To start with, the British and the French failed to take the situation seriously. They played for time. They were desperate to keep good relations with Mussolini, who seemed to be their strongest ally against Hitler. They signed an agreement with him early in 1935 known as the Stresa Pact, which was a formal statement against German rearmament and a commitment to stand united against Germany. At the meeting to discuss this, they did not even raise the question of Abyssinia. Some historians suggest that Mussolini believed that Britain and France had promised to turn a blind eye to his exploits in Abyssinia in return for his joining them in the Stresa Pact.

However, as the year wore on, there was a public outcry against Italy’s behaviour. A ballot was taken by the League of Nations Union in Britain in 1934–35. It showed that a majority of British people supported the use of military force to defend Abyssinia if necessary. Facing an autumn election at home, British politicians now began to ‘get tough’. At an assembly of the League, the British Foreign Minister, Hoare, made a grand speech about the value of collective security to the delight of the League’s members and all the smaller nations. There was much talking and negotiating. However, the League never actually did anything to discourage Mussolini.

On 4 September, after eight months’ deliberation, a committee reported to the League that neither side could be held responsible for the Wal-Wal incident. The League put forward a plan that would give Mussolini some of Abyssinia. Mussolini rejected it.
Phase 2: sanctions or not?

In October 1935 Mussolini's army was ready. He launched a full-scale invasion of Abyssinia. Despite brave resistance, the Abyssinians were no match for the modern Italian army equipped with tanks, aeroplanes and poison gas.

This was a clear-cut case of a large, powerful state attacking a smaller one. The League was designed for just such disputes and, unlike in the Manchurian crisis, it was ideally placed to act.

There was no doubting the seriousness of the issue either. The Covenant (see Factfile, page 28) made it clear that sanctions must be introduced against the aggressor. A committee was immediately set up to agree what sanctions to impose.

Sanctions would only work if they were imposed quickly and decisively. Each week a decision was delayed would allow Mussolini to build up his stockpile of raw materials. The League banned arms sales to Italy, banned loans to Italy, banned imports from Italy. It also banned the export to Italy of rubber, tin and metals. However, the League delayed a decision for two months over whether to ban oil exports to Italy. It feared the Americans would not support the sanctions. It also feared that its members' economic interests would be further damaged. In Britain, the Cabinet was informed that 30,000 British coal miners were about to lose their jobs because of the ban on coal exports to Italy.

More important still, the Suez Canal, which was owned by Britain and France, was not closed to Mussolini's supply ships. The canal was the Italians' main supply route to Abyssinia and closing it could have ended the Abyssinian campaign very quickly. Both Britain and France were afraid that closing the canal could have resulted in war with Italy. This failure was fatal for Abyssinia.

**Source 9**

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**Source Analysis**

1. Study Source 9. At what point in the crisis do you think this might have been published? Use the details in the source and the text to help you decide.

2. Here are three possible reasons why this cartoon was drawn:
   - To tell people in Britain what British and French policy was
   - To criticise British and French policy
   - To change British and French policy.

Which do you think is the best explanation?

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A cartoon from *Punch*, 1935, commenting on the Abyssinian crisis. *Punch* was usually very patriotic towards Britain. It seldom criticised British politicians over foreign policy.
Think!

1. How did:
   a) the USA
   b) Britain
   undermine the League’s attempts to impose sanctions on Italy?

2. Explain in your own words:
   a) why the Hoare–Laval deal caused such outrage
   b) how it affected attitudes to the League
   c) how the USA undermined the League.

3. Look at Source 10. What event is the cartoonist referring to in ‘the matter has been settled elsewhere’?

The Hoare–Laval Pact

Equally damaging to the League was the secret dealing between the British and the French that was going on behind the scenes. In December 1935, while sanctions discussions were still taking place, the British and French Foreign Ministers, Hoare and Laval, were hatching a plan. This aimed to give Mussolini two-thirds of Abyssinia in return for his calling off his invasion! Laval even proposed to put the plan to Mussolini before they showed it to either the League of Nations or Haile Selassie. Laval told the British that if they did not agree to the plan, then the French would no longer support sanctions against Italy.

However, details of the plan were leaked to the French press. It proved quite disastrous for the League. Haile Selassie demanded an immediate League debate about it. In both Britain and France, it was seen as a blatant act of treachery against the League. Hoare and Laval were both sacked. The real damage was to the sanctions discussions. They lost all momentum. The question about whether to ban oil sales was further delayed. In February 1936 the committee concluded that if they did stop oil sales to Italy, the Italians’ supplies would be exhausted in two months, even if the Americans kept on selling oil to them. But by then it was all too late. Mussolini had already taken over large parts of Abyssinia. And the Americans were even more disgusted with the ditherings of the French and the British than they had been before and so blocked a move to support the League’s sanctions. American oil producers actually stepped up their exports to Italy.

The outcomes

On 7 March 1936 the fatal blow was delivered. Hitler, timing his move to perfection, marched his troops into the Rhineland, an act prohibited by the Treaty of Versailles (see page 12). If there had been any hope of getting the French to support sanctions against Italy, it was now dead.

The French were desperate to gain the support of Italy and were now prepared to pay the price of giving Abyssinia to Mussolini.

Italy continued to defy the League’s orders and by May 1936 had taken the capital of Abyssinia, Addis Ababa. On 2 May Haile Selassie was forced into exile. On 9 May Mussolini formally annexed the entire country.

Implications for the League

The League watched helplessly. Collective security had been shown up as an empty promise. The League of Nations had failed. If the British and French had hoped that their handling of the Abyssinian crisis would help strengthen their position against Hitler, they were soon proved very wrong. In November 1936 Mussolini and Hitler signed an agreement of their own called the Rome–Berlin Axis.

Source Analysis

Compare Sources 10 and 11. How far do they agree about the implications of the Abyssinian crisis?

SOURCE 10

A German cartoon from the front cover of the pro-Nazi magazine Simplicissimus, 1936. The warrior is delivering a message to the League of Nations (the ‘Völkerbund’): ‘I am sorry to disturb your sleep but I just wanted to tell you that you should no longer bother yourselves about this Abyssinian business. The matter has been settled elsewhere.’

SOURCE 11

Could the League survive the failure of sanctions to rescue Abyssinia? Could it ever impose sanctions again? Probably there had never been such a clear-cut case for sanctions. If the League had failed in this case there could probably be no confidence that it could succeed again in the future.

Anthony Eden, British Foreign Minister, expressing his feelings about the crisis to the British Cabinet in May 1936.
A disaster for the League and for the world

Historians often disagree about how to interpret important events. However, one of the most striking things about the events of 1935 and 1936 is that most historians seem to agree about the Abyssinian crisis: it was a disaster for the League of Nations and had serious consequences for world peace.

SOURCE 13

The implications of the conquest of Abyssinia were not confined to East Africa. Although victory cemented Mussolini’s personal prestige at home, Italy gained little or nothing from it in material terms. The damage done, meanwhile, to the prestige of Britain, France and the League of Nations was irreversible. The only winner in the whole sorry episode was Adolf Hitler.

Written by historian TA Morris in 1995.

SOURCE 14

After seeing what happened first in Manchuria and then in Abyssinia, most people drew the conclusion that it was no longer much use placing their hopes in the League . . .

Written by historian James Joll in 1976.

SOURCE 15

The real death of the League was in 1935. One day it was a powerful body imposing sanctions, the next day it was an empty sham, everyone scuttling from it as quickly as possible. Hitler watched.

Written by historian AJP Taylor in 1966.

SOURCE 16

Yes, we know that World War began in Manchuria fifteen years ago. We know that four years later we could easily have stopped Mussolini if we had taken the sanctions against Mussolini that were obviously required, if we had closed the Suez Canal to the aggressor and stopped his oil.

British statesman Philip Noel-Baker speaking at the very last session of the League in April 1946.
Focus task A

Why did the League of Nations fail in the 1930s?

Here is a diagram summarising reasons for the failure of the League of Nations in the 1930s. Complete your own copy of the diagram to explain how each weakness affected the League’s actions in Manchuria and Abyssinia. We have filled in some points for you. There is one weakness that you will not be able to write about – you will find out about it in Chapter 3.

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Revision Tip

The memory aid FAILURE should help you remember these key points for an exam.

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Focus Task B

To what extent was the League of Nations a success?

The last few pages have been all about failure. But remember there were successes too. Look back over the whole chapter:
1. The League and its aims: give the League a score out of 5 on how far it achieved its aims. Make sure you can support your score with examples.
2. Other factors which led to success: give these a score out of 5 to show their importance – remember the examples.
3. Other factors which led to failure: Repeat step 2.
4. Weigh successes against failures: how does the League score out of 100?
5. Write a short paragraph explaining your mark out of 100.
Chapter Summary

The League of Nations

1. The League of Nations was set up to solve problems between countries before they led to war.
2. Its methods were mainly diplomacy (talking), trade sanctions, or if necessary using the armies of their members.
3. It was the big idea of President Wilson but his own country the USA never joined but returned to its isolationist policy.
4. The leading members were Britain and France but they had their own interests and bypassed the League when it suited them.
5. The League’s structure made it slow to take decisions, which made it less effective in settling international disputes, but it did have some successes in the 1920s.
6. The League’s agencies (committees and commissions) were set up to solve social problems such as post-war refugee crises, health problems and slavery/forced labour. It had many successes throughout the 1920s and 1930s.
7. The League was supposed to encourage disarmament but failed to get any countries to disarm.
8. In the 1930s the League’s work was made much harder by the economic depression, which made countries less willing to co-operate and helped turn previously democratic countries such as Germany into dictatorships.
9. In 1931–32 the League condemned the Japanese invasion of Manchuria and China but was helpless to do anything to stop it.
10. In 1936–37 the League tried to prevent Italy invading Abyssinia but it could not agree what to do and never even enforced trade sanctions.
11. From 1936 the League was seen as irrelevant to international affairs although its agencies continued its humanitarian work.

Exam Practice

See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.

1. (a) Describe the main powers available to the League to sort out international disputes. [4]
   (b) Explain why the League of Nations did not impose sanctions against Italy during the Abyssinian crisis. [6]
   (c) ‘The League of Nations had failed before the Abyssinian crisis even started.’ How far do you agree with this statement? Explain your answer. [10]

2. Study Source 17 on page 35. How useful are these two photographs for finding out about the League of Nations? Explain your answer by using details of the source and your own knowledge. [7]
PREMIER SAYS 'PEACE FOR OUR TIME'—P. 3

Give Thanks In Church To-morrow

TO-MORROW is Peace Sunday.
Hardly more than a few hours ago it seemed as if it would have been the first Sunday of the most senseless and savage war in history.
The “Daily Sketch” suggests that the Nation should attend church tomorrow and give thanks.
The fathers and mothers who might have lost their sons, the young people who would have paid the cost of war with their lives, the children who have been spared the horror of modern warfare—let them all attend Divine Service and kneel in humility and thankfulness.

Mr. Chamberlain shows the paper that represents his great triumph for European peace to the thousands who gave him such a thunderous welcome at Heston yesterday. It is the historic Anglo-German Pact signed by himself and the Fuhrer, Herr Hitler.

‘Determined To Ensure Peace’

WHEN Mr. Chamberlain arrived at Heston last night he said:
“This morning I had another talk with the German Chancellor, Herr Hitler. Here is a paper which bears his name as well as mine. I would like to read it to you:
“We, the German Fuehrer and Chancellor and the British Prime Minister, have had a further meeting to-day and are agreed in recognising that the question of Anglo-German relations is of the first importance for the two countries and for Europe.
“We regard the agreement signed last night and the Anglo-German Naval Agreement as symbolic of the desire of our two peoples never to war with one another again.
“We are resolved that the method of consultation shall be the method adopted to deal with any other questions that may concern our two countries and we are determined to continue our efforts to remove possible sources of difference and thus to contribute to the assurance of peace in Europe.”
Why had international peace collapsed by 1939?

FOCUS POINTS

- What were the long-term consequences of the peace treaties of 1919–23?
- What were the consequences of the failures of the League in the 1930s?
- How far was Hitler's foreign policy to blame for the outbreak of war in 1939?
- Was the policy of appeasement justified?
- How important was the Nazi–Soviet Pact?
- Why did Britain and France declare war on Germany in September 1939?

The image on the opposite page represents the most famous moment of Appeasement - the policy followed by Britain and France towards Hitler through the 1930s. The British Prime Minister has returned from a meeting with Hitler having agreed to give him parts of Czechoslovakia, in return for which Hitler promised peace.

If you know the story already then you will know that this agreement proved totally empty - 'not worth the paper it was written on' as they say! Hitler did not keep his word, and probably never meant to.

But just forget hindsight for a moment and try to join with the people of Britain welcoming back a leader who seemed to be doing his best to preserve a crumbling peace.

You can see from the newspaper there is a genuine desire to believe in the possibility of peace. Chamberlain had not given up on the possibility of peace; nor had the British people. They did not think that war was inevitable - even in 1938. They did all they could to avoid it.

In this chapter your task is to work out why, despite all the efforts of international leaders, and all the horrors of war, international peace finally collapsed in 1939.

Here are some of the factors you will consider. They are all relevant and they are all connected. Your task will be to examine each one, then see the connections and weigh the importance of these different factors.

1. Treaties after the First World War, particularly the Treaty of Versailles
2. The failures of the League of Nations
3. The worldwide economic depression
4. The policy of Appeasement
5. The Nazi–Soviet Pact
6. Hitler's actions and particularly his foreign policy

Opposite is the front page of the Daily Sketch, 1 October 1938. Read it carefully and select one or two phrases which suggest or prove that:
- the British people thought Chamberlain was a hero
- the newspaper approves of Chamberlain
- people in Britain genuinely feared a war was imminent in 1938
- Hitler was respected
- Hitler could be trusted
- this agreement would bring lasting peace.
Hitler's war

Between 1918 and 1933 Adolf Hitler rose from being an obscure and demoralised member of the defeated German army to become the all-powerful Führer, dictator of Germany, with almost unlimited power and an overwhelming ambition to make Germany great once again. His is an astonishing story which you can read about in detail in Chapter 9. Here you will be concentrating on just one intriguing and controversial question: how far was Hitler responsible for the outbreak of the Second World War?

Hitler's plans

Hitler was never secretive about his plans for Germany. As early as 1924 he had laid out in his book Mein Kampf what he would do if the Nazis ever achieved power in Germany.

Abolish the Treaty of Versailles!

Like many Germans, Hitler believed that the Treaty of Versailles was unjust.

He hated the Treaty and called the German leaders who had signed it 'The November Criminals'. The Treaty was a constant reminder to Germans of their defeat in the First World War and their humiliation by the Allies. Hitler promised that if he became leader of Germany he would reverse it (see Source 1).

By the time he came to power in Germany some of the terms had already been changed. For example, Germany had stopped making reparations payments altogether. However, most points were still in place. The table on page 53 shows the terms of the Treaty that most angered Hitler.

Expand German territory!

The Treaty of Versailles had taken away territory from Germany. Hitler wanted to get that territory back. He wanted Germany to unite with Austria. He wanted German minorities in other countries such as Czechoslovakia to rejoin Germany. But he also wanted to carve out an empire in eastern Europe to give extra Lebensraum or 'living space' for Germans (see Source 2).

Defeat Communism!

A German empire carved out of the Soviet Union would also help Hitler in one of his other objectives – the defeat of Communism or Bolshevism. Hitler was anti-Communist. He believed that Bolshevism had helped to bring about the defeat of Germany in the First World War. He also believed that the Bolsheviks wanted to take over Germany (see Source 3).

Think!

It is 1933. Write a briefing paper for the British government on Hitler’s plans for Germany. Use Sources 1–3 to help you.

Conclude with your own assessment on whether the government should be worried about Hitler and his plans.

In your conclusion, remember these facts about the British government:

- Britain’s leading member of the League of Nations and is supposed to uphold the Treaty of Versailles, by force if necessary.
- The British government does not trust the Communists and thinks that a strong Germany could help to stop the Communist threat.

- We must not forget that the Bolshevists are blood-stained. That they overrun a great state [Russia], and in a fury of massacre wiped out millions of their most intelligent fellow-countrymen and now for ten years have been conducting the most tyrannous regime of all time. We must not forget that many of them belong to a race which combines a rare mixture of bestial cruelty and vast skill in lies, and considers itself specially called now to gather the whole world under its bloody oppression.

- The menace which Russia suffered under is one which perpetually hangs over Germany. Germany is the next great objective of Bolshevism. All our strength is needed to raise up our nation once more and rescue it from the embrace of the international python . . . The first essential is the expulsion of the Marxist poison from the body of our nation.

From Hitler’s Mein Kampf.
Hitler’s actions

This timeline shows how, between 1933 and 1939, Hitler turned his plans into actions.

<table>
<thead>
<tr>
<th>DATE</th>
<th>ACTION</th>
</tr>
</thead>
<tbody>
<tr>
<td>1933</td>
<td>Took Germany out of the League of Nations; began rearming Germany</td>
</tr>
<tr>
<td>1934</td>
<td>Tried to take over Austria but was prevented by Mussolini</td>
</tr>
<tr>
<td>1935</td>
<td>Held massive rearmament rally in Germany</td>
</tr>
<tr>
<td>1936</td>
<td>Reintroduced conscription in Germany; sent German troops into the Rhineland; made an anti-Communist alliance with Japan</td>
</tr>
<tr>
<td>1937</td>
<td>Tried out Germany’s new weapons in the Spanish Civil War; made an anti-Communist alliance with Italy</td>
</tr>
<tr>
<td>1938</td>
<td>Took over Austria; took over the Sudetenland area of Czechoslovakia</td>
</tr>
<tr>
<td>1939</td>
<td>Invaded the rest of Czechoslovakia; invaded Poland; war</td>
</tr>
</tbody>
</table>

War

Other factors

When you see events leading up to the war laid out this way, it makes it seem as if Hitler planned it all step by step. In fact, this view of events was widely accepted by historians until the 1960s.

In the 1960s, however, the British historian AJP Taylor came up with a new interpretation. His view was that Hitler was a gambler rather than a planner. Hitler simply took the logical next step to see what he could get away with. He was bold. He kept his nerve. As other countries gave in to him and allowed him to get away with each gamble, so he became bolder and risked more. In Taylor’s interpretation it is Britain, the Allies and the League of Nations who are to blame for letting Hitler get away with it—by not standing up to him.

In this interpretation it is other factors that are as much to blame as Hitler himself:

- the worldwide economic depression
- the weaknesses of the post-war treaties
- the actions of the leading powers—Britain, France, the USA and the USSR.

As you examine Hitler’s actions in more detail, you will see that both interpretations are possible. You can make up your own mind which you agree with.

Think!

Hitler and the Treaty of Versailles

1. Draw up a table like this one to show some of the terms of the Treaty of Versailles that affected Germany.

2. As you work through this chapter, fill out the other columns of this ‘Versailles chart’.

<table>
<thead>
<tr>
<th>Terms of the Treaty of Versailles</th>
<th>What Hitler did and when</th>
<th>The reasons he gave for his action</th>
<th>The response from Britain and France</th>
</tr>
</thead>
<tbody>
<tr>
<td>Germany’s armed forces to be severely limited</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>The Rhineland to be a demilitarised zone</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Germany forbidden to unite with Austria</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>The Sudetenland taken into the new state of Czechoslovakia</td>
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<tr>
<td>The Polish Corridor given to Poland</td>
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</tbody>
</table>
Rearmament

Hitler came to power in Germany in 1933. One of his first steps was to increase Germany’s armed forces. Thousands of unemployed workers were drafted into the army. This helped him to reduce unemployment, which was one of the biggest problems he faced in Germany. But it also helped him to deliver on his promise to make Germany strong again and to challenge the terms of the Treaty of Versailles.

Hitler knew that German people supported rearmament. But he also knew it would cause alarm in other countries. He handled it cleverly. Rearmament began in secret at first. He made a great public display of his desire not to rearm Germany — that he was only doing it because other countries refused to disarm (see page 42). He then followed Japan’s example and withdrew from the League of Nations.

In 1935 Hitler openly staged a massive military rally celebrating the German armed forces. In 1936 he even reintroduced conscription to the army. He was breaking the terms of the Treaty of Versailles, but he guessed correctly that he would get away with rearmament. Many other countries were using rearmament as a way to fight unemployment. The collapse of the League of Nations Disarmament Conference in 1934 (see pages 42–43) had shown that other nations were not prepared to disarm.

Rearmament was a very popular move in Germany. It boosted Nazi support. Hitler also knew that Britain had some sympathy with Germany on this issue. Britain believed that the limits put on Germany’s armed forces by the Treaty of Versailles were too tight. The permitted forces were not enough to defend Germany from attack. Britain also thought that a strong Germany would be a good buffer against Communism.

Britain had already helped to dismantle the Treaty by signing a naval agreement with Hitler in 1935, allowing Germany to increase its navy up to 35 per cent of the size of the British navy. The French were angry with Britain about this, but there was little they could do. Through the rest of the 1930s Hitler ploughed more and more spending into armaments (see Sources 6 and 7).

### Source Analysis

How far do Sources 6 and 7 prove Source 5 to be wrong?

### Think!

1. Fill out the first row of your ‘Versailles chart’ on page 53 to summarise what Hitler did about rearmament.
2. What factors allowed Hitler to get away with rearming Germany?
   - a) the impact of the Depression
   - b) the Treaty of Versailles
   - c) the League of Nations
   - d) the actions of Britain and France.

<table>
<thead>
<tr>
<th>Year</th>
<th>Warships</th>
<th>Aircraft</th>
<th>Soldiers</th>
</tr>
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<tbody>
<tr>
<td>1932</td>
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<td><img src="image2.png" alt="Aircraft" /></td>
<td><img src="image3.png" alt="Soldiers" /></td>
</tr>
<tr>
<td>1939</td>
<td><img src="image4.png" alt="Warships" /></td>
<td><img src="image5.png" alt="Aircraft" /></td>
<td><img src="image6.png" alt="Soldiers" /></td>
</tr>
</tbody>
</table>

German armed forces in 1932 and 1939.
The Saar plebiscite

The Saar region of Germany had been run by the League of Nations since 1919 (see page 32).

In 1935 the League of Nations held the promised plebiscite for people to vote on whether their region should return to German rule. Hitler was initially wary as many of his opponents had fled to the Saar. The League, however, was determined that the vote should take place and Hitler bowed to this pressure. So it seemed that the League was being firm and decisive with Hitler. The vote was an overwhelming success for Hitler. His propaganda minister Joseph Goebbels mounted a massive campaign to persuade the people of the Saar to vote for the Reich. Around 90 per cent of the population voted to return to German rule. This was entirely legal and within the terms of the Treaty. It was also a real morale booster for Hitler. After the vote Hitler declared that he had ‘no further territorial demands to make of France’.

Source 8

Following the plebiscite in 1935, people and police express their joy at returning to the German Reich by giving the Nazi salute.

Source Analysis

1. Explain in your own words what is happening in Source 8. For example, who are the people on horseback? Why are people saluting?

2. Do you trust Source 8 to be an accurate portrayal of the feelings of the people of the Saar in January 1935?

3. What is the message of the cartoon in Source 9? Explain your answer using details of the source and your knowledge.

Source 9

A British cartoon published in January 1935, soon after the Saar plebiscite. The figure in bed is the League of Nations.
Remilitarisation of the Rhineland

In March 1936, Hitler took his first really big risk by moving troops into the Rhineland area of Germany. The Rhineland was the large area either side of the River Rhine that formed Germany’s western border with France and Belgium.

The demilitarisation of the Rhineland was one of the terms of the Treaty of Versailles. It was designed to protect France from invasion from Germany. It had also been accepted by Germany in the Locarno Treaties of 1925. Hitler was taking a huge gamble. If he had been forced to withdraw, he would have faced humiliation and would have lost the support of the German army (many of the generals were unsure about him, anyway). Hitler knew the risks, but he had chosen the time and place well.

- **France** had just signed a treaty with the USSR to protect each other against attack from Germany (see Source 11). Hitler used the agreement to claim that Germany was under threat. He argued that in the face of such a threat he should be allowed to place troops on his own frontier.
- **Hitler** knew that many people in **Britain** felt that he had a right to station his troops in the Rhineland and he was fairly confident that Britain would not intervene. His gamble was over.

**Think!**
Fill out row 2 of your “Versailles chart” on page 53 to summarise what happened in the Rhineland.
At that time we had no army worth mentioning... If the French had taken any action we would have been easily defeated; our resistance would have been over in a few days. And the Air Force we had then was ridiculous—a few Junkers 52s from Lufthansa and not even enough bombs for them...

Hitler looks back on his gamble over the Rhineland some years after the event.

Hitler has got away with it. France is not marching. No wonder the faces of Göring and Blomberg [Nazi leaders] were all smiles.

Oh, the stupidity (or is it the paralysis?) of the French. I learnt today that the German troops had orders to beat a hasty retreat if the French army opposed them in any way.

Written by William Shirer in 1936. He was an American journalist in Germany during the 1930s. He was a critic of the Nazi regime and had to flee from Germany in 1940.

As the troops moved into the Rhineland, Hitler and his generals sweated nervously. They had orders to pull out if the French acted against them. Despite the rearmament programme, Germany's army was no match for the French army. It lacked essential equipment and air support. In the end, however, Hitler's luck held.

The attention of the League of Nations was on the Abyssinian crisis which was happening at exactly the same time (see pages 44-47). The League condemned Hitler's action but had no power to do anything else. Even the French, who were most directly threatened by the move, were divided over what to do. They were about to hold an election and none of the French leaders was prepared to take responsibility for plunging France into a war. Of course, they did not know how weak the German army was. In the end, France refused to act without British support and so Hitler's big gamble paid off. Maybe next time he would risk more.

A British cartoon about the reoccupation of the Rhineland, 1936.

_Pax Germanica_ is Latin and means 'Peace, German style'.
The Spanish Civil War

In 1936 a civil war broke out in Spain between supporters of the Republican government and right-wing rebels under General Franco. A civil war in a European state would have been an important event anyway but this one became extremely significant because it gained an international dimension.

Stalin’s USSR supported the Republican government (in the form of weapons, aircraft and pilots). Thousands of volunteers from around 50 countries joined international brigades to support the Republicans. At the same time, Hitler and Mussolini declared their support for General Franco. He seemed to be a man who shared their world view.

The governments of Britain and France refused to intervene directly although France did provide some weapons for the Republicans. Germany and Italy also agreed not to intervene but then blatantly did so. Mussolini sent thousands of Italian troops, although officially they were ‘volunteers’. Germany sent aircraft and pilots who took part in most of the major campaigns of the war. They helped transport Franco’s forces from North Africa to Spain. Later they took part in bombing raids on civilian populations in Spanish cities (see Source 16 for example). Thanks partly to Hitler’s help the Nationalists won the war and a right-wing dictatorship ruled Spain for the next 36 years.

The conflict had important consequences for peace in Europe. It gave combat experience to German and Italian forces. It strengthened the bonds between Mussolini and Hitler. Historian Zara Steiner argues that Britain’s non-intervention in Spain convinced Hitler that he could form an alliance with Britain or persuade them (and France) to remain neutral in a future war. At the same time the devastating impact of modern weapons convinced Chamberlain and many others that war had to be avoided at all costs. Thus, the Spanish Civil War further encouraged Hitler in his main plan to reverse the Treaty of Versailles. At the same time, the USSR became increasingly suspicious of Britain and France because of their reluctance to get involved in opposing fascism.

Militarism and the Axis

When he wrote his memoirs in later years Winston Churchill described the 1930s as a ‘Gathering Storm’. Many shared his gloomy view. Hitler and Mussolini had shown that their armed forces were effective and that they were ready to use them. Mussolini had triumphed in Abyssinia and was aggressively trying to assert his authority in the Mediterranean and North Africa.

Meanwhile in the east Japan was under the control of hardline nationalist commanders such as General Tojo. They also had the support of business leaders in Japan. They wanted to extend Japan’s empire across Asia so it could compete with other world powers, particularly the United States. In 1937 the Japanese took their next big step with the invasion of China. Some historians regard this as the first campaign of the Second World War.

Hitler and Mussolini saw that they had much in common with the military dictatorship in Japan. In 1936, Germany and Japan signed an Anti-Comintern Pact, to oppose Communism. Comintern was the USSR’s organisation for spreading Communism to other countries. In 1937, Italy also signed it. The new alliance was called the Axis alliance.
Anschluss with Austria, 1938

With the successes of 1936 and 1937 to boost him, Hitler turned his attention to his homeland of Austria. The Austrian people were mainly German, and in Mein Kampf Hitler had made it clear that he felt that the two states belonged together as one German nation. Many in Austria supported the idea of union with Germany, since their country was so economically weak. Hitler was confident that he could bring them together into a ‘greater Germany’. In fact, he had tried to take over Austria in 1934, but on that occasion Mussolini had stopped him. Four years later, in 1938, the situation was different. Hitler and Mussolini were now allies.

There was a strong Nazi Party in Austria. Hitler encouraged the Nazis to stir up trouble for the government. They staged demonstrations calling for union with Germany. They caused riots. Hitler then told the Austrian Chancellor Schuschnigg that only Anschluss (political union) could sort out these problems. He pressured Schuschnigg to agree to Anschluss. Schuschnigg appealed for some kind of gesture of support such as threatening sanctions against Hitler or issuing a strong statement. France and Britain failed to provide this support so Schuschnigg felt he had no option but to call a plebiscite (a referendum), to see what the Austrian people wanted. Hitler was not prepared to risk this – he might lose! He simply sent his troops into Austria in March 1938, supposedly to guarantee a trouble-free plebiscite. Under the watchful eye of the Nazi troops, 99.75 per cent voted for Anschluss.

Anschluss was completed without any military confrontation with France and Britain. Chamberlain, the British Prime Minister, felt that Austrians and Germans had a right to be united and that the Treaty of Versailles was wrong to separate them. Britain’s Lord Halifax had even suggested to Hitler before the Anschluss that Britain would not resist German unity with Austria.

Once again, Hitler’s risky but decisive action had reaped a rich reward – Austria’s soldiers, weapons and its rich deposits of gold and iron ore were added to Germany’s increasingly strong army and industry. Hitler was breaking yet another condition of the Treaty of Versailles, but the pattern was becoming clear. The Treaty itself was seen as suspect. Britain and France were not prepared to go to war to defend a flawed treaty.
Appeasement: for and against!

If Britain and France were not prepared to defend the Treaty of Versailles, would they let Hitler have more of his demands? The short answer is yes, and Britain's policy at this time is known as Appeasement. Neville Chamberlain is the man most associated with this policy (see Profile page 63) although he did not become Prime Minister until 1937. Many other British people (probably the majority), including many politicians, were also in favour of this policy. However, there were some at the time who were very critical. Here are the main arguments for and against.

- **Trust on Hitler:**
  After each new move he made, Hitler said this was all he wanted. Yet he often went back on those promises. Appeasement was based on the mistaken idea that Hitler was trustworthy.

- **Fear of Communism:**
  Hitler was not the only concern of Britain and its allies. He was not even their main worry. They were more concerned about the spread of Communism and particularly the dangers to world peace posed by Stalin, the new leader in the USSR. Many saw Hitler as the buffer to the threat of spreading Communism.

- **Memories of the Great War:**
  Both British and French leaders, and much of their population, vividly remembered the horrific experiences of the First World War. They wished to avoid another war at almost any cost.

- **British arms:**
  The British government believed that the armed forces were not ready for war against Hitler. Britain only began rearmament in 1935 and intelligence suggested the British were some way behind the Germans.

- **The USA:**
  American support had been vital to Britain's success in the First World War. Britain could not be sure it could face up to Germany without the guarantee of American help. But since 1919 the USA had followed a policy of isolationism. American leaders were determined not to be dragged into another European war.

- **The British Empire:**
  For Britain to fight a war against Germany it needed to be sure it had the support of the countries in its empire or Commonwealth. It was not a guaranteed certainty that they would all support a war.

- **Make a stand!**
  Hitler the gambler took increasing risks. He tried something out to see if there would be any comeback. At some point therefore Britain and France needed to stand up to Hitler to prevent a later bigger and more dangerous move.

- **The Soviet Union:**
  Hitler made no secret of his plans to expand eastwards. He had openly talked of taking land in Russia. Appeasement sent the message to Stalin and the USSR that Britain and France would not stand in Hitler's way if he invaded Russia.

- **Hitler's allies:**
  Hitler had already observed how his allies, particularly the right-wing dictatorships in Japan and Italy, had got away with acts of aggression.

- **German arms:**
  Germany was rearming publicly and quietly year by year. Hitler claimed he was trying to catch up with other countries, but others could see that Germany was better armed than Britain or France.

- **The Treaty of Versailles:**
  Many felt that the Treaty of Versailles was unfair to Germany. Some of Hitler's demands were not unreasonable. They assumed that once these wrongs were put right then Germany would become a peaceful nation again.

- **The Treaty of Versailles**
  Many felt that the Treaty of Versailles was unfair to Germany. Some of Hitler's demands were not unreasonable. They assumed that once these wrongs were put right then Germany would become a peaceful nation again.

- **Economic problems:**
  Britain and France had large debts (many still left over from fighting the First World War) and huge unemployment as a result of the Depression. They could not afford a war.
Focus Task

Why did Britain and France follow a policy of Appeasement?

1. The cards on page 60 show various arguments that were advanced for or against Appeasement. Study the cards, then:
   a) Sort them into arguments for and arguments against Appeasement. If there are any you are not sure about, leave them aside as you can come back to them.
   b) On each card, write a “for” or “against”.
   c) Sort the cards into those that:
      a) would have been obvious to British and French leaders at the time
      b) would only be clear with hindsight.

2. Make notes under the following headings to summarise why Britain followed a policy of appeasement:
   a) military reasons
   b) economic reasons
   c) fear
   d) public opinion

3. Use your notes to write a short paragraph to explain in your own words why the British government followed a policy of Appeasement.

Think!

Most people in Britain supported the policy of Appeasement. Write a letter to the London Evening Standard justifying Appeasement and pointing out why the cartoonist is wrong. Your letter should be written in either 1936 or 1938 and it will need to be different according to which source you pick. You can use some of the arguments from the Focus Task on page 53 in your letter.

Revision Tip

Make sure you can explain:
- what Appeasement was
- two examples of Appeasement in action.

Be sure you can describe:
- one reason why Chamberlain followed the policy of Appeasement
- one reason why people criticised the policy.

One of the most famous critics was David Low, cartoonist with the popular newspaper the London Evening Standard. You have seen many of Low’s cartoons in this book already. Low was a fierce critic of Hitler, but also criticised the policy of Appeasement. Source 19 shows one of his cartoons on the issue, but if you visit the British Cartoon Archive website you can see all of Low’s cartoons.

SOURCE 19

A cartoon by David Low from the London Evening Standard, 1936. This was a popular newspaper with a large readership in Britain.

Source Analysis

Fill out a table like this to analyse Source 19. On page 64, fill out a second column to analyse Source 27 in the same way.

<table>
<thead>
<tr>
<th></th>
<th>Source 19</th>
<th>Source 27</th>
</tr>
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<tbody>
<tr>
<td>Date published</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Critical or supportive?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Of what/whom?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>How can we tell?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Why was the cartoon published at this time?</td>
<td></td>
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</tr>
</tbody>
</table>
The Sudetenland, 1938

After the Austrian Anschluss, Hitler was beginning to feel that he could not put a foot wrong. But his growing confidence was putting the peace of Europe in increasing danger.

SOURCE 20

Central Europe after the Anschluss.

SOURCE 21

I give you my word of honour that Czechoslovakia has nothing to fear from the Reich.

Hitler speaking to Chamberlain in 1938.

Czech fears

Unlike the leaders of Britain and France, Edvard Beneš, the leader of Czechoslovakia, was horrified by the Anschluss. He realised that Czechoslovakia would be the next country on Hitler’s list for takeover. It seemed that Britain and France were not prepared to stand up to Hitler. Beneš sought guarantees from the British and French that they would honour their commitment to defend Czechoslovakia if Hitler invaded. The French were bound by a treaty and reluctantly said they would. The British felt bound to support the French. However, Chamberlain asked Hitler whether he had designs on Czechoslovakia and was reassured by Hitler’s promise (Source 21).

Hitler’s threats

Despite what he said to Chamberlain, Hitler did have designs on Czechoslovakia. This new state, created by the Treaty of Versailles, included a large number of Germans – former subjects of Austria-Hungary’s empire – in the Sudetenland area. Henlein, who was the leader of the Nazis in the Sudetenland, stirred up trouble among the Sudetenland Germans and they demanded to be part of Germany. In May 1938, Hitler made it clear that he intended to fight Czechoslovakia if necessary. Historians disagree as to whether Hitler really meant what he said. There is considerable evidence that the German army was not at all ready for war. Even so the news put Europe on full war alert.

Think!

Write a series of newspaper headlines for different stages of the Sudetenland crisis, for example:
- March 1938
- May 1938
- early September 1938
- 30 September 1938.

Include headlines for:
- a Czech newspaper
- a British newspaper
- a German newspaper.

Preparations for war

Unlike Austria, Czechoslovakia would be no walk-over for Hitler. Britain, France and the USSR had all promised to support Czechoslovakia if it came to war. The Czechs themselves had a modern army. The Czechoslovak leader, Beneš, was prepared to fight. He knew that without the Sudetenland and its forts, railways and industries, Czechoslovakia would be defenceless.

All through the summer the tension rose in Europe. If there was a war, people expected that it would bring heavy bombing of civilians as had happened in the Spanish Civil War, and in cities around Britain councils began digging air-raid shelters. Magazines carried advertisements for air-raid protection and gas masks.
How horrible, fantastic, incredible it is that we should be digging trenches and trying on gas masks here because of a quarrel in a far-away country between people of whom we know nothing. I am myself a man of peace to the depths of my soul.

From a radio broadcast by Neville Chamberlain, September 1938.

Profile

Neville Chamberlain

- Born 1869
- He was the son of the famous radical politician Joseph Chamberlain
- He was a successful businessman in the Midlands before entering politics
- During the First World War he served in the Cabinet as Director General of National Service. During this time he saw the full horrors of war
- After the war he was Health Minister and then Chancellor. He was noted for his careful work and his attention to detail. However, he was not good at listening to advice
- He was part of the government throughout the 1920s and supported the policy of Appeasement towards Hitler. He became Prime Minister in 1937, although he had little experience of foreign affairs
- He believed that Germany had real grievances - this was the basis for his policy of Appeasement
- He became a national hero after the Munich Conference of 1938 averted war
- In 1940 Chamberlain resigned as Prime Minister and Winston Churchill took over

Digging air raid defences in London, September 1938.

Crisis talks

In September the problem reached crisis point. In a last-ditch effort to avert war, Chamberlain flew to meet Hitler on 15 September. The meeting appeared to go well. Hitler moderated his demands, saying he was only interested in parts of the Sudetenland – and then only if a plebiscite showed that the Sudeten Germans wanted to join Germany. Chamberlain thought this was reasonable. He felt it was yet another of the terms of the Treaty of Versailles that needed to be addressed. Chamberlain seemed convinced that, if Hitler got what he wanted, he would at least be satisfied.

On 19 September the French and the British put to the Czechs their plans to give Hitler the parts of the Sudetenland that he wanted. However, three days later at a second meeting, Hitler increased his demands. He said he ‘regretted’ that the previously arranged terms were not enough. He wanted all the Sudetenland.

The Sudetenland is the last problem that must be solved and it will be solved. It is the last territorial claim which I have to make in Europe.

The aims of our foreign policy are not unlimited . . . They are grounded on the determination to save the German people alone . . . Ten million Germans found themselves beyond the frontiers of the Reich . . . Germans who wished to return to the Reich as their homeland.

Hitler speaking in Berlin, September 1938.

To justify his demands, he claimed that the Czech government was mistreating the Germans in the Sudetenland and that he intended to ‘rescue’ them by 1 October. Chamberlain told Hitler that his demands were unreasonable. The British navy was mobilised. War seemed imminent.

The Munich Agreement

With Mussolini’s help, a final meeting was held in Munich on 29 September. While Europe held its breath, the leaders of Britain, Germany, France and Italy decided on the fate of Czechoslovakia.

On 29 September they decided to give Hitler what he wanted. They announced that Czechoslovakia was to lose the Sudetenland. They did not consult the Czechs, nor did they consult the USSR. This is known as the Munich Agreement. The following morning Chamberlain and Hitler published a joint declaration (Source 26) which Chamberlain said would bring ‘peace for our time’.
Consequences

Hitler had gambled that the British would not risk war. He spoke of the Munich Agreement as 'an undreamt-of triumph, so great that you can scarcely imagine it'. The prize of the Sudetenland had been given to him without a shot being fired. On 1 October German troops marched into the Sudetenland. At the same time, Hungary and Poland helped themselves to Czech territory where Hungarians and Poles were living.

The Czechs had been betrayed. Beneš resigned. But the rest of Europe breathed a sigh of relief. Chamberlain received a hero’s welcome back in Britain, when he returned with the ‘piece of paper’ — the Agreement — signed by Hitler (see Profile, page 63).

SOURCE 27

The Daily Express comments on the Munich Agreement, 30 September 1938.

SOURCE 26

We regard the Agreement signed last night ... as symbolic of the desire of our two peoples never to go to war with one another again. We are resolved that we shall use consultation to deal with any other questions that may concern our two countries, and we are determined to continue our efforts to assure the peace of Europe.

The joint declaration of Chamberlain and Hitler, 30 September 1938.

SOURCE 28

By repeatedly surrendering to force, Chamberlain has encouraged aggression ... our central contention, therefore, is that Mr Chamberlain’s policy has throughout been based on a fatal misunderstanding of the psychology of dictatorship.

The Yorkshire Post, December 1938.

SOURCE 29

We have suffered a total defeat ... I think you will find that in a period of time Czechoslovakia will be engulfed in the Nazi regime. We have passed an awful milestone in our history. This is only the beginning of the reckoning.

Winston Churchill speaking in October 1938. He felt that Britain should resist the demands of Hitler. However, he was an isolated figure in the 1930s.

Triumph or sell-out?

What do you think of the Munich Agreement? Was it a good move or a poor one? Most people in Britain were relieved that it had averted war, but many were now openly questioning the whole policy of Appeasement. Even the public relief may have been overstated. Opinion polls in September 1938 show that the British people did not think Appeasement would stop Hitler. It simply delayed a war, rather than preventing it. Even while Chamberlain was signing the Munich Agreement, he was approving a massive increase in arms spending in preparation for war.

Think!

Complete row 4 of your ‘Versailles chart’ on page 53.
The end of Appeasement

Czechoslovakia, 1939

Although the British people welcomed the Munich Agreement, they did not trust Hitler. In an opinion poll in October 1938, 93 per cent said they did not believe him when he said he had no more territorial ambitions in Europe. In March 1939 they were proved right. On 15 March, with Czechoslovakia in chaos, German troops took over the rest of the country.

The take-over of Czechoslovakia by 1939.

Think!

1. Choose five words to describe the attitude of the crowd in Source 31.
2. Why do you think that there was no resistance from the Czechs?
3. Why do you think Britain and France did nothing in response to the invasion?

German troops entering Prague, the capital of Czechoslovakia, in March 1939.

There was no resistance from the Czechs. Nor did Britain and France do anything about the situation. However, it was now clear that Hitler could not be trusted. For Chamberlain it was a step too far. Unlike the Sudeten Germans, the Czechs were not separated from their homeland by the Treaty of Versailles. This was an invasion. If Hitler continued unchecked, his next target was likely to be Poland. Britain and France told Hitler that if he invaded Poland they would declare war on Germany. The policy of Appeasement was ended. However, after years of Appeasement, Hitler did not actually believe that Britain and France would risk war by resisting him.
The Nazi–Soviet Pact, 1939

Look at your ‘Versailles chart’ from page 53. You should have only one item left. As Hitler was gradually realizing land lost at Versailles, you can see from Source 31 that logically his next target was the strip of former German land in Poland known as the Polish Corridor. He had convinced himself that Britain and France would not risk war over this, but he was less sure about Stalin and the USSR. Let’s see why.

Stalin’s fears

Stalin had been very worried about the German threat to the Soviet Union ever since Hitler came to power in 1933. Hitler had openly stated his interest in conquering Russian land. He had denounced Communism and imprisoned and killed Communists in Germany. Even so, Stalin could not reach any kind of lasting agreement with Britain and France in the 1930s. From Stalin’s point of view, it was not for want of trying. In 1934 he had joined the League of Nations, hoping the League would guarantee his security against the threat from Germany. However, all he saw at the League was its powerlessness when Mussolini successfully invaded Abyssinia, and when both Mussolini and Hitler intervened in the Spanish Civil War. Politicians in Britain and France had not resisted German rearmament in the 1930s. Indeed, some in Britain seemed even to welcome a stronger Germany as a force to fight Communism, which they saw as a bigger threat to British interests than Hitler.

Stalin’s fears and suspicions grew in the mid 1930s:
- He signed a treaty with France in 1935 that said that France would help the USSR if Germany invaded the Soviet Union. But Stalin was not sure he could trust the French to stick to it, particularly when they failed even to stop Hitler moving his troops into the Rhineland, which was right on their own border.
- The Munich Agreement in 1938 increased Stalin’s concerns. He was not consulted about it. Stalin concluded from the agreement that France and Britain were powerless to stop Hitler, or even worse, that they were happy for Hitler to take over eastern Europe and then the USSR.

Stalin’s negotiations

Despite his misgivings, Stalin was still prepared to talk with Britain and France about an alliance against Hitler. The three countries met in March 1939, but Chamberlain was reluctant to commit Britain. From Stalin’s point of view, France and Britain then made things worse by giving Poland a guarantee that they would defend it if it was invaded. Chamberlain meant the guarantee as a warning to Hitler. Stalin saw it as support for one of the USSR’s potential enemies.

Negotiations between Britain, France and the USSR continued through the spring and summer of 1939. However, Stalin also received visits from the Nazi foreign minister Ribbentrop. They discussed a rather different deal, a Nazi–Soviet Pact.

Stalin’s decision

In August, Stalin made his decision. On 24 August 1939, Hitler and Stalin, the two arch-enemies, signed the Nazi–Soviet Pact and announced the terms to the world. They agreed not to attack one another. Privately, they also agreed to divide Poland between them.

A Soviet cartoon from 1939. CCCP is Russian for USSR. The French and the British are directing Hitler away from western Europe and towards the USSR.
Why did Stalin sign the Pact?

It was clear what Hitler gained from the Pact. He regarded it as his greatest achievement. It gave him half of Poland and ensured he would not face a war on two fronts if he invaded Poland. He had promised the Russians they could have the rest of Poland as well as the Baltic states but he never intended to allow Stalin to keep these territories.

It is also clear what Stalin gained from it. It gave him some territory that had once been part of Russia, but that was not the main point. The real benefit was time! Stalin did not expect Hitler to keep his word. He knew he was Hitler’s number one target. But he did not trust Britain and France either. He did not think they were strong enough or reliable enough as allies against Hitler. He expected to have to fight Hitler alone at some point. So it was important to get his forces ready. So what he most needed was time to build up his forces to protect the USSR from the attack he knew would come.

Consequences

The Pact cleared the way for Hitler to invade Poland. On 1 September 1939 the German army invaded Poland from the west, where they met little resistance. Britain and France demanded he withdraw from Poland or they would declare war. After the experience of the past three years Hitler was certain Britain and France would not actually do anything about this. If he was planning ahead at all, then in his mind the next move would surely be an attack against his temporary ally, the USSR. However Hitler was in for a surprise. Britain and France kept their pledge. On 2 September they declared war on Germany.

Focus Task A

How important was the Nazi-Soviet Pact?

These statements suggest different reasons why the Nazi-Soviet Pact is important.

A. It showed that ‘internationalism’ had been completely abandoned.
B. It freed Hitler from the problem of a two-front war, which helped him to conquer Poland and most of Western Europe in 1939–40.
C. It exposed Britain and France’s hope that Nazi Germany and the USSR would fight each other rather than them.
D. It showed that Britain feared Stalin’s USSR as much as Hitler’s Germany.
E. It gave Stalin time to build up forces for future war with Germany.
F. It gave Hitler the confidence to defy Britain and France and attack Poland.

1 In groups decide which statements fit best under each of these headings

<table>
<thead>
<tr>
<th>The Nazi Soviet Pact was important because...</th>
</tr>
</thead>
<tbody>
<tr>
<td>...it demonstrated important aspects of international relations at this time.</td>
</tr>
</tbody>
</table>

2 Now take one comment from each column and explain:
   a) how the Nazi-Soviet Pact led to this consequence
   b) whether this would have happened anyway, even without the Nazi-Soviet Pact.

Focus Task B

What were the long-term consequences of the peace treaties of 1919–23?

1 You have been filling out your Versailles chart. Now fill out the final row about what Hitler did about Poland.
2 ‘Germany’s bitterness about the Treaty of Versailles was the cause of Hitler’s aggressive foreign policy.’ How far do you agree with this statement? Explain your answer carefully.
Was Appeasement justified?

Chamberlain certainly believed in Appeasement. In June 1938 he wrote in a letter to his sister: ‘I am completely convinced that the course I am taking is right and therefore cannot be influenced by the attacks of my critics.’ He was not a coward or a weakling. When it became obvious that he had no choice but to declare war in 1939 he did.

On page 60 you studied the main reasons Chamberlain followed this policy and the reasons why people opposed him. However, remember that Chamberlain was not alone. There were many more politicians who supported him in 1938 than opposed him. It looked pretty clear to them in 1938 that the balance fell in favour of Appeasement.

Yet when Hitler broke his promises and the policy did not stop war, the supporters of Appeasement quickly turned against the policy, some claiming that they had been opposed all along. Appeasers were portrayed as naïve, foolish or weak. Source 34 is one of hundreds of examples which parody the policy and the people who pursued it. Historians since then and popular opinion too have judged Chamberlain very harshly. Chamberlain’s ‘Peace for our time’ speech is presented as self-deception and a betrayal. Chamberlain and his cabinet are seen as ‘second-rate politicians’ who were out of their depth as events unfolded before them. On the other hand the opponents of Appeasement such as Winston Churchill are portrayed as realists who were far-sighted and brave.

SOURCE 34

‘Remember . . . One More Lollypop, and Then You All Go Home!’

A cartoon by the American artist Dr Seuss published on 13 August 1941 (before the USA entered the Second World War).

It really has been a very one-sided debate. Yet this debate matters because the failure of Appeasement to stop Hitler has had a profound influence on British and American foreign policy ever since. It is now seen as the ‘right thing’ to stand up to dictators. You will find an example of this in Chapter 7 when you study the Gulf War. This is a lesson that people have learned from history. One of the reasons why people study history is to avoid making the same mistakes from the past but before we leap so quickly to judgement on this issue, let’s run this argument through two different checks.

Professor John Charmley of the University of East Anglia writing about Churchill’s account of the 1930s called The Gathering Storm.
Check 1: If Chamberlain had stood up to Hitler in 1938 what would have happened?

The historian Professor Niall Ferguson of Harvard University has set out some ‘counter-factual’ scenarios — suggesting what might have happened if particular policies were followed. In particular, he has argued that confronting Hitler in 1938 instead of appeasing him ‘would have paid handsome dividends. Even if it had come to war over Czechoslovakia, Germany would not have won. Germany’s defences were not yet ready for a two-front war.’

Professor Ferguson then had the chance to test his scenario by playing a computer game! 
The Calm & the Storm is a powerful simulation which allows users to make decisions and then computes the possible impact of those decisions. You can read his conclusions in Source 36.

Professor Ferguson believes that using computer simulations could help leaders of the future make key decisions in times of crisis. Maybe you don’t trust a computer game to teach you anything about history! But you might trust some hard statistics. So try check 2.

Check 2: Did Appeasement buy time for Chamberlain to rearm Britain?

One of the strongest arguments for Appeasement was that in 1938 Britain simply was not equipped to fight a war with Germany. So did Appeasement allow Britain to catch up?

In the 1960s British historian AJP Taylor argued that Chamberlain had an exaggerated view of Germany’s strength. Taylor believed that German forces were only 45 per cent of what British intelligence reports said they were.

But Taylor was writing in 1965 – not much help to Chamberlain in the 1930s. Britain had run down its forces in the peaceful years of the 1920s. The government had talked about rearmament since 1935 but Britain only really started rearming when Chamberlain became Prime Minister in 1937. Chamberlain certainly thought that Britain’s armed forces were not ready for war in 1938. His own military advisers and his intelligence services told him this.

So did Appeasement allow Britain the time it needed to rearm? Source 37 will help you to decide.

---

**Think!**

Study graphs A–C in Source 37.

1. What evidence do they provide to support the view that Britain’s armed forces caught up with Germany’s between 1938 and 1939?
2. What evidence do they provide to oppose this view?

![Graphs A, B, and C showing data on military forces and aircraft production in the 1930s.](https://example.com/graphs.png)

The armaments build-up in the 1930s.
Focus Task

Why had international peace collapsed by 1939?
You have covered a lot of material in the last two chapters. In this task you are going to make sure that you have the important events and developments clear in your mind.

1. Work in groups of six. Each take a blank sheet of paper and write a heading like the ones on the right. On your sheet summarise the ways in which this factor helped to bring about the war.
2. Now come back together as a group and write your own summary of how the war broke out. You can use this structure, but set yourself a word limit of 75 words per paragraph, less if you can.

Paragraph 1:
(This is the place to explain how resentment against the Versailles Treaty brought Hitler to power in the first place and guided his actions in the 1930s.)

Paragraph 2:
(Here you should explain how the failure of the League encouraged Hitler and made him think he could achieve his aims.)

Paragraph 3:
(Here you should explain how the Depression was an underlying cause of the failure of the League, Japan's aggression and Hitler's rise to power.)

Paragraph 4:
(Here you should briefly describe what Appeasement was, and how instead of stopping Hitler it encouraged him. You could also point out the links between Appeasement and the Depression.)

Paragraph 5:
(Here you should explain how the Nazi-Soviet Pact led to the invasion of Poland and how that in turn led to war. You could also point out that these short-term factors probably could not have happened if there had not been a policy of Appeasement.)

Paragraph 6:
(Here you should comment on Hitler's overall responsibility. How far do you agree that Hitler wanted war, planned for it, and if so does that mean he caused the war?)

Paragraph 7:
(Here you should indicate which factor(s) you think were most important. This is where you should bring in any of the factors you discussed in stage 5 of the Focus Task.)

There were important long-term factors which help to explain why war broke out in 1939. One factor was the Versailles Treaty. It was important because...

The failure of the League of Nations in the 1930s also contributed towards the outbreak of war. This was because...

Economic factors also played an important role. The worldwide economic Depression...

Another factor which helps to explain the outbreak of war was the policy of Appeasement. Appeasement...

There were also key short-term factors which actually sparked off the war. One of these was...

Some people describe the Second World War as Hitler's war. I think this is a GOOD/POOR description because...

All of these factors played important roles. However, [INSERT YOUR CHOICE OF FACTOR(S)] was / were particularly important because...
Chapter Review Focus Task

Reaching a judgement

Almost there! In the last task you wrote a clear explanation of the various reasons why peace collapsed by 1939.

Unfortunately, this is not enough! You also need to be able to compare the importance of these reasons (or factors) and see the links between them. For example, if you were asked this question:

*The Nazi Soviet Pact of 1939 was more important than the policy of Appeasement in causing the Second World War. How far do you agree with this statement?*

what would you say? Most students find it hard to explain what they think and end up giving information about each factor (describing events) rather than making a judgement and supporting it. This review task helps you to overcome this problem.

Stage 1: Understand and evaluate each factor

There are six major factors. The cards analyse why each one might be seen as:

- a critical factor (i.e. the war probably would not have happened without it or just

- one of several important factors (i.e. the war could still possibly have happened without it).

a) Read the cards carefully to make sure you understand the arguments.
b) For each of the ‘killer sources’ 1-6 (on page 72) decide whether this supports the argument that this factor was critical or just one of several important factors.

**Factor 1: The Treaty of Versailles**

- Critical? Versailles and the other Treaties created a situation in Europe which made war inevitable. It was only a matter of time before Germany tried to seek revenge, overturn the Treaty and start another war. Many commentators felt at the time that it was only a question of when war might come not whether it would.

- Important? The Treaties contributed to the tensions of the time but they did not create them. Politicians in the 1930s could have defended the treaties or changed them. It was political choices in the 1930s which caused war not the treaties.

**Factor 2: The failure of the League of Nations**

- Critical? The League of Nations’ job was to make sure that disputes were sorted out legally. In the 1920s it created a spirit of cooperation. But, in manchuria 1931 and Abyssinia 1935-36 the League completely failed to stand up to aggression by Japan and Italy. This encouraged Hitler’s aggression from 1936 onwards since he believed no one would try to stop him.

- Important? The League never really fulfilled the role of peacemaker – even in the 1920s it gave in to Italy over Corfu. The failure of the League in the 1930s was important because it encouraged Hitler but even if the League had been stronger Hitler would still have tried to overturn the Treaty of Versailles and to destroy Communism.

**Factor 3: The worldwide economic Depression**

- Critical? The Depression critically weakened the League of Nations. It destroyed the spirit of international cooperation which had built up in the 1920s and set countries against each other. Without the Depression leading to these problems there could not have been a war.

- Important? The Depression was certainly important – it made Japan and Italy invade Manchuria and Abyssinia. It brought Hitler to power in Germany and started German rearmament. However it is linked to all the other factors – it did not cause the war in itself. Even with the Depression Hitler could have been stopped if Britain and France had had the will to resist him. The Depression did not make war inevitable.

**Factor 4: The policy of Appeasement**

- Critical? Appeasement was critical because it made Hitler think he could get away with anything. Britain and France could have stopped Hitler in 1936 when he marched troops into the Rhineland but their nerve failed. From this point on Hitler felt he could not lose and took gamble after gamble. As a result of appeasement he did not even believe Britain would fight him when he invaded Poland in 1939.

- Important? The policy of Appeasement only came about because, without the USA, the League of Nations, and its leading members, Britain and France, were not strong enough to keep peace. The Depression so weakened Britain and France that they did not have the money to oppose Hitler. The policy of appeasement would not have been followed without these other factors.

**Factor 5: The Nazi–Soviet Pact**

- Critical? Although Hitler thought that Britain and France would not fight him he was not sure about the Soviet Union. So the Soviet Union was the only country that stood in the way of his plans. Without the Nazi–Soviet Pact Hitler would not have taken the gamble to invade Poland and war would never have begun.

- Important? The Pact allowed Hitler to invade Poland, but war was already inevitable before that – due to Hitler’s actions and his hatred of Communism. Hitler had made clear his plans to take land from the USSR. Plus which it was the policy of Appeasement that drove Stalin to sign the Pact because he thought he could not rely on the support of Britain or France to oppose Hitler.

**Factor 6: Hitler’s actions**

- Critical? There could have been no war without Hitler. It was Hitler’s vision of Lebensraum, his hatred of Communism and his determination to reverse the Versailles settlement which led to war. He consciously built up Germany’s army and weapons with the intention of taking it to war. At each stage of the road to war from 1936 to 1939 it was Hitler’s beliefs or actions or decisions that caused the problem.

- Important? Hitler was the gambler. He only did what he could get away with. So without the weakness of the League of Nations, or the reluctance of Britain, France, or the Soviet Union to stand up to him; without the flawed Treaties; without the economic problems of the 1930s Hitler would not have got anywhere. He would have been forced to follow a more peaceful foreign policy and there would have been no war.
Stage 2: Investigate connections between factors
From Stage 1 it should be clear to you that these factors are connected to each other. Let’s investigate these connections.
a) Make six simple cards with just the factor heading.
b) Display your cards on a large sheet of paper and draw lines connecting them together. Some links are already mentioned on the cards on page 71 but you may be able to think of many more.
c) Write an explanation along each link. For example between ‘the policy of Appeasement’ and ‘The Nazi-Soviet Pact’ you might write:
   ‘The policy of Appeasement helped cause the Nazi-Soviet Pact. It alarmed Stalin so that he felt he had to make his own deal with Hitler thinking that France and Britain would just give him whatever he wanted.’
d) Take a photo of your finished chart.

Stage 3: Rank the factors
Which of these factors is most important? In Stage 2 you will already have started to draw your own conclusions about this. It will be really helpful when you come to answering questions about relative importance if you have already decided what you think! Remember there is no right answer to which is most important but whatever your view you must be able to support it with key points and with evidence. So:
a) Take your cards and put them in a rank order of importance.
b) To justify your order, in the space between each card you need to be able to complete this sentence:
   ‘X was more important than Y because...’

Stage 4: Compare two factors
Back to the question we started with:
‘The Nazi-Soviet Pact of 1939 was more important than the policy of Appeasement in causing the Second World War.’ How far do you agree with this statement?
With all the thinking that you have done you should have already made up your mind on what you think, but to help you structure and support your argument you could complete a chart like this. NB if you can include the killer source in your written answer all the better.

<table>
<thead>
<tr>
<th>Policy of Appeasement</th>
<th>Reasons more important</th>
<th>Reasons less important</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nazi-Soviet Pact</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Killer sources and quotations

SOURCE 1
When war came in 1939, it was a result of twenty years of decisions taken or not taken, not of arrangements made in 1919.

Historian Margaret Macmillan writing in 2001

SOURCE 2
The failure of the World Disarmament Conference not only crushed the hopes of many supporters of the League of Nations and the disarmament movements but also strengthened the ranks of those who opted for appeasement or some form of pacifism. Pressures for collective action gave way to policies of self-defence, neutrality and isolation. Against such a background, the balance of power shifted steadily away from the status quo nations in the direction of those who favoured its destruction. The reconstruction of the 1920s was not inevitably doomed to collapse by the start of the 1930s. Rather, the demise of the Weimar Republic and the triumph of Hitler proved the motor force of destructive systemic change.

Historian Zara Steiner writing in 2011

SOURCE 3
If new accounts by historians show that statesmen were able to use the League to ease tensions and win time in the 1920s, no such case appears possible for the 1930s. Indeed, the League’s processes may have played a role in that deterioration. Diplomacy requires leaders who can speak for their states; it requires secrecy; and it requires the ability to make credible threats. The Covenant’s security arrangements met none of those criteria.

Historian Susan Pedersen writing in 2007

SOURCE 4
We turn our eyes towards the lands of the east . . .
When we speak of new territory in Europe today, we must principally think of Russia and the border states subject to her. Destiny itself seems to wish to point out the way for us here. Colonisation of the eastern frontiers is of extreme importance. It will be the duty of Germany’s foreign policy to provide large spaces for the nourishment and settlement of the growing population of Germany.

Adolf Hitler, Mein Kampf, 1923
Source 5
The vindictiveness of British and French peace terms helped to pave the way for Nazism in Germany and a renewal of hostilities. World War 2 resulted from the very silly and humiliating punitive peace imposed on Germany after World War 1.

Historian George Kennan writing in 1984

Source 6
By repeatedly surrendering to force, Chamberlain has encouraged aggression... our central contention, therefore, is that Mr Chamberlain's policy has, throughout, been based on a fatal misunderstanding of the psychology of dictatorship.

The Yorkshire Post, December 1938.

Source 7
The effects of the depression encouraged not only the emergence of authoritarian and interventionist governments but led to the shattering of the global financial system. Most European states followed 'beggar-thy-neighbour' tactics. Germany, Hungary, and most of the East European states embarked on defensive economic policies – often at cost to their neighbours.

Historian Zara Steiner writing in 2011

Exam Practice
See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.

1 (a) What was the policy of Appeasement? [4]
(b) What was the significance of the Munich Agreement of 1938? [6]
(c) 'Appeasement was a wise policy that delayed war until Britain was ready.' How far do you agree with this statement? Explain your answer. [10]

Chapter Summary
The collapse of international peace
1 The late 1920s had been a time of hope for international relations with a series of agreements that seemed to make the world a more peaceful place with countries co-operating and trading with each other.
2 The Great Depression of the 1930s led to political turmoil in many countries and the rise of the dictators such as Hitler in Germany. Hitler formed alliances with other right-wing regimes in Italy and Japan.
3 Germany was still unhappy about its treatment under the Treaty of Versailles and Hitler set out to challenge the terms of the Treaty of Versailles, first of all by rearming Germany (secretly from 1933, then publicly from 1935).
4 He also challenged the Treaty, for example by sending troops into the demilitarised zone of the Rhineland in 1936.
5 The League of Nations and Britain and France did not try to stop Hitler doing these things. This policy was called Appeasement – giving Hitler what he wanted in the hope he would not ask for more.
6 The most famous act of Appeasement was over the Sudetenland – an area of Czechoslovakia that Hitler wanted to take over.
7 In the Munich Agreement (October 1938) Britain and France let Hitler have the Sudetenland as long as he did not try to take over the rest of Czechoslovakia. When Hitler invaded the rest of Czechoslovakia in early 1939 it marked the end of the policy of Appeasement and they told Hitler that any further expansion would lead to war.
8 Although Hitler was very anti-Communist and saw Stalin and the USSR as his enemy he signed a Pact with Stalin in 1939 to not attack each other but to divide Poland between them.
9 When Hitler invaded Poland in September 1939 Britain declared war on Germany.
10 Hitler’s foreign policy played a major role in causing the Second World War but historians argue that there were other very important factors that contributed as well, particularly the economic Depression, the Failures of the League of Nations and the unfairness of the post-First World War peace treaties.
The Cold War and the Gulf, 1945–2000

PART 2

1940s

US attempts at containment (Chapter 5)

1950–1953
The Korean War

US president

Truman

Eisenhower

Kennedy

Johnson

1960

1960s

October 1962
The Cuban missile crisis

1962–1975
American military involvement in Vietnam

Cold War atmosphere

Post-war disagreements

Tense relations and the arms race

Soviet leader

Stalin

Khrushchev

Brezhnev

Soviet attempts to control eastern Europe (Chapter 6)

1956
Hungarian uprising

1961
Berlin Wall built

1968
The Prague Spring, Czechoslovakia

1958
Overthrow of monarchy in Iraq

1968
Saddam Hussein and Baath party take power in Iraq

Events in the Gulf (Chapter 7)
Focus

The Second World War led to a decisive change in the balance of power around the world. The countries that had dominated European affairs from 1919 to 1939 such as France, Britain or Germany were now much poorer or less powerful. World history was much more affected by what the leaders of the new 'superpowers' (the USA and the USSR) believed and did. So the big story of Part 2 is how the superpowers became enemies, how they clashed (directly or indirectly) during the Cold War and how they tried to influence the affairs of other countries.

In Chapter 4 you will examine the short-term causes of the Cold War. Why did the USA and the USSR, who had fought together as allies against Hitler, fall out and enter a 40-year period of tension and distrust?

One of the USA's obsessions in this Cold War period was to hold back the spread of Communism. Chapter 5 examines why they so feared the spread of Communism, how they tried to contain it and helps you to judge how successful they were.

While the USA was trying to contain Communism, the Soviet Union was trying to shore it up in its east European neighbours. This was no easy task. They faced frequent protests and problems. In Chapter 6 you will consider how they did this, how far they succeeded and why in the end it all came crashing down with the demolition of the Berlin Wall and the collapse of the Soviet Union itself.

Finally, in Chapter 7 you will shift your focus to the Persian Gulf and the intertwined fates of two countries - Iraq and Iran. You will examine how they developed in the period 1970–2000 and why they came into conflict with each other and with the western powers. The events in these chapters overlap. The timeline below gives you an overview of the main events you will be studying. It would be helpful if you made your own copy and added your own notes to it as you study.
Who was to blame for the Cold War?

FOCUS POINTS

- Why did the USA–USSR alliance begin to break down in 1945?
- How had the USSR gained control of eastern Europe by 1948?
- How did the USA react to Soviet expansionism?
- What were the consequences of the Berlin Blockade?
- Who was the more to blame for starting the Cold War: the USA or the USSR?

In May 1945 American troops entered Berlin from the west, as Russian troops moved in from the east. They met and celebrated victory together. Yet three years later these former allies were arguing over Berlin and war between them seemed a real possibility.

What had gone wrong?

In this chapter you will consider:

- how the wartime alliance between the USA and the USSR broke down
- how the Soviet Union gained control over eastern Europe and how the USA responded
- the consequences of the Berlin Blockade in 1948.

The key question you will be returning to at the end is who is most to blame for this increasing tension (which became known as 'The Cold War').

- Was it the USSR and Stalin with his insistence on taking over and controlling eastern Europe?
- Or was it the USA and President Truman with the Truman Doctrine and Marshall Aid?
- Or should they share the blame? In the post-war chaos in Europe they both saw it as their role to extend their influence, to proclaim the benefits of their own political system and denounce the other side. So maybe they should share the blame.
- Or was the Cold War inevitable – beyond the control of either country?

Here are some of the factors that you will study in this chapter. At the end you will be asked to become an expert in one of them so you could help yourself by making notes about each one as you read the chapter.

- The situation before the Second World War
- The personal relationships between various leaders
- The conflicting beliefs of the superpowers
- The war damage suffered by the USSR
- Stalin's take-over of eastern Europe
- Marshall Aid for Europe
- The Berlin Blockade

It is not just cartoons that can have messages. Photos can too. This photo shows American and Soviet soldiers shaking hands in April 1945.

1. What is the message of the photo?
2. How far do you trust it to show relations between the USA and the USSR in 1945?
Allies against Hitler

During the Second World War the Allies produced many images showing friendly co-operation between American, British and Soviet forces and peoples. In fact the real story is rather different. Hitler was the common danger which united President Roosevelt (USA), Winston Churchill (Britain) and Communist leader Josef Stalin of the Soviet Union (the USSR). This is shown in Source 1. It was a strategic wartime alliance not a bond of brotherhood. This becomes clear when we look back further into history.

**Source 1**

A British cartoon from 1941, with the caption ‘Love conquers all’.

The two sides were enemies long before they were allies. The USSR had been a Communist country for more than 30 years. The majority of politicians and business leaders in Britain and the USA hated and feared Communist propaganda (see the section on page 79). In the past they had helped the enemy of the Communists. This made the USSR wary of Britain and the USA. And Britain and the USA were just as worried of the USSR. In the 1920s suspected Communists had been persecuted in a ‘Red Scare’. In 1926 the British government reacted harshly to a General Strike partly because it was convinced that the Strike was the work of agents of the USSR.

- Relations between Britain and the USSR were harmed in the 1930s by the policy of appeasement (see page 60). It seemed to Stalin that Britain was happy to see Germany grow in power so that Hitler could attack him.
- Stalin responded by signing a pact with Hitler (see page 66) – they promised not to attack each other, and divided Poland between them! To the western nations this seemed like a cynical act on Stalin’s part.

So in many ways the surprising thing is that the old enemies managed a war-time alliance at all. But they did and the course of the war in Europe was decisively altered when Germany invaded the USSR in 1941. The Soviets mounted a fierce defence of their country against the power of the German forces from 1941 to 1945. It was Soviet determination and Soviet soldiers that turned the tide of the European war against Germany. Churchill and Roosevelt admired the Soviets and sent vital supplies but tension remained. Stalin wanted his allies to launch a second military front against Germany and was bitter that this did not happen until June 1944.

**Source 2**

Like a prairie-fire, the blaze of revolution was sweeping over every American institution of law and order a year ago. It was eating its way into the homes of the American workmen. . . . crawling into the sacred corners of American homes . . .

Robbery, not war, is the ideal of Communism . . . Obviously it is the creed of any criminal mind, which acts always from motives impossible to understand for those with clean thoughts.

Extract from a statement by Mitchell Palmer, Attorney General of the USA, April 1920.
Factfile

A clash of ideologies

<table>
<thead>
<tr>
<th>The USA</th>
<th>The USSR</th>
</tr>
</thead>
<tbody>
<tr>
<td>The USA was capitalist. Business and property were privately owned.</td>
<td>The USSR was Communist. All industry was owned and run by the state.</td>
</tr>
<tr>
<td>It was a democracy. Its government was chosen in free democratic elections.</td>
<td>It was a one-party dictatorship. Elections were held, but all candidates belonged to the Communist Party.</td>
</tr>
<tr>
<td>It was the world’s wealthiest country. But as in most capitalist countries, there were extremes – some great wealth and great poverty as well.</td>
<td>It was an economic superpower because its industry had grown rapidly in the 1920s and 1930s, but the general standard of living in the USSR was much lower than in the USA. Even so, unemployment was rare and extreme poverty was rarer than in the USA.</td>
</tr>
<tr>
<td>For Americans, being free of control by the government was more important than everyone being equal.</td>
<td>For Communists, the rights of individuals were seen as less important than the good of society as a whole. So individuals’ lives were tightly controlled.</td>
</tr>
<tr>
<td>Americans firmly believed that other countries should be run in the American way.</td>
<td>Soviet leaders believed that other countries should be run in the Communist way.</td>
</tr>
<tr>
<td>People in the USA were alarmed by Communist theory, which talked of spreading revolution.</td>
<td>Communism taught that the role of a Communist state was to encourage Communist revolutions worldwide. In practice, the USSR’s leaders tended to take practical decisions rather than be led by this ideology.</td>
</tr>
<tr>
<td>Americans generally saw their policies as ‘doing the right thing’ rather than serving the interests of the USA.</td>
<td>Many in the USSR saw the USA’s actions as selfishly building its economic empire and political influence.</td>
</tr>
</tbody>
</table>

Revision Tip

You need to know these things so make your own copies of the diagrams on the right and then use the Factfile to make notes around them summarising the two systems.

Superpowers

The USA and the USSR had emerged from the war as the two ‘superpowers’. After the Second World War powers like Britain and France were effectively relegated to a second division. US leaders felt there was a responsibility was attached to being a superpower. In the 1930s, the USA had followed a policy of isolation — keeping out of European and world affairs. The Americans might have disapproved of Soviet Communism, but they tried not to get involved. However, by the 1940s the US attitude had changed. Roosevelt had set the Americans firmly against a policy of isolation and this effectively meant opposing Communism. In March 1945 he said to the American Congress that America ‘will have to take the responsibility for world collaboration or we shall have to bear the responsibilities for another world conflict’. There would be no more appeasement of dictators. From now on, every Communist action would meet an American reaction.
The Yalta Conference, February 1945

In February 1945 it was clear that Germany was losing the European war, so the Allied leaders met at Yalta in the Ukraine to plan what would happen to Europe after Germany’s defeat. The Yalta Conference went well. Despite their differences, the Big Three — Stalin, Roosevelt and Churchill — agreed on some important matters.

It seemed that, although they could not all agree, they were still able to negotiate and do business with one another.

### Agreements

- **Japan**
  - Stalin agreed to enter the war against Japan once Germany had surrendered.

- **Germany**
  - They agreed that Germany would be divided into four zones: American, French, British and Soviet.

- **Elections**
  - They agreed that as countries were liberated from occupation by the German army, they would be allowed to hold free elections to choose the government they wanted.

- **United Nations**
  - The Big Three all agreed to join the new United Nations Organisation, which would aim to keep peace after the war.

- **War criminals**
  - As Allied soldiers advanced through Germany, they were revealing the horrors of the Nazi concentration camps. The Big Three agreed to hunt down and punish war criminals who were responsible for the genocide.

- **Eastern Europe**
  - The Soviet Union had suffered terribly in the war. An estimated 20 million Soviet people had died. Stalin was therefore concerned about the future security of the USSR and specifically the risk of another invasion from Europe. The Big Three agreed that eastern Europe should be seen as a ‘Soviet sphere of influence’.

### Disagreements

- **Poland**
  - The only real disagreement was about Poland.
    - Stalin wanted the border of the USSR to move westwards into Poland. Stalin argued that Poland, in turn, could move its border westwards into German territory.
    - Churchill did not approve of Stalin’s plans for Poland, but he also knew that there was not very much he could do about it because Stalin’s Red Army was in total control of both Poland and eastern Germany.
    - Roosevelt was also unhappy about Stalin’s plan, but Churchill persuaded Roosevelt to accept it, as long as the USSR agreed not to interfere in Greece where the British were attempting to prevent the Communists taking over. Stalin accepted this.

### Think!

1. The photo on page 1 of this book shows the Big Three at the Yalta Conference. Imagine you were describing the scene in this photo for a radio audience in 1945. Describe for the listeners:
   - the obvious points (such as people you can see)
   - the less obvious points (such as the mood of the scene)
   - the agreements and disagreements the Big Three had come to.

### SOURCE 3

We argued freely and frankly across the table. But at the end on every point unanimous agreement was reached . . . We know, of course, that it was Hitler’s hope and the German war lords’ hope that we would not agree — that some slight crack might appear in the solid wall of allied unity . . . But Hitler has failed. Never before have the major allies been more closely united — not only in their war aims but also in their peace aims.

Extract from President Roosevelt’s report to the US Congress on the Yalta Conference.

### SOURCE 4

I want to drink to our alliance, that it should not lose its . . . intimacy, its free expression of views . . . I know of no such close alliance of three Great Powers as this . . . May it be strong and stable, may we be as frank as possible.

Stalin, proposing a toast at a dinner at the Yalta Conference, 1945.
Behind the scenes at Yalta

The war against Hitler had united Roosevelt, Stalin and Churchill and at the Yalta Conference they appeared to get on well. But what was going on behind the scenes? Sources 5–10 will help you decide.

**Source 5**

In the hallway [at Yalta] we stopped before a map of the world on which the Soviet Union was coloured in red. Stalin waved his hand over the Soviet Union and exclaimed, ‘They [Roosevelt and Churchill] will never accept the idea that so great a space should be red, never, never!’

Milovan Dijlas writing about Yalta in 1948.

**Source 6**

I have always worked for friendship with Russia but, like you, I feel deep anxiety because of their misinterpretation of the Yalta decisions, their attitude towards Poland, their overwhelming influence in the Balkans excepting Greece, the difficulties they make about Vienna, the combination of Russian power and the territories under their control or occupied, coupled with the Communist technique in so many other countries, and above all their power to maintain very large armies in the field for a long time. What will be the position in a year or two?

Extract from a telegram sent by Prime Minister Churchill to President Truman in May 1945.

**Source 7**

Perhaps you think that just because we are the allies of the English we have forgotten who they are and who Churchill is. There’s nothing they like better than to trick their allies. During the First World War they constantly tricked the Russians and the French. And Churchill? Churchill is the kind of man who will pick your pocket of a kopeck! [A kopeck is a low value Soviet coin.] And Roosevelt? Roosevelt is not like that. He dips in his hand only for bigger coins. But Churchill? He will do it for a kopeck.

Stalin speaking to a fellow Communist, Milovan Dijlas, in 1945. Dijlas was a supporter of Stalin.

**Source 8**

The Soviet Union has become a danger to the free world. A new front must be created against her onward sweep. This front should be as far east as possible. A settlement must be reached on all major issues between West and East in Europe before the armies of democracy melt.

Churchill writing to Roosevelt shortly after the Yalta Conference. Churchill ordered his army leader Montgomery to keep German arms intact in case they had to be used against the Russians.

**Source 9**

Once, Churchill asked Stalin to send him the music of the new Soviet Russian anthem so that it could be broadcast before the summary of the news from the Soviet-German front. Stalin sent the words [as well!] and expressed the hope that Churchill would set about learning the new tune and whistling it to members of the Conservative Party. While Stalin behaved with relative discretion with Roosevelt, he continually teased Churchill throughout the war.

Written by Soviet historian Sergei Kudriashov after the war.

**Source 10**

[At Yalta] Churchill feared that Roosevelt was too pro-Russian. He pressed for a French zone to be added to the other three to add another anti-Russian voice to the armies of occupation.


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1. Draw a simple diagram like this and use Sources 5–10 to summarise what each of the leaders thought of the other.
2. How do Sources 5–10 affect your impression of the Yalta Conference?
3. How far do you trust these sources to tell you what the leaders actually thought of each other?
The Potsdam Conference, July–August 1945

In May 1945, three months after the Yalta Conference, Allied troops reached Berlin. Hitler committed suicide. Germany surrendered. The war in Europe was won.

A second conference of the Allied leaders was arranged for July 1945 in the Berlin suburb of Potsdam. However, in the five months since Yalta a number of changes had taken place which would greatly affect relationships between the leaders.

1 Stalin’s armies were occupying most of eastern Europe

Soviet troops had liberated country after country in eastern Europe, but instead of withdrawing his troops Stalin had left them there. Refugees were fleeing out of these countries fearing a Communist take-over. Stalin had set up a Communist government in Poland, ignoring the wishes of the majority of Poles. He insisted that his control of eastern Europe was a defensive measure against possible future attacks.

2 America had a new president

On 12 April 1945, President Roosevelt died. He was replaced by his Vice-President, Harry Truman. Truman was a very different man from Roosevelt. He was much more anti-Communist than Roosevelt and was very suspicious of Stalin. Truman and his advisers saw Soviet actions in eastern Europe as preparations for a Soviet take-over of the rest of Europe.

3 The Allies had tested an atomic bomb

On 16 July 1945 the Americans successfully tested an atomic bomb at a desert site in the USA. At the start of the Potsdam Conference, Truman informed Stalin about it.

The Potsdam Conference finally got under way on 17 July 1945. Not surprisingly, it did not go as smoothly as Yalta.

To change the situation further still, in July there was an election in Britain. Churchill was defeated, so half way through the conference he was replaced by a new Prime Minister, Clement Attlee. In the absence of Churchill, the conference was dominated by rivalry and suspicion between Stalin and Truman. A number of issues arose on which neither side seemed able to appreciate the other’s point of view.

Disagreements at Potsdam

- Germany
  Stalin wanted to cripple Germany completely to protect the USSR against future threats. Truman did not want to repeat the mistake of the Treaty of Versailles.

- Reparations
  Twenty million Russians had died in the war and the Soviet Union had been devastated. Stalin wanted compensation from Germany. Truman, however, was once again determined not to repeat the mistakes at the end of the First World War and resisted this demand.

- Eastern Europe
  At Yalta, Stalin had won agreement from the Allies that he could set up pro-Soviet governments in eastern Europe. He said, ‘if the Slav [the majority of east European] people are united, no one will dare move a finger against them’. Truman became very unhappy about Russian intentions and soon adopted a ‘get tough’ attitude towards Stalin.

Focus Task

Why did the USA–USSR alliance begin to break down in 1945?

Under the following headings, make notes to summarise why the Allies began to fall out in 1945:

- Personalities
- Actions by the USA
- Actions by the USSR
- Misunderstandings

Revision Tip

Your notes from the Focus Task will be useful for revision. Make sure you can remember one example of each.
The ‘iron curtain’

The Potsdam Conference ended without complete agreement on these issues. Over the next nine months, Stalin achieved the domination of eastern Europe that he was seeking. By 1946 Poland, Hungary, Romania, Bulgaria and Albania all had Communist governments which owed their loyalty to Stalin. Churchill described the border between Soviet-controlled countries and the West as an iron curtain (see Source 13). The name stuck.

**Source 13**

A shadow has fallen upon the scenes so lately lighted by the Allied victory. From Stettin on the Baltic to Trieste on the Adriatic, an iron curtain has descended. Behind that line lie all the states of central and eastern Europe. The Communist parties have been raised to power far beyond their numbers and are seeking everywhere to obtain totalitarian control. This is certainly not the liberated Europe we fought to build. Nor is it one which allows permanent peace.

Winston Churchill speaking in the USA, in the presence of President Truman, March 1946.

**Source 14**

The following circumstances should not be forgotten. The Germans made their invasion of the USSR through Finland, Poland and Romania. The Germans were able to make their invasion through these countries because, at the time, governments hostile to the Soviet Union existed in these countries. What can there be surprising about the fact that the Soviet Union, anxious for its future safety, is trying to see to it that governments loyal in their attitude to the Soviet Union should exist in these countries.

Stalin, replying to Churchill’s speech (Source 13).

**Source 15**

A British cartoon commenting on Churchill’s ‘iron curtain’ speech, in the Daily Mail, 6 March 1946.

**Source 16**

A Soviet cartoon. Churchill is shown with two flags, the first proclaiming that ‘Anglo-Saxons must rule the world’ and the other threatening an ‘iron curtain’. Notice who is formed by his shadow!

**Think!**

Some historians say that Churchill is as much to blame for the post-war distrust between the Soviet Union and the West as Roosevelt, Truman or Stalin. What evidence is there on pages 80–83 to support or challenge this view?
Stalin strengthens his grip

Source 17 shows how Stalin extended Soviet power across eastern Europe. With Communist governments established throughout eastern Europe, Stalin gradually tightened his control in each country. The secret police imprisoned anyone who opposed Communist rule.

In October 1947, Stalin set up the Communist Information Bureau, or Cominform, to coordinate the work of the Communist Parties of eastern Europe. Cominform regularly brought the leaders of each Communist Party to Moscow to be briefed by Stalin and his ministers. This also allowed Stalin to keep a close eye on them. He spotted independent-minded leaders and replaced them with people who were completely loyal to him. The only Communist leader who escaped this close control was Tito in Yugoslavia. He resented being controlled by Cominform and was expelled for his hostility in 1948.


Focus Task

How did the USSR gain control of eastern Europe?

1. Study Source 17. Find examples of the Communists:
   a) banning other parties
   b) killing or imprisoning opponents
   c) winning elections

2. Find examples of how these factors helped the USSR take control
   a) the Red Army
   b) Communist involvement in resistance movements
   c) agreements at Yalta

3. “The only important factor in the Communist take-over of eastern Europe was armed force.” How far do you agree with this statement? Explain your answer carefully.
The reaction of the USA

The Western powers were alarmed by Stalin’s take-over of eastern Europe. Roosevelt, Churchill and their successors had agreed that Soviet security needed friendly governments in eastern Europe. They had agreed that eastern Europe would be a Soviet ‘sphere of influence’ and that Stalin would heavily influence this region. However, they had not expected such complete Communist domination. They felt it should have been possible to have governments in eastern Europe that were both democratic and friendly to the USSR. Stalin saw his policy in eastern Europe as making himself secure, but Truman could only see the spread of Communism.

SOURCE 18

After all the efforts that have been made and the appeasement that we followed to try and get a real friendly settlement, not only is the Soviet government not prepared to co-operate with any non-Communist government in eastern Europe, but it is actively preparing to extend its hold over the remaining part of continental Europe and, subsequently, over the Middle East and no doubt the Far East as well. In other words, physical control of Europe and Asia and eventual control of the whole world is what Stalin is aiming at – no less a thing than that. The immensity of the aim should not betray us into thinking that it cannot be achieved.

Extract from a report by the British Foreign Secretary to the British Cabinet in March 1948. The title of the report was ‘The Threat to Civilisation’.

SOURCE 19

An American cartoon commenting on Stalin’s take-over of eastern Europe. The bear represents the USSR.

By 1948, Greece and Czechoslovakia were the only eastern European countries not controlled by Communist governments. It seemed to the Americans that not only Greece and Czechoslovakia but even Italy and France were vulnerable to Communist take-over. Events in two of these countries were to have a decisive effect on America’s policy towards Europe.

Greece, 1947

When the Germans retreated from Greece in 1944, there were two rival groups – the monarchists and the Communists – who wanted to rule the country. Both had been involved in resistance against the Nazis. The Communists wanted Greece to be a Soviet republic. The monarchists wanted the return of the king of Greece. Churchill sent British troops to Greece in 1945 supposedly to help restore order and supervise free elections. In fact, the British supported the monarchists and the king was returned to power.

In 1946, the USSR protested to the United Nations that British troops were a threat to peace in Greece. The United Nations took no action and so the Communists tried to take control of Greece by force. A civil war quickly developed. The British could not afford the cost of such a war and announced on 24 February 1947 that they were withdrawing their troops. Truman stepped in. Paid for by the Americans, some British troops stayed in Greece. They tried to prop up the king’s government. By 1950 the royalists were in control of Greece, although they were a very weak government, always in crisis.
The Truman Doctrine

American intervention in Greece marked a new era in the USA's attitude to world politics, which became known as the 'Truman Doctrine' (see Source 20).

Under the Truman Doctrine, the USA was prepared to send money, equipment and advice to any country which was, in the American view, threatened by a Communist take-over. Truman accepted that eastern Europe was now Communist. His aim was to stop Communism from spreading any further. This policy became known as containment.

Others thought containment should mean something firmer. They said that it must be made clear to the Soviet Union that expansion beyond a given limit would be met with military force.

The Marshall Plan

Truman believed that Communism succeeded when people faced poverty and hardship. He sent the American General George Marshall to assess the economic state of Europe. What he found was a ruined economy. The countries of Europe owed $11.5 billion to the USA. There were extreme shortages of all goods. Most countries were still rationing bread. There was such a coal shortage in the hard winter of 1947 that in Britain all electricity was turned off for a period each day. Churchill described Europe as 'a rubble heap, a breeding ground of hate'.

Marshall suggested that about $17 billion would be needed to rebuild Europe's prosperity. 'Our policy', he said, 'is directed against hunger, poverty, desperation and chaos.'

In December 1947, Truman put his plan to Congress. For a short time, the American Congress refused to grant this money. Many Americans were becoming concerned by Truman's involvement in foreign affairs. Besides, $17 billion was a lot of money!

Czechoslovakia, 1948

Americans' attitude changed when the Communists took over the government of Czechoslovakia. Czechoslovakia had been ruled by a coalition government which, although it included Communists, had been trying to pursue policies independent of Moscow. The Communists came down hard in March 1948. Anti-Soviet leaders were purged. One pro-American Minister, Jan Masaryk, was found dead below his open window. The Communists said he had jumped. The Americans suspected he'd been pushed. Immediately Congress accepted the Marshall Plan and made $17 billion available over a period of four years.
Marshall Aid

On the one hand, Marshall Aid was an extremely generous act by the American people. On the other hand, it was also motivated by American self-interest. They wanted to create new markets for American goods. The Americans remembered the disastrous effects of the Depression of the 1930s and Truman wanted to do all he could to prevent another worldwide slump.

Stalin viewed Marshall Aid with suspicion. After expressing some initial interest, he refused to have anything more to do with it. He also forbade any of the eastern European states to apply for Marshall Aid. Stalin’s view was that the anti-Communist aims behind Marshall Aid would weaken his hold on eastern Europe. He also felt that the USA was trying to dominate as many states as possible by making them dependent on dollars.

Source 21


Source 22

A Soviet cartoon commenting on Marshall Aid. The rope spells out the words ‘Marshall Plan’ and the lifebelt magnet is labelled ‘Aid to Europe’.

Source Analysis

1. Do Sources 21 and 22 support or criticise Marshall Aid?
2. Do you think the sources give a fair impression of Marshall Aid? Explain your answer.

Focus Task

How did the USA react to Soviet expansion?

1. Work in pairs and write two accounts of US policy in Europe. One of you should write from the point of view of the Americans, the other should write from the point of view of the Soviets. The sources and text on these two pages will help you.

You should include reference to:

- a) US actions in the Greek Civil War in 1947
- b) the Truman Doctrine
- c) Soviet action in Czechoslovakia in 1948
- d) the Marshall Plan and Marshall Aid.

As you consider each event, try to use it to make one side look reasonable or the other side unreasonable – or both!

2. Was the distrust between the USA and the USSR a problem of action (what each side is actually doing) or interpretation (how things are seen)?
The Berlin Blockade

By 1948 the distrust between the USA and the USSR was so great that leaders were talking in public about the threat of war between the two countries. Instead of running down arms expenditure, as you would expect them to after a war, the two sides actually increased their stock of weapons.

Each side took every opportunity to denounce the policies or the plans of the other. A propaganda war developed. Despite all the threatening talk, the two sides had never actually fired on one another. But in 1948 they came dangerously close to war.

The Western zones recover

After the war, Germany was divided into four zones (see Source 23). Germany had become a real headache for the Western Allies. After the destruction of war, their zones were in economic chaos. Stalin feared a recovering Germany and wanted to keep it crippled. But it was clear to the Allies that Germany could not feed its people if it was not allowed to rebuild its industries. Although they themselves were wary of rebuilding Germany too quickly, Britain, France and the USA combined their zones in 1946 to form one zone which was called Trizonia to start with but became known in 1949 as West Germany. In 1948 they reformed the currency and within months there were signs that Germany was recovering.

Berlin shoppers look at goods in shop windows a few days after the new currency was brought in. The notices say 'our new prices'. Before the new currency, shops had few goods on display and there had been a thriving black market.
The blockade

Stalin felt that the USA's handling of western Germany was provocative. He could do nothing about the reorganisation of the western zones, or the new currency, but he felt that he could stamp his authority on Berlin. It was deep in the Soviet zone and was linked to the western zones of Germany by vital roads, railways and canals. In June 1948, Stalin blocked all these supply lines, cutting off the two-million strong population of West Berlin from western help. Stalin believed that this would force the Allies out of Berlin and make Berlin entirely dependent on the USSR.

It was a clever plan. If US tanks did try to ram the roadblocks or railway blocks, Stalin would see it as an act of war. However, the Americans were not prepared to give up. They saw West Berlin as a test case. If they gave in to Stalin on this issue, the western zones of Germany might be next. Truman wanted to show that he was serious about his policy of containment. He wanted Berlin to be a symbol of freedom behind the Iron Curtain.

The Berlin airlift

The only way into Berlin was by air. So in June 1948 the Allies decided to air-lift supplies. As the first planes took off from their bases in West Germany, everyone feared that the Soviets would shoot them down, which would have been an act of war. People waited anxiously as the planes flew over Soviet territory, but no shots were fired. The planes got through and for the next ten months West Berlin was supplied by a constant stream of aeroplanes (three per minute) bringing in everything from food and clothing to oil and building materials. It made life possible in the western sectors, although there were enormous shortages and many Berliners decided to leave the city altogether. By May 1949, however, it was clear that the blockade of Berlin would not make the Western Allies give up Berlin, so Stalin reopened communications.

A Soviet commentary on the crisis.

A cartoon by Leslie Illingworth from the Daily Mail, 20 April 1949.

Source Analysis

1. Read Source 25. What reasons did the Soviet Union give for cutting off West Berlin?
2. Why do you think the USA did not believe these were genuine reasons?
3. How do Sources 26 and 27 differ in their interpretation of the blockade?
4. What is the message of the cartoon in Source 28?
5. Which source do you think gives the most reliable view of the blockade?
The consequences of the Berlin Blockade

A divided Germany
As a result of the Berlin Blockade, Germany was firmly divided into two nations. In May 1949, the British, French and American zones became the Federal Republic of Germany (known as West Germany). The Communist eastern zone was formed into the German Democratic Republic (or East Germany) in October 1949.

A powerful symbol
Germany would stay a divided country for 41 years. Throughout that time Berlin would remain a powerful symbol of Cold War tensions — from the American point of view, an oasis of democratic freedom in the middle of Communist repression; from the Soviet point of view, an invasive cancer growing in the workers’ paradise of East Germany.

Think!
It is difficult to give an exact date for when the Cold War actually started.
- Some might say that it was at Yalta, as Stalin, Churchill and Roosevelt argued over Poland.
- Others might say that it started in 1948 with the Berlin Blockade.
- There are other possible starting dates as well between 1945 and 1948.

What do you think? As a class, list all the possible starting dates you can think of. Then choose three to compare. Whatever your choice, support it with evidence from this chapter.

A flashpoint
Berlin was more than a symbol, however. It was also a potential flashpoint. As you study the story of the Cold War, you will find that the USA’s and the USSR’s worries about what might happen in Berlin affected their policies in other areas of the world. You will pick up the story of Berlin again in Chapter 6, page 133.

A pattern for the Cold War
Since 1946 some people had been using the term ‘Cold War’ to describe the tense relationships between the Western powers and the Soviet Union. The Berlin Blockade helped demonstrate what this Cold War actually consisted of. It set out a pattern for Cold War confrontations.
- On the one hand, the two superpowers and their allies had shown how suspicious they were of each other; how they would obstruct each other in almost any way they could; how they would bomb each other with propaganda.
- On the other hand, each had shown that it was not willing to go to war with the other. The Berlin Blockade established a sort of tense balance between the superpowers that was to characterise much of the Cold War period.
**NATO and the Warsaw Pact**

During the Berlin Blockade, war between the USSR and the USA seemed a real possibility. At the height of the crisis, the Western powers met in Washington and signed an agreement to work together. The new organisation they formed in April 1949 was known as NATO (North Atlantic Treaty Organisation). Source 33 shows the main terms of the NATO alliance, and Source 34 shows Stalin's reaction to it.

Although the USSR was critical of NATO, it took no further action until 1955 when the NATO powers allowed West Germany to join. This brought back terrible reminders of the Second World War. In response, the USSR and the main Communist states in Eastern Europe (including Poland, East Germany, Czechoslovakia, Romania and Hungary) formed the Warsaw Pact alliance. The members of the alliance promised to defend each other if any one member was attacked. They also promised not to interfere in the internal affairs of each member state and asserted the independence of each member of the alliance. In reality, of course, the USSR had huge influence over the independence and internal affairs of each of the member states.

**Source 33**

NATO and the Soviet satellites of Eastern Europe. With the establishment of NATO, Europe was once again home to two hostile armed camps, just as it had been in 1914.

**Focus Task**

**What were the consequences of the Berlin Blockade?**

Here are some consequences of the Berlin Blockade:

- The Soviet Union and the West both claimed a victory.
- The Western Allies set up a military alliance called NATO.
- Many westeners left Berlin for good.
- The airlift showed the West's commitment to Berlin.
- The airlift kept Berlin working.
- Berlin became a symbol of Cold War tension.
- It ended the four-power administration of Germany and Berlin and split Germany into two blocs. Germany remained a divided country for 40 years.
- There was no fighting – the dispute ended peacefully.
- It heightened fear of the Soviet Union in the west.
- The airlift improved relations between Germans and the Allies (who had so recently been at war).

Write each consequence on a card then:

a) divide the cards into short-term and long-term consequences
b) choose two which you think are the most significant consequences and explain your choice.

**Source Analysis**

1. What evidence is there in Sources 31-34 to indicate that NATO was a purely defensive alliance?
2. Read Source 34. What 'grave consequences' do you think Stalin had in mind?
Focus Task
Who was more to blame for the Cold War?

Work in small groups. Five people per group would be ideal.
You are going to investigate who was to blame for the Cold War. The possible verdicts you might reach are:
A. The USA was most to blame.
B. The USSR was most to blame.
C. Both sides were equally to blame.
D. No one was to blame. The Cold War was inevitable.
This is our suggested way of working.
1. Start by discussing the verdicts together. Is one more popular than another in your group?
2. a) Each member of the group should research how one of the following factors helped to lead to the Cold War:
   - the situation before the Second World War (pages 78–79).
   - the personal relationships between the various leaders (pages 77–84).
   - the conflicting beliefs of the superpowers (pages 83–84).
   - the war damage suffered by the USSR (pages 80 and 83).
   - Stalin’s take-over of eastern Europe (pages 82–83).
   - the Berlin Blockade (pages 88–90)
   You can start with the page numbers given. You can introduce your own research from other books or the internet if you wish.
   b) Present your evidence to your group and explain which, if any, of the verdicts
      A–D your evidence most supports.
3. As a group, discuss which of the verdicts now seems most sensible.
4. Write a balanced essay on who was to blame, explaining why each verdict is a possibility but reaching your own conclusion about which is best. The verdicts A–D give you a possible structure for your essay. Write a paragraph on each verdict, selecting relevant evidence for your group discussion. A final paragraph can explain your overall conclusion.

Revision Tip
It is useful to think about big questions like ‘who was most to blame...’ but it is also useful to think about the role of specific factors so turn your research for question 2 into revision cards and share them with your fellow students.
Keywords

Make sure you know what these terms mean and are able to define them confidently.

Essential
- Atomic bomb
- Alliance
- Appeasement
- Berlin airlift
- Berlin Blockade
- Capitalism
- Cominform
- Communism
- Democracy
- Dictatorship
- Iron curtain
- Isolationism
- Marshall Aid
- Marshall Plan
- NATO
- Potsdam Conference
- Russia
- Soviet sphere of influence
- Superpower
- The Soviet Union
- The West/The Western Powers
- Truman Doctrine
- Yalta Conference

Chapter Summary

The beginnings of the Cold War

1. The USSR was a Communist country with a one-party state; the USA was a capitalist democracy. They had very different ideas about how a country should be run and had been enemies throughout the 1930s. However, because they had a shared enemy (Hitler) they were allies during the Second World War.

2. When it was clear that Germany was going to be defeated their leaders met together at Yalta (in the USSR) to plan what would happen after the war. The US and Soviet leaders, Roosevelt and Stalin, appeared to get on well, although behind the scenes there were tensions and disagreements.

3. They agreed that after the war Germany (and its capital Berlin) would be divided into four sectors run by Britain, the USA, France and the USSR, and that eastern Europe would be a Soviet ‘sphere of influence’.

4. After the war ended the countries met again at Potsdam in Germany but by this time much had changed: Roosevelt had been replaced as President by Truman; Stalin’s troops were occupying most of eastern Europe and the Americans had dropped an atomic bomb.

5. Relations between the USA and USSR quickly deteriorated and a Cold War started (a Cold War is the threat of war and deep mistrust but no outright fighting).

6. All the countries of eastern Europe elected or had forced upon them a Communist government that was allied to the USSR. The division between Communist east and capitalist west became known as the iron curtain.

7. The USA wanted to stop Communism spreading – the Truman Doctrine said that America would help any country that was resisting outside pressure (by which Truman meant Communism). This marked a decisive end to US isolationism.

8. The USA offered financial help (Marshall Aid) to countries in western Europe to rebuild.

9. The USSR saw Marshall Aid and the Truman Doctrine as a threat to the USSR, which might lead to an attack on the USSR itself.

10. Berlin became the first focus of Cold War tension when it was blockaded by Stalin to prevent supplies getting into the US/British/French sectors. The western allies responded with the Berlin airlift.

Exam Practice

See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.

1 (a) What was agreed by the Allied leaders at the Yalta Conference? [4]
(b) Why had relationships between the USA and the USSR changed by the time of the Potsdam Conference? [6]
(c) ‘The Cold War was caused by the Soviet take-over of eastern Europe.’ How far do you agree with this statement? Explain your answer. [10]

2 Study Source 3 on page 80 and Source 7 on page 81. Why are these sources so different? Explain your answer using the sources and your knowledge. [7]

3 Study Source 15 on page 83. What is the message of the cartoonist? Explain your answer. [7]

4 Study Sources 26, 27 and 28 on page 89. Which of Sources 26 or 27 would the cartoonist in Source 28 agree with? Explain your answer using the sources and your own knowledge. [8]
How effectively did the USA contain the spread of Communism?

FOCUS POINTS
This key question will be explored through case studies of the following:
- the Korean War, 1950–53
- the Cuban Missile Crisis of 1962
- US involvement in the Vietnam War

Although the USA was the world’s most powerful nation, in 1950 it seemed to President Truman that events were not going America’s way, particularly with regard to Communism.

- As you have seen in Chapter 4 most of eastern Europe had fallen under the influence of the Communist USSR 1945–48.
- China became Communist in 1949. The Americans had always regarded China as their strongest ally in the Far East. Between 1946 and 1949 they gave billions of dollars of aid to the Nationalist government in China, largely to prevent a Communist takeover. That had failed. Suddenly a massive new Communist state had appeared on the map.
- Also in 1949 the Soviet leader Stalin announced that the USSR had developed its own atomic bomb. The USA was no longer the world’s only nuclear power.
- Furthermore American spies reported to President Truman that Stalin was using his network (Cominform) to help Communists win power in Malaya, Indonesia, Burma, the Philippines and Korea. The USA had visions of the Communists overrunning all of Asia, with country after country being toppled like a row of dominoes.

There was already a strong anti-Communist feeling in the USA. These developments made it stronger. There was no doubt in the minds of American leaders (indeed most American people) that this spread should be resisted. If they could have done, they would have liked to turn back the Communist advances but that was unrealistic. So from 1947 onwards the USA followed the policy of Containment – holding back Communism so it did not spread any further. But as the 1950s dawned this looked like a serious challenge.

In this chapter you will investigate:
- the different methods the USA used to try to contain the spread of Communism
- how successful these methods were during the Korean War, the Cuban Missile Crisis and the Vietnam War – using these case studies you will make up your own mind
- how successful the policy was in the years 1950–75: how effectively did the USA contain the spread of Communism?

This is a cover of a comic book published in the United States in 1947.

1. What impression does this comic cover give you of:
   a) the USA?
   b) Communism?
2. What is the message of this picture?
Case study 1: The Korean War

Background

Korea had been ruled by Japan until 1945. At the end of the Second World War the northern half was liberated by Soviet troops and the southern half by Americans. When the war ended:

- **The North** remained Communist-controlled, with a Communist leader who had been trained in the USSR, and with a Soviet-style one-party system.
- **The South** was anti-Communist. It was not very democratic, but the fact that it was anti-Communist was enough to win it the support of the USA.

There was bitter hostility between the North’s Communist leader, Kim Il Sung, and Syngman Rhee, President of South Korea. Reunification did not seem likely. In 1950 this hostility spilled over into open warfare. North Korean troops overwhelmed the South’s forces. By September 1950 all except a small corner of south-east Korea was under Communist control (see Source 5, map 1).

As you have already seen in Chapter 4, President Truman was determined to contain Communism — to stop it spreading further. In his view, Korea was a glaring example of how Communism would spread if the USA did nothing (see Source 2). Remember that for Truman and for many Americans, containment was not so much a policy they wanted as a policy they had to make do with. If they could have done they would have liked to turn back the spread of Communism but that would have taken an all-out war with the USSR. So from the US point of view, it was not so much that they believed in containment, it was that they believed that they could not accept anything less.

USA or United Nations?

President Truman immediately sent advisers, supplies and warships to the waters around Korea. But he was aware that if he was going to take action it would look better to the rest of the world if he had the support of other countries, especially if he had the support of the United Nations. In fact the ideal situation would be a UN intervention in Korea rather than an American one.

Truman put enormous pressure on the UN Security Council to condemn the actions of the North Koreans and to call on them to withdraw their troops. The USA was the single biggest contributor to the UN budget and was therefore in a powerful position to influence its decisions. However, this did not mean the USA always got its own way and it would probably have failed this time except for some unusual circumstances. In the Cold War atmosphere of 1950, each superpower always denounced and opposed the other. Normally, in a dispute such as this, the Soviet Union would have used its right of veto to block the call for action by the UN. However, the USSR was boycotting the UN at this time over another issue (whether Communist China should be allowed to join the UN). So when the resolution was passed the USSR was not even at the meeting to use its veto. So Truman was able to claim that this was a UN-sponsored operation, even if Soviet newspapers and other media claimed that the decision was not valid.

Under the resolution (see Source 1) the UN committed itself to using its members’ armies to drive North Korean troops out of South Korea. Eighteen states (including Britain) provided troops or support of some kind, mostly allies of the USA. However, the overwhelming part of the UN force that was sent to Korea was American. The commander, General MacArthur, was also an American.

September 1950 – the UN force advances

United Nations forces stormed ashore at Incheon in September 1950 (see Source 5, map 1). At the same time, other UN forces and South Korean troops advanced from Pusan. The North Koreans were driven back beyond their original border (the 38th parallel) within weeks.
Source 4 makes a comparison with earlier events you may have studied in this book – see Chapter 2. Use that knowledge to write a 100-word explanation of the message of this cartoon for someone who does not know anything about the League of Nations.

A cartoon by David Low, 1950.

Source 5

Map 1: September 1950
Map 2: October 1950
Map 3: January 1951
Map 4: July 1953

Key

- Orange: Land controlled by North Koreans and Chinese
- Pink: Land controlled by South Koreans, Americans and UN forces
- Red arrow: Communist advances
- Blue arrow: UN advances

The 38th parallel was the border between North and South Korea from 1945 to June 1950.

The Korean War, 1950–53
October 1950 – the UN force presses on

MacArthur had quickly achieved the original UN aim of removing North Korean troops from South Korea. But the Americans did not stop. Despite warnings from China’s leader, Mao Tse-tung, that if they pressed on China would join the war, the UN approved a plan to advance into North Korea. By October, US forces had reached the T’au River and the border with China (see Source 5, map 2). The nature of the war had now changed. It was clear that MacArthur and Truman were after a bigger prize, one which went beyond containment. As the UN forces advanced and secured their positions (see Source 6), Truman and MacArthur saw an opportunity to remove Communism from Korea entirely. Even Mao’s warnings were not going to put them off.

November 1950 – the UN force retreats

MacArthur underestimated the power of the Chinese. Late in October 1950, 200,000 Chinese troops (calling themselves ‘People’s Volunteers’) joined the North Koreans. They launched a blistering attack. They had soldiers who were strongly committed to Communism and had been taught by their leader to hate the Americans. They had modern tanks and planes supplied by the Soviet Union. The United Nations forces were pushed back into South Korea.

Conditions were some of the worst the American forces had known, with treacherous cold and blinding snowstorms in the winter of 1950–51. The Chinese forces were more familiar with fighting in the jagged mountains, forested ravines and treacherous swamps - as the landscape was similar to many areas of China.

SOURCE 7

Even the reports to the UN were censored by [American] state and defence departments. I had no connection with the United Nations whatsoever.

—from General MacArthur’s memoirs.

March 1951 – MacArthur is sacked

At this point, Truman and MacArthur fell out. MacArthur wanted to carry on the war. He was ready to invade China and even use nuclear weapons if necessary. Truman, on the other hand, felt that saving South Korea was good enough. His allies in the UN convinced Truman that the risks of attacking China and of starting a war that might bring in the USSR were too great, and so an attack on China was ruled out.

However, in March 1951 MacArthur blatantly ignored the UN instruction and openly threatened an attack on China. In April Truman removed MacArthur from his position as commander and brought him back home. He rejected MacArthur’s aggressive policy towards Communism.Containment was underlined as the American policy. One of the American army leaders, General Omar Bradley, said that MacArthur’s approach would have ‘involved America in the wrong war, in the wrong place, at the wrong time and with the wrong enemy’. Truman agreed with Bradley and was effectively returning to the policy of containment and accepting that he could not drive the Communists out of North Korea.

June 1951 – peace talks begin

The fighting finally reached stalemate around the 38th parallel (see Source 5, map 3) in the middle of 1951. Peace talks between North and South Korea began in June 1951, although bitter fighting continued for two more years. The casualties on all sides were immense – but particularly among civilians (see Sources 8 and 9).

July 1953 – armistice

In 1952 Truman was replaced by President Eisenhower, who wanted to end the war. Stalin’s death in March 1953 made the Chinese and North Koreans less confident. An armistice was finally signed in July 1953. The border between North and South Korea was much the same as it had been before war started in 1950.
5 How effectively did the USA contain the spread of Communism?

![Pie chart showing military and civilian deaths in the Korean War](chart.png)

Civilian and military deaths in the Korean War. American military fatalities per year of conflict were actually higher than the Vietnam War.

Civilian casualty in the early stages of the Korean War as South Koreans fled from the advancing North Koreans.

**A success for containment?**

In one sense the Korean War was a success for the USA. The cost and the casualties were high but it showed that the USA had the will and the means to contain Communism. South Korea remained out of Communist hands.

On the other hand it showed the limits of the policy. The USA had to accept that North Korea remained Communist. It also highlighted tensions among American leaders. Hardline anti-Communist politicians and military leaders wanted to go beyond containment—to push back Communism. They thought that Truman had shown weakness in not going for outright victory. More moderate politicians and commanders argued that this would not be worth the risk.

These tensions would affect US policy over the coming decades.

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**Focus Task**

**Was the Korean War a success for containment?**

Draw up your own copy of this table. You will use it to compare the three case studies. At this stage, just focus on the Korean War. You are going to revisit this task at the end of the Cuban Missile Crisis and the Vietnam War as well. We have started it off for you. Your completed chart will be a useful revision tool.

<table>
<thead>
<tr>
<th>Case study</th>
<th>Why were the Americans worried?</th>
<th>What methods did the Americans use to contain Communism?</th>
<th>What problems did they face?</th>
<th>What was the outcome?</th>
<th>Success or failure (out of 10) with reasons supported by evidence</th>
</tr>
</thead>
<tbody>
<tr>
<td>Korea</td>
<td>Communist North Korea invaded capitalist South Korea</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Methods of containment

There was no doubt at all in the minds of American leaders that Communism had to be resisted. The question was how to do it. The Korean War showed the Americans that they could not just send their soldiers to fight a war whenever they saw a problem. It was too expensive and it did not really work very well. Containment needed other methods.

Alliances

The USA created a network of anti-Communist alliances around the world: SEATO in South East Asia and CENTO in central Asia and the Middle East. The USA gave money, advice and arms to these allies. In return, the leaders of these countries suppressed Communist influence in their own countries.

The USSR saw these alliances as aggressive. They accused the USA of trying to encircle the Communist world. In 1955 the Soviet Union set up the Warsaw Treaty Organisation, better known as the Warsaw Pact. This included the USSR and all the Communist east European countries except Yugoslavia.

SOURCE 10

We shall never have a secure peace and a happy world so long as Soviet Communism dominates one-third of all the world’s people and is in the process of trying to extend its rule to many others. Therefore we must have in mind the liberation of these captive peoples. Now liberation does not mean war. Liberation can be achieved by processes short of war. A policy which only aims at containing Russia is an unsound policy. … If our only policy is to stay where we are, we will be driven back.

J F Dulles, US Secretary of State, speaking on his appointment in 1952.

SOURCE 11

Think!

Read Source 10. What methods do you think Dulles had in mind to ‘liberate captive peoples’ without a war?

Arms race

At the same time both the USSR and the USA were engaged in an ‘arms race’.

The Americans had developed their first atomic bomb in 1945. They did not share the secret of their bomb with the USSR, even while they were still allies. When the USA dropped the first bombs on Hiroshima and Nagasaki in August 1945, 70,000 people were killed instantly. The awesome power of the explosions and the incredible destruction caused by the bombs made Japan surrender within a week. It was clear to both the USA and the USSR that atomic bombs were the weapons of the future.

Over the next decade the USA and USSR developed ever bigger, more deadly and more flexible weapons. They spent vast amounts of money on new weapons. They spied on each other to steal technological secrets. The USSR tended to use spies such as Rudolf Abel. He worked in New York until he was arrested in 1957. The USA favoured hi-tech spying such as the U2 plane – a spy plane which flew so high it could not be shot down but took incredibly detailed photos of the ground. It could read a newspaper from 14 miles up in the sky!

Each side perfected nuclear bombs that could be launched from submarines or planes. The USA placed short-range nuclear weapons in Turkey (one of their CENTO allies). Both sides developed ICBMs, which could travel from continent to continent in half an hour.
The impact of the arms race

The arms race was partly about quality — who had the most sophisticated weapons. The Soviet took the lead in technology in the 1950s, building on the achievements of their successful space programmes. These technological advances by the USSR rocked public opinion in the USA. The Cold War was a propaganda war much more than a military war. You had to show that your system was superior; that your scientists were cleverer. To lose advantage to the Soviet Union was a blow to the USA.

However the arms race was also about quantity. The US public was alarmed to be told that the USSR had many more nuclear missiles than the USA. This so-called ‘missile gap’ was widely reported in the American media during the 1950s. We now know that the missile gap was a myth. The USA always had more missiles than the USSR. However:

- Khrushchev was not going to admit this because he would look foolish and it would aid his critics inside the USSR.
- At the same time, the American military commanders were happy to go along with the claims that there was a missile gap because it helped them to get funding from the government to pay for the development of new weapons systems.
- By the early 1960s Eisenhower also knew the missile gap was a myth because he had an important source in the Soviet military who had defected to the CIA. However, because this contact was still in the USSR, Eisenhower could not admit he knew how many missiles the Soviets actually had without revealing his source.

So, myth or not, the USA forged ahead with its own missile production programme to ‘narrow the missile gap’.

Deterrence and MAD

The result was that by 1961, both of the superpowers had hundreds of missiles pointed at each other. The USA had more than the USSR, but the advantage did not really matter because both sides had enough to destroy each other many times over. On each side the theory was that such weapons made them more secure. The ‘nuclear deterrent’ meant the enemy would not dare attack first; because it knew that, if it did, the other would strike back before its bombs had even landed and it too would be destroyed. It would be suicidal. So having nuclear weapons deterred the other side from attacking first. This policy also became known as MAD (Mutually Assured Destruction). Surely no side would dare strike first when it knew the attack would destroy itself too.

Fear

Leaders might see their nuclear weapons as a deterrent, but others worried that the world was moving into a very dangerous time. For example, an American B-47 bomber crashed in Norfolk, England in 1957. The resulting fire came within minutes of setting off two nuclear bombs that would have devastated all of East Anglia. In 1962, a US radar station mistook one of its own satellites for an incoming Soviet missile and was minutes away from triggering a full nuclear ‘response’ attack on the USSR. Of course, governments did not tell their people about these incidents — both Soviet and US leaders were very secretive. But they could not hide the big issue — that the nuclear arms race seemed to have raised the stakes so high that one suicidal leader, one poor decision or (most worryingly of all) one small and innocent mistake could trigger a catastrophe that could destroy Europe, the USA and the Soviet Union within minutes.

Fear of the bomb was a common feature of life in 1950s’ and 1960s’ America. The arms race was a topic of everyday conversation. Children were taught at school what to do if there was a nuclear attack. Some people protested against the arms race. Robert Oppenheimer, the man who led the team that developed the atom bomb, opposed the H-bomb. He felt it was wrong to develop a more powerful bomb in peacetime. Others protested at the vast amounts being spent on weapons. But the most common feelings were of helplessness and fear. People wondered whether this was the end. Were they the last generation to walk this planet? Would nuclear warfare signal the end of the world?

It was against the background of the nuclear arms race that Cuba became the next major flashpoint of the Cold War.
Case study 2: The Cuban Missile Crisis

The Cuban Revolution?

Cuba is a large island just 160 km from Florida in the southern USA. It had long been an American ally. Americans owned most of the businesses on the island and they had a huge naval base there (see Source 18 on page 104). The Americans also provided the Cuban ruler, General Batista, with economic and military support. Batista was a dictator. His rule was corrupt and unpopular. The Americans supported Batista primarily because he was just as opposed to Communism as they were.

Enter Fidel Castro

There was plenty of opposition to Batista in Cuba itself. In 1959, after a three-year campaign, Fidel Castro overthrew Batista. Castro was charming, clever and also ruthless. He quickly killed, arrested or exiled many political opponents. Castro was also a clever propagandist. He was very charismatic, and he had a vision for a better Cuba which won over the majority of Cubans.

The USA responds

The USA was taken by surprise at first and decided to recognise Castro as the new leader of Cuba. However, within a short period of time relations between the two countries grew worse. There were two important reasons:
- There were thousands of Cuban exiles in the USA who had fled from Castro's rule. They formed powerful pressure groups demanding action against Castro.
- Castro took over some American-owned businesses in Cuba, particularly the agricultural businesses. He took their land and distributed it to his supporters among Cuba's peasant farmer population.

Source Analysis

1. How far do Sources 12 and 13 agree about Cuba’s relationship with the USA before the revolution?
2. Apart from the caption in Russian, how else can you tell that the cartoon in Source 14 is a Soviet cartoon?
3. The aim of the cartoonist in Source 14 was simply to tell people that the USA was forbidding Cuba to make friends with the USSR, nothing more. Do you agree with this statement?

Revision Tip

From these two pages you should make sure you remember:
- one reason why the USA disliked Castro's government
- how the USA initially tried to contain Communism on Cuba.

A 1960 Soviet cartoon. The notice held by the US Secretary of State says to Castro in Cuba: 'I forbid you to make friends with the Soviet Union.'
As early as June 1960, US President Eisenhower authorised the US Central Intelligence Agency (CIA) to investigate ways of overthrowing Castro. The CIA provided support and funds to Cuban exiles. They also investigated ways to disrupt the Cuban economy, such as damaging sugar plantations. American companies working in Cuba refused to co-operate with any Cuban businesses which used oil or other materials which had been imported from the USSR. The American media also broadcast a relentless stream of criticism of Castro and his regime (see Source 15 for example).

Castro responded to US hostility with a mixed approach. He assured Americans living in Cuba that they were safe and he allowed the USA to keep its naval base. He said he simply wanted to run Cuba without interference. However, by the summer of 1960 he had allied Cuba with the Soviet Union. Soviet leader Khrushchev signed a trade agreement giving Cuba $100 million in economic aid. Castro also began receiving arms from the Soviet Union and American spies knew this.

To invade or not to invade, that is the question!
In January 1961 the USA’s new President, John F. Kennedy, broke off diplomatic relations with Cuba. Castro thought that the USA was preparing to invade his country. The Americans did not invade directly but Kennedy was no longer prepared to tolerate a Soviet satellite in the USA’s ‘sphere of influence’. The plans to overthrow Castro which were begun under Eisenhower began to take shape.

The Bay of Pigs
Rather than a direct invasion, President Kennedy supplied arms, equipment and transport for 1,400 anti-Castro exiles to invade Cuba and overthrow him. In April 1961 the exiles landed at the Bay of Pigs. They were met by 20,000 Cuban troops, armed with tanks and modern weapons. The invasion failed disastrously. Castro captured or killed them all within days.

The impact of the invasion
The half-hearted invasion suggested to Cuba and the Soviet Union that, despite its opposition to Communism in Cuba, the USA was unwilling to get directly involved in Cuba. The Soviet leader Khrushchev was scornful of Kennedy’s pathetic attempts to oust Communism from Cuba.

Historians too argue that the Bay of Pigs fiasco further strengthened Castro’s position in Cuba. It suggested to the USSR that Kennedy was weak. It also made Castro and Khrushchev very suspicious of US policy.
Khrushchev arms Castro

After the Bay of Pigs fiasco, Soviet arms flooded into Cuba. In May 1962 the Soviet Union announced publicly for the first time that it was supplying Cuba with arms. By July 1962 Cuba had the best-equipped army in Latin America. By September it had thousands of Soviet missiles, plus patrol boats, tanks, radar vans, missile erectors, jet bombers, jet fighters and 5,000 Soviet technicians to help to maintain the weapons.

The Americans watched all this with great alarm. They seemed ready to tolerate conventional arms being supplied to Cuba, but the big question was whether the Soviet Union would dare to put nuclear missiles on Cuba. In September Kennedy’s own Intelligence Department said that it did not believe the USSR would send nuclear weapons to Cuba. The USSR had not taken this step with any of its satellite states before and the US Intelligence Department believed that the USSR would consider it too risky to do it in Cuba. On 11 September, Kennedy warned the USSR that he would prevent ‘by whatever means might be necessary’ Cuba’s becoming an offensive military base — by which everyone knew he meant a base for nuclear missiles. The same day the USSR assured the USA that it had no need to put nuclear missiles on Cuba and no intention of doing so.

The October crisis

On Sunday, 14 October 1962, an American spy plane flew over Cuba. It took amazingly detailed photographs of missile sites in Cuba. To the military experts two things were obvious — that these were nuclear missile sites, and that they were being built by the USSR.

More photo reconnaissance followed over the next two days. This confirmed that some sites were nearly finished but others were still being built. Some were already supplied with missiles, others were awaiting them. The experts said that the most developed of the sites could be ready to launch missiles in just seven days. American spy planes also reported that twenty Soviet ships were currently on the way to Cuba carrying missiles.
Think!

How should President Kennedy deal with the Cuban crisis?

On Tuesday 16 October, President Kennedy was informed of the discovery. He formed a special team of advisers called Ex Comm.

They came up with several choices.

Work in groups. You are advisers to the President. You have to reduce Ex Comm's five options to just two for the President to choose between.

When you have made your decision explain why you have rejected the three you have.

Option 1  Do nothing?

For: The Americans still had a vastly greater nuclear power than the Soviet Union. The USA could still destroy the Soviet Union, so – the argument went – the USSR would never use these missiles. The biggest danger to world peace would be to overreact to this discovery.

Against: The USSR had lied about Cuban missiles. Kennedy had already issued his solemn warning to the USSR. To do nothing would be another sign of weakness.

Option 2  Surgical air attack?

An immediate selected air attack to destroy the nuclear bases themselves.

For: It would destroy the missiles before they were ready to use.

Against: 1. Destruction of all sites could not be guaranteed. Even one left undamaged could launch a counter-attack against the USA.

2. The attack would inevitably kill Soviet soldiers. The Soviet Union might retaliate at once.

3. To attack without advance warning was seen as immoral.

Option 3  Invasion?

All-out invasion of Cuba by air and sea.

For: An invasion would not only get rid of the missiles but Castro as well. The American forces were already trained and available to do it.

Against: It would almost certainly guarantee an equivalent Soviet response, either to protect Cuba, or within the Soviet sphere of influence – for example, a take-over of Berlin.

Option 4  Diplomatic pressures?

To get the United Nations or other body to intervene and negotiate.

For: It would avoid conflict.

Against: If the USA was forced to back down, it would be a sign of weakness.

Option 5  Blockade?

A ban on the Soviet Union bringing in any further military supplies to Cuba, enforced by the US navy who would stop and search Soviet ships. And a call for the Soviet Union to withdraw what was already there.

For: It would show that the USA was serious, but it would not be a direct act of war. It would put the burden on Khrushchev to decide what to do next. The USA had a strong navy and could still take the other options if this one did not work.

Against: It would not solve the main problem – the missiles were already on Cuba. They could be used within one week. The Soviet Union might retaliate by blockading Berlin as it had done in 1948.
What happened next?

President Kennedy was informed of the missile build-up. Ex Comm formed.

Kennedy decided on a blockade of Cuba.

Kennedy announced the blockade and called on the Soviet Union to withdraw its missiles. He addressed the American people:

**SOURCE 19**

Good Evening, My Fellow Citizens:

This government, as promised, has maintained the closest surveillance of the Soviet military build-up on the island of Cuba. Within the past week, unmistakable evidence has established the fact that a series of offensive missile sites is now in preparation on that imprisoned island. The purpose of these bases can be none other than to provide a nuclear strike capability against the Western Hemisphere.

Acting, therefore, in the defence of our own security and of the entire Western Hemisphere, and under the authority entrusted to me by the Constitution as endorsed by the resolution of the Congress, I have directed that the following initial steps be taken immediately:

First: To halt this offensive build-up, a strict quarantine on all offensive military equipment under shipment to Cuba . . . Second: I have directed the continued and increased close surveillance of Cuba and its military build-up. . . . I have directed the Armed Forces to prepare for any eventualities . . . Third: It shall be the policy of this nation to regard any nuclear missile launched from Cuba against any nation in the Western Hemisphere as an attack on the United States, requiring a full retaliatory response upon the Soviet Union.

Extract from President Kennedy’s TV broadcast to the American people on 22 October 1962.

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Kennedy received a letter from Khrushchev saying that Soviet ships would not observe the blockade. Khrushchev did not admit the presence of nuclear missiles on Cuba.

The blockade began. The first missile-carrying ships, accompanied by a Soviet submarine, approached the 500-mile (800-km) blockade zone. Then suddenly, at 10:32 a.m., the twenty Soviet ships which were closest to the zone stopped or turned around.

**SOURCE 20**

*Intolerable having your rockets on my doorstep!*

Thu 25 October

Despite the Soviet ships turning around, intensive aerial photography revealed that work on the missile bases in Cuba was proceeding rapidly.

Fri 26 October

Kennedy received a long personal letter from Khrushchev. The letter claimed that the missiles on Cuba were purely defensive, but went on: ‘If assurances were given that the USA would not participate in an attack on Cuba and the blockade was lifted, then the question of the removal or the destruction of the missile sites would be an entirely different question.’ This was the first time Khrushchev had admitted the presence of the missiles.

Sat 27 October a.m.

Khrushchev sent a second letter — revising his proposals — saying that the condition for removing the missiles from Cuba was that the USA withdraw its missiles from Turkey.

An American U-2 plane was shot down over Cuba. The pilot was killed. The President was advised to launch an immediate reprisal attack on Cuba.

Sat 27 October p.m.

Kennedy decided to delay an attack. He also decided to ignore the second Khrushchev letter, but accepted the terms suggested by Khrushchev on 26 October. He said that if the Soviet Union did not withdraw, an attack would follow.

Source 21

It was a beautiful autumn evening, the height of the crisis, and I went up to the open air to smell it, because I thought it was the last Saturday I would ever see.

Robert McNamara talking about the evening of 27 October 1962. McNamara was one of Kennedy’s closest advisers during the Cuban Crisis.

Sun 28 October

Khrushchev replied to Kennedy: ‘In order to eliminate as rapidly as possible the conflict which endangers the cause of peace . . . the Soviet Government has given a new order to dismantle the arms which you described as offensive and to crate and return them to the Soviet Union.’

Source 22

A cartoon from the British newspaper, the Daily Mail.

Think!

Kennedy described Wednesday 24 October and Saturday 27 October as the darkest days of the crisis. Use the information on this page to explain why.
Why did the Soviet Union place nuclear missiles on Cuba?

It was an incredibly risky strategy. The USSR had supplied many of its allies with conventional weapons but this was the first time that any Soviet leader had placed nuclear weapons outside Soviet territory. Why did Khrushchev take such an unusual step? The USSR must have known that it would cause a crisis. What’s more, the USSR made no attempt at all to camouflage the sites, and even allowed the missiles to travel on open deck. This has caused much debate as to what Khrushchev was really doing. Historians have suggested various possible explanations.

**To bargain with the USA**
If Khrushchev had missiles on Cuba, he could agree to remove them in return for some American concessions.

**To test the USA**
In the strained atmosphere of Cold War politics the missiles were designed to see how strong the Americans really were – whether they would back off or face up.

**To trap the USA**
Khrushchev wanted the Americans to find them and be drawn into a nuclear war. He did not even try to hide them.

**To close the missile gap**
Khrushchev was so concerned about the missile gap between the USSR and the USA that he would seize any opportunity he could to close it. With missiles on Cuba it was less likely that the USA would ever launch a ‘first strike’ against the USSR.

**To defend Cuba**
Cuba was the only Communist state in the Western Hemisphere, and it had willingly become Communist rather than having become Communist as a result of invasion by the USSR. In addition, Cuba was in ‘Uncle Sam’s backyard’. As Castro himself put it: ‘The imperialist cannot forgive that we have made a socialist revolution under the nose of the United States.’ Just by existing, Castro’s Cuba was excellent propaganda for the USSR.

**To strengthen his own position in the USSR**
The superiority of the USA in nuclear missiles undermined Khrushchev’s credibility inside the USSR. His critics pointed out that he was the one who had urged the USSR to rely on nuclear missiles. Now, could he show that the USSR really was a nuclear power?

**Think!**
1. Which of the explanations above do Sources 23 and 24 support?
2. Talking in private Khrushchev called the missiles ‘a hedgehog in Uncle Sam’s pants’. Which of the explanations does this statement support?
3. Which explanation do you think Khrushchev’s actions on 26 and 27 October support (see page 107)?
4. Choose the explanation(s) that you think best fit what you have found out about the crisis. Explain your choice.

**SOURCE 23**
From the territory of the Soviet Union, the medium-range missiles couldn’t possibly reach the territory of the USA, but deployed on Cuba they would become strategic nuclear weapons. That meant in practical terms we had a chance to narrow the differences between our forces.

*General Anatoly Gribkov, commander, Soviet forces, Cuba.*

**SOURCE 24**
In addition to protecting Cuba, our missiles would have equalized what the West likes to call the ‘balance of power’. The Americans had surrounded our country with military bases and threatened us with nuclear weapons, and now they would learn just what it feels like to have enemy missiles pointing at you ...

*Khrushchev writing in his memoirs in 1971.*
The outcomes...

For Kennedy and the USA
- Kennedy came out of the crisis with a greatly improved reputation in his own country and throughout the West. He had stood up to Khrushchev and had made him back down.
- Kennedy also had successfully stood up to the hardliners in his own government. Critics of containment had wanted the USA to invade Cuba — to turn back Communism. However, the Cuban Missile Crisis highlighted the weakness of their case. Such intervention was not worth the high risk.
- On the other hand, he did secretly agree to remove the missiles from Turkey. This was slightly awkward for him as technically the decision to remove them was a decision for NATO. His NATO allies were unhappy that Kennedy had made them during the Cuban Missile Crisis but clearly this was much better than a nuclear war.
- Kennedy also had to accept that Castro’s Cuba would remain a Communist state in America’s backyard. The USA still has trade and other economic restrictions in place against Cuba today.

For Khrushchev and the USSR
- In public Khrushchev was able to highlight his role as a responsible peacemaker, willing to make the first move towards compromise.
- There was no question that keeping Cuba safe from American action was a major achievement for the Soviets. Cuba was a valuable ally and proved a useful base to support Communists in South America.
- Khrushchev did also get the USA to withdraw its nuclear missiles from Turkey. However, Khrushchev had to agree that this withdrawal was to be kept secret so he was unable to use it for propaganda purposes.
- The crisis also exposed the USA to criticism amongst some of its allies. Newspaper articles in Britain, for example, felt that the USA was unreasonable to have missiles in Turkey and then object to Soviet missiles in Cuba.
- On the other hand, there was no denying the fact that Khrushchev had been forced to back down and remove the missiles. The Soviet military was particularly upset at the terms of the withdrawal. They were forced to put the missiles on the decks of their ships so the Americans could count them. They felt this was a humiliation.
- Khrushchev’s actions in Cuba made no impact on the underlying problem of the Missile Gap. The USSR went on to develop its stockpile of ICBMs at a huge financial cost, but it never caught up with the USA.
- In 1966 Khrushchev himself was forced from power by his enemies inside the USSR. Many commentators believe that the Cuban Missile Crisis contributed to this.

For the Cold War
- Historians agree that the Cuban Missile Crisis helped to thaw Cold War relations between the USA and the USSR.
- Both leaders had seen how their game of brinkmanship had nearly ended in nuclear war. Now they were more prepared to take steps to reduce the risk of nuclear war.
- A permanent ‘hot line’ phone link direct from the White House to the Kremlin was set up.
- The following year, in 1968, they signed a Nuclear Test Ban Treaty. It did not stop the development of weapons, but it limited tests and was an important step forward.
- Although it was clear the USSR could not match US nuclear technology or numbers of weapons, it was also clear that this was not necessary. The Soviet nuclear arsenal was enough of a threat to make the USA respect the USSR. It is noticeable that for the rest of the Cold War the Superpowers avoided direct confrontation and fought through their allies where possible.

For Castro’s Cuba
- Castro was very upset by the deal which Khrushchev made with America but he had little choice. He needed the support of the USSR.
- Cuba stayed Communist and highly armed. The nuclear missiles were removed but Cuba remained an important base for Communist supporters in South America. Cuban forces also intervened to help the Communist side in a civil war in Angola (in South-West Africa) in the 1970s.
- Castro also kept control of the American companies and other economic resources he nationalised during his revolution. This remains a source of dispute between Cuba and the USA today but Castro has never backed down.

Think!
1 Use the information on this page to fill out a table of positive and negative outcomes for the USA and the USSR.
2 Who do you think gained the most from the Cuban Missile Crisis?

Focus Task
Was the Cuban Missile Crisis a success for containment?
Look back at your table from page 99. Complete a second row for the Cuban Missile Crisis.

Revision Tip
Make sure you can remember from this case study:
- one reason that this might be seen as a success for containment
- one reason it might be seen as a failure.
Case study 3: The Vietnam War

Although Americans were relieved at the outcome of the Cuban Crisis it did not reduce their fear of Communism. Very soon they found themselves locked in a costly war in Vietnam, which put a massive question mark over the very policy of containment.

Origins of the Vietnam War

Vietnam had a long history of fighting outsiders.

Fighting the Japanese

Before the Second World War, Vietnam (or Indochina as it was called then) had been ruled by France. During the war the region was conquered by the Japanese. They treated the Vietnamese people savagely. As a result, a strong anti-Japanese resistance movement (the Viet Minh) emerged under the leadership of Communist Ho Chi Minh.

He was a remarkable individual. He had lived in the USA, Britain and France. In the 1920s he had studied Communism in the USSR. In 1930 he had founded the Indochinese Communist Party. He inspired the Vietnamese people to fight the Japanese.

When the Second World War ended, the Viet Minh entered the northern city of Hanoi in 1945 and declared Vietnam independent.

Fighting the French

The French had other ideas. In 1945 they came back wanting to rule Vietnam again, but Ho was not prepared to let this happen. Another nine years of war followed between the Viet Minh who controlled the north of the country and the French who controlled much of the south.

From 1949 Ho was supported by China, which had become a Communist state in 1949. You have already studied how the USA dealt with a similar situation in Korea (pages 96–99) so how would you expect the USA to react to this development? In this case rather than sending troops or getting a UN resolution the USA poured $500 million a year into the French war effort. Despite this the French were unable to hold on to the country and pulled out of Vietnam in 1954.

A peace conference was held in Geneva and the country was divided into North and South Vietnam until elections could be held to decide its future (see Source 25).

Why did US involvement escalate?

Under the terms of the ceasefire, elections were to be held within two years to reunite the country. You will remember how the USA criticised Stalin for not holding free elections in Soviet-controlled eastern Europe after the war (see pages 82–85). In Vietnam in 1954 the USA applied a different rule. It prevented the elections from taking place because it feared that the Communists would win (see Source 26).

Why did the Americans do this? Their policy was a strange combination of determination and ignorance. President Eisenhower and his Secretary of State JF Dulles were convinced that China and the USSR were planning to spread Communism throughout Asia. The idea was often referred to as the domino theory: if Vietnam fell to Communism, then Laos, Cambodia, Thailand, Burma and possibly even India might also fall – just like a row of dominos. The Americans were determined to resist the spread of Communism in Vietnam, which they saw as the first domino in the row. However, their methods and policies showed their ignorance of the Vietnamese people and the region.

SOURCE 25

A poor feudal nation had been a great colonial power ... it meant a lot; not just to us but to people all over the world.

Viet Minh commander Vo Nguyen Giap commenting on the victory over France in 1954.

SOURCE 26

It was generally agreed that had an election been held, Ho Chi Minh would have been elected Premier ... at the time of the fighting, possibly 80 per cent of the population would have voted for the communist Ho Chi Minh as their leader.

President Eisenhower writing after the Vietnam War.

SOURCE 27

Guang Duc, a 73-year-old Buddhist priest, burns himself to death in protest against the attacks on Buddhist shrines by the government of South Vietnam in 1963.
Financial support for Diem’s regime

In 1955 the Americans helped Ngo Dinh Diem to set up the Republic of South Vietnam. They supported him because he was bitterly anti-Communist and was prepared to imprison or exile Communists. However, Diem’s regime was very unpopular with the Vietnamese people.

- He belonged to the landlord class, which treated the Vietnamese peasants with contempt.
- He was a Christian and showed little respect for the Buddhist religion of most Vietnamese peasants (see Source 27).
- Diem’s regime was also extremely corrupt. He appointed members of his family or other supporters to positions of power and refused to hold elections, even for local councils. The Americans were concerned and frustrated by his actions, but as Dulles said, ‘We knew of no better’. The USA supported Diem’s regime with around $1.6 billion in the 1950s. Diem was overthrown by his own army leaders in November 1963, but the governments that followed were equally corrupt. Even so, they also received massive US support.

The emergence of the Viet Cong

The actions of these anti-Communist governments increased support among the ordinary peasants for the Communist-led National Front for the Liberation of South Vietnam, which was set up in December 1960. This movement was usually called the Viet Cong. It included South Vietnamese opponents of the government, but also large numbers of Communist North Vietnamese taking their orders from Ho Chi Minh. Peasants who did not support the Viet Cong faced intimidation and violence from them.

The Viet Cong also started a guerrilla war against the South Vietnamese government. Using the Ho Chi Minh trail (see Source 28), the Viet Cong sent reinforcements and ferried supplies to guerrilla fighters. These fighters attacked South Vietnamese government forces, officials and buildings. They gradually made the countryside unsafe for government forces. They also attacked American air force and supply bases.

In response the South Vietnamese government launched their ‘strategic hamlet’ programme, which involved moving peasant villages from Viet Cong-controlled areas to areas controlled by the South Vietnamese government. The Americans helped by supplying building materials, money, food and equipment for the villagers to build improved farms and houses. In practice this policy backfired as the peasants resented it – and corrupt officials pocketed money meant to buy supplies for the villagers.

From ‘advisers’ to combat troops

By 1962 President Kennedy was sending military personnel (he always called them ‘advisers’) to help the South Vietnamese army fight the Viet Cong (see Source 29). However, Kennedy said he was determined that the USA would not ‘blunder into war, unclear about aims or how to get out again’. He was a keen historian himself and had studied the USA’s past successes and failures. He was well aware from the Korean war ten years earlier what could and could not be achieved by military intervention.

However President Kennedy was assassinated in 1963. His successor, Lyndon Johnson, was more prepared than Kennedy to commit the USA to a full-scale conflict in Vietnam to prevent the spread of Communism.

In August 1964, North Vietnamese patrol boats opened fire on US ships in the Gulf of Tonkin. In a furious reaction, the US Congress passed the Tonkin Gulf Resolution, which gave the President power to ‘take all necessary measures to prevent further aggression and achieve peace and security’. It effectively meant that Johnson could take the USA into a full-scale war if he felt it was necessary, and very soon he did.

- In February 1965 the US started Operation Rolling Thunder – a gigantic bombing campaign against North Vietnamese cities, factories, army bases and the Ho Chi Minh Trail, which continued for three years.
- On 8 March 1965, 3,500 US marines, combat troops rather than advisers, came ashore at Da Nang. The USA was now officially at war in Vietnam.
Why did US send troops to Vietnam?

The answer to this question may seem obvious. It was because of the policy of containment and the ‘domino theory’. That is certainly how the President and his advisers explained it (see Source 29 for example). However there is a more controversial view held by some historians that powerful groups within the USA wanted a war.

In 1961 President Eisenhower himself warned that America had developed a powerful ‘military–industrial complex’. The government gave huge budgets to the military commanders. These budgets were spent on weapons made by some of America’s biggest companies. Thus, both the armed forces and business actually gained from conflict. Eisenhower did not accuse business and military leaders of anything, but in his last speech as President he warned the American people not to let these groups become too influential. Some historians believe that this was a factor in American involvement in Vietnam, but it is hotly disputed by others.

Robert McNamara, US Defence Secretary, explaining in 1964 why he supported the policy of sending US troops to Vietnam.

Source Analysis

Compare Source 29 with Source 2 on page 96. How similar are the arguments used in 1964 about Vietnam to those used in 1950 about Korea?

## Focus Task A

**Why did the USA get increasingly involved in Vietnam?**

2. Mark on it increasing American involvement using the following headings:
   - No direct American involvement
   - Financial support
   - Political involvement
   - Military involvement
3. Write annotations to show the date on which each of these phases started and what events triggered the increasing involvement.
4. Choose two events that you think were critical in increasing the USA’s involvement in the war in Vietnam. Explain your choice.

---

**Revision Tip**

Make sure you can recall:

- two reasons why Communism was becoming stronger in Vietnam
- two measures taken by the USA to resist the spread of Communism.
Tactics and technology in the Vietnam War

With hindsight it is easy to see that the American decision to fully involve in the war was a huge gamble. But political leaders did not have the benefit of hindsight. They made their decision on the basis of what they knew and believed at the time. They knew their technology and firepower was superior to the Viet Cong and they believed that would allow them to win the war.

However they were soon proved wrong. As time wore on it became clear that the USA needed more than money and technology to win this kind of war. On the next four pages you will find out why by comparing Viet Cong and US tactics. Focus Task B will direct your reading.

Focus Task B

Why couldn’t the Americans win?

Stage 1 – Understand the tactics

1. Work in pairs. Take either the Viet Cong or the Americans. Use page 114 or 115 to find out about the your side’s tactics. Create a diagram by following these steps:
   - In the inner circle record the tactics.
   - In the outer circle the reason for using those tactics.
   - Draw lines to show how the tactics and reasons are connected.
   - Compare your diagram with your partner’s.

Stage 2 – Thinking it through

2. Make your own table like this, then using your research from stage 1 record in columns 2 and 4 how far each side had these qualities. You can add further rows if you think of other important qualities.

<table>
<thead>
<tr>
<th>Qualities</th>
<th>The US army</th>
<th>or</th>
<th>Viet Cong</th>
</tr>
</thead>
<tbody>
<tr>
<td>Well-trained soldiers</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>The right technology</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Reliable supplies and equipment</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Effective tactics</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Support from the Vietnamese population</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Motivated and committed soldiers</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

3. Next, in each row of column 3, draw some scales to show which way the balance falls for this quality. Did the USA or the Viet Cong have the advantage?

4. Now think about the overall picture – how the strengths and weaknesses work together.
   - Were the armies finely balanced? Or was the balance strongly weighted to one side or the other?
   - Which quality was most important in determining who won the war? Was one so important that being ahead in that area meant that other advantages or disadvantages did not matter?

Stage 3 – Explaining your conclusions

5. Now write up your answer. You could use this structure:
   - Describe how the failure of the US army was a combination of its own weaknesses and Viet Cong strengths.
   - Give balanced examples of US successes and failures.
   - Give balanced examples of Viet Cong successes and failures.
   - Choose one American weakness and one Viet Cong strength that you think were absolutely vital in preventing the USA from beating the Viet Cong and explain the significance of the points you have chosen.

Revision Tip

Find five reasons why the USA could not defeat the Viet Cong. Make sure you can recall:
- two or three strengths of the Viet Cong (with examples)
- two or three weaknesses of the USA (with examples).
Viet Cong tactics

In early 1965 the Viet Cong had about 170,000 soldiers. They were heavily outnumbered and outgunned. They were no match for the US and South Vietnamese forces in open warfare. In November 1965 in the La Drang Valley, US forces killed 2,000 Viet Cong for the loss of 300 troops. However, this did not daunt Ho Chi Minh.

Guerrilla warfare

Ho had been in China and seen Mao Tse-tung use guerrilla warfare to achieve a Communist victory. The principles of guerrilla warfare were simple: retreat when the enemy attacks; raid when the enemy camps; attack when the enemy tires; pursue when the enemy retreats. Ho had successfully used these guerrilla tactics himself to drive out the French.

Guerrilla warfare was a nightmare for the US army. Guerrillas did not wear uniforms. They were hard to tell apart from the peasants in the villages. They had no known base camp or headquarters. They worked in small groups with limited weapons. They attacked then disappeared into the jungle, into the villages or into tunnels (see Source 32).

Guerrilla attacks aimed to wear down enemy soldiers and wreck their morale. US soldiers lived in constant fear of ambushes or booby traps such as pits filled with sharpened bamboo stakes. One of the least popular duties for US soldiers was going ‘on point’, which meant leading the patrol checking for booby traps – 11 per cent of US casualties were caused by booby traps. Another 51 per cent were from ambushes or hand-to-hand combat. The Viet Cong favoured close-quarter fighting because it knew that the Americans would not use their superior guns for fear of hitting their own troops. This was known as ‘hanging on to the American belts’.

Civilians

Ho knew how important it was to keep the population on his side. The Viet Cong fighters were expected to be courteous and respectful to the Vietnamese peasants. They helped the peasants in the fields during busy periods. However, the Viet Cong could be ruthless – they were quite prepared to kill peasants who opposed them or who co-operated with their enemies. They also conducted a campaign of terror against the police, tax collectors, teachers and any other employees of the South Vietnamese government. Between 1966 and 1971 the Viet Cong killed an estimated 27,000 civilians.

Supplies

The Viet Cong depended on supplies from North Vietnam that came along the Ho Chi Minh trail. US and South Vietnamese planes bombed this constantly, but 40,000 Vietnamese worked to keep it open whatever the cost.

Commitment

The total of Viet Cong and North Vietnamese dead in the war has been estimated at 1 million – far higher than US losses. However, this was a price that Ho Chi Minh was prepared to pay. Whatever the casualties, there were replacement troops available. The greatest strength of the Viet Cong fighters was that they simply refused to give in.

Think!

1. One Viet Cong leader said: ‘The people are the water. Our armies are the fish.’ What do you think he meant?
2. Find evidence on pages 114-115 to support the view that:
   ♦ the Viet Cong had the support of the people
   ♦ they did not.

SOURCE 31

I remember sitting at this wretched little outpost one day with a couple of my sergeants. We’d been manning this thing for three weeks and running patrols off it. We were grumpy and sore with jungle rot and we’d suffered about nine or ten casualties on a recent patrol. This one sergeant of mine said, ‘You know, Lieutenant, I don’t see how we’re ever going to win this.’ And I said, ‘Well, Sergeant, I’m not supposed to say this to you as your officer – but I don’t either.’ So there was this sense that we just couldn’t see what could be done to defeat these people.


SOURCE 32

A Viet Cong tunnel complex. To avoid the worst effects of American air power, the Viet Cong built a vast network of underground tunnels, probably around 240 km of them.
US tactics

Bombing
The main US tactic was bombing. For seven years from 1965–72 the USA bombed military and industrial targets in North Vietnam; they bombed towns and cities in North and South Vietnam; they bombed the Ho Chi Minh trail; they bombed Vietnam’s neighbours Laos and Cambodia (who were sympathetic to the Viet Cong).

To some extent bombing worked.
- It damaged North Vietnam’s war effort and it disrupted supply routes.
- From 1970 to 1972, intense bombing of North Vietnam forced them to negotiate for peace.

However, air power could not defeat the Communists. It could only slow them down. Even after major air raids on North Vietnam in 1972, the Communists were still able to launch a major assault on the South. Even more important, civilian casualties helped turn the Vietnamese people against the Americans.

Search and destroy
To combat guerrilla warfare, the US commander General Westmoreland developed a policy of search and destroy. He set up heavily defended US bases in South Vietnam near to the coast. From here helicopters full of troops would descend on a village and search it out and destroy any Viet Cong forces they found. Soldiers had to send back reports of body counts.

Search-and-destroy missions did kill Viet Cong soldiers, but there were problems.
- The raids were often based on inadequate information.
- Inexperienced US troops often walked into traps.
- Innocent villages were mistaken for Viet Cong strongholds. For every Viet Cong weapon captured by search and destroy, there was a body count of six. Many of these were innocent civilians.
- Search-and-destroy tactics made the US and South Vietnamese forces very unpopular with the peasants. It pushed them towards supporting the Viet Cong.

SOURCE 33

You would go out, you would secure a piece of terrain during the daylight hours, [but at night] you’d surrender that — and I mean literally surrender... you’d give it up, because... the helicopters would come in and pick you up at night and fly you back to the security of your base camp.

Lieutenant Colonel George Forrest, US Army.

Chemical weapons
The US also used chemical weapons to combat the Viet Cong.
- **Agent Orange** was a highly toxic ‘weedkiller’ sprayed from planes to destroy the jungle where the Viet Cong hid. The Americans used 82 million litres of Agent Orange to spray thousands of square kilometres of jungle.
- **Napalm** was another widely used chemical weapon. It destroyed jungles where guerrillas might hide. It also burned through skin to the bone.
- Many civilians and soldiers were also killed or harmed by these chemical weapons.

US troops
In the early stages of the war most US troops were professional soldiers. Morale was good and they performed well. However, as the war intensified the US needed more soldiers so they introduced the draft (conscription). As soon as young men left school or college they could be called up into the US army. So from 1967:
- Many soldiers were young men who had never been in the military before. The average age of US troops was only 19.
- In theory American troops came from all walks of life. In reality the majority of combat troops were from poor and immigrant backgrounds.
- The conscripts knew little about Vietnam — and some cared little about democracy or communism. They just wanted to get home alive. In contrast the Viet Cong were fighting for their own country, and a cause many of them believed in.
- Morale among the US conscripts was often very low. To tackle this problem the generals introduced a policy of giving troops just a one-year term of service. This backfired because as soon as the soldiers gained experience they were sent home.

SOURCE 34

A ten-year-old Vietnamese girl, Phan Thi Kim, runs naked after tearing her burning clothes from her body following a napalm attack in 1972. This photograph became one of the most enduring images of the war.

SOURCE 35

In the end anybody who was still in that country was the enemy. The same village you’d gone in to give them medical treatment... you could go through that village later and get shot at by a sniper. Go back in and you would not find anybody. Nobody knew anything. We were trying to work with these people, they were basically doing a number on us. You didn’t trust them anymore. You didn’t trust anybody.

Fred Widmer, an American soldier, speaking in 1969.
The Tet Offensive

Despite these problems the official American view of the war from 1965 to 1967 was that it was going reasonably well. The US and South Vietnamese forces were killing large numbers of Viet Cong. Although they were struggling against guerrilla tactics they were confident that the enemy was being worn down. The press reports reflected this positive view.

This confidence was shattered early in 1968. During the New Year holiday, Viet Cong fighters attacked over 100 cities and other military targets. One Viet Cong commando unit tried to capture the US embassy in Saigon. US forces had to fight to regain control room by room. Around 4,500 Viet Cong fighters tied down a much larger US and South Vietnamese force in Saigon for two days.

In many ways the Tet Offensive was a disaster for the Communists. They had hoped that the people of South Vietnam would rise up and join them. They didn’t. The Viet Cong lost around 10,000 experienced fighters and were badly weakened by it.

However, the Tet Offensive proved to be a turning point in the war because it raised hard questions in the USA about the war.
- There were nearly 500,000 troops in Vietnam and the USA was spending $20 billion a year on the war. So why had the Communists been able to launch a major offensive that took US forces completely by surprise?
- US and South Vietnamese forces quickly retook the towns captured in the offensive, but in the process they used enormous amounts of artillery and air power. Many civilians were killed. The ancient city of Hue was destroyed. Was this right?

The media

Until this point media coverage of the war was generally positive, although some journalists were beginning to ask difficult questions in 1967. During the Tet Offensive the gloves came off. CBS journalist Walter Cronkite (see Source 36) asked ‘What the hell is going on? I thought we were winning this war’. Don Oberdorfer of The Washington Post later wrote (in 1971) that as a result of the Tet Offensive the American people and most of their leaders reached the conclusion that the Vietnam War would require greater effort over a far longer period of time than it was worth.’

Source 37

The Tet Offensive was the decisive battle of the Vietnam War because of its profound impact on American attitudes about involvement in Southeast Asia. In the aftermath of Tet, many Americans became disillusioned … To the American public and even to members of the administration, the offensive demonstrated that US intervention … had produced a negligible effect on the will and capability of the Viet Cong and North Vietnamese.

CBS News journalist Walter Cronkite reporting in Vietnam in February 1968. He was regarded as the most trusted man in America.
The peace movement in the USA

For a war on such a scale the government had to have the support of the American people. With deaths and injuries to so many young Americans, public opinion had been turning against the war even before the Tet Offensive. After it the trickle of anti-war feeling became a flood.

- The war was draining money that could be used to better purposes at home (see Sources 39 and 40). Yet despite all that spending the USA did not seem to be any closer to winning the war.
- The draft exposed racial inequality in the USA: 30 per cent of African Americans were drafted compared to only 19 per cent of white Americans; 22 per cent of US casualties were black Americans, even though this group made up only 11 per cent of the total US force. World champion boxer Muhammad Ali refused to join the army on the grounds of his Muslim faith. He was stripped of his world title and his passport was removed. Ali was a follower of the radical Black Power group called Nation of Islam. They argued: How could they fight for a country which discriminated against them at home? As some of them pointed out, 'the Viet Cong never called us nigger'.
- Most damaging of all, an increasing number of Americans felt deeply uncomfortable about what was going on in Vietnam.

The Vietnam War was a media war. Thousands of television, radio and newspaper reporters, and a vast army of photographers sent back to the USA and Europe reports and pictures of the fighting. The newspapers showed crying children burned by American napalm bombs (see Source 34). Television showed prisoners being tortured or executed, or women and children watching with horror as their house was set on fire. To see such casual violence beamed into the living rooms of the USA was deeply shocking to the average American. Was this why 900,000 young Americans had been drafted? Instead of Vietnam being a symbol of a US crusade against Communism, Vietnam had become a symbol of defeat, confusion and moral corruption. The most powerful illustration of this was the My Lai massacre (see page 118).

The anti-war protests reached their height during 1968–70 led by students and civil rights campaigners.
- In the first half of 1968, there were over 100 demonstrations against the Vietnam War involving 40,000 students. Frequently, the protest would involve burning the American flag – a criminal offence in the USA and a powerful symbol of the students' rejection of American values. Students taunted the American President Lyndon B Johnson with the chant: 'Hey, Hey LBJ; how many kids did you kill today?'
- In November 1969, almost 700,000 anti-war protesters demonstrated in Washington DC. It was the largest political protest in American history.

Source Analysis

1 Who or what is the cartoonist criticising in Source 39?
2 Which do you think is more effective as a criticism of the Vietnam War – Source 38, 39 or 40? Give reasons based on the source and your knowledge of the USA at this time.

Source 39

"There's Money Enough To Support Both Of You — Now, Doesn't That Make You Feel Better?"

An American cartoon from 1967.

SOURCE

38

One does not use napalm on villages and hamlets sheltering civilians if one is attempting to persuade these people of the rightness of one's cause. One does not defoliate [destroy the vegetation of] the country and deform its people with chemicals if one is attempting to persuade them of the foe's evil nature.

An American comment on US policy failure in Vietnam.

Source 40

This confused war has played havoc with our domestic destinies. The promises of the great society have been shot down on the battlefields of Vietnam. The pursuit of this widened war has narrowed the promised dimensions of the domestic welfare programs, making the poor — white and Negro — bear the heaviest burdens both on the front and at home.

The war has put us in the position of protecting a corrupt government that is stacked against the poor. We are spending $500,000 to kill every Viet Cong soldier while we spend only $53 for every person considered to be in poverty in the USA. It has put us in a position of appearing to the world as an arrogant nation. Here we are 10,000 miles away from home fighting for the so-called freedom of the Vietnamese people when we have so much to do in our own country.

Civil rights leader Martin Luther King speaking in the USA in April 1968.
The My Lai massacre

In March 1968, a unit of young American soldiers called Charlie Company started a search-and-destroy mission. They had been told that in the My Lai area there was a Viet Cong headquarters, and 200 Viet Cong guerrillas. They had been ordered to destroy all houses, dwellings and livestock. They had been told that all the villagers would have left for market because it was a Saturday. Most of them were under the impression that they had been ordered to kill everyone they found in the village.

Early in the morning of 16 March, Charlie Company arrived in My Lai. In the next four hours, between 300 and 400 civilians were killed. They were mostly women, children and old men. Some were killed while they worked in their fields. Many of them were mown down by machine-gun fire as they were herded into an irrigation ditch. Others were shot in their homes. No Viet Cong were found in the village. Only three weapons were recovered.

'Something dark and bloody'

At the time, the army treated the operation as a success. The commanding officer's report said that 20 non-combatants had been killed by accident in the attack, but the rest of the dead were recorded as being Viet Cong. The officers and men involved were praised.

However, twelve months later, a letter arrived in the offices of 30 leading politicians and government officials in Washington. It was written by Ronald Ridenhour, an American soldier who had served in Vietnam and who personally knew many of the soldiers who took part in the massacre. He had evidence, he said, of 'something rather dark and bloody' that had occurred in My Lai – or Pinkville as the American soldiers called it. He recounted in detail the stories he had been told about what had taken place and asked Congress to investigate.

Investigation

Soon after, Life magazine, one of the most influential magazines in the USA, published photographs of the massacre at My Lai (see Source 42) that had been taken by an official army photographer. This triggered an investigation that ended in the trial for mass murder of Lieutenant William Calley. He was an officer in Charlie Company. He had personally shot many of the people in the irrigation ditch at My Lai. In September 1969 he was formally charged with murdering 109 people. Ten other members of the company and the commanding officers were also charged.

Aftermath

The revelations were deeply shocking to the American people. The charges were also too much for the army. They placed responsibility on Calley. They denied that Calley was acting under orders. His senior officers were acquitted. After a long court case surrounded by massive media attention and publicity, Calley was found guilty of the murder of 22 civilians. In August 1971 he was sentenced to 20 years’ hard labour. In November 1974 he was released.

Think!

1. Why do you think it took twelve months for anyone to do anything about the massacre?
2. Why was the massacre so shocking to the American public?

Source Analysis

1. Source 43 was written by someone who worked for the US Army. Does that make it a trustworthy source?

Ron Haeberle, the US Army official photographer. His black and white pictures for the Army and his colour photographs taken with his own private camera had a dramatic public impact.
Ending the war in Vietnam

After the Tet Offensive President Johnson concluded that the war could not be won militarily. He reduced the bombing campaign against North Vietnam and instructed his officials to begin negotiating for peace with the Communists.

Johnson also announced that he would not be seeking re-election as President. It was an admission of failure. In the election campaign both candidates campaigned to end US involvement in Vietnam. The anti-war feeling was so strong that if they had supported continuing the war they would have had no chance of being elected anyway. It was no longer a question of ‘could the USA win the war?’ but ‘how can the USA get out of Vietnam without it looking like a defeat?’

A new President

In November 1968 Richard Nixon was elected President. From 1969 to 1973 he and his National Security Adviser Henry Kissinger worked to end US involvement in Vietnam. This was not easy because the bigger question of how to contain world Communism – the one that had got the USA into Vietnam in the first place – had not gone away. They did not want to appear simply to hand Vietnam to the Communists. They used a range of strategies.

<table>
<thead>
<tr>
<th>Improved relations with USSR and China</th>
<th>Peace negotiations with North Vietnam</th>
</tr>
</thead>
<tbody>
<tr>
<td>In 1969 the USSR and China fell out. It seemed possible that there would even be a war between these two powerful Communist countries. As a result, both the USSR and China tried to improve relations with the USA.</td>
<td>From early 1969, Kissinger had regular meetings with the chief Vietnamese peace negotiator, Le Duc Tho.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>‘Vietnamisation’ of the war effort</th>
<th>Increased bombing</th>
</tr>
</thead>
<tbody>
<tr>
<td>In Vietnam Nixon began handing responsibility for the war to South Vietnamese forces and withdrawing US troops. Between April 1969 and the end of 1971 almost 400,000 US troops left Vietnam.</td>
<td>At the same time Nixon increased bombing campaigns against North Vietnam to show he was not weak. US and South Vietnamese troops also invaded Viet Cong bases in Cambodia, causing outrage across the world, and even in the USA.</td>
</tr>
</tbody>
</table>

‘Peace with honour’

In Paris in January 1973 all parties signed a peace agreement. Nixon described it as ‘peace with honour’. Others disagreed (see Source 44), but the door was now open for Nixon to pull out all US troops. By 29 March 1973, the last American forces had left Vietnam.

It is not clear whether Nixon really believed he had secured a lasting peace settlement. But within two years, without the support of the USA, South Vietnam had fallen to the Communists. One of the bleakest symbols of American failure in Vietnam was the televised news images of desperate Vietnamese men, women and children trying to clamber aboard American helicopters taking off from the US embassy. All around them Communist forces swarmed through Saigon. After 30 years of constant conflict, the struggle for control of Vietnam had finally been settled and the Communists had won.

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**Source Analysis**

1. Describe the attitude of Source 44 to the agreement of January 1973.
2. Are you surprised by this source?

**Source 44**

**FOR WHOM THE BELL TOLLS**

... the nation began at last to extricate itself from a quixotically war that had plagued four Presidents and driven one from office, that had sullied the country more deeply than any event since the Civil War, that in the end came to be seen by a great majority of Americans as having been a tragic mistake.

... but its more grievous toll was paid at home - a wound to the spirit so sore that news of peace stirred only the relief that comes with an end to pain. A war that produced no famous victories, no national heroes and no strong patriotic songs, produced no memorable armistice day celebrations either. America was too exhausted by the war and too chary of peace to celebrate.

Focus Task A

Why did US policy fail in Vietnam?

Despite all the money they spent and the effort they put in, the US failed to contain the spread of Communism to South Vietnam. You are now going to consider the reasons for this.

1. Make cards like these. On each card write an explanation or paste a source which shows the importance of the reason, i.e. how it damaged the policy of containment. Add other cards if you think there are reasons you should consider.
2. Lay your cards out on a large sheet of paper and add lines to show connections between the reasons. Write an explanation of the connection.

US military tactics in Vietnam
The unpopularity of the South Vietnamese regime
The experience of the Viet Cong and the inexperience of the American soldiers
Opposition in the USA
Other countries’ support for the Viet Cong

Revision Tip

Use these cards for your revision. Take a photo of your completed layout showing and annotating the connections. This will be a good essay plan if you have to write on this topic for an assignment. Make sure you can remember one piece of evidence to go with each point.

How did the Vietnam War affect the policy of containment?

The American policy of containment was in tatters.

- It had failed militarily. The war had shown that even the USA’s vast military strength could not stem the spread of Communism.
- It had also failed strategically. Not only did the USA fail to stop South Vietnam going Communist, but the heavy bombing of Vietnam’s neighbours, Laos and Cambodia, actually helped the Communist forces in those countries to win support. By 1975 both Laos and Cambodia had Communist governments. Instead of slowing down the domino effect in the region, American policies actually speeded it up.
- It was also a propaganda disaster. The Americans had always presented their campaign against Communism as a moral crusade. But atrocities committed by American soldiers and the use of chemical weapons damaged the USA’s reputation. In terms of a crusade for ‘democracy’ the Americans were seen to be propping up a government that did not have the support of its own people.

These failures greatly affected the USA’s future policies towards Communist states. After the war, the Americans tried to improve their relations with China. They ended their block on China’s membership of the UN. The President made visits to China. The USA also entered into a period of greater understanding with the Soviet Union. In fact, during the 1970s both the Soviet Union and China got on better with the USA than they did with each other.

The Americans also became very suspicious of involving their troops in any other conflict that they could not easily and overwhelmingly win. This was an attitude that continued to affect American foreign policy into the twenty-first century.

Focus Task B

How successful was the USA’s policy of containment in Vietnam?

1. Look back at your chart from page 109. Complete it for the Vietnam War.
2. You have now looked at three very different case studies of the USA’s attempts to contain Communism. Using the work you have done for the Focus Tasks on pages 99, 109 and this page, explain:
   - how far did the policy of containment succeed
   - what the main reasons for its success or failure were.

Revision Tip

All these case studies are important because they each show different aspects of containment in action. Make sure you are equally confident about each one and can explain in your own words whether it was a success or failure for containment.
Keywords
- Agent Orange
- Armistice
- Arms race
- Atomic bomb/H bomb
- Bay of Pigs
- Blockade
- Capitalism
- CENTO
- Cold War
- Cominform
- Communism
- Containment
- Conventional weapons
- Democracy
- Dictator
- Diplomatic relations
- Domino theory
- Draft
- Guerrilla warfare
- Ho Chi Minh Trail
- ICBM
- Indochina
- Intelligence (as in CIA)
- Landlord/peasant
- MAD
- Missile gap
- Napalm
- Nuclear deterrent
- Operation Rolling Thunder
- Satellite state
- Search and destroy
- SEATO
- Surveillance
- Tet Offensive
- United Nations
- US sphere of influence
- Viet Cong
- Viet Minh
- Vietnamisation
- Warsaw Pact

Chapter Summary

Containment
1. The USA was anti-Communist and wanted to limit the spread of Communism around the world – this policy was called containment.

Korea
2. When a Communist government tried to take over in Korea in 1950 the USA sent troops to help prevent Korea falling to the Communists.
3. The result was a stalemate and in 1953 Korea was divided into a Communist north (friendly towards China) and a capitalist south (friendly towards the USA).

Cuba
4. Cuba turned Communist in 1959. Cuba is a large island very close to the USA.
5. In the 1960s there was a nuclear arms race between the USA and USSR with ever more dangerous nuclear weapons being developed and tested by both sides.
6. The Soviet leader Khushchev sent nuclear weapons to Cuba. The USA and much of the world were worried that this might lead to the first nuclear war with dreadful consequences.
7. The US President Kennedy ordered a blockade of Cuba to prevent the weapons arriving and the crisis was averted. Better relations between the two leaders followed.

Vietnam
8. The next area of worry was South-east Asia where Communism was very strong. The USA believed in the domino theory – if one country turned Communist then the neighbouring countries would follow so they wanted to stop any country turning Communist.
9. In 1954 following a civil war Vietnam was divided into a Communist north and a capitalist south but the north, with the help of Communist China, tried to take over the south too.
10. The USA decided to help the south to resist the threat of the Communist north by first sending money and advisers then combat troops.
11. They got more and more involved, to the point where hundreds of thousands of US troops were fighting in Vietnam (the US introduced conscription to provide enough soldiers), and thousands were being killed each year.
12. Despite all this investment the US was not winning this war. The war lost support at home and the USA decided to withdraw from Vietnam and leave South Vietnam to its fate. It finally fell to the Communists in 1975.

Exam Practice
See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.
1. (a) Describe the Domino Theory. [4]
   (b) Explain why the USA sent troops to Vietnam in the mid 1960s. [6]
   (c) ‘The Americans failed in Vietnam because they used the wrong tactics.’ How far do you agree with this statement? Explain your answer. [10]
2. Study Source 15 on page 103. How reliable is this source? Use the source and your knowledge to explain your answer. [7]
3. Study Sources 19 and 20 on page 106. How similar are these two sources? Use the source and your knowledge to explain your answer. [8]
How secure was the USSR’s control over eastern Europe, 1948–c.1989?

**FOCUS POINTS**

- Why was there opposition to Soviet control in Hungary in 1956 and Czechoslovakia in 1968, and how did the USSR react to this opposition?
- How similar were events in Hungary in 1956 and in Czechoslovakia in 1968?
- Why was the Berlin Wall built in 1961?
- What was the significance of ‘Solidarity’ in Poland for the decline of Soviet influence in eastern Europe?
- How far was Gorbachev personally responsible for the collapse of Soviet control over eastern Europe?

In Chapter 4 you saw how the Soviet Union took control of eastern Europe. You are now going to return to that story and see how far the Soviet Union was able to maintain that control.

You will investigate:

- how the Soviet Union took control in eastern Europe and how it tried to maintain control
- why and how some people challenged Soviet control and what happened to them when they did
- how, finally, changes in the Soviet Union led to the collapse of all the Communist regimes in eastern Europe and indeed the collapse of the Soviet Union.

The key question you will consider is ‘how secure’ was this control.

The Soviet Union almost certainly did not feel it was secure. It kept up constant pressure on the governments and people of eastern Europe. It was really only the threat of sending in the Red Army that propped up some of the Communist regimes in the region long after their people had lost faith in their government.

In the end it was Mikhail Gorbachev’s unwillingness to prop them up any longer with Soviet troops that signalled the end of Soviet domination.

So which of these graphs do you think is the best representation of Soviet control through this period?

![Graphs](image)

**And remember…**

This chapter overlaps with Chapter 5 (see timeline on pages 74–75). So you will get a more rounded view of the period if you remember that both chapters take their place within the tense Cold War environment. For example:

- while the USA was fighting the Korean War to push back Communism in the early 1950s, the USSR was sending troops to East Germany to keep Communism in place
- in 1968 when the USA was facing fierce criticism at home against its policy of containment and the Vietnam War in particular, the Soviet Union was trying to keep the lid on the anti-Soviet ideas that were developing in Czechoslovakia in the Prague Spring.

Here are two version of the same photo. The first shows the leader of Czechoslovakia, Alexander Dubček. The second is the same photo used by the Communist-controlled media after Dubček had been ousted from power by Soviet troops in 1968.

1. How has the photo been changed?
2. Why might the photo have been changed?
3. What does this tell you about Communist control of Czechoslovakia in 1968?
How did the Soviet Union seize control in eastern Europe?

As you saw in Chapter 4, after the Second World War the Communists quickly gained control of eastern Europe (see Source 17, page 84). The chaotic situation in many of the countries helped them:

- After the war there was a political vacuum in many countries in eastern Europe. The Soviet leader Stalin helped the Communist parties in them to win power. Through Cominform (see Factfile) he made sure that these eastern European countries followed the same policies as the Soviet Union. They became one-party states. The Communist Party was the only legal party. Secret police arrested the Communists' opponents.
- There was also a need to restore law and order. This provided a good excuse to station Soviet troops in each country.
- The economics of eastern Europe were shattered. To rebuild them, the governments followed the economic policies of the Soviet Union. They took over all industry. Workers and farmers were told what to produce. Through Comecon (see Factfile) Stalin made sure that the countries of eastern Europe traded with the USSR. He promised aid to countries that co-operated with the Soviet Union.
- Stalin's public reason for wanting to control eastern Europe was to defend the Soviet Union from invasion from the west. However his subsequent policies showed that he also wanted to benefit from the wealth and resources of eastern Europe.

**Factfile**

**Cominform**
- Cominform stands for the Communist Information Bureau.
- Stalin set up the Cominform in 1947 as an organisation to co-ordinate the various Communist governments in eastern Europe.
- The office was originally based in Belgrade in Yugoslavia but moved to Bucharest in Romania in 1948 after Yugoslavia was expelled by Stalin because it would not do what the Soviet Union told it to do.
- Cominform ran meetings and sent out instructions to Communist governments about what the Soviet Union wanted them to do.

**Factfile**

**Comecon**
- Comecon stands for the Council for Mutual Economic Assistance.
- It was set up in 1949 to co-ordinate the industries and trade of the eastern European countries.
- The idea was that members of Comecon traded mostly with one another rather than trading with the West.
- Comecon favoured the USSR far more than any of its other members. It provided the USSR with a market to sell its goods. It also guaranteed it a cheap supply of raw materials. For example, Poland was forced to sell its coal to the USSR at one-tenth of the price that it could have got selling it on the open market.
- It set up a bank for socialist countries in 1964.

**Think!**

Stalin used a ‘carrot and stick’ approach to control eastern Europe. Explain what this means and refer to the information on this page in your answer.

**Source Analysis**

The cartoonist who drew Source 1 was a critic of Stalin. How is he criticising Stalin in this cartoon?

David Low comments on Stalin's control of eastern Europe, 2 March 1948. The person spinning the globe is Molotov, Stalin's foreign minister. On the desk is a photo of General Marshall (see page 86 to see what he proposed for Europe).
20 years ago we jumped head first into politics as though we were jumping into uncharted waters . . . There was a lot of enthusiasm . . . You're like this when you are young and we had an opportunity, which had long been denied, to be there while something new was being created.

Jiří Ruml, a Czech Communist, writing in 1968.

How did Soviet control affect the people of eastern Europe?

For some people of eastern Europe to start with the Communists brought hope. The Soviet Union had achieved amazing industrial growth before the Second World War. Maybe, by following Soviet methods, they could do the same. Soviet-style Communism also offered them stable government and security because they were backed by one of the world's superpowers. Faced by shortages and poverty after the war, many people hoped for great things from Communism (see Source 2).

However, the reality of Soviet control of eastern Europe was very different from what people had hoped for.

- **Freedom** Countries that had a long tradition of free speech and democratic government suddenly lost the right to criticise the government. Newspapers were censored. Non-Communists were put in prison for criticising the government. People were forbidden to travel to countries in western Europe.

- **Wealth** Such repression and loss of freedom might have been more accepted if Communism had made people better off. Between 1945 and 1955 eastern European economies did recover. Wages in eastern Europe fell behind the wages in other countries. They even fell behind the wages in the Soviet Union. Eastern Europe was forbidden by Stalin to apply for Marshall Aid from the USA (see page 87) which could have helped it in its economic recovery.

- **Consumer goods** Long after economic recovery had ended the wartime shortages in western Europe, people in eastern Europe were short of coal to heat their houses, short of milk and meat. Clothing and shoes were very expensive. People could not get consumer goods like radios, electric kettles or televisions which were becoming common in the West. Factories did not produce what ordinary people wanted. They actually produced what the Soviet Union wanted.

In addition, they had little chance to protest. In June 1953 there were huge demonstrations across East Germany protesting about Communist policies. Soviet tanks rolled in and Soviet troops killed 40 protesters and wounded over 400. Thousands were arrested and the protests were crushed. Similar protests in Czechoslovakia, Hungary and Romania were dealt with in the same way.

A 1949 Soviet cartoon. Marshal Tito, leader of Yugoslavia, is shown accepting money from the Americans. His cloak is labelled 'Judas' – the betrayer'. Yugoslavia was the only Communist state to resist domination by Stalin. The Soviet Union kept up a propaganda battle against Tito. Despite the Cold War, there were more cartoons in the official Communist newspapers attacking Tito than cartoons criticising the USA.
The rise of Khrushchev

Stalin was a hero to millions of people in the USSR. He had defeated Hitler and given the USSR an empire in eastern Europe. He made the USSR a nuclear superpower. When he died in 1953, amid the grief and mourning, many minds turned to the question of who would succeed Stalin as Soviet leader. The man who emerged by 1955 was Nikita Khrushchev. Khrushchev seemed very different from Stalin. He
- ended the USSR’s long feud with China and with Yugoslavia
- talked of peaceful co-existence with the West
- made plans to reduce expenditure on arms
- attended the first post-war summit between the USSR, the USA, France and Britain in July 1955
- said he wanted to improve the living standards of ordinary citizens.

De-Stalinisation

At the Communist Party International in 1956, Khrushchev made an astonishing attack on Stalin. He dredged up the genuine evidence of Stalin’s purges (see page 200) and denounced him as a wicked tyrant who was an enemy of the people and kept all power to himself. Khrushchev went on to say much worse things about Stalin and began a programme of de-Stalinisation.
- He closed down Cominform.
- He released thousands of political prisoners.
- He agreed to pull Soviet troops out of Austria (they had been posted there since the end of the Second World War).
- He invited Marshall Tito to Moscow.
- He dismissed Stalin’s former Foreign Minister Molotov.
- He seemed to be signalling to the countries of eastern Europe that they would be allowed much greater independence to control their own affairs.

Those in eastern Europe who wanted greater freedom from the Soviet Union saw hopeful times ahead.

SOURCE 4

We must produce more grain. The more grain there is, the more meat, and fruit there will be. Our tables will be better covered. Marxist theory helped us win power and consolidate it. Having done this we must help the people eat well, dress well and live well. If after forty years of Communism a person cannot have a glass of milk or a pair of shoes, he will not believe Communism is a good thing, whatever you tell him.

Nikita Khrushchev speaking in 1955.

SOURCE 5

Stalin used extreme methods and mass represions at a time when the revolution was already victorious. . . Stalin showed in a whole series of cases his intolerance, his brutality and his abuse of power. . . He often chose the path of repression and physical annihilation, not only against actual enemies, but also against individuals who had not committed any crimes against the Party and the Soviet government.

Khrushchev denounces Stalin in 1956. For citizens of eastern Europe who had been bombarded with propaganda praising Stalin, this was a shocking change of direction.
Think!

Look at Source 6.

1. Make a list of the features of the cartoon that show Khrushchev as a new type of leader.
2. Design another cartoon that shows him relaxing the Soviet grip on eastern Europe. Think about:
   - how you would show Khrushchev
   - how you would represent the states of eastern Europe (as maps? as people?)
   - how you would represent Soviet control (as a rope? getting looser? tighter?).
You could either draw the cartoon or write instructions for an artist to do so.

Focus Task

How secure was Soviet control?

On page 123 we showed you three graphs. At the end of this chapter you will decide which is the most accurate way to represent Soviet control 1945–90.

Through the rest of this chapter you are going to examine a number of different case studies of Soviet control. Each is to be studied in its own right but you are also going to use them to build your understanding of the bigger picture. Here are some features of the Polish uprising of 1956:

- workers go on strike for more wages
- 53 strikers killed by Polish army
- Polish army loses control
- Khrushchev moves troops to the Polish border
- a new leader is appointed who is more acceptable to the Polish people
- Communists agreed to stop persecuting the Catholic Church.

For each feature decide whether it suggests that Soviet control was strong or weak. There may be some events that could be used to support either view. Make sure you can explain your decisions.

SOURCE 6

A 1959 Soviet cartoon. The writing on the snowman’s hat reads ‘cold war’. Khrushchev is drilling through the cold war using what the caption calls ‘miners’ methods’. The cartoon uses very strong visual images like Khrushchev’s modern style of clothing to emphasise his new ideas. And of course he is breaking up the Cold War!

The Warsaw Pact

One aspect of Stalin’s policy did not change, however. His aim in eastern Europe had always been to create a buffer against attack from the West. Khrushchev continued this policy. In 1955 he created the Warsaw Pact. This was a military alliance similar to NATO (see page 91). The members would defend each other if one was attacked. The Warsaw Pact included all the Communist countries of eastern Europe except Yugoslavia, but it was dominated by the Soviet Union (see Source 17, page 84).

Challenges to Soviet control in eastern Europe

Khrushchev’s criticism of Stalin sent a strong signal to opposition groups in eastern Europe that they could now press for changes. The question was: how far would Khrushchev let them go? The first opposition Khrushchev had to deal with as leader was in Poland.

In the summer of 1956 demonstrators attacked the Polish police, protesting about the fact that the government had increased food prices but not wages. Fifty-three workers were killed by the Polish army in riots in Poznan. The Polish government itself was unable to control the demonstrators. Alarmed, Khrushchev moved troops to the Polish border.

By October 1956 Poland was becoming more stabilised. A new leader, Wladyslaw Gomulka, took charge on 20 October. During the Nazi occupation Gomulka had been a popular leader of Communist resistance. However, he was also a nationalist. He had not seen eye to eye with many Polish Communists, who were totally loyal to Stalin. Khrushchev accepted Gomulka’s appointment – a popular move in Poland for the next couple of years.

There was also an agreement that the Communists would stop persecuting members of the Catholic Church. The Red Army moved away from the Polish border and left the Polish army and government to sort things out.

Khrushchev was soon put to the test again in Hungary in October 1956.
Case study 1: Hungary, 1956

From 1949 to 1956 Hungary was led by a hard-line Communist called Mátéi Rákosi. Hungarians hated the restrictions which Rákosi's Communism imposed on them. Most Hungarians felt bitter about losing their freedom of speech. They lived in fear of the secret police. They resented the presence of thousands of Soviet troops and officials in their country. Some areas of Hungary even had Russian street signs, Russian schools and shops. Worst of all, Hungarians had to pay for Soviet forces to be in Hungary.

SOURCE 8

... wearing clothes patterned after Western styles, showing interest in Jazz, expressing liberalism in the arts — was considered dangerous in the eyes of the people’s democracy. To cite a small example, let us take the case of my university colleague, John. He showed up at lectures one day several weeks before the revolution in a new suit and a striped shirt and necktie, all of which he had received from an uncle in the United States through gift-parcel channels. His shoes were smooth suede and would have cost one month’s wage in Hungary. After classes John was summoned by the party officer. He received a tongue-lashing and was expelled.

Written by László Beke, a student who helped lead the Hungarian uprising in 1956, in A Student’s Diary: Budapest October 16–November 1, 1956.

What happened?

In June 1956 a group within the Communist Party in Hungary opposed Rákosi. He appealed to Moscow for help. He wanted to arrest 400 leading opponents. Moscow would not back him. The Kremlin ordered Rákosi to be retired ‘for health reasons’.

The new leader, Ernő Gerő, was no more acceptable to the Hungarian people. Discontent came to a head with a huge student demonstration on 23 October, when the giant statue of Stalin in Budapest was pulled down.

The USSR allowed a new government to be formed under the well-respected Imre Nagy on 24 October. Soviet troops and tanks stationed in Hungary since the Second World War began to withdraw. Hungarians created thousands of local councils to replace Soviet power. Several thousand Hungarian soldiers deserted from the army to the rebel cause, taking their weapons with them.

Nagy’s government began to make plans. It would hold free elections, create impartial courts, restore farmland to private ownership. It wanted the total withdrawal of the Soviet army from Hungary. It also planned to leave the Warsaw Pact and declare Hungary neutral in the Cold War struggle between East and West. There was widespread optimism that the new American President, Eisenhower, who had been the wartime supreme commander of all Allied Forces in western Europe, would support the new independent Hungary with armed troops if necessary.

How did the Soviet Union respond?

Khrushchev at first seemed ready to accept some of the reforms. However, he could not accept Hungary’s leaving the Warsaw Pact. In November 1956 thousands of Soviet troops and tanks moved into Budapest. The Hungarians did not give in. Two weeks of bitter fighting followed. Some estimates put the number of Hungarians killed at 30,000. However, the latest research suggests about 3,000 Hungarians and 7,000–8,000 Russians were killed. Another 200,000 Hungarians fled across the border into Austria to escape the Communist forces.
In Hungary thousands of people have obtained arms by disarming soldiers and militia men... Soldiers have been making friends with the embittered and dissatisfied masses... The authorities are paralysed, unable to stop the bloody events.

From a report in a Yugoslav newspaper. Yugoslavia, although Communist, did not approve of Soviet policies.

We have almost no weapons, no heavy guns of any kind. People are running up to the tanks, throwing in hand grenades and closing the drivers' windows. The Hungarian people are not afraid of death. It is only a pity that we cannot last longer. Now the firing is starting again. The tanks are coming nearer and nearer. You can't let people attack tanks with their bare hands. What is the United Nations doing?

A telex message sent by the Hungarian rebels fighting the Communists. Quoted in George Mikes, The Hungarian Revolution, 1957.

October 27, 1956. On my way home I saw a little girl propped up against the doorway of a building with a machine gun clutched in her hands. When I tried to move her, I saw she was dead. She couldn't have been more than eleven or twelve years old. There was a neatly folded note in her pocket she had evidently meant to pass on through someone to her parents. In childish scrawl it read: "Dear Mama, Brother is dead. He asked me to take care of his gun. I am all right, and I'm going with friends now. I kiss you. Kati."

Written by László Beke, a Hungarian student.

An armed fifteen-year-old girl in Budapest during the Hungarian rising of 1956.

The Western powers protested to the USSR but sent no help; they were too preoccupied with a crisis of their own (the Suez crisis in the Middle East)!

Outcomes

Khrushchev put János Kádár in place as leader. Kádár took several months to crush all resistance. Around 35,000 anti-Communist activists were arrested and 300 were executed. Kádár cautiously introduced some of the reforms being demanded by the Hungarian people. However, he did not waver on the central issue – membership of the Warsaw Pact.
Case study 2: Czechoslovakia and the Prague Spring, 1968

Twelve years after the brutal suppression of the Hungarians, Czechoslovakia posed a similar challenge to Soviet domination of eastern Europe. Khrouchtchev had by now been ousted from power in the USSR. A new leader, Leonid Brezhnev, had replaced him.

What happened?

In the 1960s a new mood developed in Czechoslovakia. People examined what had been happening in twenty years of Communist control and they did not like what they saw. In 1967 the old Stalinist leader was replaced by Alexander Dubček. He proposed a policy of ‘socialism with a human face’: less censorship, more freedom of speech and a reduction in the activities of the secret police. Dubček was a committed Communist, but he believed that Communism did not have to be as restrictive as it had been before he came to power. He had learned the lessons of the Hungarian uprising and reassured Brezhnev that Czechoslovakia had no plans to pull out of the Warsaw Pact or Comecon.

The Czech opposition was led by intellectuals who felt that the Communists had failed to lead the country forward. As censorship had been eased, they were able to launch attacks on the Communist leadership, pointing out how corrupt and useless they were. Communist government ministers were ‘grilled’ on live television and radio about how they were running the country and about events before 1968. This period became known as ‘The Prague Spring’ because of all the new ideas that seemed to be appearing everywhere.

By the summer even more radical ideas were emerging. There was even talk of allowing another political party, the Social Democratic Party, to be set up as a rival to the Communist Party.

How did the Soviet Union respond?

The Soviet Union was very suspicious of the changes taking place in Czechoslovakia. Czechoslovakia was one of the most important countries in the Warsaw Pact. It was centrally placed, and had the strongest industry. The Soviets were worried that the new ideas in Czechoslovakia might spread to other countries in eastern Europe. Brezhnev came under pressure from the East German leader, Walter Ulbricht, and the Polish leader, Gomulka, to restrain reform in Czechoslovakia.

The USSR tried various methods in response. To start with, it tried to slow Dubček down. It argued with him. Soviet, Polish and East German troops performed very public training exercises right on the Czech border. It thought about imposing economic sanctions – for example, cancelling wheat exports to Czechoslovakia – but didn’t because it thought that the Czechs would ask for help from the West.

In July the USSR had a summit conference with the Czechs. Dubček agreed not to allow a new Social Democratic Party. However, he insisted on keeping most of his reforms. The tension seemed to ease. Early in August, a conference of all the other Warsaw Pact countries produced a vague declaration simply calling on Czechoslovakia to maintain political stability.

Then seventeen days later, on 20 August 1968, to the stunned amazement of the Czechs and the outside world, Soviet tanks moved into Czechoslovakia.

There was little violent resistance, although many Czechs refused to co-operate with the Soviet troops. Dubček was removed from power. His experiment in socialism with a human face had not failed; it had simply proved unacceptable to the other Communist countries.
SOURCE 16

Yesterday troops from the Soviet Union, Poland, East Germany, Hungary and Bulgaria crossed the frontier of Czechoslovakia . . . . The Czechoslovak Communist Party Central Committee regard this act as contrary to the basic principles of good relations between socialist states.

A Prague radio report, 21 August 1968.

SOURCE 17

The party and government leaders of the Czechoslovak Socialist Republic have asked the Soviet Union and other allies to give the Czechoslovak people urgent assistance, including assistance with armed forces. This request was brought about . . . by the threat from counter revolutionary forces . . . working with foreign forces hostile to socialism.

A Soviet news agency report, 21 August 1968.

SOURCE 18

Czechs burning Soviet tanks in Prague, August 1968.

SOURCE 19

A street cartoon in Prague.

SOURCE 20

When internal and external forces hostile to socialism attempt to turn the development of any socialist country in the direction of the capitalist system, when a threat arises to the cause of socialism in that country, a threat to the socialist commonwealth as a whole - it becomes not only a problem for the people of that country but also a general problem, the concern of all socialist countries.

The Brezhnev Doctrine.

Outcomes

Unlike Nagy in Hungary, Dubček was not executed. But he was gradually downgraded. First he was sent to be ambassador to Turkey then expelled from the Communist Party altogether. Photographs showing him as leader were 'censored' (see page 122).

Before the Soviet invasion, Czechoslovakia's mood had been one of optimism. After, it was despair. A country that had been pro-Soviet now became resentful of the Soviet connection. Ideas that could have reformed Communism were silenced.

Dubček always expressed loyalty to Communism and the Warsaw Pact, but Brezhnev was very worried that the new ideas coming out of Czechoslovakia would spread. He was under pressure from the leaders of other Communist countries in eastern Europe, particularly Ulbricht in East Germany. These leaders feared that their own people would demand the same freedom that Dubček had allowed in Czechoslovakia.

The Brezhnev Doctrine

The Czechoslovak episode gave rise to the Brezhnev Doctrine. The essentials of Communism were defined as:

- a one-party system
- to remain a member of the Warsaw Pact.
### Focus Task A

**How similar were the uprisings of 1956 and 1968?**

One question which historians often consider is how similar the uprisings of 1956 in Hungary and 1968 in Czechoslovakia actually were. The table below gives you a number of ways to compare the two events. Work through pages 128–31, make your own copy then complete the table.

<table>
<thead>
<tr>
<th>Issue</th>
<th>Hungary, 1956</th>
<th>Czechoslovakia, 1968</th>
<th>How similar? Give reasons</th>
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<tbody>
<tr>
<td>Aims of rebels</td>
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<td>Attitude towards Communism</td>
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<td>Attitude towards democracy</td>
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<td>Attitude towards the USSR</td>
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<td>Attitude towards the West</td>
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<td>Why the USSR intervened</td>
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<tr>
<td>How the USSR intervened</td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Response of the rebels</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Casualties</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Eventual outcome</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Here are a few points to help you get the table started, but you will have to decide where they fit and add your own as well.

- Abolish secret police
- Around 200,000 fled the country
- Because of the threat to leave Warsaw Pact
- Dubček downgraded
- Fear that other states would demand the same freedoms
- Less censorship
- Pitched battles in the streets
- Wanted a more human form of Communism
- Wanted free elections with more than one party
- Withdraw Soviet troops

#### Revision Tip

You don’t need to learn this whole table but be sure you can explain:

- Two ways in which the Hungarian and Czech uprisings were similar
- Two ways in which they were different

### Focus Task B

**How secure was Soviet control of Hungary and Czechoslovakia?**

Here are various events from the two invasions. For each event decide where it should go on this line. Does it suggest that Soviet control was weak, strong or somewhere in between?

<table>
<thead>
<tr>
<th>Weak control</th>
<th>Strong control</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>10</td>
</tr>
</tbody>
</table>

There may be some events that you think could be used to support either view. Whatever you decide you must include notes to explain your decision.

**Hungary**
- Imre Nagy forms new government
- Khrushchev sends in troops
- Nagy imprisoned and executed
- Nagy’s plans
- Opposition to Rákosi
- Rákosi not supported by Moscow
- Rákosi removed
- Rebellion
- Soviet tanks move in and then withdraw
- Two weeks of fierce street fighting

**Czechoslovakia**
- Censorship eased in Czechoslovakia
- Czech Communist leaders were heavily criticised for corrupt and incompetent rule
- Plans to set up Social Democratic Party
- USSR argued with Dubček to slow down the pace of reform
- Troops carried out training exercises on the border of Czechoslovakia
- The USSR considered sanctions against Czechoslovakia but feared they would not work
- Tanks moved into Prague on 20 August 1968
- There was little violent resistance in Czechoslovakia
- Dubček was removed
- The Brezhnev Doctrine
Case study 3: The Berlin Wall

You have already seen how Berlin was a battleground of the Cold War (see Source 22). In 1961 it also became the focus of the Soviet Union’s latest attempt to maintain control of its east European satellites.

The problem

The crushing of the Hungarian uprising (see page 128) had confirmed for many people in eastern Europe that it was impossible to fight the Communists. For many, it seemed that the only way of escaping the repression was to leave altogether. Some wished to leave eastern Europe for political reasons — they hated the Communists — while many more wished to leave for economic reasons. As standards of living in eastern Europe fell further and further behind the West, the attraction of going to live in a capitalist state was very great.

The contrast was particularly great in the divided city of Berlin. Living standards were tolerable in the East, but just a few hundred metres away in West Berlin, East Germans could see some of the prize exhibits of capitalist West Germany — shops full of goods, great freedom, great wealth and great variety. This had been deliberately done by the Western powers. They had poured massive investment into Berlin. East Germans could also watch West German television.

In the 1950s East Germans were still able to travel freely into West Berlin. From there they could travel on into West Germany. It was very tempting to leave East Germany, with its harsh Communist regime and its hardline leader, Walter Ulbricht. By the late 1950s thousands were leaving and never coming back (see Source 23).

Source 21

A 1959 Soviet cartoon — the caption was: ‘The socialist stallion far outraces the capitalist donkey’.

Source Analysis

1 Look at Source 21. What is the aim of this cartoon?
2 How might someone living in a Communist country react to it?

Source 22

West Berlin . . . has many roles. It is more than a showcase of liberty, an island of freedom in a Communist sea. It is more than a link with the free world, a beacon of hope behind the iron curtain, an escape hatch for refugees. Above all, it has become the resting place of Western courage and will . . . We cannot and will not permit the Communists to drive us out of Berlin.

President Kennedy speaking in 1960, before he became President.

Source 23

Those who were defecting were very often highly skilled workers or well-qualified managers. The Communist government could not afford to lose these high-quality people. More importantly, from Khrushchev’s point of view, the sight of thousands of Germans fleeing Communist rule for a better life under capitalism undermined Communism generally.
The solution

In 1961 the USA had a new President, the young and inexperienced John F Kennedy. Khrushchev thought he could bully Kennedy and chose to pick a fight over Berlin. He insisted that Kennedy withdraw US troops from the city. He was certain that Kennedy would back down. Kennedy refused. However, all eyes were now on Berlin. What would happen next?

At two o’clock in the morning on Sunday 13 August 1961, East German soldiers erected a barbed-wire barrier along the entire frontier between East and West Berlin, ending all free movement from East to West. It was quickly replaced by a concrete wall. All the crossing points from East to West Berlin were sealed, except for one. This became known as Checkpoint Charlie.

Families were divided. Berliners were unable to go to work; chaos and confusion followed. Border guards kept a constant look-out for anyone trying to cross the wall. They had orders to shoot people trying to defect. Hundreds were killed over the next three decades.

SOURCE 24

Stages in the building of the Berlin Wall.

SOURCE 25

The Western powers in Berlin use it as a centre of subversive activity against the GDR [the initial letters of the German name for East Germany]. In no other part of the world are so many espionage centres to be found. These centres smuggle their agents into the GDR for all kinds of subversion: recruiting spies; sabotage; provoking disturbances.

The government presents all working people of the GDR with a proposal that will securely block subversive activity so that reliable safeguards and effective control will be established around West Berlin, including its border with democratic Berlin.

A Soviet explanation for the building of the wall, 1961.

SOURCE 26

East German security guards recover the body of a man shot attempting to cross the wall in 1962.
Outcomes
For a while, the wall created a major crisis. Access to East Berlin had been guaranteed to the Allies since 1945. In October 1961 US diplomats and troops crossed regularly into East Berlin to find out how the Soviets would react.

On 27 October Soviet tanks pulled up to Checkpoint Charlie and refused to allow any further access to the East. All day US and Soviet tanks, fully armed, faced each other in a tense stand-off. Then, after eighteen hours, one by one, five metres at a time, the tanks pulled back. Another crisis, another retreat.

The international reaction was relief. Khrushchev ordered Ulbricht to avoid any actions that would increase tension. Kennedy said, ‘it’s not a very nice solution, but a wall is a hell of a lot better than a war.’ So the wall stayed, and over the following years became the symbol of division — the division of Germany, the division of Europe, the division of Communist East and democratic West. The Communists presented the wall as a protective shell around East Berlin. The West presented it as a prison wall.

SOURCE 27
There are some who say, in Europe and elsewhere, we can work with the Communists. Let them come to Berlin.
President Kennedy speaking in 1963 after the building of the Berlin Wall.

SOURCE 28
A Soviet cartoon from the 1960s. The sign reads: ‘The border of the GDR (East Germany) is closed to all enemies.’ Notice the shape of the dog’s tail.

Revision Tip
You need to be able to give:
- two reasons that the Soviet Union built the Berlin Wall
- a full explanation of each reason.

Focus Task
Why was the Berlin Wall built in 1961?
Stage 1
Work in pairs.
Make a poster or notice to be stuck on the Berlin Wall explaining the purpose of the wall. One of you do a poster for the East German side and the other do a poster for the West German side. You can use pictures and quotations from the sources in this chapter or use your own research.
Make sure you explain in your poster the reasons why the wall was built and what the results of building the wall will be.

Stage 2
Discuss with your partner: Do you think the building of the Berlin Wall shows that Communist control of East Germany was weak or that it was strong?
Choose pieces of evidence from the past three pages that could be used to support either viewpoint and explain how it could be used that way.
Case study 4: Solidarity in Poland, 1980–81

Throughout the years of Communist control of Poland there were regular protests. However, they were generally more about living standards and prices than attempts to overthrow the Communist government.

During the first half of the 1970s Polish industry performed well so the country was relatively calm. But in the late 1970s the Polish economy hit a crisis and 1979 was the worst year for Polish industry since Communism had been introduced. This is what happened next.

July 1980  The government announced increases in the price of meat.
August 1980  Workers at the Gdansk shipyard, led by Lech Walesa, put forward 21 demands to the government, including free trade unions and the right to strike (see Source 29). They also started a free trade union called Solidarity. Poland had trade unions but they were ineffective in challenging government policies.
30 August 1980  The government agreed to all 21 of Solidarity’s demands.
September 1980  Solidarity’s membership grew to 3.5 million.
October 1980  Solidarity’s membership was 7 million. Solidarity was officially recognised by the government.
January 1981  Membership of Solidarity reached its peak at 9.4 million — more than a third of all the workers in Poland.

Reasons for Solidarity’s success

You might be surprised that the government gave in to Solidarity in 1980. There are many different reasons for this.

- The union was strongest in those industries that were most important to the government — shipbuilding and heavy industry. A general strike in these industries would have devastated Poland’s economy.
- In the early stages the union was not seen by its members as an alternative to the Communist Party. More than 1 million members (30 per cent) of the Communist Party joined Solidarity.
- Lech Walesa was very careful in his negotiations with the government and worked to avoid provoking a dispute that might bring in the Soviet Union.
- The union was immensely popular. Almost half of all workers belonged. Lech Walesa was a kind of folk hero.
- Solidarity had the support of the Catholic Church which was still very strong in Poland.
- The government was playing for time. It hoped Solidarity would break into rival factions. The government also drew up plans for martial law (rule by the army).
- Finally, the Soviet Union had half an eye on the West. Solidarity had gained support in the West in a way that neither the Hungarian nor the Czech rising had. Walesa was well known on Western media and people in the West bought Solidarity badges to show their support. The scale of the movement ensured that the Soviet Union treated the Polish crisis cautiously.

Following this success membership of Solidarity increased quickly.

Profile
Lech Walesa

- Pronounced Lek Fowelsa.
- Born 1943. His father was a farmer.
- He went to work in the shipyards at Gdansk.
- In 1976 he was sacked from the shipyard for making ‘malicious’ statements about the organisation and working climate.
- In 1978 he helped organise a union at another factory. He was dismissed.
- In 1979 he worked for Elmontange. He was said to be the best automotive electrician. He was sacked.
- With others, he set up Solidarity in August 1980 and became its leader.
- He was a committed Catholic.
- In 1989 he became the leader of Poland’s first non-Communist government since the Second World War.

Revision Tip
Make sure you know:
- Two demands made by Solidarity in 1980
- One reason why Solidarity was crushed in 1981
- One reason why you think the rise and fall of Solidarity is a significant event in history.
In February 1981 the civilian Prime Minister "resigned" and the leader of the army, General Jaruzelski, took over. From the moment he took office, people in Poland, and observers outside Poland, expected the Soviet Union to "send in the tanks" at any time, especially when the Solidarity Congress produced an "open letter" saying that they were campaigning not only for their own rights but for the rights of workers throughout the Communist bloc. It proclaimed that the Poles were fighting "For Your Freedom and For Ours."

Jaruzelski and Walesa negotiated to form a government of national understanding but when that broke down in December, after nine months of tense relationships, the Communist government acted. Brezhnev ordered the Red Army to carry out "training manoeuvres" on the Polish border. Jaruzelski introduced martial law. He put Walesa and almost 10,000 other Solidarity leaders in prison. He suspended Solidarity.

Reasons for the crushing of Solidarity

Military dictators are not required to give reasons for their actions. But if they did what might Jaruzelski have to say?
- **Solidarity was acting as a political party.** The government declared that it had secret tapes of a Solidarity meeting setting up a new provisional government — without the Communist Party.
- **Poland was sinking into chaos.** Almost all Poles felt the impact of food shortages. Rationing had been introduced in April 1981. Wages had increased by less than inflation. Unemployment was rising.
- **Solidarity itself was also tumbling into chaos.** There were many different factions. Some felt that the only way to make progress was to push the Communists harder until they cracked under the pressure. Strikes were continuing long after the Solidarity leadership had ordered them to stop.

The Soviet Union had seen enough. It thought the situation in Poland had gone too far. If Poland's leaders would not restore Communist control in Poland, then it would. This was something the Polish leaders wanted to avoid.

The Communist government had regained control of Poland by December 1981, looking back on the past eighteen months, two things were obvious:
- The Polish people no longer trusted the Communists leadership.
- The only thing that kept the Communists in power was force or the threat of force backed by the USSR. When Jaruzelski finally decided to use force, Solidarity was easily crushed. The lesson was clear. If military force was not used, then Communist control seemed very shaky indeed.

The significance of Solidarity

In the story of Soviet control of eastern Europe Solidarity was significant for a number of reasons:
- It highlighted the failure of Communism to provide good living standards and this undermined Communism's claim to be a system which benefited ordinary people.
- It highlighted inefficiency and corruption (see Source 30 for example).
- It showed that there were organisations which were capable of resisting a Communist government.
- It showed that Communist governments could be threatened by 'people power'.

If Soviet policy were to change Communist control would not survive.

What do you expect to happen next?

Focus Task

What was the significance of Solidarity for the decline of Soviet influence in eastern Europe?

"Solidarity died as quickly as it started, having achieved nothing."

How far do you agree with this statement? Support your answer with evidence from pages 136 and 137.
Enter Mikhail Gorbachev

Gorbachev became leader of the Soviet Union in 1985. He was an unusual mix of idealist, optimist and realist.
- The realist in him could see that the USSR was in a terrible state. Its economy was very weak. It was spending far too much money on the arms race. It was locked into an unwinnable war in Afghanistan.
- The idealist in Gorbachev believed that Communist rule should make life better for the people of the USSR and other Communist states. As a loyal Communist and a proud Russian, he was offended by the fact that goods made in Soviet factories were shoddily living standards were higher in the West and that many Soviet citizens had no loyalty to the government.
- The optimist in Gorbachev believed that a reformed Communist system of government could give people pride and belief in their country. He definitely did not intend to dismantle Communism in the USSR and eastern Europe, but he did want to reform it radically.

Gorbachev’s policies in eastern Europe

Gorbachev also had a very different attitude to eastern Europe from Brezhnev. In March he called the leaders of the Warsaw Pact countries together. This meeting should have been a turning point in the history of eastern Europe. He had two messages.

‘We won’t intervene’

Gorbachev made it very clear to the countries of eastern Europe that they were responsible for their own fates. However, most of the Warsaw Pact leaders were old style, hardline Communists. To them, Gorbachev’s ideas were insane and they simply did not believe he meant what he said.

‘You have to reform’

Gorbachev also made it clear that they needed to reform their own countries. He did not think Communism was doomed. In fact he felt the opposite was true. Gorbachev believed the Communist system could provide better healthcare, education and transport. The task in the USSR and eastern Europe was to renew Communism so as to match capitalism in other areas of public life. However, they did not believe him on this count either.

In the next few years these leaders would realise they had made a serious error of judgement.

Gorbachev’s reforms

He had to be cautious, because he faced great opposition from hardliners in his own government, but gradually he declared his policies. The two key ideas were glasnost (openness) and perestroika (restructuring).
- Glasnost: He called for open debate on government policy and honesty in facing up to problems. It was not a detailed set of policies but it did mean radical change.
- In 1987 his perestroika programme allowed market forces to be introduced into the Soviet economy. For the first time in 60 years it was no longer illegal to buy and sell for profit.
**Defence spending**

He also began to cut spending on defence. The nuclear arms race was an enormous drain on the Soviet economy at a time when it was in trouble anyway.

After almost 50 years on a constant war footing, the Red Army began to shrink.

**International relations**

At the same time, Gorbachev brought a new attitude to the USSR's relations with the wider world.

- He withdrew Soviet troops from Afghanistan, which had become such a costly yet unwinnable war.
- In speech after speech, he talked about international trust and co-operation as a way forward for the USSR, rather than confrontation.

**Gorbachev and President Reagan**

Ronald Reagan became US President in January 1981. He was President until 1988. He had only one policy towards the USSR - get tough. He criticised US control over eastern Europe and increased US military spending.

In a way, Reagan's toughness helped Gorbachev.

- It was clear by the late 1980s that the USSR could not compete with American military spending. This helped Gorbachev to push through his military spending cuts.
- Reagan got on quite well with Gorbachev himself. As superpower relations improved, the USSR felt less threatened by the USA. This meant there was less need for the USSR to control eastern Europe.

**Source 34**

A

The Soviet Union would remain a one party state even if the Communists allowed an opposition party to exist. Everyone would join the opposition party.

B

When American college students are asked what they want to do after graduation, they reply: 'I don't know, I haven't decided'. Russian students answer the same question by saying: 'I don't know, they haven't told me'.

Anti-Communist jokes told by US President Reagan to Mikhail Gorbachev at their summit meetings in the late 1980s.

**Implications for eastern Europe**

As Gorbachev introduced his reforms in the USSR the demand rose for similar reforms in eastern European states as well. Most people in these states were sick of the poor economic conditions and the harsh restrictions that Communism imposed. Gorbachev's policies gave people some hope for reform.

**'Listen to your people’**

In July 1988 Gorbachev made a speech to the leaders of the Warsaw Pact countries. He planned to withdraw large numbers of troops and aircraft from eastern Europe. Hungary was particularly eager to get rid of Soviet troops and, when pressed, Gorbachev seemed to accept this. In March 1989 he made clear again that the Red Army would not intervene to prop up Communist regimes in eastern Europe. What followed was staggering.
The collapse of Communism in eastern Europe

May 1989
Hungarians begin dismantling the barbed-wire fence between Hungary and non-Communist Austria.

1. June
In Poland, free elections are held for the first time since the Second World War. Solidarity wins almost all the seats. It contests. Eastern Europe gets its first non-Communist leader, President Lech Walesa.

September
Thousands of East Germans on holiday in Hungary and Czechoslovakia refuse to go home. They escape through Austria into West Germany.

October
There are enormous demonstrations in East German cities when Gorbachev visits the country. He tells the East German leader Erich Honecker to reform. Honecker orders troops to fire on demonstrators but they refuse. Gorbachev makes it clear that Soviet tanks will not move in to restore order.

November
East Germans march in their thousands to the checkpoints at the Berlin Wall. The guards throw down their weapons and join the crowds. The Berlin Wall is dismantled.

November
There are huge demonstrations in Czechoslovakia. The Czech government opens its borders with the West, and allows the formation of other parties.

December
In Romania there is a short but very bloody revolution that ends with the execution of the Communist dictator Nicolae Ceausescu.

The Communist Party in Hungary renames itself the Socialist Party and declares that free elections will be held in 1990.

In Bulgaria, there are huge demonstrations against the Communist government.

March 1990
Latvia leads the Baltic republics in declaring independence from the USSR.
People power

The western media came up with a phrase to explain these events — people power. Communist control was toppled because ordinary people were not prepared to accept it any longer. They took control of events. It was not political leaders guiding the future of eastern Europe in 1989 but ordinary people.

SOURCE 35

Study Source 35. We are going to study the story in the source.
1. What is the man in the foreground doing?
2. Would this have been possible at an earlier date? Why?
3. Who are the men watching from above? Why is it significant that they are just watching?
4. How would you summarise this scene: joyful? sad? powerful? other words?
5. Now let’s think about the story of the source:
   5. What is significant about the fact that the photographer was even able to take this picture?
6. The photographer was probably a freelance photographer who hoped to sell this picture to as many different newspapers as he could. Do you think he would have been successful? Why?
7. Which countries would have been most likely to publish this photograph? Why?

SOURCE 36

For most west Europeans now alive, the world has always ended at the East German border and the Wall: beyond icy darkness... The opening of the frontiers declares that the world has no edge any more. Europe is becoming once more round and whole.

The Independent, November 1989.

Reunification of Germany

With the Berlin Wall down, West German Chancellor Helmut Kohl proposed a speedy reunification of Germany. Germans in both countries embraced the idea enthusiastically.

Despite his idealism, Gorbachev was less enthusiastic. He expected that a new united Germany would be more friendly to the West than to the East. But after many months of hard negotiations, not all of them friendly, Gorbachev accepted German reunification and even accepted that the new Germany could become a member of NATO. This was no small thing for Gorbachev to accept. Like all Russians, he lived with the memory that it was German aggression in the Second World War that had cost the lives of 20 million Soviet citizens.

On 3 October 1990, Germany became a united country once again.
# The collapse of the USSR

Even more dramatic events were to follow in the Soviet Union itself.

| 1990 |  
| **MARCH** | Gorbachev visited the Baltic state of Lithuania – part of the Soviet Union. Its leaders put their views to him. They were very clear. They wanted independence. They did not want to be part of the USSR. Gorbachev was far from uncompromising. He would not allow this. But in March they did it anyway.

Almost as soon as he returned to Moscow from Lithuania, Gorbachev received a similar demand from the Muslim Soviet Republic of Azerbaijan. What should Gorbachev do now? He sent troops to Azerbaijan to end rioting there. He sent troops to Lithuania. But as the summer approached, the crisis situation got worse.

| MAY | The Russian Republic, the largest within the USSR, elected Boris Yeltsin as its President. Yeltsin made it clear that he saw no future in a Soviet Union. He said that the many republics that made up the USSR should become independent states.

| JULY | Ukraine declared its independence. Other republics followed.

By the end of 1990 nobody was quite sure what the USSR meant any longer. Meanwhile Gorbachev was an international superstar. In October 1990 Gorbachev received the Nobel Peace Prize for his contribution to ending the Cold War.

| 1991 |  
| **APRIL** | The Republic of Georgia declared its independence.

| AUGUST | The USSR was disintegrating. Reformers within the USSR itself demanded an end to the Communist Party's domination of government. Gorbachev was struggling to hold it together, but members of the Communist elite had had enough.

Hardline Communist Party members and leading military officers attempted a coup to take over the USSR. The plotters included Gorbachev’s Prime Minister, Pasha, and the head of the armed forces, Dmitry Yazov. They held Gorbachev prisoner in his holiday home in the Crimea. They sent tanks and troops on to the streets of Moscow. This was the old Soviet way to keep control. Would it work this time?

Huge crowds gathered in Moscow. They strongly opposed this military coup. The Russian President, Boris Yeltsin, emerged as the leader of the popular opposition. Faced by this resistance, the conspirators lost faith in themselves and the coup collapsed.

This last-ditch attempt by the Communist Party to save the USSR had failed. A few days later, Gorbachev returned to Moscow.

| DECEMBER | Gorbachev might have survived the coup, but it had not strengthened his position as Soviet leader. He had to admit that the USSR was finished and be with it.

In a televised speech on 25 December 1991, Gorbachev announced his own resignation and the end of the Soviet Union (see Source 37).

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**Think!**

Think of a suitable headline for each of the six episodes in the collapse of the USSR summarised in the table.
The end of the Cold War

Think!
Read Source 37 carefully. Three statements are in bold.
Do you agree or disagree with each statement? For each statement, write a short paragraph to:
a) explain what it means, and 
b) express your own view on it.

SOURCE 37
A sense of failure and regret came through his [Gorbachev’s] Christmas Day abdication speech – especially in his sorrow over his people ‘ceasing to be citizens of a great power’. Certainly, if man-in-the-street interviews can be believed, the former Soviet peoples consider him a failure.

History will be kinder. The Nobel Prize he received for ending the Cold War was well deserved. Every man, woman and child in this country should be eternally grateful.

His statue should stand in the centre of every east European capital; for it was Gorbachev who allowed them their independence. The same is true for the newly independent countries further east and in Central Asia. No Russian has done more to free his people from bondage since Alexander II who freed the serfs.

From a report on Gorbachev’s abdication speech, 25 December 1991, in the US newspaper the Boston Globe.

SOURCE 38
He had no grand plan and no predetermined policies; but if Gorbachev had not been Party General Secretary, the decisions of the late 1980s would have been different. The USSR’s long-lasting order would have endured for many more years, and almost certainly the eventual collapse of the order would have been much bloodier than it was to be in 1991.
The irony was that Gorbachev, in trying to prevent the descent of the system into general crisis, proved instrumental in bringing forward that crisis and destroying the USSR.

Extract from History of Modern Russia by historian Robert Service, published 2003. In this extract he is commenting on the meeting in March 1985.

SOURCE 39

Mikhail Gorbachev after receiving the Nobel Peace Prize, 15 October 1990.

SOURCE 40

Doonesbury

FROM ROLAND TO VICTORIA, DISCREPANT COMMUNIST ECONOMIC AND POLITICAL MODELS ARE BEING CHALLENGED WHILE CAPITALIST VALUES ARE EMBRACED!

I'M SAYING THE COLD WAR IS OVER, SIR! IT'S OVER, AND WIN.

US A!

WITHIN HOURS, JAPAN SQUARE Erupted.

A cartoon by Doonesbury which appeared in the Guardian on 13 June 1988.
Focus Task A

How far was Gorbachev personally responsible for the collapse of control over eastern Europe?

You are making a documentary film called ‘The Collapse of the Red Empire’ to explain the how and why of Soviet control of eastern Europe. The film will be 60 minutes long.

1. Decide what proportion of this time should concentrate on:
   a) people power
   b) problems in the USSR
   c) Actions by Western leaders such as Reagan
   d) Actions of political leaders in eastern Europe
   e) Mikhail Gorbachev.

2. Choose one of these aspects and summarise the important points, stories, pictures or sources that your film should cover under that heading.

Focus Task B

How secure was Soviet control of eastern Europe?

You now know a lot about Soviet control of eastern Europe:

- how and why Communists seized control of each country in the 1940s (Chapter 4)
- how the Soviet Union successfully crushed opposition and threats to control from the 1950s to the 1980s
- how the Communist regimes of eastern Europe and the USSR collapsed so suddenly in 1989–90.

Here are the three graphs from page 123. Which do you think best represents the story of Soviet control of eastern Europe?

If you pick this graph, you think Soviet control stayed steady for years, then collapsed in 1989.

1948    1989

If you pick this graph, you think Soviet control gradually decreased over time.

1948    1989

If you pick this graph, you think Soviet control fluctuated in response to various crises.

1948    1989

If you think none of them is right then draw your own. Explain your graph using evidence from this chapter. You could refer back to your work for the Focus Tasks on pages 127, 132 and 137.
Keywords
Make sure you know what these terms mean and are able to define them confidently.
- Berlin Wall
- Brezhnev Doctrine
- Censorship
- Checkpoint Charlie
- Co-existence
- Comecon
- Cominform
- Communism
- Communist bloc
- De-Stalinisation
- Freedom of speech
- Glasnost
- Iron curtain
- Martial law
- NATO
- Nobel Peace Prize
- One-party state
- People power
- Perestroika
- Politburo
- Red Army
- Reunification
- Secret police
- Socialism
- Solidarity
- Soviet republics
- Summit meeting
- Superpower
- The Prague Spring
- Trade union
- Warsaw Pact

Chapter Summary

The USSR and eastern Europe
1. After the Second World War, Communist governments were elected or forced on most countries of eastern Europe.
2. They were not directly ruled by the USSR but their Communist governments did what the USSR wanted and when they did not the USSR sent troops and tanks (the Red Army) to force them to follow the USSR's wishes.
3. Life in these countries was tightly controlled with censorship, a secret police and all industry directed to meeting the needs of the Soviet Union rather than making goods for ordinary people.
4. The countries formed a military alliance called the Warsaw Pact – the members would defend each other if any member was attacked.
5. In Hungary in 1956 the Communist government was very unpopular and the people resented the lack of freedom. There were demonstrations and protests. A new leader was chosen (with Soviet approval) who promised greater freedom but when he also decided to leave the Warsaw Pact the USSR changed and sent the Red Army to crush the rising.
6. In 1961 an increasing number of people in Communist East Germany were leaving by crossing into capitalist West Germany. The USSR responded by building the Berlin Wall – and stopping all movement from East to West Berlin. It stayed in place for 28 years and became a symbol of Cold War tension.
7. In Czechoslovakia in 1968 after mass protests the Communist government tried to introduce more freedom for its people. Again, the Soviet Union sent the Red Army to crush the protests.
8. In 1980 a trade union in Poland called Solidarity led a protest movement against Communist control that was tolerated to start with until the army took over in Poland and Solidarity was crushed.
9. In 1985 Gorbachev became leader of the USSR. He believed the USSR needed to change and he introduced two key ideas: glasnost (openness) and perestroika (restructuring).
10. He also told the Communist governments of eastern Europe that the USSR was no longer going to intervene to prop them up. They were on their own. In 1988 he began to withdraw Soviet troops from eastern Europe.
11. The impact of this was not immediately clear but by 1989 people in eastern Europe began to test what this meant in practice. First of all Hungarians began to dismantle the barbed-wire fence between Hungary and the west. Over the rest of the summer of 1989 people acted similarly throughout eastern Europe, culminating with the dismantling of the Berlin Wall (while troops looked on) in November.
12. Gorbachev was awarded the Nobel Peace Prize for helping to end the Cold War between the USA and the USSR but he was not popular in the USSR. The USSR fragmented and he resigned as leader on Christmas Day 1991.

Exam Practice
See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.
1(a) What were glasnost and perestroika? [4]
(b) Explain why Mikhail Gorbachev changed Soviet policy towards eastern Europe. [6]
(c) ‘Gorbachev almost singlehandedly ended Communist control of eastern Europe.’ How far do you agree with this statement? Explain your answer. [10]
2. Study Source 26 on page 134. How far do you think Source 26 is a reliable source? Explain your answer using the source and your own knowledge. [7]
3. Study Source 28 on page 135. Why was this source published at this time? Explain your answer using details of the source and your knowledge. [7]
Fahd’s Army goes to war...

WHO DO YOU THINK YOU ARE KIDDING MR HUSSEIN?
Why did events in the Gulf matter, c. 1970–2000?

FOCUS POINTS

- Why was Saddam Hussein able to come to power in Iraq?
- What was the nature of Saddam Hussein’s rule in Iraq?
- Why was there a revolution in Iran in 1979?
- What were the causes and consequences of the Iran–Iraq War, 1980–88?
- Why did the First Gulf War take place?

Focus

In Chapters 4–6 you have been studying the development of the Cold War and the impact of the superpowers on countries and events around the world. This chapter shifts the focus away from the superpowers onto the oil-rich states around the Persian Gulf (see map on page 148).

The region has seen rapid change over the past 40 years. There is a lot of political tension within and between the Gulf states that has caused some costly and ferocious wars, especially the Iran–Iraq War of 1980–88. It has also drawn into the conflict many outside nations: the First Gulf War of 1991 saw a multinational force of 35 different countries at war with Saddam Hussein’s Iraq.

Your first task in this chapter will be to understand why the Gulf has been the source of such tension. It would easy to focus it all on individuals such as Saddam Hussein (pictured opposite) or on the importance of oil. As you will see those are both very important but there are also factors at work.

Your second task is to think about why these events matter so much to so many people. It should be obvious that they matter to people living in the region, but they have also mattered a lot to people living far away from the Gulf states. Western powers have got involved in wars much more readily than they have in conflicts in other parts of the world. Why did events in the Gulf matter to them?

Timeline

The timeline on the right gives you an overview of the main events you will be studying in this chapter. You will be focusing on two countries in particular, Iran and Iraq.

This is the front cover of Punch magazine in August 1990. Punch was a satirical news magazine published in Britain from the nineteenth century through into the 1990s. This shows Saddam Hussein, leader of Iraq.

1. What impression does this give you of Saddam Hussein?
2. What is the message of this illustration?
Think!
Here are five factors that have created tension and conflict in the Gulf 1970–2000. They are closely connected with each other.
1. Write each on a separate card.
2. Write a sentence or a few phrases on each card to summarise the main points.
3. Put them in rank order to show what you expect to be the main causes of tension.
At the end of the chapter you can return to your prediction to see if you changed your mind and why.

Oil!
All the states round the Persian Gulf produce oil; in fact, the Gulf region contains nearly two-thirds of the world's known oil reserves. The Gulf countries are almost entirely dependent on oil for their wealth. Many countries in the West and in the Far East are also highly dependent on imports of oil from the Gulf. Without it, much of their transport systems and manufacturing industry would break down. Control of oil supplies played a major part in the Iran–Iraq War of 1980–88 and was the central cause of the Gulf War of 1991.

Individuals
The other panels show underlying causes of tension. It is usually people who turn these tensions into actual conflicts. The different leaders of the Gulf states, in particular Saddam Hussein and Ayatollah Khomeini, have each played their part in raising tension at different times.

Reasons for tension in the Gulf

Israel
Not far from the Gulf is the state of Israel – the Jewish state created in 1948 and carved out of land inhabited by Arabs. The creation of the state of Israel was opposed by all Arab states, including those in the Gulf, and Israel has been a source of tension ever since.

Religion
The vast majority of the people in this area are Muslims. However there is a huge split between Sunni and Shia Muslims. The origins of this split are explained in the factfile on the opposite page. Disagreement between these two branches of Islam has been a major cause of conflict throughout this period.

National identity
The two countries you will be focussing on most of all are Iran and Iraq. One is Arab while the other is not. They are both ancient civilisations dating back thousands of years. Their people are independent and proud of who they are and where they have come from. Yet for much of their history the area has been controlled by foreign empires. While outsiders might care most about oil, many Iranians and Iraqis care more about their country, their identity and their religion than they do about money or oil. This has sometimes brought them into conflict with foreign powers or with rulers who co-operate with them.
Why was Saddam Hussein able to come to power in Iraq?

Ancient Iraq
Iraq lies in the ancient land of Mesopotamia, one of the world’s oldest civilisations. The first cities were built here, the most famous of which was Baghdad. The Hanging Gardens of Babylon became one of the Seven Wonders of the Ancient World.

Many centuries later, in the seventh century AD, the land of Iraq was invaded by the Arabs and its people adopted the language, Arabic, and the religion, Islam, of the invaders.

The British mandate
By 1900, the area that we now think of as Iraq was actually three provinces of the Turkish Empire. At the end of the First World War the Turkish Empire was broken up. Under the Treaty of Sevres (see page 19) the three provinces were combined as a League of Nations mandate (see page 31) run by the British. The main reason the British were keen to do this was oil.

This was a bitter blow to Iraqi nationalists who wanted (and, in some cases, had fought for) complete independence for Iraq. The British soon had a rebellion on their hands. By October 1920, they had 100,000 troops in Iraq. They crushed the uprising but, in doing so, they aroused even more opposition. Today Iraqi schoolchildren all learn about the ‘Revolution of 1920’ and how their nationalist heroes stood up to foreign, imperialist armies.

King Faisal
The British soon realised they could not run the country on their own. They needed collaborators: Iraqis who were willing to run the country in partnership with them. So in 1921, they invited Faisal, member of a leading Arab family in the Middle East, to become King of Iraq and head of a new government. However, the country was far from independent. The British:
- kept control of Iraq’s foreign policy and kept two airbases (near Basra and Baghdad)
- controlled the oil: they did this through the British-owned Iraqi Petroleum Company which owned, drilled and sold all of Iraq’s oil.

Discontent
The monarchy lasted 35 years. During this time Iraq saw considerable economic development. Education was improved and more people learned to read and write. However there was much discontent:
- Inequality: the country was dominated by a small number of big landowners while the vast majority of the population was very poor.
- Israel: Britain supported the new Jewish state of Israel in 1948 against the opposition of the Arab states.
- Control of oil: in 1952, the Iraqi government agreed with the Iraqi Petroleum Company that profits from Iraqi oil would be shared equally between the Iraqi government and the British-dominated company. However the company still controlled production and prices.

Republic
In 1958 the monarchy was overthrown and Iraq became a republic. After another coup by army officers in 1963 the republic was ruled by the Baath Party. Most Baathists were Sunni Muslims. The Sunnis had been the dominant group in Iraq ever since the state of Iraq was set up in 1921, although the Shiites formed the majority of the population. Many Shiites were now brought into the new government in a show of unity.
The rise of Saddam Hussein

One of the Baathists who had played a key role in the 1968 coup takeover was Saddam Hussein. As a young man, Saddam had been immersed in the anti-British, anti-Western atmosphere of the Arab world in the late 1950s and the 1960s. He had been involved in the overthrow of the pro-British monarchy in 1958 and played a key role in the coup of 1968. He was made Vice-President, serving under a much older President. However, it was Saddam who emerged as the strong man of the regime. How was he able to do this?

A strong power base

You may have read about Stalin if your chosen Depth Study is Russia 1905–41. Stalin came to power there by building up support within the Communist Party. By the time he was challenging for power there was a wide network of people in the USSR who owed their jobs to Stalin and thought they might be promoted if they stayed loyal to him. We know Saddam was an admirer of Stalin, and he used similar methods to build up his own power.

To begin with, he made sure that he had control of key positions within the ruling Baath Party and he also controlled the most important departments in the government and the army. You can see how he did this in the Pacifics. In Iraq, family and tribal connections were (and still are) a very important source of power. Saddam placed family and friends in positions of power.

The other main source of power in Iraq was the army. Saddam placed friends and allies in important positions here, too. He also kept the military commanders happy by spending on defence.

Popularity

In 1972, the government nationalised, and took complete control of, the Iraqi oil industry, despite the opposition of the British. This was a daring and popular move. Saddam oversaw the process of nationalisation and used Iraq's oil wealth to build up education, health and welfare services that were among the best in the Arab world. He was recognised with an award from the United Nations for creating the most modern public health system in the Middle East.

Then, in 1973, the Iraqis joined other Arab oil-producing states in reducing oil production and sales to Western countries. This was done to punish the West, for supporting Israel in a war against the Arab states of Egypt and Syria. However, it also had the effect of driving up oil prices by 400 per cent. Iraq's income from oil was to rise from $575 million in 1972 to $26,500 million in 1980.

As the country became richer, Saddam improved the national economy. Electricity was extended to the countryside; agriculture was increasingly mechanised; and roads, bridges, hospitals, schools and dams were built. The Iraqis became more educated and healthcare improved. An urban middle class of lawyers, businessmen and government officials emerged.

Control

Saddam and the Baathists became much more powerful, extending their control over Iraqi government and society. Trade unions, schools and even sports clubs came under state control and membership of the Baath Party determined who was appointed to positions in the government. The main aim of education was to inculcate the young against foreign culture and promote Arab unity and 'love of order'. Saddam Hussein said that the ideal student was one who could 'stand in the sun holding his weapon day and night without flinching'.

Repression

In 1976, Saddam was made a general in the army. By now he was the effective leader of Iraq as the President became increasingly frail. Saddam extended government control over the army and the secret police. High military spending kept the armed forces happy, but they were also kept under control by regular indoctrination, by rotating the officers (so that none could build up opposition) and by the imprisonment and execution of those suspected of disloyalty.
Repression was extended throughout Iraqi society. There were increasing reports of torture and rape of those held in prison. The secret police, under Saddam’s control, came to dominate both the army and the Baath Party. Most of its recruits came from rural, tribal areas in the Sunni-dominated region to the north and west of Baghdad and many were from Saddam’s own tribe. In 1979, Saddam Hussein forced the ailing President to resign and he formally became President of Iraq.

**Focus Task**

**Why was Saddam Hussein able to come to power in Iraq?**

1. Work in pairs or groups. Create cards which set out the key factors which brought Saddam to power: power base; popularity; control; repression. Write each one on a separate card.
2. On the back of each card, note down as briefly as you can how Saddam made use of each factor.
3. Look for connections between the factors on your cards.
4. Now use your cards to help you write an essay (of 150–300 words) in answer to the question. It could consist of four main paragraphs, beginning like this:
   - a) He built up a strong power base.
   - b) He pursued policies which made him popular.
   - c) He shaped and controlled Iraqi life.
   - d) He used indoctrination and terror to control people.
5. Finally, in a conclusion, decide which of the reason(s) are most important and explain why.

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**What was the nature of Saddam Hussein’s rule in Iraq?**

Once he took power, Saddam held on to it for another 25 years, despite several plots against him and defeats in two wars. Becoming President in 1979 did not mark any change in policy. In many ways he continued to rule Iraq in similar ways to those he had used before 1979. He combined the ‘stick’ of terror, and indoctrination, with the ‘carrot’ of social and infrastructure improvements. But the big change was that each aspect was taken to a new level. He was very skilful in exploiting rivalries between different groups in Iraq to divide his enemies. When he came to power in 1979 he carried out a brutal purge of anyone who might be a threat to him. Around 500 members of his own party were executed. Many more were arrested or fled the country.

**‘Show trials’**

Saddam was an admirer of Stalin’s use of terror to enforce submission. Saddam’s presidency started with the televised trial of a number of opponents; 21 were later executed. There had always been repression, but Saddam raised the level, terrorising his own party as well as opponents. Baath party members faced the death penalty for joining another party. There were many attempts to overthrow Saddam and they were met with overwhelming violence. After an attempt to assassinate him in the village of Dujail to the north of Baghdad in 1982, he ordered his security forces to kill nearly 150 villagers in retaliation.

**The cult of leadership**

Saddam became more aggressive towards Israel. He condemned Egypt for making a peace treaty with Israel in 1979. At home Saddam was glorified by the media, who portrayed him as the leader and protector of the Arab world as well as his own people. There were statues of him everywhere, his portraits hung in all public buildings and his birthday was made a national holiday. When a referendum was held on his presidency, 99 per cent of Iraqis voted in support.
Factfile

The Kurds

- The Kurds form about 20 per cent of the population of Iraq.
- They are mostly situated in the north, especially along the borders with Syria, Turkey and Iran (see Source 1 on page 148).
- There are millions of Kurds inside these neighbouring countries as well as in Iraq itself. However, the Iraqi Kurds were probably the most organised.
- The Kurds are Muslim but not Arab and they speak a different language.
- There had been almost constant conflict between Iraqi troops and Kurdish nationalist fighters from the time the state of Iraq was created in 1921.
- Since the end of the monarchy in 1958, some Kurds and many Shiites had done well and become better off in Iraq as long as they proved loyal. But, under Saddam, there were mass expulsions.

The Kurds

Iraq’s population was made up of three main groups: Shia Muslims (the majority), Sunni Muslims and Kurds. Even since the state of Iraq was created in 1921, the Kurds had enjoyed a certain amount of self-rule, but many of their leaders were determined to achieve a separate homeland, Kurdistan. However, Saddam wanted the opposite. He was determined to extend his government’s control over the Kurdish north.

In 1974–75, his forces attacked the Kurds. Many of their leaders were executed or driven into exile and the Kurds lost much of their self-government. The Kurds stood little chance but they did get help from Iran. Iranian help increased when Iran and Iraq went to war in 1980 (see page 158). As a result the Kurds gained greater control of Kurdish northern Iraq. Saddam saw this as a betrayal. In March 1988 Saddam’s planes bombarded the Kurdish town of Halabja using chemical weapons (see Source 4). This was one of the episodes for which Saddam Hussein was later put on trial, found guilty and executed.
Saddam’s solution to the ‘Kurdish problem’

When the war with Iran ended in July 1988, Saddam decided to solve the ‘Kurdish problem’ once and for all. He set out to depopulate much of the Kurdish north and destroy the Kurdish nationalist movement. His cousin, later nicknamed ‘Chemical Ali’ by the Kurds, was put in charge. Saddam’s forces used chemical weapons and carried out mass executions as well as bulldozing villages. About 180,000 Kurds were killed and at least another 100,000 refugees fled into neighbouring Turkey. It was not until the first Gulf War that the situation of the Kurds improved (see page 164).

**Source Analysis**

1. How far do Sources 4, 5 and 6 agree about the treatment of the Kurds by Iraqi forces?
2. Which of Sources 4, 5 and 6 are more useful for the historian studying the massacre at Halabja in northern Iraq?

**Repression of the Shiite Iraqis**

Shiites, who form the majority of the population in the south and centre of Iraq, continued to suffer persecution under Saddam Hussein’s rule. In the early days of Baath rule, some had prospered. Many of the rank-and-file Baath party members were Shiite. Most Shiiites wanted greater inclusion in Iraqi government and society, not the separation that many Kurds wanted. However, after the Islamic revolution in neighbouring Shiite Iran in 1979 (see page 155), Saddam became increasingly suspicious of the Shiite majority in Iraq. In 1980–81, 200,000 Shiiites were deported to Iran as their ‘loyalty was not proven’. Many of them were successful businessmen whose businesses were then handed over to the government’s supporters.

**Infrastructure**

At the same time Saddam continued to use Iraq’s immense oil revenue to improve the health, education and other services for the people of Iraq. As you have already read, he brought electricity and similar improvements to rural villages. Daily life for many ordinary Iraqis improved due to improved road transport and water supplies. Access to university education and high quality health care was free. Painters, musicians and other artists, helped by government subsidies, flourished. Saddam even introduced penalties for avoiding literacy classes and bullied his own ministers to lose weight to set an example to the people. There was freedom of religious worship and government in Iraq was relatively free from corruption. However, all of these benefits depended on people not getting on the wrong side of the regime.

**Focus Task**

What was the nature of Saddam Hussein’s rule in Iraq?

Divide into groups. Each group should take one of the following themes and build up a detailed picture of this aspect of Saddam’s rule.

- Use of terror, especially in his treatment of non-Sunni peoples in Iraq.
- Indoctrination and the cult of leadership, for example, his control of education and his portrayal as a national and Arab hero.
- Development of Iraq’s infrastructure, i.e., the facilities, services and communications needed for the country to function properly.

You might also think of things which do not fit easily into any of these categories (such as Saddam giving preferential treatment to people from his own clan or region), or which would be appropriate in more than one category.

Now write an essay of 200–400 words to answer the question: ‘Terror, and terror alone, explains Saddam Hussein’s success in holding on to power.’ How far do you agree with this interpretation?
Why was there a revolution in Iran in 1979?

You are now going to leave Iraq for a while, to study what was going on in Iraq's neighbour Iran. The events overlap with those you have already studied.

Iran and the British

At the start of the twentieth century, Iran was ruled by a Shah. Iran was an independent country (not part of anyone's empire) but its oil fields were controlled by a British company (Anglo-Iranian Oil) that paid the Shah's government for the right to operate them.

After the Second World War, an increasing number of Iranians demanded that their government take control of the oil fields. They insisted that Iranians should receive at least half of the oil profits. The leading Iranian nationalist Mohammed Mossadeq, said: 'The oil resources of Iran, like its soil, its rivers and mountains, are the property of the people of Iran.'

He gained huge popular support and, in 1951, the Shah made him Prime Minister. The Iranian Parliament then passed a law to nationalise the oil industry. This defiant move thrilled the Iranians. Many in the Arab world also applauded and Mossadeq became a hero to millions, both in and beyond Iran.

In retaliation, the British company withdrew its workforce and refused to allow any of its technicians to work with the new Iranian National Oil Company. The British also persuaded other Western oil companies not to buy Iran's oil and the British navy imposed a blockade of Iran's ports, refusing to allow any ships to enter or leave.

SOURCE 7

A British cartoon from October 1951. The animal in the kennel represents the British Prime Minister, Clement Attlee. The bag is marked Anglo-Iranian and the man is marked Mossadeq.
The overthrow of Mossadeq's government, 1953

Iran's income from oil sales dwindled but Mossadeq remained hugely popular for standing up to the West and asserting Iran's independence. The British persuaded the USA to join them in overthrowing Mossadeq. They played on America's fear of Communism. This was at the height of the Cold War and Iran had a long border with Soviet Russia. What might happen if the Soviet Union extended its influence into Iran and even got its hands on Iran's oil!

So under pressure from the Americans and the British, the Shah dismissed Mossadeq and replaced him with a more pro-Western Prime Minister. Mossadeq was put on trial and imprisoned and the Iranian Parliament was closed down.

Following this coup:
- A group of Western oil companies agreed with the Shah to restart production in return for a 40 per cent share in Iran's oil profits.
- The Shah's new government signed a treaty with the USA in 1955 and, a year later, joined Britain, Turkey and Iraq in an anti-Soviet alliance. For the West, the Shah was a useful ally in the Middle East: reliably anti-Soviet and guardian of much of the West's oil supplies.
- Iran grew rich on income from the oil industry, which the National Iranian Oil Company now controlled. The Shah made some reforms - he transferred some of Iran's land from the biggest landowners to poorer farmers; he gave women the vote; he increased the number of schools and raised literacy rates, but there was still a vast contrast between the rich elite and the poor masses.

Opposition to the Shah

In the 1970s the Shah faced increasing opposition. With the parliament suppressed, the opposition was led by people led by the mullahs (Muslim religious leaders). In the mosques, especially at the weekly Friday prayers, the mullahs criticised the wealth, luxury and corruption of the Shah and his supporters. In 1971, the Shah held a huge celebration of what he claimed was the 2500th anniversary of the Persian monarchy. Very few believed the claim. Worse still, for most Iranians, it was seen as far too extravagant at a cost of $380 million, especially in a country where millions struggled to feed themselves.

They also criticised the Shah's close relation with the non-Muslim West. Many saw the Shah as a pawn in the hands of the USA, being exploited for American gain. He even supported the existence of the state of Israel. The mullahs encouraged street demonstrations which targeted banks, because of their close ties to Western companies, or cinemas which showed mostly foreign, often sensual, films. These were felt to be un-Islamic.

In response, the Shah's secret police arrested, exiled, imprisoned and tortured thousands of the government's critics, including mullahs. The outstanding leader of the opposition was Ayatollah Khomeini, a leading Muslim scholar. Like many other Muslim religious leaders, he had been forced into exile by the Shah's government. At first, in 1964, he went to Turkey; later Iraq and, finally, Paris. From here, his writings and speeches were smuggled into Iran, often in the form of cassette tapes.

The Islamic Revolution 1979

In 1978, there were huge strikes and demonstrations calling on the Shah to abdicate. Every time the Shah's army and police killed people in these protests, there followed even bigger demonstrations, often a million-strong in the capital, Tehran. In September 1978, the government introduced martial law and, the next day, troops killed over 500 people in a massive demonstration. In October, there was a wave of strikes which brought most industry, including oil production, to a halt.

By the end of 1978 some soldiers were refusing to fire on crowds. Many of them, especially conscripts, sympathised with the protestors. Meanwhile, the Shah's advisers assured him that he was still popular and that it was only a minority of agitators who were misleading people and causing the protests.

In January 1979, the Shah left Iran in order to receive treatment for cancer. He never returned. Instead, the 76-year-old Khomeini returned in triumph amid huge celebrations, and declared an Islamic Revolution. The Shah's last prime minister fled the country and most of the army declared support for the revolution. A national referendum produced a large majority in favour of abolishing the monarchy and establishing an Islamic republic.
**Focus Task**

| Extravagance in a country where many are poor | Role of Khomeini |
| Foreign films | Hatred of the secret police |
| Pro-Western foreign policy | Importance of mullahs and mosques |
| Strikes and demonstrations | Huge Western profits from oil |
| Banks closely tied to the West | Killing of protestors led to bigger demonstrations and more strikes |

**Why was there a revolution in Iran in 1979?**

1. Here are some factors which help to explain the 1979 revolution. Work in groups to decide how the factors could be grouped, and also how some factors are connected to each other. Possible groups might be:
   - dislike of Western influence
   - religious leaders’ opposition to Shah
   - the Shah’s attitude towards opponents.
   You can probably think of other groupings – and remember some factors may be relevant to more than one group.

2. Use the results of your sorting exercise to write an essay to answer this question: ‘The main reason for the revolution in Iran in 1979 was the Shah’s close relations with the West.’ To what extent do you agree with this view?
   - It is probably best to start by selecting reasons which support this view and explain why they are important.
   - Then select other reasons, some of which may also be connected to the Shah’s close relations with the West. This second part of your answer will contain more short-term reasons such as the growing opposition in the late 1970s.
   - Finally, you need to make a judgement about the extent to which the Shah’s overthrow was a result of his closeness to the West.

**Revision Tip**

The Shah’s government was overthrown because of its unpopular, pro-Western policies and replaced by an Islamic republic. Make sure you can remember the role of the following in overthrowing the Shah:
- Ayatollah Khomeini
- anti-Western feeling/opinion
- injustices and inequalities in Iran.
The establishment of an Islamic state

Despite the huge support for the Ayatollah, there were other groups competing for power in Iran. For instance, there was the Communist Party and there were middle-class liberals who wanted a Western-style democracy. However, it was Ayatollah Khomeini's supporters, organised in the Islamic Republican Party, who came to dominate Parliament and hold key positions in the government. Although Khomeini was not president or prime minister, he held ultimate power as the 'supreme leader' of Shiite Iran. He had the final say in government and law-making. New laws, based on the Koran, the Muslim holy book, were passed: education was purged of unislamic influences; women had to cover their heads in public; and alcohol, Western pop music and most Western films were banned. There were also mass trials of the Shah's former supporters and many were executed.

Khomeini and his government were keen to spread the Islamic revolution to what they saw as the corrupt, unislamic regimes in other parts of the Muslim world. Above all, they denounced the ties which bound other states to the West.

The storming of the US embassy, November 1979

The USA, the former ally of the Shah, was seen as the main enemy in Iran and came to be known as the 'Great Satan'. When the US government allowed the Shah into America to receive medical treatment in November 1979, Iranian students stormed the US embassy in Tehran, and took 52 of the American staff as hostages. The US government declared Iran to be an international 'outlaw'. Yet millions in the Muslim world, both Arab and non-Arab, admired Khomeini for standing up to the West.

Meanwhile neighbouring Iraq was a prime target for the export of the Islamic revolution. It had a completely secular, non-religious government and a growing religious opposition. It also had a large Shiite population, who were excluded from top positions in government. Khomeini accused the Iraq government of being 'atheist' and 'corrupt' and, in one of his broadcasts to the people of Iraq, he called on them to: 'Wake up and topple this corrupt regime in your Islamic country before it is too late.'

Think!

It is December 1979. You are a Western journalist who has been asked to review the first twelve months of the Islamic republic for people who know very little about it. You should explain:
1. Why was an Islamic government established?
2. What form it takes e.g. is it democratic or a one-party state? Is there a parliament?
3. What is the role of Khomeini?
4. What reforms have been passed?
5. What are its policies towards:
   a) other Muslim countries?
   b) the USA?

Revision Tip

Make sure you can:
- describe two aims of the Khomeini regime
- explain one reason why it was hostile to the USA
- give an example of one other country in the region which might be concerned about the new regime.
What were the causes and consequences of the Iran–Iraq War 1980–88?

In 1980 Saddam Hussein decided to invade Iran. Why did he do this?
- The Iranian leader, Ayatollah Khomeini, had called on Iraqis to rise up and overthrow Saddam Hussein. The majority of Iraq’s population were Shi’ite Muslims whereas Saddam and his allies were Sunni Muslims. Saddam saw Khomeini’s influence as a potentially very serious threat.
- Saddam had evidence that Iran was involved in the assassination of leading members of the Ba’athist Party in Iraq. He feared they were now plotting to overthrow him as well.
- Saddam saw an opportunity to gain valuable territory:
  - As you can see from Source 1 Iraq’s access to the sea was very narrow while Iran had a long coastline and several ports through which to export its oil (see map in Source 13). Iraq wanted to gain complete control of the Shatt al-Arab waterway to gain a secure outlet to the sea.
  - At the same time Saddam thought he might be able to seize parts of oil-rich, south-west Iran.
- Iran was weak; so now seemed the ideal time to attack.
  - It’s economy was in chaos following the fall of the Shah’s regime.
  - The country was facing a western boycott of its trade because of the capture of the US embassy.
  - The Iranian armed forces were demoralised.

Saddam saw an opportunity to exploit Iran’s weak position. He planned a short, limited war which would force Iran to make concessions, but more importantly would warn Iran that Iraq would not be intimidated or undermined. He hoped war would not only strengthen his regime but also would make Iraq the leading power in the oil-rich Gulf.

Revision Tip
Make sure you can explain:
- one way in which oil was an important cause of the war
- one other factor which caused the war.

Focus Task
Why did Iraq invade Iran in 1980?
The text gives various reasons for the invasion. Which of them are examples of:
- concern for the security of Saddam’s Iraq
- opportunism
- a desire to enrich Iraq
- territorial ambition (to gain more land)?
Some will be examples of more than one of these. Explain which one you think figured most prominently in Saddam’s mind.

The war reaches stalemate
When Iraqi forces invaded Iran in September 1980, there was little resistance and most observers felt that Iraq would soon win. Saddam himself predicted a ‘whirlwind war’, confident that a swift, heavy blow would dislodge Khomeini’s government. He was soon proved wrong.

Within a month Iraqi forces were halted in the Iranian desert. They now resorted to firing missiles at Iran’s cities in order to terrorise the civilian population. So began the so-called ‘War of the Cities’ in which both sides bombed and killed hundreds of thousands of civilians.

Iraq had superior firepower but Iran, with its much bigger population, sent in hundreds of thousands of new recruits, in ‘human waves’, many of them fired up with revolutionary enthusiasm, willing to become martyrs – to sacrifice their lives for the Islamic revolution. A message left by one young Iranian soldier for his parents was typical: ‘Don’t cry mother, because I am happy. I am not dead. Dear father, don’t cry because you will be proud when you realise I am a martyr.’ Most Iranians believed they were fighting for good against evil.
The Iranian front lines tend to be scenes of chaos and dedication, with turbaned mullahs, rifles slung on their backs, rushing about on brightly coloured motorcycles encouraging the troops. Religious slogans are posted everywhere, and sometimes reinforcements arrive cheerfully carrying their own coffins as a sign of willingness to be ‘martyred’.

A description by a reporter of what he observed on the Iranian battle front.

My involvement in the war was a reflection of the nature of our Islamic revolution. It was based on a new interpretation of religion – getting involved in the war was a sacred duty. We were led by a prophet-like statesman Khomeini so this is how we perceived the war. This was the reason for our overwhelming commitment. The war could not be separated from our religion.

An Iranian man tells the British journalist, Robert Fisk, what had motivated him when he went to the war front in 1984.

Members of the Iranian Basiji (mobilized volunteer forces) pray behind a cleric, their weapons stacked to one side, during military training in Tehran, Iran, during the Iran-Iraq War, 6th November 1981.

Within two years, Iran had recaptured all of its land and had cut off Iraq from its only sea ports. There were calls for a ceasefire but these came to nothing because Iran said it would not settle for anything less than the overthrow of Saddam’s regime.

When Iran stated that its target was to seize Baghdad, the Iraqi capital, the Iraqi forces became more united in their determination to defend their country. By 1984, the two sides were bogged down in trench warfare along the 1,000-mile border. It was similar, in this way, to the fighting in the trenches on the western front in the First World War except that sand, not mud, was what bogged the soldiers down.
**Foreign involvement**

Most of the Arab states supported Iraq. In particular the Sunni rulers of the Gulf states (see Source 1) had little support for Iran’s Islamic revolution. They were opposed to the spread of Iran’s revolutionary, Shiite version of an Islamic state. They feared that if it won the war Iran might liberate the Iraqi Shiites and establish an Iraqi state loyal to Khomeini. They feared Iran would stir up the Shiite minorities in their own countries. They also believed Iran posed a threat to their oil fields. So:

- Saudi Arabia and the smaller oil-rich Gulf states, together with Egypt and Jordan, supplied money and arms to Iraq
- Jordan also provided a route for Iraq’s imports and exports through the port of Aqaba (see Source 1). This was vital for Iraq when her access to the Gulf was cut off by Iranian forces. Syria, however, supported Iran because of intense rivalry with its neighbour, Iraq. The Syrians shut the Iraqi pipelines which passed through its territory to the Mediterranean. In return, Syria received free Iranian oil.

France, Germany and the Soviet Union also sided with Iraq, as did the USA. They were all bitterly opposed to the new regime in Iran. France became the main non-Arab supplier of arms to Iraq. America’s support became more active when the Iranians counter-attacked and talked of advancing on Baghdad. The thought of the revolutionary Iranians controlling so much of the oil in the Gulf terrified the Americans as well as most of the Arab states. Khomeini might then be able to control world oil prices! Furthermore, an Iranian victory might lead to the collapse of pro-Western regimes in the Gulf. Using their satellite technology the Americans kept Iraq informed of Iranian troop movements. They also provided Iraq with equipment which was later used to make chemical weapons and, like the Arab states, they turned a blind eye when these were used against the Iranians.

From 1986 the fighting was focused on the Gulf, the vital route through which both Iraq and Iran exported their oil. Each side attacked the enemy’s oil installations and tankers. The Iraqi air force controlled the skies but the Iranian navy was stronger. When the Iranians began to attack Kuwaiti ships in retaliation for Kuwait’s support for Iraq, the Soviet Union offered to help the Kuwaitis. The USA swiftly stepped in to provide protection for Kuwaiti ships, both to pre-empt further Soviet aid and to maintain its influence with the oil-rich Gulf states. When the Iranians cut off Iraq’s access to the Gulf through the Shatt al-Arab waterway (see Source 13), the US provided protection for Iraqi shipping and destroyed much of the Iranian navy.

**SOURCE 13**

**Revision Tip**

Make sure you can:
- describe how one other state became involved in the war
- explain one reason why other states became involved in the war.

This map shows some of the main areas of fighting in the Iran-Iraq War.
Think!

Saddam Hussein expected a 'whirlwind war' in which Iraq would achieve a quick victory. Instead he got an eight-year war that ended in stalemate. Why did this happen?

1. Use the text to create a mind map of reasons for the long war. It should have the following branches:
   - actions by Iraq
   - actions by Iran
   - actions by outsiders.

2. Circle any reasons which you think are particularly important and write a paragraph to explain why they are so important.

Ceasefire, 1988

In July 1988, the Iranians finally accepted a ceasefire. Their economy was in ruins, the stream of 'martyrs' had subsided and they faced the prospect of a direct war with the USA. There was no peace treaty only a truce, and both sides continued to re-arm.

It had been one of the longest and most destructive wars since the Second World War. No one knows the exact casualties but it is estimated that nearly a million Iranians and half a million Iraqis had died. Although there had been a stalemate between the two sides for much of the war, the 'War of the Cities' had killed many civilians and caused massive destruction. There was brutality on a huge scale, by both sides.

Both sides had hoped that minority ethnic groups within the enemy country would rise up and welcome the invaders. That did not happen. National feelings proved stronger in both cases. No doubt terror played a part too: they feared what might happen to their families if they went over to the other side.

Consequences for Iran

Khomeini said that he found agreeing to a ceasefire 'more deadly than poison'. He died a year later, in 1989. Despite eight years of warfare, in which hundreds of thousands had died, he was still revered by millions of Iranians for his proud, defiant stand after years of humiliation by stronger powers. Twelve million people filled the streets of Tehran for his funeral, lining the streets leading to the cemetery. The Islamic Republic continued to attract wide support in Iran.

Although Iran suffered widespread destruction and huge loss of life, it had a population of 55 million and was still a major power. However, it had not succeeded in exporting its revolutionary, Shiite brand of Islam.

Consequences for Iraq

Iraq's economy and society had also suffered extensive damage. Not only had half a million people been killed, but the health and education of the entire population suffered. During the war, more and more was spent on weapons (accounting for 93 per cent of all imports by 1984) so that less and less was spent on hospitals and schools. Life expectancy fell and infant mortality increased.

When the war ended, the Iraqi government promised its people peace and prosperity. What they got instead was further hardship and more terror. Iraq faced debts of $80 billion yet instead of rebuilding the country, Saddam kept a million men in arms and poured money into developing the most advanced weapons. He had the fourth largest army in the world and, by 1990, he had more aircraft and tanks than Britain and France combined.

The economy was in tatters and there was no post-war recovery: the value of Iraq's oil exports had declined because of war damage and a fall in the oil prices on the world market. Many people in the oil industry lost their jobs and, to make matters worse, thousands of soldiers were demobilised, thus adding to mounting unemployment.

Despite the terror exercised by Saddam's police and army there were riots and strikes. Some opposition was co-ordinated in the mosques, which were beyond the control of Saddam's police and army. The army would not dare to attack the mosques, the most holy places, because it would intensify the opposition of all Muslims. But the main threat to Saddam came from his army. Many officers felt cheated of victory over Iran and some privately blamed Saddam for the failure to defeat their neighbour. There were several attempts to overthrow him between 1988 and 1990 and many officers were executed for conspiracy. Saddam needed to divert attention away from a growing military crisis in Baghdad. This may have been one of the reasons for the invasion of Kuwait.

Revision Tip

Saddam Hussein invaded Iran in 1980 to extend his power but eight years of war led to a stalemate. Make sure you can explain:

- two ways in which the war damaged Iraq
- one way in which the war either strengthened or weakened Iran
- one way in which the war left the USA with long-term problems.

Focus Task

What were the consequences of the Iran-Iraq War?

1. From the text above, list the consequences of the war for Iran, for Iraq and for the West.

2. 'A war with no winners!' How far do you agree with this description of the Iran-Iraq War? Use your list to support your judgement.
Why did Saddam invade Kuwait in 1990?

Background to the invasion
Kuwait is a small and oil rich state on the southern border of Iraq. Both had been run by Britain after World War I but Britain did not leave Kuwait until 1961. When the British left, Iraq had laid claim to Kuwait but other Arab states had sent troops to keep the Iraqis out and Iraq reluctantly recognised Kuwait's independence in 1963.

In 1990 Iraq was again threatening Kuwait. The Iran–Iraq war left Saddam with rising discontent among his own population and even among his military commanders. He also had $80 billion debt to pay off. The only way he could do this was to increase oil production in Iraq. The problem with this was that Iraq was a member of OPEC (Oil Producing and Exporting Countries). OPEC controlled oil production in order to keep prices high – too much production meant the price dropped. Some leading states in OPEC, particularly Kuwait and Saudi Arabia, refused Saddam's request. Worse still, they demanded repayment of funds given to Iraq during the war. Saddam claimed this was an insult as Iraqis had defended Kuwait. He also accused Kuwait of drilling under Iraq's borders and taking oil which belonged to Iraq.

Saddam’s invasion of Kuwait, August 1990
Facing an increase in discontent at home and a military crisis on his hands, Saddam decided to invade Kuwait. On 2 August 1990, a huge force of 300,000 crossed into Kuwait and overran the country. It took just three days and the rest of the world was taken completely by surprise. However, the international reaction was almost unanimous. Nearly all Arab states condemned Saddam’s action while the United Nations Security Council agreed to impose complete trade sanctions against Iraq. no country was to have any trade with Iraq until their forces had withdrawn from Kuwait. These were the most complete and effective sanctions ever imposed by the UN.

Saddam’s response to UN sanctions
Saddam, however, was defiant. He declared Kuwait a province of Iraq. He tried to win Arab support by saying that he would withdraw Iraqi forces only when the Israelis withdrew their forces from Palestinian lands that had been occupied since 1967. The Palestinians were thrilled but most Arab states still condemned Iraq.

News soon emerged of atrocities committed by Iraqi troops against Kuwaiti citizens: thousands of Kuwaiti protesters were arrested and hundreds were gunned down, often and deliberately in front of their families. Then came news that Saddam had ordered the detention of hundreds of foreigners as hostages, most of whom were Westerners caught in Iraq or Kuwait. This caused outrage. Some of the hostages were used as human shields by being kept near to military targets. Although the women and children, the sick and the old were soon released, there was still widespread condemnation of Iraqi behaviour.

Think!
How do you think the invasion would be reported in a newspaper in your own country? Write a headline and a brief article explaining why Saddam Hussein ordered his forces to invade Kuwait. Your word limit is 200 words.
The American reaction

No one was more horrified at the Iraqi invasion of Kuwait than the Americans. Iraqi forces were now massed on Kuwait's border with Saudi Arabia. Many feared that Iraq might also seize the Saudi oil fields, the biggest in the world, and thus gain control of more than half of the world's oil fields. As long ago as 1957, US President Eisenhower had written to one of his advisers: 'Should a crisis arise threatening to cut the Western world off from the Middle East oil, we would have to use force.' When the King of Saudi Arabia requested the USA to send military forces to defend his country in case of attack, the Americans were quick to oblige. Over the next few months, they built up large naval, land and air forces.

Multi-national force

Although some Arab states, like Jordan, preferred an Arab solution to the problem, the majority fully supported the deadline which the UN delivered to Iraq at the end of November. Withdrawal from Kuwait by 15 January 1991 or face military force.

Saddam predicted the 'mother of all battles.' Over 700,000 troops had been assembled in the deserts of Saudi Arabia. Most were American but Britain and France also sent large forces. Most significant of all was that many Arab countries such as Egypt and Syria sent troops, as did other Muslim countries like Pakistan and Bangladesh. Saudi Arabia itself contributed 100,000 soldiers. In all, 34 countries joined the coalition. It was the broadest coalition ever assembled for a UN operation. Saddam would not be able to claim that this was a Western crusade against the Arabs and Islam.

Source Analysis

1. To what extent do you think the cartoonist in Source 15 approves the actions of the United Nations?
2. How useful is it for the historian studying the role of the UN in the Kuwait crisis?
3. Nicholas Garland created many cartoons commenting on the Gulf War. Sources 15 and 16 are two examples. You can look up more of his work at www.cartoons.ac.uk.

In 1966, Garland became the first political cartoonist for the Daily Telegraph, a paper that is usually seen as right wing whereas Garland came from a left-wing background (both of his parents were Communists). In 1986 he became one of the founders of the Independent newspaper. He had freedom to draw what he liked, noting in 1988 that political cartoonists derive most of their impact from their ability to express contrasting views to the rest of the paper.

Do these cartoons tell us more about the cartoonist or the events he portrays? Explain your view.

Think!

There have been many acts of aggression by one country against another since the Second World War, but rarely have so many countries joined together to use military force in order to repel the aggressor. So why did so many countries agree to join the force this time?

Make a table listing the different reasons countries had for joining the multi-national force. Look through the text and sources on pages 162–63 and gather evidence of these reasons. You could work in pairs or small groups.

- To punish Iraq
- To protect the world's oil supplies
- Fear of what Saddam might do next
- Motives of USA and other Western countries
- Motives of Saudi Arabia and other Arab states
- Other reasons
The Gulf War, January–March 1991

The war to liberate Kuwait became known as the Gulf War (and later ‘The First Gulf War’). It began with a five-week air assault on military targets but also on airports, bridges, factories and roads. The coalition forces had complete air superiority and the most powerful air force in the world armed with the most up-to-date weapons. Saddam hoped world opinion would turn against the coalition but his hopes came to nothing. He tried to involve Israel by firing missiles in the hope that this would cause a split between the West and their Arab allies. The US persuaded the Israelis not to retaliate and the Arab members of the US-led coalition stayed firm.

In February, the ground attack began. The Iraqi forces were no match for the coalition and were quickly defeated with heavy casualties. US and coalition troops were better trained, better equipped and more motivated than many of the reluctant conscripts in the Iraqi army. They were also backed by fearsome air power including helicopter gunships. As they retreated, Iraqi forces tried to wreck Kuwait by pouring oil into the Gulf and setting fire to the oilfields. With the Iraqis driven out of Kuwait the US-led forces continued into Iraq itself. The US President called on the Kurds in the north and the Shiites in the south to rise up and overthrow Saddam. They both responded, but they lacked arms and received no support from US troops. In the Shia south, about 50,000 were killed by Saddam’s forces and similar reprisals were expected in the Kurdish north. With a humanitarian catastrophe looming, media coverage rallied world opinion and forced the USA and Britain to act. The Americans and British established ‘no-fly zones’, which prevented Saddam regaining control of the north. A ‘safe haven’ was created for the Kurds who have been effectively in control of their areas ever since.

The coalition forces stopped short of Baghdad. There were strong voices in the US government that wanted to go further and get rid of Saddam Hussein altogether. However, their UN mission had been restricted to the liberation of Kuwait and America’s Arab allies would not have supported an American overthrow of Saddam. The coalition would have split if the Americans had attacked Baghdad. Many Arab commentators believed that the United States used the war to establish its military presence in the Gulf and to dominate the world’s oil resources. On 28 February a ceasefire was called (see Factfile).

SOURCE 16

A cartoon by Nicholas Garland, from the British newspaper, the Daily Telegraph, 8 March 1991, a week after the ceasefire.
Weapons inspections

A month after the ceasefire, the United Nations Special Committee (UNSCOM) started to search for and destroy Iraq’s weapons of mass destruction. Because of the serious effect of sanctions, Iraq co-operated. It admitted that it had stockpiled nerve gas and chemical warheads. The UN inspectors uncovered a nuclear programme with several kilograms of highly enriched uranium, necessary for the production of nuclear weapons.

After a year, UNSCOM declared that it had destroyed all medium- and long-range missiles. Three years later, it said it had destroyed all the material for making nuclear and chemical weapons. However, it had not been able to eliminate all of Iraq’s biological weapons programme. Nevertheless, by 1995, the Iraqi government was confident that sanctions would soon be lifted and enforced to the production of some anthrax and nerve gas whilst claiming that the stockpiles had been destroyed during the Gulf War. UNSCOM demanded proof but this was not forthcoming.

At this time, Saddam’s son-in-law who had fallen out of favour with Saddam because of a family feud, defected to Jordan. He told those who questioned him in Jordan that, after the Gulf War, Saddam’s second son had been given the job of hiding Iraq’s weapons of mass destruction. (He was later promised a pardon by Saddam and returned to Baghdad, only to be shot three days later.) The Americans were now increasingly suspicious and distrustful of the Iraqi government and they began to demand ‘regime change’ (i.e. the removal of Saddam) before they would agree to lift sanctions.

The impact of sanctions on Iraq

Within a short period of time, the living conditions of the Iraqi people became increasingly hard:

- A blockade prevented any imports of machinery, fertilisers, most medicines and even books.
- At first, Iraq was not allowed to sell oil. After some months, sales were allowed but they were strictly limited.
- As Iraq imported much of its food, this had disastrous consequences. A UN survey in the mid-1990s claimed that, in the Baghdad area, a quarter of those under the age of five were ‘severely malnourished’. By 1997, 7,000 children were dying each month of hunger and disease.
- Iraq was not allowed to import chlorine to purify water in case it was used in making chemical weapons. The contamination of water led to widespread outbreaks of dysentery. It is reckoned that between a quarter and half a million children died during this period.
- As the humanitarian crisis worsened, the UN came up with a plan in 1996 to allow Iraq to sell its oil in order to buy food. This ‘Oil for Food’ programme was to be run by the UN. It brought much-needed relief to a desperate people.

Yet sanctions did not increase the opposition to Saddam’s regime in Iraq, let alone lead to rebellion. Saddam used violence and terror, as ever, to control resources and reward his most loyal supporters. Disloyal elements in the army were purged, sometimes executed. A special army unit was created to protect the President and nearly all the top jobs in government and the armed forces went to Sunnis, particularly to members of Saddam’s own family and tribe.

The roads, bridges and electricity systems in Baghdad and the Sunni areas were largely rebuilt, and, although Iraq’s WMD programme was depleted, the army was still the biggest in the Arab world. Meanwhile, Saddam allowed the filming of mass suffering, especially for Arab television networks, so that the image of Iraq as the victim of the greedy uncaring West would be propagated. International opinion began to turn against the policy of sanctions.
Iraq emerges from isolation

Saddam did not want to give up all his secret weapons and had always tried to disrupt the UN weapons inspectors. Besides, he knew that the inspection teams were working closely with the US Central Intelligence Agency (CIA) and other Western intelligence agencies. He no doubt suspected that they were planning to overthrow him. When the UN inspection team demanded access to the headquarters of the Iraqi special security services and to the presidential palaces, Saddam refused and, in 1997, the inspectors were forced to leave Iraq. A year later, in 1998, American (and British) planes started bombing Iraqi military sites, despite the commonly-held view that Iraq had no more WMD.

Most Arab states had been happy to see Iraq taught a lesson in 1991 but now the bombing campaign turned many of them against the USA. When the US Secretary of State, Madeleine Albright, was asked on television if the starvation of half a million people was justified, she said it had been ‘worth it’. This caused widespread anger in the Arab world and several states started to trade with Iraq again. Iraq was re-emerging from international isolation.

Even the USA seemed to accept the revival of Iraq’s oil industry. A growing global economy was pushing up oil prices and several American firms won contracts to rebuild Iraq’s oil wells. By 1999 the UN had approved unlimited oil exports from Iraq and Saddam’s regime had restored diplomatic relations with all its neighbours. It had got rid of the hated UN inspectors and still had the most feared army in the Arab world. Saddam had challenged both the UN and the USA (now the world’s one and only superpower), and he had survived. When George W. Bush, the son of the previous President, was elected President of the USA in 2000, there was renewed talk in Washington of the need to ‘remove Saddam’.

Focus Task B

To what extent was Saddam Hussein responsible for conflict in the Gulf region, 1970–2000?
The two most obvious examples of conflict in the Gulf in this period are, of course, the Iran–Iraq War and the Gulf War of 1990–91, but you should also make some reference to conflict within states. Some examples are listed in the table below.

1. Copy out and complete this table using what you have found out from your study of this chapter. Some cells have been started for you.

<table>
<thead>
<tr>
<th>Conflict</th>
<th>Saddam Hussein responsible?</th>
<th>Other states, UN or Western powers responsible?</th>
</tr>
</thead>
<tbody>
<tr>
<td>1970s: conflict and revolution in Iran</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1980: Invasion of Iran</td>
<td>Saddam ordered the invasion, confident of a quick victory.</td>
<td></td>
</tr>
<tr>
<td>1980s: The Iran–Iraq war</td>
<td></td>
<td>Iran said it would not agree to a ceasefire until Saddam’s government was overthrown.</td>
</tr>
<tr>
<td>1980s (and especially in 1988): conflict with Kurds and Shiites</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1990: invasion of Kuwait</td>
<td>Saddam accused the Kuwaeits of producing too much oil so that the price would go down and the Iraqi economy be weakened.</td>
<td></td>
</tr>
<tr>
<td>1990–91: and subsequent war</td>
<td></td>
<td>After the UN inspectors were forced to leave Iraq in 1997, US and British planes bombed Iraqi military sites.</td>
</tr>
<tr>
<td>1990s Saddam Hussein and UN sanctions</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

2. Look back to your prediction on page 148. Do you now think that you got these factors in the right order?
3. Now write an essay in answer to this question. In your conclusion you should make a judgement about the extent of Saddam Hussein’s role. Do you think he was wholly responsible? Mostly responsible? No more responsible than others? Use the table above to support your answer.
Chapter Summary

Why did events in the Gulf matter, c.1970–2000?

Iraq
1. Iraq was ruled by a pro-British monarchy until 1958. Saddam Hussein came to power after the Baathist Party took control in 1968. Saddam nationalised the oil industry and built up Iraq’s economy.
2. He held on to power by the use of terror, propaganda and a Sunni-dominated government, and he crushed Kurdish and Shiite opposition.

Iran
3. Iran was ruled by the Shah although the British controlled the oil fields. Prime Minister Mossadeq nationalised the oil industry in 1951 but was overthrown under Anglo-US pressure two years later.
4. Growing opposition led to the downfall of the pro-Western Shah and the establishment of an Islamic republic led by Ayatollah Khomeini in 1979.

Iran–Iraq War, 1980–88
5. Saddam took advantage of Iran’s post-revolutionary weakness and invaded his neighbour in 1980. Iraq scored early victories but the Iranians sent in human waves, many of them willing to be martyrs. The ‘War of the Cities’ led to widespread destruction and a huge death toll.
6. Foreign intervention also intensified the fighting. The Sunni-dominated, Arab Gulf states feared a victory for Shiite revolutionary Iran and supported Iraq, as did the Soviet Union and Western powers. In the oil tanker war that developed after 1986, the US actively supported Iraq.

The Gulf War, 1990–91
7. Iraqi forces invaded Kuwait to gain control of its oil fields and the UN imposed trade sanctions on Iraq.
8. To liberate Kuwait and also prevent a possible Iraqi attack on Saudi oil fields, the US led a huge multi-national force against Iraq. This was supported by most of the Arab states.
9. The Iraqis were driven out of Kuwait and forced to agree to harsh peace terms. UN sanctions were imposed to force Iraq to destroy all its Weapons of Mass Destruction (WMD).
10. Most WMD were destroyed while sanctions hurt the Iraqi population but Saddam remained in power.

Exam Practice

See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.
1(a) Describe the methods used by Saddam Hussein to consolidate his power in Iraq. [4]
(b) Why did Iraq and Iran go to war in 1980? [6]
(c) ‘Saddam Hussein brought nothing but misery to the Iraqi people.’ Explain how far you agree with this statement. [10]
Paper 1: Core Content – Introduction

Structure of the paper

Paper 1 is split into two parts:
Section A: Core content
Section B: Depth studies.

This Exam Focus deals with the core content. See page 316 for advice on the Depth Studies.

- The core content has two options. In this book we have only covered Option B: The 20th Century.
- The exam paper will have four questions on Option B and you have to answer two, so make sure you revise at least two of the seven chapters in Section 1.

Structure of the questions

All core content questions on Paper 1 are similar:

There is a source or a simple statement to read or look at — however there are no questions on this; it is just to help you to focus your thinking on the topic. Then there are three parts:

a) a knowledge question worth 4 marks. This will often begin ‘describe’ or ‘what’
b) an explanation question worth 6 marks. This will often begin with ‘explain’ or ‘why’
c) an evaluation question worth 10 marks. One common type of question gives you a statement to agree or disagree with. You need to make a judgement and back up your judgement with evidence and argument.

Four key steps

1. Choose questions carefully: Read all the questions carefully before you decide which to answer. You should have revised enough to give you a choice of questions, but don’t just immediately opt for your favourite topic — sometimes your less favoured topic might have a question which suits you better.

2. Plan your time: Timing is important — running out of time is NOT unlucky; it is a mistake!

- The core content is worth two-thirds of the marks so you should spend two-thirds of the time on it — i.e. 80 minutes.
- The marks for each question give you a guide as to how long to spend as well.

3. Read the question carefully: This might sound obvious but there is a skill to it.

- Make sure you understand what the question asks you to do: write a description? Write an explanation? Write a comparison?
- Make sure you focus on the right topic and the right sub-topic. Selecting the right material is critical. Think of your knowledge like a wardrobe. You do not wear all of your clothes every day, you select the different clothes for school, going out, sport, cold weather, warm weather etc. So, if you see a question on the League of Nations it could be on the structure of the League, the League in the 1920s, or one crisis like Abyssinia. Make sure you focus on the right area.
- Make sure you focus on the right time period. For example, if you are facing a question on the Vietnam War make sure whether it is asking about the early stages or the later stages. Focusing on the wrong period could be very costly.

4. Plan your answer: Are you fed up with teachers telling you to plan your answer before you start writing? Well, you are going to be fed up with us as well then because your teachers are right! Just remember this simple advice:

- If you think through your answer first, then writing it is easy. Start by stating your case and then support it.
- If you try to skip the thinking and planning and just start writing, you will make a mess of it because it will not be clear what points you are trying to make. You will also run the danger of running out of time.
1919–39 example questions

Part (a) questions

These first examples are based on the content of Chapters 1 to 3.

These are usually questions which ask you to describe. So, an example of a part (a) question would be:

What were Germany's main losses under the Treaty of Versailles? [4]

Advice on how to answer

These questions are usually straightforward but there are two key things to bear in mind:

- Show that you can select material which is relevant to the question — this is a vital skill for a historian (and in the exam). This question asks about Germany's territorial losses, so do not write about restrictions on the German army!
- Be precise. Many students waste time by over-answering this question — writing far more than is needed. A part (a) question is only 4 marks so make 4 points! You would normally get one mark for each relevant point you make.

It is better to write a paragraph rather than just a list of points. Here is an example we have written of a good answer which would be likely to get full marks. Read it all through and ignore the fact that some of it is crossed out.

Under the Treaty of Versailles Germany lost 10 per cent of its land, so many Germans ended up living in other countries. Some German land was given to its European neighbours. Alsace-Lorraine was given to France and West Prussia was given to Poland to ensure that Poland had a sea port. Germany also lost all its overseas colonies including Togoland and Cameroons and German East Africa which were given to Britain and France.

Now read just the parts which have not been crossed out. Just these parts would have been likely to gain full marks!

Part (b) questions

These are usually questions which ask for an explanation. An explanation is hard to define, but one way to think of it is to say what you think and then say why you think it. So, a typical part (b) question might be:

Explain why Clemenceau and Lloyd George disagreed at the Paris Peace Conference about how to treat Germany. [6]

Advice on how to answer

The best answers usually get straight to the point — no background information about the leaders or the Conference. For a question like this you should say what Lloyd George and Clemenceau disagreed about and then explain why they held these different views. One word of warning — a common error which students make is to simply describe the disagreements and not explain them.

- Lloyd George and Clemenceau disagreed over what to do about Germany because Clemenceau saw Germany as a bigger threat than Lloyd George did. During the war France suffered massive damage to its industries, towns and agriculture. Over two-thirds of French troops were killed or injured in the war. Germany's population was still much bigger than France's (75 million compared to 40 million) and Germany had invaded France in 1870 and 1914. Lloyd George did not see Germany as a threat in the same way. In fact he wanted to rebuild Germany so that British industries could start trading with Germany.

- Lloyd George and Clemenceau also disagreed about what measures would work. Clemenceau wanted to cripple Germany by breaking it up into separate states, reducing its army and forcing it to pay huge fines. Lloyd George felt that this would simply make Germany want revenge in the future so although he favoured fines and some limits on German arms he did not think Germany should be treated as harshly as Clemenceau.

None of the answers on pages 169–179 is a real student answer. We have written them to help show the features.
Part (c) questions

These are usually questions which ask you to think like a historian and make a judgement. They can come in many different forms but they usually want you to show whether you think one or more factors are more important than others in historical situations. They might ask you how far you agree or disagree with a statement or they might state some important factors and ask you how far you think one was more important than another. So a (c) question might look something like this:

‘The Treaty of Versailles was a fair settlement.’ How far do you agree with this statement? Explain your answer. [10]

Advice on how to answer

Step 1: You have to understand the statement.
Step 2: List the key points which support or oppose the statement.
Step 3: Decide on your argument (the one you are best able to support) and support it with evidence.
Step 4: You are ready to write your answer.

Planning your answer to this question is important to prevent rambling. There are many different ways to structure your answer but the safest is to explain why you might agree with the statement, then reasons why you might not; then finally express your judgement as to how far you agree, for example:

There are many arguments to support the view that the Treaty of Versailles was a fair settlement. To begin with, it was strongly believed that Germany had started the war and was therefore responsible for it. It was certainly true that Germany invaded neutral Belgium in 1914, which broke international treaties. Another argument was that most of the fighting on the western front took place in Belgium and France. France lost around 1.6 million troops and civilians as well as suffering huge damage to industry, towns and agriculture. There was no fighting on German soil and so there was a strong case that Germany should pay compensation.

A second argument was that the Treaty was not as harsh as its critics claimed. Germany certainly lost territory in the Versailles settlement — 10 per cent of its land, all colonies, 12.5 per cent of its population. However, it could have been a lot harsher. Clemenceau wanted Germany to be broken up into small states. And when we look at the Treaty of Brest-Litovsk, which Germany forced Russia to sign in 1918, we can see that Germany was much harsher in its terms with Russia than the Allies were with Germany at Versailles.

Of course, there were terms that were seen as unfair. Germans regarded the Treaty as a diktat because they were not consulted about it. They also believed that the Allies operated double standards. For example, the German army was limited to 100,000 men but France and Britain and most other countries did not reduce their armed forces to the same levels. Another term that could be seen as unfair was the fact that many Germans were left outside Germany as a result of the Treaty.

Overall, I agree with the statement. Obviously no treaty will be seen as fair by all sides but the Treaty of Versailles was as fair as it possibly could have been, and was a lot fairer on Germany than it might have been. The arguments against the Treaty were mainly complaints from the German point of view at the time. But most historians, such as Margaret Macmillan, with the benefit of hindsight, believe that the Treaty could have been a lot harsher. I put more faith in the historians and therefore this convinces me that the Treaty was not unfair.

Practice

Before you turn the page have a go at these three practice questions. Then you can judge your answers against our comments on page 172.

(a) Describe how the Treaty of Versailles punished Germany. [4]
(b) Explain what Wilson wanted to achieve from the peace settlement at Versailles. [6]
(c) ‘Clemenceau did not get what he wanted out of the Paris Peace Conference.’ How far do you agree with this statement? Explain your answer. [10]
1945–2000 example questions

These examples are based on the content of Chapters 4 to 7.

Part (a) questions
These are usually questions which ask you to describe. So, an example of a part (a) question might be:

Describe Saddam Hussein’s rise to power in Iraq. [4]

Advice on how to answer
These questions are usually straightforward but there are two key things to bear in mind:

- Show that you can select material which is relevant to the question — this is a vital skill for a historian (and for any written answers). This question asks about Saddam’s rise to power. So don’t get bogged down into details about where he was from, or who he was related to, unless you think it helps describe his rise to power.
- Be precise. Many students waste time by over-answering this question — writing far more than is needed. If a question is only worth 4 marks try to make 4 points!

And remember, it is better to write a paragraph rather than just a list of points. It reads better.

Part (b) questions
These are usually questions which ask for an explanation. An explanation is hard to define, but one way to think of it is to say what you think and then say why you think it is. So, a possible part (b) question might be:

Why was the Truman Doctrine important? [6]

Advice on how to answer
The best answers usually get straight to the point — no background information about the Cold War. For a question like this you should say what the Truman Doctrine was and then explain why it was important. One word of warning — do not just describe the Truman Doctrine. You need to describe what Truman did and explain why this had an impact on US policy and Soviet policy in the years that followed.

Part (c) questions
These are usually questions which ask you to think like a historian and make a judgement. They can come in many different forms but they usually want you to show whether you think one or more factors are more important than others in historical situations. They might ask you how far you agree or disagree with a statement or they might state some important factors and ask you how far you think one was more important than another. So a (c) question might look something like this:

‘The USA was more responsible than the USSR in causing the Cold War in the late 1940s.’ How far do you agree with this statement? Explain your answer. [10]

Advice on how to answer
Planning your answer to this question is important to prevent rambling. There are many different ways to do this but the safest is to explain first of all why you might agree with the statement; then reasons why you might not; then finally express your judgement as to how far you agree. So think along these lines:

- set out two to three events or developments and use them as evidence which points to the USA being to blame
- set out two to three events or developments and use them as evidence which points to the USSR being to blame
- come off the fence and give your view.

Before you turn the page have a go at these three practice questions. Then you can judge your answers against the answers and comments on page 175.

(a) Describe the Bay of Pigs incident of 1961. [4]
(b) Explain the reasons that Khrushchev put nuclear missiles on Cuba in 1962. [6]
(c) ‘The Cuban Missile Crisis was a victory for the USA.’ How far do you agree with this statement? Explain your answer. [10]
1919–39 worked examples

Here are some example answers that we have written to show you how to tackle the questions you might face.

(a) Describe how the Treaty of Versailles punished Germany [4]

The Treaty punished Germany by limiting the size of its army to 100,000 men and banning conscription. It also had to pay reparations of £6,600 million to the Allies. All of its overseas empire was taken away from it.

(b) Explain what Wilson wanted to achieve from the peace settlement at Versailles. [6]

Wilson hoped to achieve several things. Firstly, he wanted to set up an international body called the League of Nations. He wanted this because he felt that nations had to work together in order to achieve world peace. He also wanted to make sure that the different people in eastern Europe, like the Poles, would no longer be part of Austria-Hungary’s empire. This was because he believed in self-determination—the idea that nations should rule themselves.

(c) ‘Clemenceau did not get what he wanted out of the Paris Peace Conference.’ How far do you agree with this statement? Explain your answer. [10]

Clemenceau was dissatisfied with the Treaty of Versailles although there were many terms that did please him. He was happy that the threat from Germany was reduced with their armed forces being limited.

Clemenceau was also pleased with some of the territorial terms of the Treaty, such as claiming Alsace-Lorraine back from Germany, which had taken it in 1870.

However, Clemenceau was not satisfied that the Treaty reduced the threat from Germany enough. He was dissatisfied with the reparations settlement, thinking it was too low. He wanted Germany broken up into smaller states. He wanted Germany to be permanently economically and militarily crippled so as not to pose a future threat.

Overall, I do not agree with the statement that Clemenceau got what he wanted. I think Clemenceau got a lot of what he wanted out of the Treaty, such as reparations and Alsace-Lorraine, but he did not get the one thing he wanted most, which was guaranteed security from a German attack in the future, either through alliances or by crippling Germany. This is what he wanted above all, and he did not get it.
1945–2000 worked examples

Here are some example answers that we have written to show you how to tackle the questions you might face.

(a) Describe the Bay of Pigs incident of 1961. [4]

The Bay of Pigs invasion was not a direct invasion of Cuba by the US. Kennedy sent arms and equipment for 1400 anti Castro exiles to invade Cuba and overthrow him. They landed at the Bay of Pigs but were met by 20,000 Cuban troops who had tanks and modern weapons. The invasion failed because Castro had killed or captured all of them within a matter of days.

(b) Explain the reasons that Khrushchev put nuclear missiles on Cuba in 1962. [6]

Khrushchev was concerned about the missile gap between the USSR and the US. The US had more long-range missiles than the USSR. He could put medium-range missiles on Cuba and still reach most of the US. So with missiles on Cuba it was less likely that the USA would ever launch a ‘first strike’ against the USSR.

So in October 1962 a US spy plane flew over Cuba and found the nuclear missile sites. They took detailed pictures which showed that the sites would be ready to launch the missiles within a week. The Americans also found that there were Soviet ships on their way to Cuba with more missiles.

(c) ‘The Cuban Missile Crisis was a victory for the USA.’ How far do you agree with this statement? Explain your answer. [10]

In some ways the crisis was a victory for the US. Kennedy had secured the removal of the missiles and Khrushchev had been forced to back down after the naval blockade. The Soviet military was particularly unhappy with this and felt humiliated. In 1964 Khrushchev was removed from power; his enemies certainly thought he had failed.

However, Khrushchev had managed to avoid a US invasion of Cuba, a major achievement. Cuba was able to keep Soviet aid and protection despite the loss of the missiles. Also, Kennedy did have to remove the US missiles from Turkey, which was an uncomfortable position as it should have been NATO’s decision and his NATO colleagues were unhappy.

In practical terms, the USSR gained overall because the crisis made it clear that even though they couldn’t match the numbers of US weapons, their nuclear capacity alone was enough of a threat to make them respected. However, it was Kennedy, and therefore the US, who won the propaganda battle. He came off as the hero who had held firm against Communism and his reputation was enhanced. Khrushchev, meanwhile, was ousted from office, unable to use the Turkish withdrawal for propaganda as it was all done in secret.
Paper 2: Introduction

Paper 2 will also be based on your study of the core content in Chapters 1 to 7. The difference between Paper 1 and Paper 2 is that Paper 2 is source-based — it is testing your ability to use your knowledge and skill to interrogate and compare a range of sources.

It is essentially a source-based investigation into one historical question drawn from the core content. You will already know the general area that this investigation will be based on (for example, in June 2015 it will be the causes of the First World War and why international peace collapsed in 1939, and in November 2015 it will be the causes of the Cold War).

Structure
- There is no choice of questions — you have to answer them all. The questions will be designed to test how well you can use historical sources but you will also need to use your historical knowledge as well.
- There will be up to eight sources, some pictures and some written, some from the time, some written by historians.
- There are no trick sources designed to catch you out, but there will usually be some sources which agree with each other and some which disagree, and some which do a bit of both!
- The questions take you step-by-step through the sources and are carefully designed to allow you to show that you can think like a historian. This means doing more than extracting basic information from a source. It means looking at sources to see what they reveal about:
  - why the source was produced
  - the audience for the source and the methods used in the source to convince its audience
  - what it reveals about the people who produced it, e.g. attitudes, values, concerns, anger (sources will often involve a person or organisation who is denying; criticising; mocking; praising; accusing; threatening; warning; afraid; unhappy; campaigning; outraged . . . . and much more!)
- It can be helpful to use your contextual knowledge, comment on the tone of a source, and point out its purpose . . . but only if these things are supporting your answer to the question being asked. So if the question gives you a source in which a politician claims a particular policy was successful and asks whether that source can be trusted, there is no need to use your knowledge to give more detail about the policy or the politician unless that knowledge supports what you are saying about why the source can or cannot be trusted.

Question types
The exam could include any type of question about any type of source so what you are about to read is not foolproof! It is also important to remember that answers to the different types of questions should vary depending on the actual source — there is no ‘one size fits all’ formula. However, it is still worth thinking about question types and how you might answer them.

Type 1: Analysing the message of a source
This type of question uses a source where the author or artist is trying to make a particular point. The source could be part of a speech, or a cartoon, or possibly a poster. With a cartoon, you might be asked: ‘What is the message of the cartoonist?’. With a question like this, remember these key points:
- For or against? What is the cartoonist for or against? Cartoonists do not draw cartoons simply to tell the public something is happening. Usually cartoons criticise or disapprove of something or maybe mock.
- How do you know? What details in the cartoon tell you what the cartoonist’s view is?
- Why now? Why is the cartoon being drawn at this point in time?
- For message questions, you do not need to consider reliability.

Type 2: Similarity/difference
These questions are designed to get you think on two levels:
- Similarities and/or differences of in the content of the sources.
- Similarities and/or differences at a more subtle level, e.g. the attitudes shown in each source, or the purpose of each source. For example, you might face two text sources where the two sources agree about events or details (e.g. that the USSR did place missiles in Cuba) but differ in purpose or attitude (e.g. one might be critical of the USSR whereas the other is supportive).

If you do spot the higher level points, don’t forget to state clearly whether the two sources are similar or different — this is an easy mistake to make when you are thinking hard!
Type 3: How useful?

- How useful is this source to the historian studying ...?
- What can the historian learn from this source?

A good way to think of these questions is not ‘How useful is this source ...?’ but ‘How is this source useful ...?’ Even a biased source is useful. The really important thing to think about is ‘useful for what?’ All sources are useful in telling you something about the attitudes or concerns of the person or organisation who created them. An American poster accusing Communists of crimes is not reliable about Communists but it is useful in showing that Americans were worried about Communism.

Type 4: Purpose

- Why was this source published at this time?

To tackle this type of question you need to work out the message of the source and then think about what the author of the source would want to achieve by getting that message across. Usually this would involve:
  - changing people’s attitudes (e.g. voting for a particular party)
  - changing people’s behaviour (e.g. getting them to join a movement or contribute funds to a particular cause).

Type 5: Surprise

- Are you surprised by Source A?
- How far are you surprised by Source A?

The aim of these questions is for you to show you understand the period being studied and how historians use sources. So for example:
  - whether or not the events described in the source are surprising in the context of the time (e.g. a speech by US President Richard Nixon attempting to build friendly relations with Communist China in the 1970s when the USA was traditionally very anti-Communist)
  - whether or not it is surprising that the creator of the source was saying what they were saying in this place at this time (e.g. Nixon’s speech is less surprising when we know that he was trying to get US troops out of the war in Vietnam and part of his plan involved better relations with China).

Type 6: Reliability

- Is person X lying in Source A?
- Does Source A prove Source B is wrong?

It’s a good idea to explain in what way you think the sources are reliable or unreliable about particular people, issues or events. In other words, if you say the source is reliable or unreliable, make sure you explain what it is reliable or unreliable about! For example:
  - If you know or can work out something about the author, explain why you think he/she is reliable or unreliable about particular people, issues or events.
  - If there is any emotive language or a biased tone, explain why you think this shows the author has a particular point of view or purpose which makes the source reliable or unreliable about particular people, issues or events.
  - If you think the source is reliable or unreliable because the content of the source fits with or contradicts your own knowledge about particular people, issues or events.
  - Whether any other sources in the paper support or contradict the source – just because you are comparing two does not mean you can’t use the other sources to help you evaluate those two.
  - You might conclude sources are equally trustworthy or untrustworthy.

Type 7: Conclusion

This usually starts with a statement and then asks you to explain whether you think the sources show that the statement is true or not.
  - Address both sides of the statement – the yes/no or agree/disagree sides.
  - You can approach this in two ways:
    - Either use two paragraphs, one for each side of the argument. Start each paragraph clearly Group the yes/agree sources together and explain how they support the statement. Then group the no/disagree sources together and explain how they oppose the statement.
    - Work through source by source.
  - When you make use of a source in your answer, don’t just refer to it by letter. Explain how the content of the source supports or challenges the statement.
  - Show awareness that some sources might be more reliable than others.

On pages 176–179 are some practice questions. We have provided possible answers and comments. When you have read these, you can test yourself out on a mock exam paper we have put together!
Paper 2: 1919–39 example answers with comments

SOURCE A

# Digging air raid defences in London, September 1938.

Good use of contextual knowledge to show that the events in the source are not surprising. Another way of explaining this would have been to point out that people in Britain thought war was close (see Source G).

1. Study Source A. Are you surprised by this source? [8]

I am not surprised that they were digging air raid shelters. Even though war had not broken out, the whole of the summer of 1938 was full of tension in Europe. In May, Hitler had laid claim to the Sudetenland area and said he would fight Czechoslovakia for it if necessary. This news put the whole of Europe on full war alert. The photo of the building of air raid defences is therefore in keeping with air raid shelters being built and people buying gas masks.

SOURCE B

The Sudetenland is the last problem that must be solved and it will be solved. It is the last territorial claim which I have to make in Europe.

The aims of our foreign policy are not unlimited … They are grounded on the determination to save the German people alone … Ten million Germans found themselves beyond the frontiers of the Reich … Germans who wished to return to the Reich as their homeland.

Hitler speaking in Berlin, September 1938.

Recognises that biased and untrustworthy sources are useful! In this case, we may not be able to trust what Hitler is saying, but it is still useful in revealing how Hitler manipulated the situation.

2. Study Source B. How useful is this source to an historian? [8]

The source is definitely useful because it tells us how Hitler was publicly portraying the issue of the Sudetenland to the German people and the rest of the world. He says that it is the ‘last problem’ and the ‘last territorial claim’ Germany has in Europe. Even though this, of course, turned out not to be the case, it is still useful in showing us the methods Hitler employed to get what he wanted. It also gives us an insight into why some people may have supported Appeasement.

This is not a real exam paper. We have written the questions for you to practice and provided some example answers.

Good idea to start your answer in this way. It gets you straight to the point. This answer has carefully correctly identified that the source is supportive of the Munich Agreement.

The message that the cartoonist was trying to put across is that Chamberlain has done a good job by signing the Munich Agreement, avoiding a crisis and taking the world to war, and moving it towards peace.

You can see this because he's shown as tough and strong with his sleeves rolled up, successfully rolling the globe across the sheer drop to war below.

The cartoonist clearly thinks that giving Hitler the Sudetenland in 1938 was the right decision.

Understands the context in which this cartoon was drawn, and gets this across, without too much unnecessary detail.

4. Study Sources D and E. How far does Source E prove Source D wrong? [9]

In some ways Source E does prove Source D wrong. The newspaper says that the Munich Agreement will bring peace — 'your husbands and sons will not march to war.' This is contradicted by Churchill when he says 'This is only the beginning of the reckoning.' The overall impression given by Source D is that people are relieved by the Munich Agreement, whereas Churchill seems to prove this wrong by being very critical of it.

However, Source E cannot prove Source D wrong about people's reactions to the Munich Agreement. Lots of people in Britain were relieved that it had averted war, or at least delayed it in the short term. This can be seen by looking at Source C, where the cartoonist seems to support Chamberlain's actions, showing how he has dealt well with a tricky situation.

Improves the answer because it looks at the issue of 'proof' in a different way. By cross-referencing Source D with another source on the paper, it can be shown that whilst Churchill may be right about the Munich Agreement in general, he cannot prove Source D wrong about people's reactions to it.
**Paper 2: 1945–2000 example answers with comments**

**SOURCE A**

A ten-year-old Vietnamese girl, Phan Thi Kim, runs naked after tearing her burning clothes from her body following a napalm attack in 1972. This photograph became one of the most enduring images of the war.

1. **Study Source A. Why was this published in 1972? [7]**

   - An excellent start because it is entirely focused on the question; it identifies a specific outcome of the picture's publication.
   - The source was published to turn public opinion against the US involvement in Vietnam.
   - We can see this because the picture will immediately make the viewer feel huge sympathy for the young children who have been burned by napalm.
   - By 1962 the media had started to ask difficult questions about American involvement in Vietnam and the media coverage was no longer generally positive.
   - Here, the answer uses the detail from the photograph to show how it supports the point made above.
   - The answer correctly places the photograph into its context.

**SOURCE B**

We were not in My Lai to kill human beings. We were there to kill ideology that is carried by – I don’t know – pawns. Blobs. Pieces of flesh. And I wasn’t in My Lai to destroy intelligent men. I was there to destroy an intangible idea … To destroy Communism.

From Lieutenant Calley’s account of the event, Body Count, published in 1970.

2. **Study Sources B and C. Why do they differ in their accounts of what happened at My Lai in 1968? [9]**

   - Even though this response has not yet tackled the question of why the sources differ, it is a good approach because we can see the sources are being compared to each other, and not dealt with in isolation.
   - In Source B, Lieutenant Calley gives the impression that the massacre at My Lai was not really a massacre or a revenge operation. ‘We were not in My Lai to kill human beings!’ But in Source C, Sergeant Hodge says it was revenge - the operation was ‘a time for us to get even’.
   - I think the sources say different things because at the time they were produced, Calley and other officers in Charlie Company had been charged with murder for what happened at My Lai. So Hodge is trying to put the blame for what happened on his senior officers, placing all the responsibility on them, whilst Calley is trying to justify his actions. He’s trying to appeal to people’s fear of Communism.
   - This part now successfully tackles the question of why the sources differ and uses the context and purpose of the sources to fully explain this.
SOURCE D

"There's Money Enough To Support Both Of You —
Now, Doesn't That Make You Feel Better?"

An American cartoon from 1967.

3 Study Source D. What is the message of the cartoonist? [7]

The cartoonist is criticising President Lyndon Johnson for lying to the American people when he says there is enough money to fight the Vietnam War and help poorer areas of the USA (shown by the ragged woman labelled US Urban Needs). The cartoonist clearly thinks that the Vietnam War is getting all the money and poor Americans are being ignored.

This was published in 1967 and by this time a lot of the US media were starting to question American involvement.

This answer correctly identifies that this cartoonist is critical of America’s sustained involvement.

SOURCE E

The American military was not defeated in Vietnam —

The American military did not lose a battle of any consequence. From a military standpoint, it was almost an unprecedented performance. This included Tet 68, which was a major military defeat for the VC and NVA.

The United States did not lose the war in Vietnam, the South Vietnamese did —

The fall of Saigon happened 30 April 1975, two years AFTER the American military left Vietnam. The last American troops departed in their entirety 29 March 1973. How could we lose a war we had already stopped fighting? We fought to an agreed stalemate.

The Fall of Saigon —

The 140,000 evacuees in April 1975 during the fall of Saigon consisted almost entirely of civilians and Vietnamese military, NOT American military running for their lives.

There were almost twice as many casualties in Southeast Asia (primarily Cambodia) the first two years after the fall of Saigon in 1975 than there were during the ten years the US was involved in Vietnam.


4 Study Source E. How reliable is this source about the Vietnam War? [8]

I don’t think Source E is very reliable at all about the Vietnam War. I think the source’s whole purpose seems to be to convince people that America shouldn’t be embarrassed about its actions in Vietnam and that it could have won the war had it chosen to stay because the author is very selective in the evidence put forward, such as the fact that Saigon did not technically fall to North Vietnam until after the Americans left. He neglects evidence such as the fact America spent $110 billion on the war and had been there over ten years without securing victory.

This is a very good response which tackles the question of reliability in different ways. Firstly, the answer uses contextual knowledge to challenge details in the source, and secondly, the answer examines the purpose of the source and uses that to question its reliability.
Paper 2: Sample Paper A: League of Nations in the 1920s

SOURCE A

The League was created, first and foremost, as a security organisation. But in this respect it fell badly short of its original aims. There was no way to guarantee that members would carry out their obligations to enforce sanctions or undertake military force where it might be needed. But it was not without its achievements. For most countries attendance at League meetings in the 1920s was seen as essential, because the foreign ministers of the major powers were almost always present. The small and middle-sized states found the League was a vital platform for them to talk about their interests and concerns. Even those outside the League, including the United States, found it useful to attend League-sponsored Conferences and similar events. Without exaggerating its importance the League developed useful ways of handling inter-state disputes. For the most part, the League handled the 'small change' of international diplomacy. It was not a substitute for great power diplomacy as Wilson had hoped, but it was an additional resource which contributed to the handling of international politics.


SOURCE B

Despite its poor historical reputation, the League of Nations should not be dismissed as a complete failure. Of sixty-six international disputes it had to deal with (four of which had led to open hostilities), it successfully resolved thirty-five important disputes and quite legitimately passed back twenty to the traditional channels of diplomacy where major powers negotiated settlements outside the League. It failed to resolve eleven conflicts. Like its successor the United Nations, it was capable of being effective.

A British historian writing in 2009.

SOURCE C

[Image: A cartoon published in the USA in 1919.]

SOURCE D

The League Council felt that our role under the League Covenant was to do everything we could to promote a settlement, and since the two parties had willingly agreed to accept the decision of the Conference of Ambassadors our job from this point was to do everything we could to help the Ambassadors make decisions which were in line with the opinions expressed in the Assembly in Geneva. In this I believe we acted rightly and properly.

British government minister Lord Robert Cecil writing in October 1923 about the Corfu Crisis. Cecil was the British minister responsible for League of Nations matters.

SOURCE E

In response to the successive menaces of Mussolini we muzzled the League, we imposed the fine on Greece without evidence of her guilt and without reference to the International Court of Justice, and we disbanded the Commission of Enquiry. A settlement was thus achieved. At the time I felt that British public opinion will wonder how it came about that we entered into the dispute upon a firm moral basis and that in the end we forced Greece to accept a settlement that was unjust. Corfu was evacuated by the Italians, but the League of Nations had suffered a defeat from which its prestige has never recovered.

British government official Sir Harold Nicolson writing in 1929, soon after he resigned from the British diplomatic service after criticising one of his ministers.
**SOURCE F**

Greek forces have invaded our sovereign territory. Make only slight resistance. Protect the refugees. Prevent the spread of panic. Do not expose the troops to unnecessary losses in view of the fact that the incident has been laid before the Council of the League of Nations, which is expected to stop the invasion.

A telegram from the Bulgarian Ministry of War in Sofia to its army commanders, 22 October 1925.

**SOURCE G**

A British cartoon about the conflict between Greece and Bulgaria, published in December 1925.

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Study Sources A and B.
1. How far do Sources A and B agree about the League of Nations? Explain your answer using details from the sources. [8]

Study Source C.
2. Was Source C produced by a supporter or an opponent of America joining the League? Explain your answer using details from the source and your own knowledge. [7]

Study Sources D and E.
3. Why do these sources give such different accounts of the League’s actions over Corfu? Explain your answer using details from the sources and your own knowledge. [8]

Study Source F.
4. Are you surprised by Source F? Explain your answer using details from the source and your own knowledge. [8]

Study Source G.
5. What is the message of the cartoonist? Explain your answer using details from the source and your own knowledge. [7]

Study Sources A–G.
6. ‘The League of Nations was very successful in the 1920s.’ How far do these sources support this statement? Use the sources to explain your answer. [12]
Paper 2: Sample Paper B: The beginnings of the Cold War

SOURCE A

A publicity photograph of the Big Three taken at the Yalta Conference in 1945.

SOURCE B

We (Roosevelt, Churchill and Stalin) argued freely and frankly across the table. But at the end on every point unanimous agreement was reached . . . We know, of course, that it was Hitler’s hope and the German war lords’ hope that we would not agree – that some slight crack might appear in the solid wall of allied unity . . . But Hitler has failed. Never before have the major allies been more closely united – not only in their war aims but also in their peace aims.

Extract from President Roosevelt’s report to the US Congress on the Yalta Conference, April 1945.

SOURCE C

I have always worked for friendship with Russia but, like you, I feel deep anxiety because of their misinterpretation of the Yalta decisions, their attitude towards Poland, their overwhelming influence in the Balkans excepting Greece, the difficulties they make about Vienna, the combination of Russian power and the territories under their control or occupied, coupled with the Communist technique in so many other countries, and above all their power to maintain very large Armies in the field for a long time. What will be the position in a year or two?

Extract from a telegram sent by Prime Minister Churchill to President Roosevelt in May 1945.

SOURCE D

OPERATION UNTHINKABLE
REPORT BY THE JOINT PLANNING STAFF

We have examined Operation Unthinkable. As instructed, we have taken the following assumptions on which to base our examination:

Great Britain and the United States have full assistance from the Polish armed forces and can count upon the use of German manpower and what remains of German industrial capacity . . .

Owing to the special need for secrecy, the normal staffs in Service Ministries have not been consulted.

OBJECT

The overall or political object is to impose upon Russia the will of the United States and British Empire. The only way we can achieve our object with certainty and lasting results is by victory in a total war.

Extract from a top secret document called Operation Unthinkable. It was presented by the Army Chiefs to Churchill in May 1945 but the research and planning had begun in February 1945.
A shadow has fallen upon the scenes so lately lighted by the Allied victory. From Stettin on the Baltic to Trieste on the Adriatic, an iron curtain has descended. Behind that line lie all the states of central and eastern Europe. The Communist parties have been raised to power far beyond their numbers and are seeking everywhere to obtain totalitarian control. This is certainly not the liberated Europe we fought to build. Nor is it one which allows permanent peace.

A speech by Winston Churchill in 1946. It was given in the USA and was broadcast widely. At the time Churchill was no longer British Prime Minister.

The following circumstances should not be forgotten. The Germans made their invasion of the USSR through Finland, Poland and Romania. The Germans were able to make their invasion through these countries because, at the time, governments hostile to the Soviet Union existed in those countries. What can there be surprising about the fact that the Soviet Union, anxious for its future safety, is trying to see to it that governments loyal in their attitude to the Soviet Union should exist in these countries?

A speech by Soviet leader Stalin given in 1946. It was broadcast in the USSR and reported in Britain and the USA.
1 Read through all the sources before you start writing anything.

2 Always refer to the stated source when you answer a question.

3 Always support your answers from the sources. For written sources use actual words or phrases from the source to support your answer. For visual sources describe relevant features from the source.

4 Use your background knowledge whenever it’s helpful, particularly to:
   - work out if a source is reliable (does it fit what you know about events of the time)
   - explain the purpose of the source (you may know the author or the organisation it comes from).

5 However, don’t include background knowledge just for its own sake if it’s got nothing to do with the source or the question.

6 When you use your own knowledge avoid saying ‘my knowledge tells me …’. Just state what you know.

7 Avoid speculation – so avoid using words like ‘might’ and ‘could’ (such as ‘The author might be a supporter so he could be biased …’).

8 Avoid phrases such as ‘we don’t know what else …’ or ‘she could have forgotten …’. Examiners call this ‘stock evaluation’ because it could be applied to any source. You will not get any credit for this type of answer.

9 Cross-referencing is essential but it is not easy to do this well. When you cross-reference you should argue that Source X is strong or weak evidence because it is supported by what is said in Source Y – and then quote from or summarise what it says in Source Y which proves your point.

10 Don’t include your own personal views which are not historical (such as, ‘I think it was awful the way the USA used chemical weapons in Vietnam …’).
$100. WILL BUY THIS CAR. MUST HAVE CASH. LOST ALL ON THE STOCK MARKET
ДА РАВСТВУЕТ АВАНГАРД
ЗА РЕВОЛЮЦИИ
КРАСНЫЙ ФЛОТ
Russia, 1905–41

KEY QUESTIONS

8.1 Why did the Tsarist regime collapse in 1917?
8.2 How did the Bolsheviks gain and hold on to power?
8.3 How did Stalin gain and hold on to power? What was the impact of Stalin's economic policies?

In 1905 Russia was a vast but backward agricultural country. Its industry was underdeveloped, its people mainly poor and uneducated. It was ruled by a Tsar who had complete power. In March 1917 the Tsar was overthrown and in November of the same year the Bolsheviks took over the running of Russia. Over the next 30 years the country was transformed by Stalin into a modern industrial state which became a world superpower.

In 8.1 you will investigate why the Tsar's regime survived one revolution in 1905 but then collapsed in 1917. What changed?

In 8.2 you will explore how the Bolsheviks (Communists) under Lenin seized power in 1917 and, against all the odds, held on to power.

In 8.3 you will look at how Stalin became the new leader of Russia (by this time the USSR) after Lenin, how he changed the Soviet Union, and the consequences of his rule for his people.

Timeline

This timeline shows the period you will be covering in this chapter. Some of the key dates are filled in already. To help you get a complete picture of the period make your own much larger version of the timeline and add other details to it as you work through the chapter.

Here is a poster from 1920 showing a sailor from the Kronstadt naval base near St Petersburg. It was produced by the Communists. The text says ‘Long live the vanguard of the Revolution: the Red Fleet’.

On pages 205–209 you will be looking at the period from which this poster comes. Try to answer the following questions (you will have to guess intelligently) and then keep your answers and check whether you were right.

1. How would you describe the poster’s view of the sailor – for example, cowardly, weak, brave?
2. Does this mean the sailors support the Communists or the other way around?
3. Do you get the impression that Russia is a peaceful place at this time?
4. Would you expect the relationship between the Communists and the sailors to change in the next few months?
8.1 Why did the Tsarist regime collapse in 1917?

Focus
When Nicholas II was crowned Tsar of Russia in 1894, the crowds flocked to St Petersburg to cheer. There were so many people that a police report said 1,200 people were crushed to death as the crowd surged forward to see the new Tsar, whom they called 'the Little Father of Russia'.

Twenty-three years later, he had been removed from power and he and his family were prisoners. They were held under armed guard in a lonely house at Ekaterinburg, far from the Tsar's luxurious palaces. Perhaps the Tsar might have asked himself how this had happened, but commentators were predicting collapse long before 1917. In fact some people think the surprise is that the Tsar had actually survived so long. How could one man rule such a vast and troubled empire? So your focus in 8.1 is why, having survived for 23 years, did the Tsar's regime finally collapse in 1917?

Focus Points
- How well did the Tsarist regime deal with the difficulties of ruling Russia up to 1914?
- How did the Tsar survive the 1905 Revolution?
- How far was the Tsar weakened by the First World War?
- Why was the revolution of March 1917 successful?

SOURCE 1

The Russian empire in 1900.
The Russian Empire

Russia was a vast empire of many nationalities rather than a single country and the Tsar was its supreme ruler.

Nationalities

Only 40 per cent of the Tsar’s subjects spoke Russian as their first language. Some subjects, for example the Cossacks, were loyal to the Tsar. Others, for example the Poles and Finns, hated Russian rule. Jews often suffered racial prejudice and even attacks called pogroms, sponsored by the government.

Peasants and the countryside

Around 80 per cent of Russia’s population were peasants who lived in communes. There were some prosperous peasant farmers called kulaks, but living and working conditions for most peasants were dreadful. Farming was backward and primitive. There was no education. Hunger and disease were common. Life expectancy was only 40 in some areas. Worse still, a rising population meant there was a shortage of good quality land. Despite this, mainly because of the teachings of the Church, most peasants were loyal to the Tsar although some peasants did support the opposition Social Revolutionaries who wanted to take the good farming land from the aristocrats and the Church and give it to the peasants.

New industries, cities and the working class

From the later nineteenth century, the Tsars had been keen to see Russia become an industrial power. The senior minister Sergei Witte introduced policies that led to rapid industrial growth. Oil and coal production trebled, while iron production quadrupled. Some peasants left the land to work in these newly developing industries. However their living conditions hardly improved. They were jammed into slum housing in the cities, especially St Petersburg and Moscow. Within a short distance of the Tsar’s glittering palaces workers suffered from illnesses, alcoholism, appalling working conditions and low pay. Trade unions were illegal so there was no way to protest. Most workers were probably no better off than the peasants.

SOURCE

Workers’ living conditions: a dormitory in Moscow. Urban workers made up about 4 per cent of the population in 1900.
Let all know that I, devoting all my strength to the welfare of the people, will uphold the principle of autocracy as firmly and as unflinchingly as my late unforgettable father.

Part of Tsar Nicholas II’s coronation speech in 1894.

The middle classes

As a result of industrialisation, a new class began to emerge in Russia – the capitalists. They were landowners, industrialists, bankers, traders and businessmen. Until this time, Russia had had only a small middle class which included people such as shopkeepers, lawyers and university lecturers. The capitalists increased the size of Russia’s middle class, particularly in the towns. Their main concerns were the management of the economy, although the capitalists were also concerned about controlling their workforce. Clashes between workers and capitalists were to play an important role in Russia’s history in the years up to 1917.

The Tsar and his government

The huge and diverse empire was ruled by an autocracy. One man, the Tsar, had absolute power. By the early twentieth century most of the great powers had given their people at least some say in how they were run, but Nicholas was utterly committed to the idea of autocracy. He had many good qualities such as his willingness to work hard and his attention to detail. However, Nicholas tended to avoid making important decisions and wasted time by getting involved in the tiniest details of government.

Nicholas tended to avoid making important decisions. He did not delegate day-to-day tasks. In a country as vast as Russia, where tasks had to be delegated to officials, this was a major problem. He insisted on getting involved in the tiniest details of government. He personally answered letters from peasants and appointed provincial midwives. He even wrote the instructions for the royal car to be brought round!

Nicholas also managed his officials poorly. He felt threatened by able and talented ministers, such as Count Witte and Peter Stolypin. He dismissed Witte in 1906 and was about to sack Stolypin (see page 195) when Stolypin was murdered in 1911. Nicholas refused to chair the Council of Ministers because he disliked confrontation. He encouraged rivalry between ministers. This caused chaos, as different government departments refused to co-operate with each other. He also appointed family members and friends to the court to important positions. Many of them were incompetent or even corrupt, making huge fortunes from bribes.

Control

The Tsar’s regime exercised strong control over the people. Newspapers were censored and political parties banned. The police had a special force with 10,000 officers whose job was to concentrate on dealing with political opponents of the regime. The Tsar’s secret police force, the Okhrana, was very effective, sending thousands to prison and exile in Siberia. Backing them up was the army which could be counted to put down any disturbances, particularly those of the terrifying Cossack regiments. A loyal army was crucial to the Tsar’s regime.

In the countryside the peasants belonged to a mir or village commune which controlled different aspects of daily life. There were also land captains, local nobility who dealt with crimes and disputes; they were hated by the peasants. Larger regions were controlled by governors, aristocrats appointed by the Tsar. They had all sorts of powers to arrest people, put down trouble, censor newspapers and so on. Some of these were petty tyrants running their own little police states.

There were elected town and district councils called zemstva, but these were dominated by the nobility and professional classes (doctors, lawyers). The zemstva did some good work in areas such as health and education and gave people useful experience in running local government. Some people wanted a national zemstvo through which elected representatives could play a part in running the country.

Think!
1. Draw up your own chart to summarise the Tsarist system of government.
2. Describe and explain at least two ways in which Nicholas II made Russia’s government weak.
Opposition to the Tsar

The Tsarist government faced opposition from three particular groups. Many middle-class people wanted greater democracy in Russia and pointed out that Britain still had a king but also a powerful parliament. These people were called liberals.

Two other groups were more violently opposed to the Tsar. They believed that revolution was the answer to the people’s troubles. The Socialist Revolutionaries (SRs) were a radical movement. Their main aim was to carve up the huge estates of the nobility and hand them over to the peasants. They believed in a violent struggle and were responsible for the assassination of two government officials, as well as the murder of a large number of Okhrana (police) agents and spies. They had support in the towns and the countryside.

The Social Democratic Party was a smaller but more disciplined party which followed the ideas of Karl Marx. In 1903 the party split itself into Bolsheviks and Mensheviks. The Bolsheviks (led by Lenin) believed it was the job of the party to create a revolution whereas the Mensheviks believed Russia was not ready for revolution. Both of these organisations were illegal and many of their members had been executed or sent in exile to Siberia. Many of the leading Social Democrat leaders were forced to live abroad.

Source 5

Think!
You are a minister of the Tsar in 1903. Write a report for him, informing him truthfully of the situation in Russia.
Your report should mention:
* inefficient and corrupt government
* the condition of the peasants
* the contrast between rich and poor in Russia
* conditions for the workers in the towns
* the activities of opposition groups.

Cartoon showing the Tsarist system. This was published in Switzerland by exiled opponents of the Tsar.
The 1905 revolution

At the beginning of the new century Russia was a fast-changing society as industry and cities grew rapidly. This was causing lots of stresses and strains as people flooded into towns and cities, often living in appalling conditions. After 1900 Russia was hit by economic depression—wages fell, factories and mines closed and people were thrown out of work. This led to strikes and unrest. When the police set up ‘approved’ trade unions to try to control the workers, this only led to more strikes. To make matters worse, a poor harvest in 1901 led to hunger and peasant revolt. The only answer the government could come up with to this growing discontent was force and suppression (see Source 7).

SOURCE 7

A third of Russia lives under emergency legislation. The numbers of the regular police and of the secret police are continually growing. The prisons are overcrowded with convicts and political prisoners. At no time have religious persecutions [of] Jews been so cruel as they are today. In all cities and industrial centres soldiers are employed and equipped with live ammunition to be sent out against the people. Autocracy is an outdisted form of government that may suit the needs of a central African tribe but not those of the Russian people who are increasingly aware of the culture of the rest of the world.

Part of a letter from the landowner and writer Leo Tolstoy to the Tsar in 1902. The letter was an open letter—it was published openly as well as being sent to the Tsar.

On top of this, the Tsar decided to go to war with Japan. This may have been an attempt by the Tsar to unite the Russian people against an outside enemy. But the Russians suffered a series of humiliating defeats which made the government appear unfit and incompetent.

Bloody Sunday

These tensions all came together on Sunday 22 January 1905, when a crowd of 200,000 protesters, led by the priest Father Gapon, came to the Winter Palace to give a petition to the Tsar. Many of the marchers carried pictures of the Tsar to show their respect for him.

The Tsar was not in the Winter Palace. He had left St Petersburg when the first signs of trouble appeared. The protesters were met by a regiment of soldiers and mounted Cossacks. Without warning, the soldiers opened fire and the Cossacks charged. It was a decisive day. The Tsar finally lost the respect of the ordinary people of Russia.

Source Analysis

1. Read Source 6. Make two lists:
   a) the petitioners’ complaints
   b) their demands
2. Are these demands revolutionary demands? Explain your answer.
3. Choose two words to sum up the attitude of the petitioners to the Tsar in Source 6.
4. Look carefully at Source 7. Would you interpret the contents of this source as:
   a) evidence of the strength of the Tsar’s regime
   b) evidence of the weakness of the regime?
   Explain your answer and refer to the information in the text as well.
5. a) Describe in detail what you can see in Source 8.
   b) What do you think the artist is trying to show?
   c) How might this event change the attitude of the petitioners (see your answer to Q.3)?

SOURCE 8

Bloody Sunday – as painted in around 1910.
A clear, frosty day. Went for a long walk. Since yesterday all the factories and workshops in St Petersburg have been on strike. Troops have been brought in to strengthen the garrison. The workers have conducted themselves calmly hitherto. At the head of the workers is some socialist priest: Gapon.

Sunday 22 January
A painful day. There have been serious disorders in St Petersburg because workmen wanted to come up to the Winter Palace. Troops had to open fire in several places in the city; there were many killed and wounded. God, how painful and sad! Mama arrived from town, straight to church. I lunched with all the others. Went for a walk with Misha. Mama stayed overnight.

From the Tsar’s diary, recording the events of Bloody Sunday.

Bloody Sunday sparked a wave of strikes which spread to other cities. Barricades appeared in the streets accompanied by riot and violence. The Tsar’s uncle was assassinated and it seemed the Tsar might well lose control of Russia. All sorts of groups joined the workers demanding change. These included the liberals and middle classes who wanted civil rights and a say in government; students who wanted freedom in the universities; and the nationalities demanding independence. However they did not combine to form a united opposition.

In June the sailors on Battleship Potemkin mutinied. This was dangerous for the Tsar who needed the armed forces to remain loyal. In the countryside, peasants attacked landlords and seized land. Workers’ councils (or soviets) were formed, becoming particularly strong in St Petersburg and Moscow; revolutionaries like Trotsky returned from exile to join in. In September a general strike began and paralysed Russian industry.

How did the Tsar survive?
Things were so bad at the end of September that the Tsar was persuaded, unwillingly, to issue the October Manifesto. This offered the people an elected parliament called the Duma, the right to free speech and the right to form political parties. This divided the Tsar’s opponents. The liberals were delighted, feeling this had achieved their main aim, and the middle classes, desperate to end the violence and disorder, now supported moves to end the revolution.

The Tsar made peace with Japan and brought his troops back to help put down the trouble. To ensure their loyalty he promised them better pay and conditions. Now the government moved to restore order. In December 1905 the leaders of the St Petersburg and Moscow soviets were arrested. This led to fighting in Moscow and other cities but the workers were no match for the army and their resistance was crushed. In the countryside it took much of 1906 to bring peasant unrest under control. The Tsar promised financial help in setting up a peasants’ bank to help them buy land but it was force that won the day. Troops were sent out in huge numbers to crush the peasants and the nationalities. Thousands were executed or imprisoned. Beatings and rape were used to terrify peasants into submission. It was clear that no revolution would succeed if the army stayed loyal to the Tsar.

Focus Task
How did the Tsar survive the 1905 revolution?
Copy and complete the diagram. Describe how each of the factors helped the Tsar survive and bring Russia back under control. We have started one branch for you.

**THE TSAR SURVIVES**
- The October manifesto
- The role of the army
- Dealing with workers’ leaders
- Use of brutal force
- Lack of united opposition

All the different groups - workers, peasants, liberals etc. - had different aims and never united together to bring down the Tsar’s government.

Source Analysis
1. Read Source 9. Do you agree that it suggests the Tsar was out of touch? Explain your answer.
2. Do you think ‘Nightmare’ is a good title for Source 10?
**The troubled years, 1905–14**

The Tsar survived the 1905 revolution, but some serious questions remained. Nicholas needed to reform Russia and satisfy at least some of the discontented groups that had joined the revolution in 1905. The Duma deputies who gathered for its first meeting in 1906 were hopeful that they could help to steer Russia on a new course. They were soon disappointed (see Source 12). The Tsar continued to rule without taking any serious notice of them. The first and second Dumas were very critical of the Tsar. They lasted less than a year before Nicholas sent them home. In 1907 Tsar Nicholas changed the voting rules so that his opponents were not elected to the Duma. This third Duma lasted until 1912, mainly because it was much less critical of the Tsar than the previous two. But by 1912 even this ‘loyal’ Duma was becoming critical of the Tsar’s ministers and policies.

**SOURCE 12**

The two hostile sides stood confronting each other. The old and grey court dignitaries, keepers of etiquette and tradition, looked across in a haughty manner, though not without fear and confusion, at ‘the people of the street’, whom the revolution had swept into the palace, and quietly whispered to one another. The other side looked across at them with no less disdain or contempt.

The court side of the hall resounded with orchestrated cheers as the Tsar approached the throne. But the Duma deputies remained completely silent. It was a natural expression of our feelings towards the monarch, who in the twelve years of his reign had managed to destroy all the prestige of his predecessors. The feeling was mutual: not once did the Tsar glance towards the Duma side of the hall. Sitting on the throne he delivered a short, perfunctory speech in which he promised to uphold the principles of autocracy ....

From the memoirs of Duma deputy Obolensky, published in 1925. He is describing the first session of the Duma in April 1906.

**Stolypin**

In 1906 the Tsar appointed a tough new Prime Minister—Peter Stolypin. Stolypin used a ‘carrot and stick’ approach to the problems of Russia.

**The stick:** He came down hard on strikers, protesters and revolutionaries. Over 20,000 were exiled and over 1,000 hanged (the noise came to be known as ‘Stolypin’s necrolyte’). This brutal suppression effectively killed off opposition to the regime in the countryside until after 1914.

**The carrot:** Stolypin also tried to win over the peasants with the ‘carrot’ they had always wanted—land. He allowed wealthier peasants, the kulaks, to opt out of the mir communes and buy up land. These kulaks prospered and in the process created larger and more efficient farms. Production did increase significantly (see Source 11). On the other hand, 90 per cent of land in the fertile west of Russia was still run by inefficient communes in 1916. Farm sizes remained small even in Ukraine, Russia’s best farmland. Most peasants still lived in the conditions and remained discontented.

Stolypin also tried to boost Russia’s industries. There was impressive economic growth between 1908 and 1911. But Russia was still far behind modern industrial powers such as Britain, Germany and the USA.

**Think!**

1. What does Source 12 suggest about the attitude of the Tsar and the members of his court to the idea of the ‘people’ being more involved in running the country?

2. What does Source 13 suggest about working people’s attitudes to the Tsar’s regime?
Think!

1 Make two lists:
   a) Stolypin's achievements
   b) Stolypin's failings.
2 If you were a senior adviser to the Tsar, which of Sources 11-14 would worry you most? Explain your answer.

The profits being made by industry were going to the capitalists, or they were being paid back to banks in France which had loaned the money to pay for much of Russia's industrial growth. Very little of this new wealth found its way back to the urban workers whose wages remained low while the cost of food and housing was rising. Living and working conditions had not really improved— they were still appalling.

Stolypin was assassinated in 1911, but the Tsar was about to sack him anyway. He worried that Stolypin was trying to change Russia too much. Nicholas had already blocked some of Stolypin's plans for basic education for the people and regulations to protect factory workers. The Tsar was influenced by the landlords and members of the court. They saw Stolypin's reforms as a threat to the traditional Russian society in which everyone knew their place.

Relations between the Tsar and his people became steadily worse. The year 1913 saw huge celebrations for the three hundredth anniversary of the Romanov's rule in Russia. The celebrations were meant to bring the country together, but enthusiasm was limited.

Discontent grew, especially among the growing industrial working class in the cities. Strikes were on the rise (see Source 13), including the highly publicised Lena gold field strike where troops opened fire on striking miners. However, the army and police dealt with these problems and so, to its opponents, the government must have seemed firmly in control.

Strangely, some of the government's supporters were less sure about the government (see Source 14). Industrialists were concerned by the way in which the Tsar preferred to appoint loyal but unimaginative and sometimes incompetent ministers.

Focus Task

How well was the Tsar's government dealing with the difficulties of ruling Russia up to 1914?

Here are some issues facing the Tsar's government. Give the government a score between 1 and 5 to say how well it was doing on each issue. Write a comment to explain your reasons for the score.

- Providing strong leadership and running the country effectively
- Growing modern industry to make Russia powerful
- Making the workers more contented to reduce strikes and unrest
- Making agriculture more productive and efficient
- Improving the lives of the peasants
- Responding to the demands of people for a say in government
- Dealing with opposition within Russia
- Defending the country from its enemies

Rasputin

Some of the Tsar's supporters were particularly alarmed about the influence of a strange and dangerous figure—Gregory Yefimovich, generally known as Rasputin. The Tsar's son Alexis was very ill with a blood disease called haemophilia. Through hypnosis, it appeared that Rasputin could control the disease. He was greeted as a miracle worker by the Tsarina (the Tsar's wife).

Before long, Rasputin was also giving her and the Tsar advice on how to run the country. People in Russia were very suspicious of Rasputin. He was said to be a drunker and a womaniser. His name means 'disreputable'. The Tsar's opponents seized on Rasputin as a sign of the Tsar's weakness and unfitness to rule Russia. The fact that the Tsar either didn't notice their concern or, worse still, didn't care showed just how out of touch he was.
War and revolution

In August 1914 Russia entered the First World War. Tensions in the country seemed to disappear. The Tsar seemed genuinely popular with his people and there was an instant display of patriotism. The Tsar’s action was applauded. Workers, peasants and aristocrats all joined in the patriotic enthusiasm. Anti-government strikes and demonstrations were abandoned. The good feeling, however, was very short-lived. As the war continued, the Tsar began to lose the support of key sectors of Russian society.

The army

The Russian army was a huge army of conscripts. At first, the soldiers were enthusiastic, as was the rest of society. Even so, many peasants felt that they were fighting to defend their country against the Germans rather than showing any loyalty to the Tsar. Russian soldiers fought bravely, but they stood little chance against the German army. They were badly fed and treated appallingly by their aristocrat officers. They were also poorly supported by the industries at home. They were short of rifles, ammunition, artillery and shells. Many did not even have boots.

The Tsar took personal command of the armed forces in September 1915. This made little difference to the war, since Nicholas was not a particularly able commander. However, it did mean that people held Nicholas personally responsible for the defeats and the blunders. The defeats and huge losses continued throughout 1916. It is not surprising that by 1917 there was deep discontent in the army.

Peasants and workers

It did not take long for the strain of war to alienate the peasants and the workers. The huge casualty figures took their toll. In August 1916, the local governor of the village of Grushevka reported that the war had killed 13 per cent of the population of the village. This left many widows and orphans needing state war pensions which they did not always receive.

Despite the losses, food production remained high until 1916. By then, the government could not always rely on the food produced. The government planned to take food by force, but abandoned the idea because it feared it might spark a widespread revolt.

By 1916 there was much discontent in the cities. War contracts created an extra 3.5 million industrial jobs between 1914 and 1916. The workers got little in the way of extra wages. They also had to cope with even worse overcrowding than before the war. There were fuel and food shortages. What made it worse was that there was enough food and fuel, but it could not be transported to the cities. The rail network could not cope with the needs of the army, industry and the populations of the cities. The prices of almost everything got higher and higher. As 1916 turned into 1917, many working men and women stood and shivered in bread queues and cursed the Tsar.

The middle classes

The middle classes did not suffer in the same way as the peasants and workers, but they too were unhappy with the Tsar by the end of 1916. Many middle-class activists in the zemstva were appalled by reports such as Source 16. They set up their own medical organisations along the lines of the modern Red Cross, or joined war committees to send other supplies to the troops. These organisations were generally far more effective than the government agencies. By 1916 many industrialists were complaining that they could not fulfil their war contracts because of a shortage of raw materials (especially metals) and fuel. In 1915 an alliance of Duma politicians, the Progressive Bloc, had urged the Tsar to work with them in a more representative style of government that would unite the people. The Tsar dismissed the Duma a month later.
The aristocracy

The situation was so bad by late 1916 that the Council of the United Nobility was calling for the Tsar to step down. The junior officers in the army had suffered devastating losses in the war. Many of these officers were the future of the aristocratic class. The conscription of 13 million peasants also threatened aristocrats’ livelihoods, because they had no workers for their estates. Most of all, many of the leading aristocrats were appalled by the influence of Rasputin over the government of Russia. When the Tsar left Petrograd (the new Russian version of the Germanic name St. Petersburg) to take charge of the army, he left his wife in control of the country. The fact that she was German started rumors flying in the capital. There were also rumors of an affair between her and Rasputin. Ministers were dismissed and then replaced. The concerns were so serious that a group of leading aristocrats murdered Rasputin in December 1916.

SOURCE 19
I asked for an audience and was received by him [the Tsar] on March 8th. ‘I must tell Your Majesty that this cannot continue much longer. No one sees your eyes to the true role which this man is playing. His presence in Your Majesty’s court undermines confidence in the Supreme Power and may have an evil effect on the fate of the dynasty and turn the hearts of the people from their Emperor’... My report did some good. On March 11th an order was issued sending Rasputin to Tobolsk; but a few days later, at the demand of the Empress, this order was cancelled.

M Rodzianko, President of the Duma, March 1916.

The March 1917 revolution

As 1917 dawned, few people had great hopes for the survival of the Tsar’s regime. In January strikes broke out all over Russia. In February the strikes spread. They were supported and even joined by members of the army. The Tsar’s best troops lay dead on the battlefields. These soldiers were recent conscripts and had more in common with the strikers than their officers. On 7 March workers at the Putilov steelworks in Petrograd went on strike. They joined with thousands of women—it was International Women’s Day—and other discontented workers demanding that the government provide bread. From 7 to 10 March the number of striking workers rose to 250,000. Industry came to a standstill. The Duma set up a Provisional Committee to take over the government. The Tsar ordered them to disband. They refused. On 12 March the Tsar ordered his army to put down the revolt by force. They refused. This was the decisive moment. Some soldiers even shot their own officers and joined the demonstrators. They marched to the Duma demanding that they take over the government. Reluctantly the Duma leaders accepted—they had always wanted reform rather than revolution, but now there seemed no choice.

On the same day, revolutionaries set up the Petrograd Soviet again, and began taking control of food supplies to the city. They set up soldiers’ committees, undermining the authority of the officers. It was not clear who was in charge of Russia, but it was obvious that the Tsar was not! On 15 March he issued a statement that he was abdicating. There was an initial plan for his brother Michael to take over, but Michael refused: Russia had finished with Tsars.

SOURCE 21
One company of the Pavlovsky Regiment’s reserve battalion had declared on 26 February that it would not fire on people... We have just received a telegram from the Minister of War stating that the rebels have seized the most important buildings in all parts of the city. Due to fatigue and propaganda the troops have laid down their arms, passed to the side of the rebels or become neutral...

General Alekseyev, February 1917.
Focus Task A

How important was the war in the collapse of the Tsarist regime?

Historians have furiously debated this question since the revolution took place. There are two main views:

**View 1**
The Tsar’s regime was basically stable up to 1914, even if it had some important problems to deal with. It was making steady progress towards becoming a modern state, but this progress was destroyed by the coming of war. Don’t forget that this war was so severe that it also brought Germany, Austria-Hungary and Turkey to their knees as well.

**View 2**
The regime in Russia was cursed with a weak Tsar, a backward economy and a class of aristocrats who were not prepared to share their power and privileges with the millions of ordinary Russians. Revolution was only a matter of time. The war did not cause it, although it may have speeded up the process.

Divide the class into two groups.

One group has to find evidence and arguments to support View 1, the other to support View 2.

You could compare notes in a class discussion or organise a formal debate. You may even be able to compare your views with students in other schools using email conferencing.

Focus Task B

**Why was the March 1917 revolution successful?**
The Tsar faced a major revolution in 1905 but he survived. Why was 1917 different? Why was he not able to survive in 1917?

- The military failures of the war
- *Questioned deaths, competence of Tsar and government*
- Duma formed provisional government
- *Alternatives to Tsar’s government*
- The workers
- * Strikes, unrest*
- Shortages at home
- *Food, fuel, rising prices*
- Tsarina and Rasputin
- *Damaged reputations*
- Mutiny of the army
- Tsar’s supporters
- *Aristocrats, middle classes, army officers had lost faith in Tsar as leader*

Stage 1
1. Copy the headings in this diagram. They show seven reasons why the Tsar was forced to abdicate in March 1917.
2. For each of the factors, write one or two sentences explaining how it contributed to the fall of the Tsar.
3. Draw lines between any of the factors that seem to be connected. Label your line explaining what the link is.

Stage 2
4. In pairs or small groups, discuss the following points:
   a) Which factors were present in 1905?
   b) Were these same factors more or less serious than in 1905?
   c) Which factors were not present in 1905?
   d) Were the new factors decisive in making the March 1917 revolution successful?

Key Question Summary

**Why did the Tsarist regime collapse in 1917?**

1. The Tsar was a weak, indecisive leader whose government did not run the country well.
2. The regime had lost the support and loyalty of the people.
   a) The workers were deeply resentful because their living and working conditions had improved little despite the wealth produced by a rapidly developing industry.
   b) The peasants would only be satisfied when they owned the land. Some improvements had been made by the land reforms but most peasants lived very poor lives.
3. The middle classes wanted a say in government. The Tsar refused to respond to this demand and would not work with the Duma, even during the war.
4. The Russian army had done badly in the war, losing many lives, and the Tsar was held responsible for this.
5. The Tsarina and Rasputin had damaged the reputation of the royal family and made a terrible mess of running the country when the Tsar went to the warfront. Even top aristocrats and army generals thought the Tsar was unfit to run Russia.
6. The war had caused extreme shortages in St Petersburg leaving an angry strike-prone, discontented population which exploded in March 1917.
7. The crucial factor was when the soldiers mutinied and went over to the side of the people. Support for the Tsarist regime had crumbled.
**8.2 How did the Bolsheviks gain and hold on to power?**

**Source 1**

The Provisional Government should do nothing now which would break our ties with the allies. The worst thing that could happen to us would be separate peace. It would be ruinous for the Russian revolution, ruinous for international democracy . . .

As to the land question, we regard it as our duty at the present to prepare the ground for a just solution of the problem by the Constituent Assembly.

A Provisional Government Minister explains why Russia should stay in the war, 1917.

**Focus**

If you had asked Russians in Petrograd in March 1917 what they thought of the Bolsheviks, most would probably have said, 'Who are the Bolsheviks?' Yet this small party quite dramatically seized control of Russia just six months later in November 1917.

Once in power most people thought the Bolsheviks would survive only a few weeks. They had a formidable set of enemies lined up against them. In the first few days they could not even get into the central bank to get money to run the government. Yet, against all the odds, they did survive.

So your focus in pages 199–210 is all about how they did it. It all begins with the problems facing the Provisional Government of Russia in March 1917.

**Focus Points**

- How effectively did the Provisional Government rule Russia in 1917?
- Why were the Bolsheviks able to seize power in November 1917?
- Why did the Bolsheviks win the Civil War?
- How far was the New Economic Policy a success?

**The Provisional Government (Mar–Oct 1917)**

Russia's problems were not solved by the abdication of the Tsar. The Duma's Provisional Committee took over government. It faced three overwhelmingly urgent decisions:

- to continue the war or make peace
- to distribute land to the peasants (who had already started taking it) or ask them to wait until elections had been held
- how best to get food to the starving workers in the cities.

The Provisional Government was dominated by middle-class liberals, particularly the Cadets, although some revolutionary leaders joined them later. It included men such as the lawyer Alexander Kerensky – Justice Minister in the Provisional Government but also a respected member of the Petrograd Soviet – it also included angry revolutionaries who had no experience of government at all. The Provisional Government promised Russia's allies that it would continue the war, while trying to settle the situation in Russia. It also urged the peasants to be restrained and wait for elections before taking any land. The idea was that the Provisional Government could then stand down and allow free elections to take place to elect a new Constituent Assembly that would fairly and democratically represent the people of Russia. It was a very cautious message for a people who had just gone through a revolution.

However, the Provisional Government was not the only possible government. The newly formed Petrograd Soviet held the real power in St Petersburg. It had the support of the workers, e.g. railway men, and, crucially, the soldiers in St Petersburg. It could control what went on in the city. However, the Soviet decided to work with the Provisional Government in the spring and summer of 1917.

One man was determined to push the revolution further. He was Lenin, leader of the Bolsheviks (see page 202). When he heard of the March revolution he immediately returned to Russia from exile in Europe. The Germans even provided him with a special train, hoping that he might cause more chaos in Russia.

When Lenin arrived at Petrograd station, he set out the Bolshevik programme in his April Theses. He urged the people to support the Bolsheviks in a second revolution. Lenin's slogans 'Peace, Land and Bread' and 'All power to the Soviets' contrasted sharply with the cautious message of the Provisional Government. Support for the Bolsheviks increased quickly (see Sources 2 and 4), particularly in the Soviets and in the army.
A sudden and disastrous change has occurred in the attitude of the troops. Authority and obedience no longer exist... for hundreds of miles one can see deserters, armed and unarmèd, in good health and in high spirits, certain they will not be punished.

A Russian officer reporting back to the Provisional Government, 1917.

Source Analysis

How useful is Source 4 to a historian studying Russia at this time? Use the source and your own knowledge to explain your answer.

Source 4

The Bolshevik speaker would ask the crowd “Do you need more land?”

“Do you have as much land as the landlords do?”

“But will the Kerensky government give you land? No, never; it protects the interests of the landlords. Only our party, the Bolsheviks, will immediately give you land...”

Several times I tried to take the floor and explain that the Bolsheviks make promises which they can never fulfil. I used figures from farming statistics to prove my point; but I saw that the crowded square was unsuitable for this kind of discussion.

A Menshevik writer, summer 1917.

In the second half of 1917, the Provisional Government’s authority steadily collapsed.

- The war effort was failing. Soldiers had been deserting in thousands from the army. Kerensky became Minister for War and rallied the army for a great offensive in June. It was a disaster. The army began to fall apart in the face of a German counter-attack (see Source 3). The deserters decided to come home.
- Desertions were made worse because another element of the Provisional Government’s policy had failed. The peasants ignored the orders of the government to wait. They were simply taking control of the countryside. The soldiers, who were mostly peasants, did not want to miss their turn when the land was shared out.
- The Provisional Government’s problems got worse in the summer. In July (the “July Days”), Bolshevik-led protests against the war turned into a rebellion. However, when Kerensky produced evidence that Lenin had been helped by the Germans, support for the rebellion fell. Lenin, in disguise, fled to Finland. Kerensky used troops to crush the rebellion and took over the government.

Source 5

The Provisional Government possesses no real power and its orders are executed only in so far as this is permitted by the Soviet of Workers’ and Soldiers’ Deputies, which holds in its hands the most important elements of actual power, such as troops, railroads, postal and telegraph service... .

A letter from Guchkov, Minister for War in the Provisional Government, to General Alekseyev, 22 March 1917.

Source 6

Troops loyal to the Provisional Government fire on Bolshevik demonstrators during the July Days.

Kerensky was in a very difficult situation. In the cities strikes, lawlessness and violence were rife. The upper and middle classes expected him to restore order. Kerensky seemed unable to do anything about this or the deteriorating economic situation.

There was little reason for the ordinary people of Russia to be grateful to the Provisional Government (see Sources 7 and 8).
Cabs and horse-drawn carriages began to disappear. Street-car service was erratic. The railway stations filled with tramps and deserting soldiers, often drunk, sometimes threatening. The police force had vanished in the first days of the Revolution. Now ‘revolutionary order’ was over. Hold-ups and robberies became the order of the day. Politically, signs of chaos were everywhere.

HE Salisbury, *Russia in Revolution*.

Source Analysis

How far do you think Source 8 is a reliable source about the situation in Russia under the Provisional Government? Use the source, your knowledge and the other sources in this section to explain your answer.

Week by week food became scarcer . . . one had to queue for long hours in the chill rain. . . . Think of the poorly clad people standing on the streets of Petrograd for whole days in the Russian winter! I have listened in the bread-lines, hearing the bitter discontent which from time to time burst through the miraculous good nature of the Russian crowd.

John Reed, an American writer who lived in Petrograd in 1917.

Others were also fed up with the Provisional Government. In September 1917, the army leader Kornilov marched his troops towards Moscow, intending to get rid of the Bolsheviks and the Provisional Government, and restore order. Kerensky was in an impossible situation. He had some troops who supported him but they were no match for Kornilov’s. Kerensky turned to the only group which could save him: his Bolshevik opponents. The Bolsheviks organised themselves into an army which they called the Red Guards. Kornilov’s troops refused to fight members of the Soviet so his plans collapsed.

But it was hardly a victory for Kerensky. In fact, by October Kerensky’s government was doomed. It had tried to carry on the war and failed. It had therefore lost the army’s support. It had tried to stop the peasants from taking over the land and so lost their support too. Without peasant support it had failed to bring food into the towns and food prices had spiralled upwards. This had lost the government any support it had from the urban workers.

In contrast, the Bolsheviks were promising what the people wanted most (bread, peace, land). It was the Bolsheviks who had removed the threat of Kornilov. By the end of September 1917, the Bolsheviks had control of the Petrograd Soviet and Leon Trotsky was its chairman. They also controlled the soviets in Moscow and other major cities.

What do you think happened next?

Focus Task

How effectively did the Provisional Government rule Russia in 1917?

Step 1
1. Here is a list of some decisions that faced the Provisional Government when it took over in March 1917:
   a) what to do about the war
   b) what to do about land
   c) what to do about food.
   For each one, say how the government dealt with it, and what the result of the action was.
2. Based on your answers to question 1, how effective do you think the Provisional Government was? Give it a mark out of ten.

Step 2
3. Read through pages 199–201 again. Think about how effectively the Provisional Government dealt with their opponents:
   - Petrograd Soviet
   - Bolsheviks
   - Kornilov’s attempted coup.
4. Based on your answers to question 3, would you revise the score you gave the government in question 2?

Step 3
5. Now reach an overview score. Out of 10, how effective was the Provisional Government? Write a paragraph to explain your score.
The Bolshevik Revolution

By the end of October 1917, Lenin was convinced that the time was right for the Bolsheviks to seize power. They had the support of many workers and control of the Soviet. Lenin convinced the other Bolsheviks to act swiftly. It was not easy — leading Bolsheviks like Kamenev felt that Russia was not ready, but neither he nor any other Bolshevik could match Lenin in an argument.

During the night of 6 November, the Red Guards led by Leon Trotsky took control of post offices, bridges and the State Bank. On 7 November, Kerensky awoke to find the Bolsheviks were in control of most of Petrograd. Through the day with almost no opposition, the Red Guards continued to take over railway stations and other important targets. On the evening of 7 November, they stormed the Winter Palace (again, without much opposition) and arrested the ministers of the Provisional Government. Kerensky managed to escape and tried to rally loyal troops. When this failed, he fled into exile. On 8 November an announcement was made to the Russian people (see Source 9).

Why did the Bolsheviks succeed?

Despite what they claimed, the Bolsheviks did not have the support of the majority of the Russian people. So how were they able to carry out their takeover in November 1917?

- The unpopularity of the Provisional Government was a critical factor — there were no massive demonstrations demanding the return of Kerensky!
- A second factor was that the Bolsheviks were a disciplined party dedicated to revolution, even though not all the Bolshevik leaders believed this was the right way to change Russia.
- The Bolsheviks had some 800,000 members, and their supporters were also in the right places, including substantial numbers of soldiers and sailors. (The Bolsheviks were still the only party demanding that Russia should pull out of the war.)
- The major industrial centres, and the Petrograd and Moscow Soviets especially, were also pro-Bolshevik.
- The Bolsheviks also had some outstanding personalities in their ranks, particularly Trotsky and their leader Lenin.

Think!

Work in pairs, taking either Lenin or Trotsky.

1. Using Sources 10–14 add extra bullet points to the profiles of Lenin (this page) and Trotsky (page 203):
   - why he appealed to people
   - his personal qualities
   - his strengths as a leader

2. Finally, write a short report on the contribution of your individual to the Bolsheviks' success in 1917.

SOURCE 10

This extraordinary figure [Lenin] was first and foremost a professional revolutionary. He had no other occupation. A man of iron will and inflexible ambition, he was absolutely ruthless and used human beings as mere material for his purpose. Short and sturdy with a bald head, small beard and deep set eyes, Lenin looked like a small tradesman. When he spoke at meetings his ill-fitting suit, his crooked tie, his ordinary appearance dispelled the crowd in his favour. 'He is not one of the gentlefolk, he is one of us', they would say.

*The Times*, writing about Lenin after his death, 1924.
Profile

Leon Trotsky

- Born 1879 into a respectable and prosperous Jewish farming family.
- Exceptionally bright at school and brilliant at university.
- Politically active – arrested in 1900 and deported to Siberia.
- Escaped to London in 1902 and met Lenin there.
- Joined the Social Democratic Party, but supported the Menshevik wing rather than the Bolsheviks.
- Played an important role in the 1905 revolution – imprisoned for his activities.
- Escaped in 1907 and worked as a writer and journalist in Europe, especially in Vienna, Austria. Edited Pravda, the newspaper of the Social Democratic Party.
- In 1917 he returned to Russia and played a key role in the Bolshevik Revolution.
- In 1918 he became the Commissar for War and led the Bolsheviks to victory in the Civil War which broke out in 1918.

SOURCE 11

Lenin . . . was the overall planner of the revolution: he also dealt with internal divisions within the party and provided tight control, and a degree of discipline and unity which the other parties lacked.


SOURCE 12

The struggle was headed by Lenin who guided the Party’s Central Committee, the editorial board of Pravda, and who kept in touch with the Party organisations in the provinces . . . He frequently addressed mass rallies and meetings. Lenin’s appearance on the platform inevitably triggered off the cheers of the audience. Lenin’s brilliant speeches inspired the workers and soldiers to a determined struggle.

Soviet historian Y Kukushkin, History of the USSR, 1981

SOURCE 13

Now that the great revolution has come, one feels that however intelligent Lenin may be he begins to fade beside the genius of Trotsky.

Mikhail Uritsky, 1917. Uritsky was a Bolshevik activist and went on to play an important role in Bolshevik governments after 1917.

SOURCE 14

Under the influence of his [Trotsky’s] tremendous activity and blinding success, certain people close to Trotsky were even inclined to see in him the real leader of the Russian revolution . . . It is true that during that period, after the thunderous success of his arrival in Russia and before the July days, Lenin did keep rather in the background, not speaking often, not writing much, but largely engaged in directing organisational work in the Bolshevik camp, whilst Trotsky thundered forth at meetings in Petrograd. Trotsky’s most obvious gifts were his talents as an orator and as a writer. I regard Trotsky as probably the greatest orator of our age. In my time I have heard all the greatest parliamentarians and popular tribunes of socialism and very many famous orators of the bourgeois world and I would find it difficult to name any of them whom I could put in the same class as Trotsky.

From Revolutionary Silhouettes, by Anatoly Lunacharsky, published in 1918. The book was a series of portraits of leading revolutionaries. The author was a Bolshevik activist and knew Lenin and Trotsky well.

Focus Task

Why were the Bolsheviks able to seize power in November 1917?

1. Using your answers in this section, sum up how Bolshevik organisation and leadership contributed to their success.
2. Read Source 15.
3. Here are some of the ‘other mighty factors at work’. Write some notes to explain how each one helped the Bolsheviks. The first has been done for you:
   - Collapse of the Tsar’s regime – This had left a power vacuum. It was difficult to set up a new democratic regime which everybody would support:
   - War (people weary, disruption)
   - Army disintegrating (officers and soldiers in St Petersburg)
   - Peasants (had already begun to seize land)
   - Desperate economic situation (desperate people)
Japan in power

Japan and the Bolsheviks had promised the people bread, peace and land. Lenin knew that if he failed to deliver, the Bolsheviks would suffer the same fate as the Provisional Government.

Lenin immediately set up the Council of People's Commissars (the Sovnarkom). It issued its first decree on 8 November, announcing that Russia was asking for peace with Germany. There followed an enormous number of decrees from the new government that aimed to strengthen the Bolsheviks' hold on power (see Factfile). The peasants were given the nobles' lands. The factories and industries were put into the hands of the workers. The Bolsheviks were given power to deal ruthlessly with their opponents — and they did (see page 205).

The Bolshevik dictatorship

Lenin had also promised free elections to the new Constituent Assembly. Elections were held in late 1917. As Lenin had feared, the Bolsheviks did not gain a majority (see Source 16). Their rivals, the peasant-based Socialist Revolutionaries, were the biggest party when the Assembly opened on 18 January 1918.

Lenin solved this problem in his typically direct style. He sent the Red Guards to close down the Assembly. After brief protests (again put down by the Red Guards) the Assembly was forgotten. Lenin instead used the Congress of Soviets to pass his laws as if it did contain a Bolshevik majority.

Russia's democratic experiment therefore lasted less than 24 hours, but this did not trouble Lenin's conscience. He believed he was establishing a dictatorship of the proletariat which in time would give way to true Communism.

SOURCE 16

The results of the Constituent Assembly elections, 1917.

Making peace

The next promise that Lenin had to make good was for peace. He put Trotsky in charge of negotiating a peace treaty. He told Trotsky to try to spin out the peace negotiations as long as possible. He hoped that very soon a socialist revolution would break out in Germany as it had in Russia. By February of 1918, however, there was no revolution and the Germans began to advance again. Lenin had to accept their terms in the Treaty of Brest–Litovsk in March 1918.

The Treaty was a severe blow to Russia. You can see how much land was lost in Source 17, but this was not the whole story. Russia's losses included 34 per cent of its population, 32 per cent of its agricultural land, 54 per cent of its industry, 26 per cent of its railways and 89 per cent of its coalmines. A final blow was the imposition of a fine of 300 million gold roubles. It was another example of Lenin's single-minded leadership. If this much had to be sacrificed to safeguard his revolution, then so be it. Many Russians, including revolutionaries, were opposed to the signing of the treaty.
Opposition and Civil War

Lenin's activities in 1917–18 were bound to make him enemies. He survived an attempted assassination in August 1918 (he was hit three times). In December he set up a secret police force called the Cheka to crush his opponents.

By the end of 1918 an unlikely collection of anti-Bolshevik elements had united against the Bolshevks. They became known as the Whites (in contrast to the Bolshevik Reds) and consisted of enemies of the Bolshevks from inside and outside Russia (see Factfile). By the spring of 1918 three separate White armies were marching on Bolshevks-controlled western Russia. Generals Yudenich and Denikin marched towards Petrograd and Moscow, while Admiral Kolchak marched on Moscow from central southern Russia.

SOURCE 18

The reaction of the Bolshevks was ruthless and determined. In an amazingly short time, Leon Trotsky created a new Red Army of over 300,000 men. They were led by former Tsarist officers. Trotsky made sure of their loyalty by holding their families hostage and by appointing political commissars to watch over them. The Cheka (secret police) terrorised the populations of Bolshevks territories so that nobody co-operated. In July 1918, White forces were approaching Ekaterinburg where the Tsar was being held. The Bolshevik commander ordered the execution of the Tsar and his family. Lenin could not risk the Tsar being rescued and returned as leader of the Whites. The fighting was savage with both sides committing terrible acts of cruelty.

Through harsh discipline and brilliant leadership, Trotsky's Red Army began to turn back the White forces. Kolchak's forces were destroyed towards the end of 1919 and at the same time the foreign 'armies of intervention' withdrew. The Whites were not really a strong alliance, and their armies were unable to work together. Trotsky defeated them one by one. The last major White army was defeated in the Crimea in November 1920.
Why did the Bolsheviks win the Civil War?

The Red Army was no match for the armies that were still fighting on the Western Front in 1918. However, compared to the Whites, the Red Army was united and disciplined. It was also brilliantly led by Trotsky.

SOURCE 20

In the villages the peasant will not give grain to the Bolsheviks because he hates them. Armed companies are sent to take grain from the peasant and every day, all over Russia, fights for grain are fought to a finish.

In the Red Army, for any military offence, there is only one punishment, death. If a regiment retreats against orders, machine guns are turned on them. The position of the bourgeoisie [middle class] defies all description. Payments by the banks have been stopped. It is forbidden to sell furniture. All owners and managers of works, offices and shops have been called up for compulsory labour. In Petrograd hundreds of people are dying from hunger. People are arrested daily and kept in prison for months without trial.

The Red Terror, observed by a British businessman in Russia in 1918.

SOURCE 21

Members of the Red Guard requisition grain from peasants during the Civil War.

The Bolsheviks also kept strict control over their heartlands in western Russia.

- They made sure that the towns and armies were fed, by forcing peasants to hand over food and by rationing supplies (see Source 22).
- They took over the factories of Moscow and Petrograd so that they were able to supply their armies with equipment and ammunition.
- The Red Terror made sure that the population was kept under strict control (see Sources 19 and 20).
- The Bolsheviks used propaganda to raise fears about the intentions of the foreign armies in league with the Whites (Source 24). A propaganda train spread Communist ideas across Russia. Effective propaganda also made good use of atrocities committed by the Whites and raised fears about the possible return of the Tsar and landlords (see Sources 20, 21, 23 and 24).

SOURCE 22

Having surrounded the village [the Whites] fired a couple of volleys in the direction of the village and everyone took cover. Then the mounted soldiers entered the village, met the Bolshevik committee and put the members to death . . . . After the execution the houses of the culprits were burned and the male population under forty-five whipped . . . Then the population was ordered to deliver without pay the best cattle, pigs, fowl, forage and bread for the soldiers as well as the best horses.

Diary of Colonel Drozdovsky, from his memoirs written in 1923. He was a White commander during the Civil War.
For the first time in history the working people have got control of their country. The workers of all countries are striving to achieve this objective. We in Russia have succeeded. We have thrown off the rule of the Tsar, of landlords and of capitalists. But we still have tremendous difficulties to overcome. We cannot build a new society in a day. We ask you, are you going to crush us? To help give Russia back to the landlords, the capitalists and the Tsar?

Red propaganda leaflet, Why Have You Come to Murmansk?

The Civil War, 1918–1920, was a time of great chaos and estimates of Cheka executions vary from twelve to fifty thousands. But even the highest figure does not compare to the ferocity of the White Terror... for instance, in Finland alone, the number of workers executed by the Whites approaches 100,000.


Finally, the Reds had important territorial advantages. Their enemies were spread around the edge of Russia while they controlled the centre and also the all-important railway system. This enabled them to move troops and supplies quickly and effectively by rail, while their enemies used less efficient methods.

- The Whites, in contrast with the Bolsheviks, were not united.
- They were made up of many different groups, all with different aims.
- They were also widely spread so they were unable to co-ordinate their campaigns against the Reds. Trotsky was able to defeat them one by one.
- They had limited support from the Russian population. Russian peasants did not especially like the Bolsheviks, but they preferred them to the Whites. If the Whites won, the peasants knew the landlords would return. Both sides were guilty of atrocities, but the Whites in general caused more suffering to the peasants than the Reds.

Focus Task

Why did the Bolsheviks win the Civil War?

1. Draw a table and use the text to make notes about how each of these factors helped the Bolsheviks win.

- Unity
- Leadership
- Communications, e.g. railways
- Geography
- Support of the workers
- Support of the peasants
- The Red Army
- Foreign intervention
- Propaganda

2. Now write some paragraphs to show how some of these factors were connected. Two examples are shown below.

Linking Geography and Communications:

In such a vast country communications were a key to success. The Bolsheviks held the central industrial area which included all the main railway lines out of Moscow and Petrograd. This meant that they could get soldiers and military supplies to the different fronts much more easily than the Whites who found it very difficult to communicate with each other and move troops around the edges of the centre.

Linking Foreign intervention and Propaganda:

The foreign intervention was a gift to the Reds. They could use it in their propaganda to show that the Red Army was fighting foreign invaders.
Economic policy

War Communism

War Communism was the name given to the harsh economic measures the Bolsheviks adopted during the Civil War in order to survive. It had two main aims. The first aim was to put Communist theories into practice by redistributing (sharing out) wealth among the Russian people. The second aim was to help with the Civil War by keeping the towns and the Red Army supplied with food and weapons.

- All large factories were taken over by the government.
- Production was planned and organised by the government.
- Discipline for workers was strict and strikers could be shot.
- Peasants had to hand over surplus food to the government. If they didn't, they could be shot.
- Food was rationed.
- Free enterprise became illegal – all production and trade was controlled by the state.

War Communism achieved its aim of winning the war, but in doing so it caused terrible hardship. Peasants refused to co-operate in producing more food because the government simply took it away. This led to food shortages which, along with the bad weather in 1920 and 1921, caused a terrible famine. Some estimates suggest that 7 million Russian people died in this famine. There were even reports of cannibalism.

SOURCE 26

Starving children photographed during the Russian famine of 1921.

SOURCE 27

After carrying out the October Revolution, the working classes hoped for freedom. But the result has been greater slavery. The bayonets, bullets and harsh commands of the Cheka – these are what the working man of Soviet Russia has won. The glorious emblem of the workers' state – the hammer and sickle – has been replaced by the Communist authorities with the bayonet and the barred window. Here in Kronstadt we are making a third revolution which will free the workers and the Soviets from the Communists.

Official statement from the Kronstadt sailors.

Think!

1. Read Source 27. What aspects of War Communism are the sailors most angry about?
2. Would you expect peasants in Russia to feel the same?
3. Why do you think Lenin was more worried about the revolt of the sailors than about starvation among the peasants?

Kronstadt mutiny

As you saw on page 186 the sailors from the Kronstadt naval base were strong supporters of the Bolsheviks during the revolution and the Civil War. Many of them were Bolshevik Party members. However, they were concerned at the impact that Bolshevik policies were having on ordinary Russians. In February 1921 a delegation of sailors visited Petrograd and learned first hand of the hardships people were suffering and the repressive policies being used by the Bolsheviks against their own people. The Kronstadt sailors passed a resolution calling on the Bolsheviks to change their policies. The resolution included demands for new elections, freedom of speech, equal rationing and the scrapping of the militia units which were taking peasants' grain.

This was a potentially serious threat to Lenin and the Bolsheviks. The Kronstadt sailors had been loyal supporters and losing their support was serious. More importantly, they were well armed and well organised and could potentially threaten the Bolshevik war effort. Lenin issued a statement claiming the rebellion was a plot by the White forces. He demanded the rebels surrender. They refused, so in early March Trotsky's forces stormed the Kronstadt base. There was heavy fighting and although there are no reliable figures about casualties the death toll was probably in the thousands. Thousands more of the rebels were executed or imprisoned in labour camps. Nevertheless the rebellion had affected Lenin. Soon afterwards he abandoned the emergency policies of War Communism. Considering the chaos of the Civil War years, it may seem strange that this particular revolt had such a startling effect on Lenin. It did so because the Kronstadt sailors had been among the strongest supporters of Lenin and Bolshevism in 1917–20. Lenin began to think that he had to make some concessions.

Source Analysis

Why do you think the photograph in Source 26 was taken and published in 1921? Use the source and your knowledge to explain your answer.
The New Economic Policy

Many thousands of the Kronstadt sailors were killed. The mutiny was crushed. But Lenin recognised that changes were necessary. In March 1921, at the Party Congress, Lenin announced some startling new policies which he called the New Economic Policy (NEP). The NEP effectively brought back capitalism for some sections of Russian society. Peasants were allowed to sell surplus grain for profit and would pay tax on what they produced rather than giving some of it up to the government.

**Source 29**

<table>
<thead>
<tr>
<th>Hard-working peasant</th>
<th>War Communism</th>
<th>New Economic Policy</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grows</td>
<td>10 tons</td>
<td>Grows</td>
</tr>
<tr>
<td>Government takes all surplus</td>
<td>9 tons</td>
<td>Left with</td>
</tr>
<tr>
<td>1 ton plus cash</td>
<td>Government sells</td>
<td>Left with</td>
</tr>
<tr>
<td>Grows</td>
<td>Government takes none</td>
<td>Left with</td>
</tr>
<tr>
<td>Lazy peasant</td>
<td>Government takes 50%</td>
<td></td>
</tr>
</tbody>
</table>

How the NEP differed from War Communism.

In the towns, small factories were handed back into private ownership and private trading of small goods was allowed.

Lenin made it clear that the NEP was temporary and that the vital heavy industries (coal, oil, iron and steel) would remain in state hands. Nevertheless, many Bolsheviks were horrified when the NEP was announced, seeing it as a betrayal of Communism. As always, Lenin won the argument and the NEP went into operation from 1921 onwards. By 1925 there seemed to be strong evidence that it was working, as food production in particular rose steeply. However, as Source 31 suggests, increases in production did not necessarily improve the situation of industrial workers.

**Source 31**

In 1925 the Soviet Commissar for Finance admitted that the pay of miners, metal workers and engineers was still lower than it had been before 1914. This in turn meant that workers' housing and food were poor. The factory committee of a cement works in Smolensk reported, for example, in 1929: 'Every day there are many complaints about apartments; many workers have families of six and seven people, and live in one room.'

Some problems identified by Soviet observers in the 1920s.

**Source Analysis**

Does the evidence of Source 32 prove that the NEP was a success? Explain your answer with reference to Sources 28, 30 and 31.

Production under the New Economic Policy, 1921–25.
The death of Lenin and the creation of the USSR

Lenin did not live to see the recovery of the Russian economy. He suffered several strokes in 1922 and 1923 which left him paralysed and which led to his death in January 1924. He was a remarkable man by any standards. He led Russia through revolution and civil war and even in 1923 he supervised the drawing up of a new constitution that turned the Russian Empire into the Union of Soviet Socialist Republics. Source 34 gives the opinion of a British historian.

SOURCE 34

Lenin did more than any other political leader to change the face of the twentieth-century world. The creation of Soviet Russia and its survival were due to him. He was a very great man and even, despite his faults, a very good man.

The British historian AJP Taylor writing in the 1960s.

We will never know what policies Lenin would have pursued if he had lived longer — he certainly left no clear plans about how long he wanted the NEP to last. He also left another big unanswered question behind him: who was to be the next leader of the USSR?

Key Question Summary

How did the Bolsheviks gain power and how did they hold on to power?

1. After the Tsar’s abdication, a Provisional Government was set up to run Russia until elections could be held to choose a new government.
2. The Petrograd Soviet had the real power in the capital because it controlled the army and the workers in the factories.
3. The Provisional Government was weak and failed to deal with the problems of the war and the land to the satisfaction of the people. The economic situation continued to deteriorate throughout 1917.
4. Lenin returned to Russia and announced, in the April Theses, that his party, the Bolsheviks, would end the war, give the land to the peasants and ensure that the people got food. This brought them popular support although an attempt by some Bolsheviks to stage a rising in the July Days was a failure.
5. However, after Kornilov’s attempted coup, they had enough support to take control of the Petrograd Soviet. On Lenin’s urging, they seized power in October 1917.
6. The Bolsheviks dealt with any internal opposition ruthlessly by using the Cheka.
7. Lenin ended the war by the Treaty of Brest-Litovsk.
8. He crushed the newly elected Constituent Assembly because the Bolsheviks did not win the elections.
9. The Bolsheviks won the Civil War and kept the economy going through a system called War Communism.
10. But this was very harsh and people, including former supporters like the Kronstadt sailors, were turning against the Communists. So Lenin introduced a compromise — the New Economic Policy — which allowed the economy to recover and bring the people respite and some prosperity. So by 1924 the Bolsheviks were still firmly in power and had consolidated their position.
Focus

Most people thought Trotsky was the person most likely to succeed Lenin. Yet not only did Stalin become the new leader of the USSR, but over the next 40 years he changed it radically. He created a modern industrial state that became a superpower but he also created a totalitarian state where opposition was not tolerated and where the government imprisoned or murdered millions of its own citizens.

**How did Stalin gain and hold on to power?**

**Focus Points**
- Why did Stalin, and not Trotsky, emerge as Lenin’s successor?
- Why did Stalin launch the Purges?
- What methods did Stalin use to control the Soviet Union?
- How complete was Stalin’s control over the Soviet Union by 1941?

**What was the impact of Stalin’s economic policies?**

**Focus Points**
- Why did Stalin introduce the Five-Year Plans?
- Why did Stalin introduce collectivisation?
- How successful were Stalin’s economic changes?
- How were the Soviet people affected by these changes?

In this section you will look at two overlapping themes: how Stalin modernised the USSR and how he controlled it.

**Source Analysis**

1. Study Source 1. What achievements is Stalin pointing out?
2. Which figure can you see top left? Why do you think he has been placed in this position?
3. Why do you think this poster was produced at the end of the 1930s?

**Source 1**

An official poster from the mid to late 1930s showing Stalin pointing out the achievements of the USSR and its people.
Stalin or Trotsky?

When Lenin died in 1924 there were several leading Communists who were possible candidates to take his place. Among the contenders were Kamenev and Zinoviev, leading Bolsheviks who had played important parts in the Bolshevik Revolution of 1917, and Bukharin was a more moderate member of the party who favoured the NEP and wanted to introduce Communism gradually to the USSR. However, the real struggle to succeed Lenin was between two bitter rivals, Joseph Stalin and Leon Trotsky. The power struggle went on for some time and it was not until 1929 that Stalin made himself completely secure as the supreme leader of the USSR. Stalin achieved this through a combination of political scheming, the mistakes of his opponents and the clever way in which he built up his power base in the Communist Party.

Lenin’s Testament

**SOURCE 2**

Comrade Stalin, having become Secretary General, has unlimited authority in his hands and I am not sure whether he will always be capable of using that authority with sufficient caution.

Comrade Trotsky, on the other hand, is distinguished not only by his outstanding ability. He is personally probably the most capable man in the present Central Committee, but he has displayed excessive self-assurance and preoccupation with the purely administrative side of the work.

Lenin’s Testament. This is often used as evidence that Stalin was an outsider. However, the document contained many remarks critical of other leading Communists as well. It was never published in Russia, although, if it had been, it would certainly have damaged Stalin.

**SOURCE 3**

Trotzky refrained from attacking Stalin because he felt secure. No contemporary, and he least of all, saw in the Stalin of 1923 the menacing and towering figure he was to become. It seemed to Trotsky almost a joke that Stalin, the wilful and sly but shabby and inarticulate man in the background, should be his rival.


Trotsky’s mistakes

So how did Trotsky lose this contest? Much of the blame lies with Trotsky himself. He was brilliant, but also arrogant and high-handed. He often offended other senior party members. More importantly, he failed to take the opposition seriously. He made little effort to build up any support in the ranks of the party. And he was frequently underestimated, as did the other contenders.

No one saw Stalin as a threat. They were all more concerned with each other. Stalin kept in the shadows, not taking a clear position and seeming to be the friend and ally of different groups. This allowed him to become steadily more powerful without the others realising it.

Trotsky also frightened many people in the USSR. They were worried he might become a dictator, especially because he had a great deal of support in the army. Trotsky argued that the future security of the USSR lay in trying to spread permanent revolution across the globe until the whole world was Communist. Many people were worried that Trotsky would involve the USSR in new conflicts and that his radical policies might split the party.

Luck

As it often does in history, chance also played a part. Trotsky was unfortunate in falling ill late in 1923 with a malaria-like infection – just when Lenin was dying, and Trotsky needed to be at his most active.
Stalin’s cunning

We have already seen that Stalin was a clever politician and he planned his bid for power carefully. He made great efforts to associate himself with Lenin wherever possible and got off to an excellent start at Lenin’s funeral. He played a trick on Trotsky; Stalin cabled Trotsky to tell him that Lenin’s funeral was to be on 26 January, when it was in fact going to be on the 27th. Trotsky was away in the south of Russia and would not have had time to get back for the 26th, although he could have got back for the 27th.

As a result, Trotsky did not appear at the funeral whereas Stalin appeared as chief mourner and Lenin’s closest comrade and follower.

He was also extremely clever in using his power within the Communist Party. He took on many boring but important jobs including the post of General Secretary. He used these positions to put his own supporters into important posts and remove people likely to support his opponents from the Party. He was also very good at political manoeuvring. First of all he allied himself with Zinoviev and Kamenev to push out Trotsky. Then he allied himself with Bukharin in the debate about the NEP (see page 209) to defeat Zinoviev and Kamenev and later get them, along with Trotsky, expelled from the Party. All the time he was building his own power base, bringing in his supporters to the Party Congress and Central Committee to make sure he was chosen as leader. Finally he turned on Bukharin and his supporters, removing them from powerful positions. By 1929 he was the unchallenged leader.

Stalin’s policies also met with greater favour than Trotsky’s. Stalin proposed that in future the party should try to establish ‘Socialism in One Country’ rather than try to spread revolution worldwide. The idea that they could achieve socialism on their own appealed to the Russian sense of nationalism. Finally Stalin appeared to be a straightforward Georgian peasant – much more a man of the people than his intellectual rivals. To a Soviet people weary of years of war and revolution, Stalin seemed to be the man who understood their feelings.

Think!

In groups, look at the following statements and decide on a scale of 1—5 how far you agree with them.

- Stalin was a dull and unimaginative politician.
- Stalin appeared to be a dull and unimaginative politician.
- Trotsky lost the contest because of his mistakes.
- Stalin trusted to luck rather than careful planning.
- Stalin was ruthless and devious.

Try to find evidence on these two pages to back up your judgements.

Focus Task

Why did Stalin and not Trotsky emerge as Lenin’s successor?

Write notes under the following headings to explain why Stalin rather than Trotsky emerged as the new leader of Russia.

- Trotsky’s strengths and weaknesses in the leadership contest
- Why other contenders underestimated Stalin
- How Stalin outmanoeuvred other contenders
- Why Stalin’s policies were attractive to Party members

Then combine your notes to write your own account in answer to the question: ‘Why did Stalin and not Trotsky emerge as Lenin’s successor?’
Modernising the USSR

Once in power, Stalin was determined to modernise the USSR quickly. He had many reasons:

- **To increase the USSR’s military strength:** The First World War had shown that a country could only fight a modern war if it had the industries to produce the weapons and other equipment which were needed (see Source 5).
- **To rival the economies of the USA and other capitalist countries:** When Stalin took power, much of Russia’s industrial equipment had to be imported. Stalin wanted to make the USSR self-sufficient so that it could make everything it needed for itself. He also wanted to improve standards of living in Russia so that people would value Communist rule.
- **To increase food supplies:** Stalin wanted more workers in industries, towns and cities. He also wanted to sell grain abroad to raise cash to buy industrial equipment. This meant fewer peasants had to produce more food which meant that farming would have to be reorganised.
- **To create a Communist society:** Communist theory said that most people had to be workers for Communism to work. In 1928 only about one in five Russians were industrial workers.
- **To establish his reputation:** Lenin had made big changes to the USSR. Stalin wanted to prove himself as a great leader by bringing about even greater changes.

Modernising industry: the Five-Year Plans

Stalin ended Lenin’s NEP and set about achieving modernisation through a series of Five-Year Plans. These plans were drawn up by Gosplan, the state planning organisation that Lenin had set up in 1921. It set ambitious targets for production in the vital heavy industries (coal, iron, oil, electricity). The plans were very complex but they were set out in such a way that by 1925 every worker knew what he or she had to achieve.

The first Five-Year Plan focused on the major industries and although most targets were not met, the achievements were still staggering. The USSR increased production and created a foundation on which to build the next Five-Year Plans. The USSR was rich in natural resources, but many of them were in remote places such as Siberia. So whole cities were built from nothing and workers taken out to the new industrial centres. Foreign observers marvelled as huge new steel mills appeared at Magnitogorsk in the Urals and Sverdlovsk in central Siberia. New dams and hydroelectric power fed industry’s energy requirements. Russian ‘experts’ flooded into the Muslim republics of central Asia such as Uzbekistan and Kazakhstan, creating industry from scratch in previously undeveloped areas.

The second Five-Year Plan (1932–37) built on the achievements of the first. Heavy industry was still a priority, but other areas were also developed. Mining for lead, tin, zinc and other minerals intensified as Stalin further exploited Siberia’s rich mineral resources. Transport and communications were also boosted, and new railways and canals were built. The most spectacular showpiece project was the Moscow underground railway.

Stalin also wanted industrialisation to help improve Russia’s agriculture. The production of tractors and other farm machinery increased dramatically. In the third Five-Year Plan, which was begun in 1938, some factories were to switch to the production of consumer goods. However, this plan was disrupted by the Second World War.

Think!

1. How does Source 5 help explain why Stalin introduced the Five-Year Plan with such ambitious targets?
2. What were the other key reasons why he introduced them?
How was industrialisation achieved?

Any programme as extreme as Stalin’s Five-Year Plans was bound to carry a cost. In the USSR this cost was paid by the workers. Many foreign experts and engineers were called in by Stalin to supervise the work and in their letters and reports they marvelled at the toughness of the Russian people. The workers were constantly bombarded with propaganda, posters, slogans and radio broadcasts. They all had strict targets to meet and were fined if they did not meet them.

The most famous worker was Alexei Stakhanov. In 1935 with two helpers and an easy coal seam to work on, he managed to cut an amazing 102 tons of coal in one shift. This was fourteen times the average for a shift. Stakhanov became a ‘Hero of Socialist Labour’ and the propaganda machine encouraged all Soviet workers to be Stakhanovites.

The first Five-Year Plan revealed a shortage of workers, so from 1930 the government concentrated on drafting more women into industry. It set up thousands of new creches and day-care centres so that mothers could work. By 1937 women were 40 per cent of industrial workers (compared to 28 per cent in 1927), 21 per cent of building workers and 72 per cent of health workers. Four out of five new workers recruited between 1932 and 1937 were women.

By the late 1930s many Soviet workers had improved their conditions by acquiring well-paid skilled jobs and earning bonuses for meeting targets. Unemployment was almost non-existent. In 1940 the USSR had more doctors per head of population than Britain. Education became free and compulsory for all and Stalin invested huge sums in training schemes based in colleges and in the work place.

But, on the other hand, life was very harsh under Stalin. Factory discipline was strict and punishments were severe. Lateness or absences were punished by sacking, and that often meant losing your flat or house as well. In the headlong rush to fulfil targets, many of the products were of poor quality. Some factories overproduced in massive amounts while others had to shut down for short periods because they could not get parts or raw materials. However things did improve in the second and third Five-Year Plans.

On the great engineering projects, such as dams and canals, many of the workers were prisoners who had been sentenced to hard labour for being political opponents, or suspected opponents, of Stalin, or for being kulaks (rich peasants) or Jews. Many other prisoners were simply unfortunate workers who had had accidents or made mistakes in their work but had been found guilty of ‘sabotage’.

On these major projects conditions were appalling and there were many deaths and accidents. It is estimated that 100,000 workers died in the construction of the Belomor Canal.

At the same time, the concentration on heavy industry meant that there were few consumer goods (such as clothes or radios) which ordinary people wanted to buy. In the towns and cities, most housing was provided by the state, but overcrowding was a problem. Most families lived in flats and were crowded into two rooms which were used for living, sleeping and eating. What’s more, wages actually fell between 1928 and 1932. In 1932 a husband and wife who both worked earned only as much as one man or woman had in 1928.

Stalin was also quite prepared to destroy the way of life of the Soviet people to help industrialisation. For example, in the republics of central Asia the influence of Islam was thought to hold back industrialisation, so between 1928 and 1932 it was repressed. Many Muslim leaders were imprisoned or deported, mosques were closed and pilgrimages to Mecca were forbidden.
Did the Five-Year Plans succeed?

There is much that could be and was criticised in the Five-Year Plans. Certainly there was a great deal of inefficiency, duplication of effort and waste. One feature of the plans was spectacular building projects, e.g. the Unisprosto Dam, which were used as a showcase of Soviet achievement. The Moscow Metro was particularly impressive with vast stations and stunning architectural design. There was an enormous human cost to these. But the fact remains that by 1937 the USSR was a modern state and it was this that saved it from defeat when Hitler invaded in 1941.

**SOURCE 11**

<table>
<thead>
<tr>
<th>Production in 1927–28</th>
<th>First Five-Year Plan. Target and actual production in 1933</th>
<th>Second Five-Year Plan. Target and actual production in 1937</th>
</tr>
</thead>
<tbody>
<tr>
<td>ELECTRICITY (thousand million kilowatt hours)</td>
<td>Actual 13.4  Target 17.0</td>
<td>Actual 36.5  Target 38.0</td>
</tr>
<tr>
<td>COAL (million tons)</td>
<td>Actual 35.4  Target 68.0</td>
<td>Actual 128.0  Target 152.5</td>
</tr>
<tr>
<td>OIL (million tons)</td>
<td>Actual 9.2  Target 19.0</td>
<td>Actual 28.5  Target 46.8</td>
</tr>
</tbody>
</table>

**SOURCE 13**

Graph showing share of world manufacturing output, 1929–38.

The achievements of the Five-Year Plans.
The Five-Year Plans were used very effectively for propaganda purposes. Stalin had wanted the Soviet Union to be a beacon of socialism and his publicity machine used the successes of industrialisation to further that objective. Blaming the workers was a good way of excusing mistakes made by management. However, many of the workers were unskilled ex-peasants and they did cause damage to machinery and equipment. To escape punishments and harsh conditions, or to try to get better wages and bonuses, workers moved jobs frequently (in some industries three times a year). This did not help industry or society to stabilise. To try to prevent this, internal passports were introduced to prevent the movement of workers inside the USSR.

**Source 14**

There is evidence that he [Stalin] exaggerated Russia's industrial deficiency in 1929. The Tsars had developed a considerable industrial capacity... in a sense the spadework had already been done and it is not altogether surprising that Stalin should have achieved such rapid results.


---

**Focus Task**

**How successful were Stalin’s economic policies?**

**Step 1: The Five-Year Plans**

Use all the information and sources in this section to assess the Five-Year Plans for industry. Copy and complete a table like this. Fill out column 2. You will come back to column 3 on page 219.

<table>
<thead>
<tr>
<th>Policy</th>
<th>The Five-Year Plans</th>
<th>Collectivisation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aims</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Key features</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Successes</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Failures</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Human cost</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Modernising agriculture: collectivisation

For the enormous changes of the Five Year Plan to be successful, Stalin needed to modernise the USSR’s agriculture. This was vital because the population of the industrial centres was growing rapidly and yet as early as 1928 the country was already 2 million tons short of the grain it needed to feed its workers. Stalin also wanted to try to raise money for his industrialisation programme by selling exports of surplus food abroad.

His answer was collectivisation – forcing the farmers to combine their lands and cattle and farm them together (collectively) – see Factfile.

Most peasants were still working on small plots of land using backward methods. Making the peasants work on larger farms meant that it would be easier to make efficient use of tractors, fertilisers and other modern methods of farming. This would produce more food. Mechanised farming would require fewer peasants and release large numbers to work in growing industries. Moreover it would be easier to collect grain and taxes from larger farms. It would also be a more socialist way of farming as they would be co-operating rather than selling their own food for a profit.

There was one big problem with collectivisation. The peasants did not want to hand over their animals and tools and be ordered around by farm managers. All they wanted was to farm their own piece of land without interference from the government. This applied particularly to kulaks – richer peasants who owned larger farms and employed agricultural labourers.

The government sent out activists, backed up by the secret police, to ‘persuade’ them and a massive propaganda campaign was organised to inform peasants of the advantages of joining a collective farm. Some did join but many resisted bitterly. They slaughtered and ate their animals rather than allow them to be taken, burnt crops and even their houses. In some areas there was armed resistance. The government blamed the kulaks for all the trouble and Stalin announced that ‘We must liquidate the kulaks as a class’. In practice anybody who resisted became a kulak. Peasants were rounded up and deported in huge numbers to remote areas in Siberia, or to labour camps. Others fled to the cities.

This process in 1930–32 caused huge disruption in the countryside and there were severe food shortages. This, combined with a poor harvest in 1932, led to a famine on an unimaginable scale, particularly in the Ukraine, in the years 1932–33. The government would not acknowledge the famine and still sent out requisitioning gangs to collect grain for the workers and to export to other countries. Millions starved, perhaps as many as 15 million people. It was a man-made human tragedy of immense proportions. The way of life of millions of peasants had been destroyed.

After this traumatic period, the countryside did settle down and gradually more grain was produced, although the numbers of animals did not reach pre-collectivisation levels until 1940. Stalin had achieved his aim (see Source 17): he had established control of the grain supply and collectivised the peasants. Moreover he had a ready supply of labour for the factories.

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**Factfile**

Collectivisation

- Peasants were to put their lands together to form large joint farms (‘kolkhoz’) but could keep small plots for personal use.
- Animals and tools were to be pooled together.
- Motor Tractor Stations (MTS), provided by the government, made tractors available.
- Ninety per cent of ‘kolkhoz’ produce would be sold to the state and the profits shared out.
- The remaining 10 per cent of produce was to be used to feed the ‘kolkhoz’.

**Think!**

1. Explain why Stalin needed to change farming in the USSR.
2. Why did the peasants resist?

**SOURCE 16**

In order to turn a peasant society into an industrialised country, countless material and human sacrifices were necessary. The people had to accept this, but it would not be achieved by enthusiasm alone . . . If a few million people had to perish in the process, history would forgive Comrade Stalin . . . The great aim demanded great energy that could be drawn from a backward people only by great harshness.


**SOURCE 17**

![Agricultural production in the USSR 1913–40 based on figures produced by the Soviet government.](chart)

<table>
<thead>
<tr>
<th>Year</th>
<th>Cows (Million head)</th>
<th>Pigs (Million head)</th>
<th>Grain (Millions of tons)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1913</td>
<td>25</td>
<td>20</td>
<td>80</td>
</tr>
<tr>
<td>1921</td>
<td>15</td>
<td>15</td>
<td>60</td>
</tr>
<tr>
<td>1928</td>
<td>10</td>
<td>10</td>
<td>40</td>
</tr>
<tr>
<td>1933</td>
<td>8</td>
<td>8</td>
<td>36</td>
</tr>
<tr>
<td>1940</td>
<td>6</td>
<td>6</td>
<td>30</td>
</tr>
</tbody>
</table>

Key:
- Cows: Red
- Pigs: Green

- 1913: 25, 20, 80
- 1921: 15, 15, 60
- 1928: 10, 10, 40
- 1933: 8, 8, 36
- 1940: 6, 6, 30

Agricultural production in the USSR 1913–40 based on figures produced by the Soviet government.
Source 18

‘How are things with you?’ I asked one old man. He looked around anxiously to see that no soldiers were about. ‘We have nothing, absolutely nothing. They have taken everything away.’ It was true. The famine is an organised one. Some of the food that has been taken away from them is being exported to foreign countries. It is literally true that whole villages have been exiled. I saw myself a group of some twenty peasants being marched off under escort. This is so common a sight that it no longer arouses even curiosity.

The Manchester Guardian, 1933.

Despite the famine, Stalin did not ease off. By 1934 there were no kulaks left. By 1941 almost all agricultural land was organised under the collective system. Stalin had achieved his aim of collectivisation.

Focus Task

How successful were Stalin’s economic policies?

Step 2: Collectivisation

1. You started a chart on page 217. Now complete column 3 to assess the policy of collectivisation.
2. Which policy do you think was more effective: the Five-Year Plans or collectivisation? Support your answer with evidence from pages 214–19.

Key Question Summary

What was the impact of Stalin’s economic policies?

1. From 1928, Stalin embarked on a radical programme of change to modernise the USSR to increase its military power, rival Western economies and create a Communist society.
2. He initiated Five-Year Plans for industry in which production targets were set for every industry right down to individual factories.
3. The first two Five-Year Plans concentrated mainly on heavy industry – iron, coal and steel – and to a lesser extent on mining, chemicals and transport.
4. A feature of the plans was gigantic spectacular projects like the Moscow Underground.
5. The plans were very successful – the production of heavy industries rose dramatically. Huge new industrial plants were built, new cities appeared and a modern industrial state was created. However, the quality of goods was often poor and there were inefficiencies.
6. Stalin needed to make farming more modern – using tractors and fertilisers – to produce the food he needed for the workers. He used collectivisation to do this – making peasants put their land and animals into collective farms under state control.
7. Many peasants resisted and were shot, sent to labour camps or exiled. Millions fled to the new cities to become workers.
8. As a result of this disruption, food production fell and there was a famine in parts of the USSR, especially the Ukraine, in 1932–33. However, Stalin had got what he wanted from collectivisation: food for the workers, food to export abroad, more industrial workers and control of the peasants and the food supply.
9. The cost to the Russian people of Stalin’s economic plans was high. The peasants suffered immensely. But the workers also had to make sacrifices. Very few consumer goods were produced, the quality of housing was poor and the standard of living low. Factory discipline was harsh and workers who made mistakes could be punished severely or accused of sabotage and sent to labour camps.
How did Stalin control Russia?

You have already seen on pages 215–19 how Stalin was utterly ruthless in his crushing of any opposition to his industrial or agricultural policies.

The use of fear and terror to control Russians had been a feature of the Tsar's regime. It had also been a feature of the Communist state under Lenin, but Stalin took it to new heights. He was determined to stay in power and crush any opposition whether it came from inside or outside the Communist Party. Sitting behind him was the secret police, first called the OGPU and then the NKVD. In addition, there was an extensive system of labour camps, called the 'Gulag' — dreadful places which many did not survive.

The Purges

By 1934, some leading Communists wanted to slacken the breakneck pace of industrialisation and make life more bearable for ordinary Russians. When Sergei Kirov, virtually second to Stalin, suggested this at a Party conference, he was widely supported and there was talk of him replacing Stalin as leader.

Then Kirov was mysteriously murdered (probably on Stalin's orders) and Stalin used this as an excuse to 'purge' the Communist Party of his opponents suggesting there were spies and conspirators to be unmasked. He arranged for a series of show trials in which leading Bolsheviks confessed to their crimes, probably because of torture or threats to their families. Kamenev and Zinoviev were tried in the first big trial in 1936 along with fourteen others; Bukharin was tried in 1938. But these purges were not restricted to leading party members. Around 500,000 Communist Party members were arrested and either executed or sent to labour camps. Those left would carry out Stalin's orders to the letter.

It did not stop at the Communist Party. Anybody suspected of being disloyal to Stalin was arrested. Many people were denounced by neighbours trying to prove they were loyal. University lecturers and teachers, miners and engineers, factory managers and ordinary workers all disappeared. It is said that every family in the USSR lost someone in the Purges.

Stalin also purged the army, removing 25,000 officers — around one in five — including its supreme commander, Marshal Tukhachevsky, who had disagreed with Stalin in the past. This nearly proved fatal when Hitler invaded the USSR in 1941 since the Red Army suffered from a lack of good quality experienced officers.

By 1937 an estimated 18 million people had been transported to labour camps. Ten million died. Stalin seriously weakened the USSR by removing so many able individuals. Stalin had also succeeded in destroying any sense of independent thinking. Everyone who was spared knew that their lives depended on thinking exactly as Stalin did.

Think!

According to Source 20, what sort of people did Stalin want in the USSR?

SOURCE 20
A tribute to Comrade Stalin was called for. Of course, everyone stood up ... for three minutes, four minutes, the 'stormy applause, rising to an ovation' continued ... Who would dare to be the first to stop? After all, NKVD men were standing in the hall waiting to see who quit first! After 11 minutes the director [of the factory] ... sat down ... To a man, everyone else stopped dead and sat down. They had been saved!

... That, however, was how they discovered who the independent people were. And that was how they eliminated them. The same night the factory director was arrested.


SOURCE 21
Stalin shown holding a young child, Gelya Markizova, in 1936. Stalin had both of her parents killed. This did not stop him using this image on propaganda leaflets to show him as a kind, fatherly figure.

SOURCE 22
Russian exiles in France made this mock travel poster in the late 1930s. The text says: ‘Visit the USSR’s pyramids!’
Source Analysis
Choose either Source 22 or 24.
1. Summarise the message of the cartoon in your own words.
2. Do you think either of these cartoons could have been published in the USSR?

Source 23
One of Stalin's opponents deleted from a photograph, 1935. Techniques of doctoring pictures became far more sophisticated in the 1930s. This allowed Stalin to create the impression that his enemies had never existed.

Source 24
A cartoon published by Russian exiles in Paris in 1936. The title of the cartoon is 'The Stalinist Constitution' and the text at the bottom reads 'New seating arrangements in the Supreme Soviet'.

Revision Tip
You should have a view on whether terror or propaganda was more important in securing Stalin's rule. You need to:
- know at least two events which show how the terror regime worked.
- be able to describe at least two examples of propaganda.
- practice explaining which you think was more important - it does not matter which you decide as long as you can explain your reasoning.

Source 25
These men lifted their villainous hands against Comrade Stalin. By lifting their hands against Comrade Stalin, they lifted them against all of us, against the working class... against the teaching of Marx, Engels, Lenin... Stalin is our hope, Stalin is the beacon which guides all progressive mankind. Stalin is our banner. Stalin is our will. Stalin is our victory.

From a speech made by Communist leader Nikita Khrushchev in 1937, at the height of the Purges. (Khrushchev later became leader of the USSR and in 1956 announced a 'de-Stalinisation' programme – see page 128).

The new constitution
In 1936 Stalin created a new constitution for the USSR. It gave freedom of speech and free elections to the Russian people. This was, of course, a cosmetic measure. Only Communist Party candidates were allowed to stand in elections, and only approved newspapers and magazines could be published.

The cult of personality
If you had visited the Soviet Union in the 1930s, you would probably have found that most Soviet citizens admired, even loved, Stalin and thought he was a great leader driving them forward to a great future. This is partly because of the deliberately created cult of the personality. The Soviet propaganda machine pushed Stalin into every aspect of their daily lives. Portraits (most homes had one), photographs and statues were everywhere. Regular processions were held in towns and cities praising Stalin. He was a super-being, almost godlike. Some historians argue that the Communist leaders thought that it was useful to have a figure like this to guide people through difficult times and make them willing to endure hardship. Of course, Stalin enjoyed the adulation he received. Moreover, he was determined to make himself an important historical figure. He had history books rewritten making Lenin and Stalin the only real heroes of the Revolution. Others, like Trotsky, were airbrushed out of history, their names and photos removed from books or given scant mention.

Focus Task
Why did Stalin launch the Purges?
Some say that Stalin launched the Purges because he was power-mad and paranoid. Do you agree with this? Can you suggest other reasons? Use these headings to help you:
- Opposition to Stalin
- Why Stalin was determined to remain leader
- Controlling the Communist Party
- Controlling the people in an unstable society
- Getting rid of disruptive elements in the population
- Making sure the army stayed loyal.
Society and culture under Stalin

Stalin understood the power of ideas and the media. Newspapers were censored or run by government agencies. The radio was under state control. The state used propaganda extensively in posters, information leaflets and through public events like organized street theatre and processions. Soviet citizens could get very little information from the world outside apart from through state-controlled media. Stalin also controlled other areas that influenced the way people thought.

Religion came under sustained attack in the 1930s. Many churches were closed, priests deported and church buildings pulled down. Priests were not allowed to vote and their children. By 1939 only one in 40 churches were holding regular services in the USSR. Muslim worship was also attacked. Muslims were banned from practising Islamic law and women encouraged to abandon the veil. In 1917 there were 26,000 mosques in Russia but by 1939 there were only 1,300. Despite this aggressive action, in the 1937 census, around 60 per cent of Russians said that they were Christians.

All music and other arts in the USSR were carefully monitored by the NKVD. Poets and playwrights praised Stalin either directly or indirectly. Composers such as Shostakovich wrote music praising him and lived in dread of Stalin’s disapproval. Artists and writers were forced to adopt a style called Soviet Realism. This meant that paintings and novels had to glorify ordinary workers, inspire people with socialism, and help build the future. Paintings showed happy collective farm workers in the fields or workers striving in the factories. It was a similar situation with literature (see Source 26).

Education and youth organisations

By the early 1930s Stalin set about reforming the Soviet education system. The discipline of teachers and parents was emphasised. Strict programmes of work were set out for key subjects like mathematics, physics and chemistry. History textbooks presented Stalin’s view of history. There were compulsory lessons in socialist values and how a Soviet citizen should behave.

Children under fifteen joined the Pioneers where they were indoctrinated with Communist views, encouraged to be loyal to the state and to behave like a good citizen. It was like the Boy Scouts with activities stressing co-operation and teamwork.

Women in Stalin’s USSR

Life under Stalin for women was a mixed picture. In many respects, women gained much more freedom and opportunity under Stalin’s rule than they had had under the Tsar. Women were given the same educational and employment opportunities as men. Women entered the workforce in increasing numbers. By 1935 some 42 per cent of all industrial workers were women. The historian Wendy Goldman argues that the Second Five Year Plan in particular would have struggled to achieve what it did if it had not been for the huge influx of women workers. There is also some evidence that women were enrolled into technical training programs and management positions; although the vast majority of women remained in relatively low paid industrial jobs or traditional roles. There is also evidence of women facing resentment from male colleagues and relatively few women were able to achieve promotion.

The Communists also tried to challenge traditional views about women and the family. Communists thought that women should be free and not tied down to men by marriage. Children would be looked after in crèches and kindergartens. So divorce was made very easy and there was abortion on demand. The reality did not live up to the dream. In the cities many men abandoned and divorced women as soon as they became pregnant. In 1927 two-thirds of marriages in Moscow ended in divorce. The promised state-provided kindergartens did not materialise and thousands of women were left to manage as best they could with jobs and children. This situation was compounded by the upheavals in 1928–33, especially by collectivisation, which resulted in huge numbers of families being split. The result was millions of homeless children who roamed the streets in gangs, begging or taking part in petty crime.

The Great Retreat

By the mid 1930s there was a movement to return to traditional family values and discipline, often called ‘The Great Retreat’:

- Abortion was made illegal except to protect the health of the mother.
- Divorce was made more difficult. Divorcing couples had to go to court and pay a fee.
- Divorced fathers had to pay maintenance for their children.
Focus Task

How were Soviet people affected by Stalin's rule?

Work with a partner to produce a presentation to answer this question. You will find useful information on pages 220–23 but you could do further research in the library or online. Your presentation could be done on computer or as a booklet or poster with supporting notes on each area.

Start by making your own mind map to sum up the key features of Stalin’s rule. Here are some possible boundaries:

- New cities and towns, and living conditions
- Religion
- Education
- How were Soviet people affected by Stalin’s rule?
- Economic policies
- Did well
- Did not
- Culture (art, music etc.)
- Role of women
- The nationalities

Revision Tip

A major area of debate is whether the Soviet people gained or lost more under Stalin. Find two examples of gains and losses in this period and make sure you can explain why you chose them.

- Mothers received cash payments of 2,000 roubles per year for each child up to age five.
- A new law in 1935 allowed the NKVD to deal harshly with youth crime. There was even a death sentence introduced for young criminals, although there are no records of it being used.
- Parents could be fined if their children caused trouble. Their children could be taken to orphanages and their parents forced to pay for their upkeep.

It is very hard to judge the impact of these measures although they tended to have a much greater impact on women than men as they restricted many of the new opportunities which had opened up. Divorce rates did not fall and absent fathers meant women took the major role in bringing up the children. Life together became breadwinners as well. Overall, it seems that family life did not decline further in the 1930s and interviews with survivors of the period seem to suggest that most people supported the Great Retreat policies.

Equal society?

One of the main aims of Communist policies was to make life more equal and fair for all members of society. Critics of Communism have usually pointed out that it made life equally bad for everyone in society. There is some evidence to support this.

- The buying power of a worker’s wages fell by over 50 per cent during the first Five Year Plan.
- The average worker in 1930s Moscow ate only 20 per cent of the meat and fish he ate in 1900.
- Housing was hard to find and expensive.
- It was difficult to get clothing, shoes and boots. Queuing to buy goods became part of life.

On the other hand, there were some positives. Health care improved enormously. Education improved and public libraries became available as literacy became a high priority. Sports facilities were good in most towns and cities.

Despite the ideology a divide in society began to open up. For some, if you were ambitious, you could become part of the new class of skilled workers or a foreman, supervisor or technician. There was an army of managers and bureaucrats, and they created jobs for the secretaries who handled their paperwork. One manager employed a servant on eighteen roubles a week, while his wife earned 20 roubles a week as a typist. The manager could also get items like clothing and luxuries in the official Party shops. At the very top was a new ruling class—the nomenklatura. This was the special group loyal to Stalin who took all the top jobs in the Communist Party, the government and regional government. They and their families enjoyed many privileges such as better housing, food, clothes and schools for their children.

The groups mentioned above had done well out of the new industrial society and their support for Stalin was vital in helping him control Soviet society.

The nationalities

People often think of Russia and the USSR as the same thing, but this is wrong. Russia was the largest republic in a large collection of republics. As a Georgian, you might think Stalin would sympathise with people who did not want to be part of a Soviet Union dominated by Russia. In fact, Stalin had little time for nationalist feelings. He was much more concerned with control and obedience and he regarded the nationalities with suspicion. You have already read on page 222 how Communism attacked Islam, which was an attack on religion and nationality in the sense that the national identities of many nationalities (such as the Crimean Tatars, Kazakhs, Balkars and Azerbaijanis) were bound up with their religion.

In 1932 a new regulation was brought in that required Soviet citizens to carry identity booklets and these documents included a section in which they had to specify their nationality, another form of control. Many nationalities found that their homelands were dramatically changed by the arrival of large numbers of Russian immigrant workers who were sent there to develop new industrial projects. In some areas whole populations were deported from their homes because Stalin did not trust them. Between 1935 and 1938 Stalin carried out deportations against at least nine different ethnic groups. For example, when Japan began to expand in the Far East Stalin deported 142,000 Koreans away from his easternmost borders. This became a large-scale, systematic process once war broke out with Germany in 1941 as Stalin feared they would co-operate with the invading German forces and groups deported included Chechens in the south of the USSR and Poles, Lithuanians and other peoples of the Baltic territories.

Other groups were persecuted because of long-standing prejudices. For example, Jews still suffered discrimination and the Finnish population in the region around Leningrad fell by one-third during the 1930s.

How complete was Stalin's control over the Soviet Union by 1941?

By 1941 Stalin was the supreme unchallenged leader of Soviet Russia but how far was he in complete control?

On the one hand...

In the Purges which had mainly ended in 1938, Stalin had:

- removed all the old Bolsheviks capable of forming an alternative government and replacing him as leader
- removed the main officers in the army likely to cause him any trouble
- crowded intellectuals in education, sciences and the arts, making them unlikely to voice criticisms of his policies
- terrified the population at large who did not know where accusations of disloyalty might come from and feared being picked up by the secret police
- got rid of many of the unruly and disruptive elements in society by sending them to the Gulag where they might prove more useful as slave labour.

The vast organisation of the secret police, the NKVD, stood behind Stalin and behind the NKVD lay the terror of the Gulag concentration camps.

Stalin's position was cemented by the cult of the personality which led many Russians to regard him as an almost superhuman leader whom they revered and even loved. Those who did not go along with the hype were very reluctant to voice their views in public. Stalin had complete control of the media and propaganda, which repeated the message that Stalin was great and the only person who could lead Russia to a bright future.

But on the other hand...

Soviet Russia was a still a difficult country to rule.

- Stalin found it difficult to control regions away from Moscow. People, including Communist officials, ran their own areas to suit themselves and would not always carry out instructions from the centre.
- There was a lot of bribery and corruption, especially as everybody had to reach unrealistic production targets in industry. Nobody, even Communist Party officials, wanted to be accused of not fulfilling targets, so they fiddled the figures, produced sub-standard goods or simply did not tell the centre what was going on.
- Even those higher up cheated and manipulated the system so they could escape any blame.

The whole central planning system was rough and unwieldy despite the fact that it achieved its broad aims.

Soviet Russia in the 1930s was never very stable. Millions of people moved around as industrialisation created vast new centres and peasants were thrown off the land. People came and went seeking jobs and accommodation or trying to escape the authorities. Thousands changed jobs regularly so they could not be tracked down and subjected to the harsh labour laws, or to get better wages, especially if they were skilled workers. In all this fluid mix there were embittered, rebellious and criminal elements as well as young people who would not conform to Soviet laws, rules and regulations. Some historians think the Purges were in part an attempt to control this moving mass and weed out the troublemakers. But Stalin could never really bring this 'quicksand society' under control.

In the countryside, Stalin had subdued the peasants through collectivisation but most were still aggrieved by the loss of their land and independence. They adapted to the Stalinist system but resisted where they could. They made life difficult for farm managers, were insubordinate, neglected jobs, were apathetic and generally did not work hard. Agriculture never performed as well as it should have done.
Focus Task

What methods did Stalin use to control the USSR?

1. Draw up and complete a table to make notes and record examples for the methods of control listed. You can add more different methods if you wish.

- Fear and terror (NKVD, Gulag)
- Purges
- Force and compulsion (e.g. collectivisation)
- Propaganda
- Cult of the personality
- Education and youth groups
- Control of mass media and the arts
- Improving living conditions for some

How complete was Stalin's control over the Soviet Union by 1941?

2. Now use your notes to write an answer to this question: 'By 1941 Stalin had complete control of the Soviet Union because he had crushed all opposition.' How far do you agree with this statement? Explain your answer.

You should structure this in three sections or paragraphs:

1. The argument that Stalin was in control. Here you should include:
   - examples of the methods he used
   - evidence that these methods actually worked (e.g. source extracts).

2. The argument that Stalin was not in control or that his control was not as great as it appeared. Here you should include:
   - examples of resistance to Stalin and his methods
   - an explanation of how serious this resistance was.

3. Your overall judgement as to how complete his control really was (e.g. that his control was not complete but the resistance was limited).

Key Question Summary

How did Stalin gain and hold on to power?

1. Stalin emerged as the new leader of Russia through a mixture of political cunning, ruthlessness and the mistakes of the other contenders.
2. He gained control of the party machine and could appoint his supporters to key positions. He outmanoeuvred his opponents by playing them off against each other.
3. His main rival Trotsky, ill at the time, would not get involved in the power struggle. He was disliked by many Bolsheviks for being too aloof and they feared he would become a dictator.
4. Stalin's policy of 'Socialism in one country' was popular and appealed to Russian nationalism.
5. Stalin established a system of fear and terror to control the USSR, backed by an effective secret police force and the Gulag labour camps.
6. From 1936 he used the Purges to make sure he remained leader. He set up show trials to get rid of the old Bolsheviks who might form an alternative government and to frighten others.
7. He purged the Communist Party to make sure it would carry out his orders without question.
8. He purged the army to get rid of any officers who might be disloyal to him.
9. He undertook a general purge of the population to instil fear so that they would do as they were told. He got rid of leading members of the intelligentsia in education and the arts. He also got rid of troublesome individuals on the fringes of society who did not fit into the Stalinist system.
10. A cult of the personality saw Stalin promoted as a god-like leader who could guide the USSR to a great future.
11. Stalin tried to control what people thought through the mass media, education, the arts and culture in general. He tried to suppress religion but was not successful.

Exam Practice

See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.

1. (a) What were the Five-Year Plans? [4]
   (b) Explain why Stalin was so committed to modernising industry in the USSR. [6]
   (c) 'The Five-Year Plans brought glory to Stalin but misery to his people.' How far do you agree with this statement? Explain your answer [10]
DIE NSDAP
SICHERT DIE
VOLKSGEMEINSCHAFT

VOLKSGENOSSEN
BRAUCHT IHR RAT UND HILFE
SO WENDET EUCH AN DIE
ORTSGRUPPE
Germany, 1918–45

KEY QUESTIONS
9.1 Was the Weimar Republic doomed from the start?
9.2 Why was Hitler able to dominate Germany by 1934?
9.3 How effectively did the Nazis control Germany, 1933–45?
9.4 What was it like to live in Nazi Germany?

Germany emerged from the First World War in a state of chaos. The new Weimar government struggled from crisis to crisis. Out of this confusion Adolf Hitler and the Nazis emerged as the most powerful group in Germany and led Germany into a period of dictatorship ending in an international war and the deaths of tens of millions of people.

How could this happen in a modern, democratic European state?

In 9.1 you will investigate how the Weimar Republic was created out of post-war chaos and how its leaders tried to solve the problems left over from the war.

In 9.2 you will focus on the same period but view it through a different lens and examine the reasons for the birth and growth of the Nazi Party. You will see how its early failures turned into a runaway success after the economic Depression hit Germany in the early 1930s.

The Nazis had a very specific vision of what Germany should be like and they did not tolerate opposition. In 9.3 you will examine how they imposed their will on the German people through a combination of terror and propaganda.

In 9.4 you will see how specific groups of people were affected by Nazi rule – young people, women, workers and farmers – and how the lives of Germans began to change again as a result of the Second World War.

Timeline
This timeline shows the period you will be covering in this chapter. Some of the key dates are filled in already. To help you get a complete picture of the period make your own much larger version and add other details to it as you work through the chapter.

This Nazi poster from the 1930s encouraged people to turn to Nazi-led community groups for help and advice.
1. Using this source, describe the Nazis' ideal family.
2. What are the Nazis offering this ideal family and how is it represented in the poster?
3. Does this poster give the impression that people were afraid of the Nazis?
4. What message is the poster trying to convey to Germans?
9.1 Was the Weimar Republic doomed from the start?

Focus
The democratic Weimar government collapsed in 1933 and was replaced by a Nazi dictatorship. Some people suggest that this was inevitable: Germany had long been an authoritarian state so its fourteen-year experiment with democracy was doomed to fail – particularly given the problems that Germany faced after the war. Some would say:
- There were deep problems in the way the Weimar Republic was set up. The constitution was too democratic and made it hard to rule Germany, particularly in a crisis.
- The post-war problems – starvation, debt, political chaos, hyperinflation – were just too great for any country to survive, let alone a brand new one in a deeply divided country.
- Being forced to sign the Treaty of Versailles fatally damaged the new government even before it had got going and increased divisions in German society.

Others would disagree with these points and point to the recovery and successes of the 1920s. They would say that the successes of the 1920s were significant – the underlying problems had been solved and Germany’s government was doing well.
There is plenty of evidence on both sides of the debate. As you study these events you can reach your own conclusions on these issues and arrive at your own judgement about whether the Weimar Republic was doomed to fail.

Focus Points
- How did Germany emerge from defeat at the end of the First World War?
- What was the impact of the Treaty of Versailles on the Republic?
- To what extent did the Republic recover after 1923?
- What were the achievements of the Weimar period?

The impact of the First World War
In 1914 the Germans were a proud people. Their Kaiser – virtually a dictator – was celebrated for his achievements. Their army was probably the finest in the world. A journey through the streets of Berlin in 1914 would have revealed prospering businesses and a well-educated and well-fed workforce. There was great optimism about the power and strength of Germany.

Four years later a similar journey would have revealed a very different picture. Although little fighting had taken place in Germany itself, the war had still destroyed much of the old Germany. The proud German army was defeated. The German people were surviving on turnips and bread, and even the flour for the bread was mixed with sawdust to make it go further. A flu epidemic was sweeping the country, killing thousands of people already weakened by lack of food.

Revision Tip
Make sure you can:
- describe one social, one economic and one political impact of the war on Germany.
- explain how at least two of these factors made it difficult for the new German government.

Focus Task
How did Germany emerge from defeat in the First World War?
1. Use the information on these two pages to make a list of all the challenges facing Ebert when he took over in Germany in 1918. You could organise the list into sections:
   - Political challenges
   - Social challenges
   - Economic challenges.
2. Imagine you are advising Ebert. Explain what you think are the three most serious challenges that need tackling urgently.
3. Take a class vote and see if you can all agree on which are the most serious challenges.
Impact of the war on Germany by 1918

**ECONOMIC IMPACT**
Germany was virtually bankrupt

**SOCIAL IMPACT**
The war had deepened divisions in German society

- There were huge gaps between the living standards of the rich and the poor.
- One and a half million demobilised soldiers returned to society, many disillusioned.
- Many German workers were bitter at the restrictions placed on their earnings during the war while the factory owners made vast fortunes from the war.

**POLITICAL IMPACT**
Germany had a revolution and became an unstable democratic republic. Groups with extremist political views tried to gain power.

- Stress of war led to a revolution in October-November 1918. There was fighting between right-wing groups and left-wing groups.
- Many Germans were angry about losing the war. There was a wave of unrest, especially in cities like Berlin. Law and order was breaking down in a country where people were used to order and discipline.
- Many ex-soldiers and civilians disapproved the new democratic leaders and came to believe that the heroic leader Field Marshal Hindenburg had been betrayed by weak politicians.

**INCOME**
National income was about one-third of what it had been in 1913.

- There were acute shortages of food. By 1918 Germany was producing only 50 per cent of the milk and 60 per cent of the butter and meat it had produced before the war. Fuel was short and people were cold. Nearly 300,000 people died from starvation and hypothermia in 1918.
The birth of the Weimar Republic

In autumn 1918 the Allies had clearly won the war. Germany was in a state of chaos, as you can see from the diagram on page 229. The Allies offered Germany peace, but under strict conditions. One condition was that Germany should become more democratic and that the Kaiser should abdicate. When the Kaiser refused, sailors in northern Germany mutinied and took over the town of Kiel. This triggered other revolts. The Kaiser’s old enemies, the Socialists, led uprisings of workers and soldiers in other German ports. Soon, other German cities followed. In Bavaria an independent Socialist Republic was declared. On 9 November 1918 the Kaiser abdicated his throne and left Germany for the Netherlands.

The following day, the Socialist leader Friedrich Ebert became the new leader of the Republic of Germany. He immediately signed an armistice with the Allies. The war was over. He also announced to the German people that the new Republic was giving them freedom of speech, freedom of worship and better working conditions. A new constitution was drawn up (see Factfile).

The success of the new government depended on the German people accepting an almost instant change from the traditional, autocratic German system of government to this new democratic system. The prospects for this did not look good.

The reaction of politicians in Germany was unenthusiastic. Ebert had opposition from both right and left.

- **On the right wing** nearly all the Kaiser’s former advisers remained in their positions in the army, judiciary, civil service and industry. They restricted what the new government could do. Many still hoped for a return to rule by the Kaiser. A powerful myth developed that men such as Ebert had stabbed Germany in the back and caused the defeat in the war (see page 231).

- **On the left wing** there were many Communists who believed that at this stage what Germany actually needed was a Communist revolution just like Russia’s in 1917. Despite this opposition, in January 1919 free elections took place for the first time in Germany’s history. Ebert’s party won a majority and he became the President of the Weimar Republic. It was called this because, to start with, the new government met in the small town of Weimar rather than in the German capital, Berlin. Even in February 1919, Berlin was thought to be too violent and unstable.

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**Revision Tip**
- Make sure you can describe at least two features of the Weimar Constitution.
- See if you can explain clearly why at least one measure might cause problems in the future.

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**Think!**
Why might the Right dislike the Weimar Constitution?

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**Factfile**

**The Weimar Constitution**

- Before the war Germany had no real democracy. The Kaiser was virtually a dictator.
- The Weimar Constitution, on the other hand, attempted to set up probably the most democratic system in the world where no individual could gain too much power.
- All Germans over the age of 20 could vote.
- There was a system of proportional representation – if a party gained 20% of the votes, they gained 20% of the seats in the Parliament (Reichstag).
- The Chancellor was responsible for day-to-day government, but he needed the support of half the Reichstag.
- The Head of State was the President. The President stayed out of day-to-day government. In a crisis he could rule the country directly through Article 48 of the Constitution. This gave him emergency powers, which meant he did not have to consult the Reichstag.

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[Diagram showing the structure of the Weimar Republic]

- President
  - Appointed judges
  - Courts
  - Chancellor
  - Appointed
  - Government Ministers
  - Government submit laws to Reichstag for approval
  - Reichstag (Parliament)
    - Elected
    - German people
  - Armed forces
  - Controlled
    - 17 local governments (Länder) for Bavaria, Prussia and all Germany’s other regions. The Constitution limited their power as much as possible.
The Republic in danger, 1919–24

From the start, Ebert’s government faced violent opposition from both left-wing and right-wing opponents.

The threat from the Left

One left-wing group was known as the Spartacists. They were Communists led by Karl Liebknecht and Rosa Luxemburg. Their party was much like Lenin’s Bolsheviks, who had just taken power in Russia. They argued strongly against Ebert’s plans for a democratic Germany (see Factfile). They wanted a Germany ruled by workers’ councils or soviets.

Early in 1919 the Spartacists launched their bid for power. Joined by rebel soldiers and sailors, they set up soviets in many towns. Not all soldiers were on the side of the Spartacists, however. Some anti-Communist ex-soldiers had formed themselves into vigilante groups called Freikorps. Ebert made an agreement with the commanders of the army and the Freikorps to put down the rebellion. Bitter street fighting followed between the Spartacists and Freikorps. Both sides were heavily armed. Casualties were high. The Freikorps won. Liebknecht and Luxemburg were murdered and this Communist revolution had failed. However, another one was soon to follow.

It emerged in Bavaria in the south of Germany. Bavaria was still an independent Socialist state led by Kurt Eisner, who was Ebert’s ally. In February 1919 he was murdered by political opponents. The Communists in Bavaria seized the opportunity to declare a soviet republic in Bavaria. Ebert used the same tactics as he had against the Spartacists. The Freikorps moved in to crush the revolt in May 1919. Around 600 Communists were killed.

In 1920 there was more Communist agitation in the Ruhr industrial area. Again police, army and Freikorps clashed with Communists. There were 2,000 casualties.

Ebert’s ruthless measures against the Communists created lasting bitterness between them and his Socialist Party. However, it gained approval from many in Germany. Ebert was terrified that Germany might go the same way as Russia (at that time rocked by bloody civil war). Many Germans shared his fears. Even so, despite these defeats, the Communists remained a powerful anti-government force in Germany throughout the 1920s.

The threat from the Right

At the same time Ebert’s government faced violent opposition from the Right. His right-wing opponents were largely people who had grown up in the successful days of the Kaiser’s Germany. They had liked the Kaiser’s dictatorial style of government. They liked Germany having a strong army. They wanted Germany to expand its territory and to have an empire. They had been proud of Germany’s powerful industry. They deeply resented the treaty of Versailles and the restrictions placed on Germany’s army and the losses of territory and industry (see page 232).

In March 1920 Dr Wolfgang Kapp led 5,000 Freikorps into Berlin in a rebellion known as the Kapp Putsch (Putsch means rebellion). The army refused to fire on the Freikorps and it looked as if Ebert’s government was doomed. However, it was saved by the German people, especially the industrial workers of Berlin. They declared a general strike which brought the capital to a halt with no transport, power or water. After a few days Kapp realised he could not succeed and left the country. He was hunted down and died while awaiting trial. It seemed that Weimar had support and power after all. Even so, the rest of the rebels went unpunished by the courts and judges.

Ebert’s government struggled to deal with the political violence in Germany. Political assassinations were frequent. In the summer of 1922 Ebert’s foreign minister Walther Rathenau was murdered by extremists. Then in November 1923 Adolf Hitler led an attempted rebellion in Munich, known as the Munich Putsch (see page 233). Both Hitler and the murderers of Rathenau received short prison sentences. Strangely Hitler’s judge at the trial was the same judge who had tried him two years earlier for disorder. Both times he got off very lightly. It seemed that Weimar’s right-wing opponents had friends in high places.
The Treaty of Versailles

The biggest crisis for the new republic came in May 1919 when the terms of the Treaty of Versailles were announced. You can read more about this in Chapter 1. Most people in Germany were appalled, but the right-wing opponents of Ebert's government were particularly angry. They blamed Ebert's government for betraying Germany. Germany lost:

- 10 per cent of its land
- all of its overseas colonies
- 12.5 per cent of its population
- 16 per cent of its coal and 48 per cent of its iron industry

In addition:

- its army was reduced to 100,000; it was not allowed to have an air force; its navy was reduced
- Germany had to accept blame for starting the war and was forced to pay reparations.

Most Germans were appalled. Supporters of the Weimar government felt betrayed by the Allies. The Kaiser was gone — why should they be punished for his war and aggression? Opponents of the regime turned their fury on Ebert.

Ebert himself was very reluctant to sign the Treaty, but he had no choice. Germany could not go back to war. However, in the minds of many Germans, Ebert and his Weimar Republic were forever to blame for the Treaty. The injustice of the Treaty became a rallying point for all Ebert's opponents. They believed that the German army had been 'stabbed in the back' by the Socialist and Liberal politicians who agreed an armistice in November 1918. They believed that Germany had not been beaten on the battlefield, but that it had been betrayed by its civilian politicians who didn't dare continue the war. The Treaty was still a source of bitterness in Germany when Hitler came to power in 1933.

Focus Task

What was the impact of the Treaty of Versailles on the Republic?

1. Research: Using all the information and sources on pages 232–34 and pages 14–15 in Chapter 1, find out the impact of the treaty on:
   a. German territory
   b. the armed forces
   c. German attitudes and national pride
   d. the economy
   e. political stability.

2. Reach a judgement: Which of these do you think was most damaging to the Weimar republic in:
   ♦ the short term (in 1920)
   ♦ the long term (by 1923)?

Support your answer with evidence from your research.

Revision Tip

- Make sure you can describe at least two ways the Treaty affected Germany.
- Try to explain at least two ways in which the Treaty caused economic problems in Germany.
- Practise explaining two reasons why the Treaty caused political problems.

Source Analysis

1. Study Source 2 carefully. What point is the cartoonist trying to make about Germany's position?
2. What point is the cartoonist making about France in relation to Germany?
3. What point is the cartoonist making about the other countries in the cartoon?
**Economic disaster**

The Treaty of Versailles destabilized Germany politically, but Germans also blamed it for another problem—economic chaos. See if you agree that the Treaty of Versailles was responsible for economic problems in Germany.

The Treaty of Versailles forced Germany to pay reparations to the Allies. The reparations bill was announced in April 1921. It was set at 6,600 million, to be paid in annual instalments of 2 percent of Germany’s annual output. The Germans protested that this was an intolerable strain on the economy, which they were struggling to rebuild after the war, but their protests were ignored.

**The Ruhr**

The first installment of $50 million was paid in 1921, but in 1922 nothing was paid. Ebert did his best to appeal for a loan or to negotiate with the Allies, but the French in particular were out of patience. They too had war debts to meet. So in January 1923, French and Belgian troops entered the Ruhr (quite legally under the Treaty of Versailles) and began to take what was owed to them in the form of raw materials and goods.

The results of the occupation of the Ruhr were disastrous for Germany. The government ordered the workers to carry out passive resistance, which meant going on strike. That way, there would be nothing for the French to take away. The French reacted harshly, killing over 100 workers and expelling over 100,000 protesters from the region. More importantly, the halt in industrial production in Germany’s most important region caused the collapse of the German currency.

**Think!**

1. Work in pairs. One of you study Source 4 and the other Source 5. Explain the message of each source to the other person in your pair. Remember to make a valid inference (for example, the cartoonist is saying ...). Then remember to support the inference with a detail from the cartoon (for example, this is shown in the cartoon by ...).

**Think!**

Is it possible to answer the question ‘Could Germany afford the reparations payments?’ with a simple yes or no? Explain your answer.

**A Transparent Dodge.**

German: ‘HELLO, I BROKE THROUGH THE LIBRARY!’

Ms. Louis Harris: ‘THE STANCE UP ON YOUR FOOT!’

A British cartoon from 1921. The two watchers are the leaders of France and Britain.

**A 1923 German poster discouraging people from buying French and Belgian goods, as long as Germany is under occupation. The poster reads, ‘Hands off French and Belgian goods as long as Germany is raped!’, Bochum and Essen are two industrial towns in the Ruhr.**
Hyperinflation

Because it had no goods to trade, the government simply printed money. For the government this seemed an attractive solution. It paid off its debts in worthless marks, including war loans of over 52,200 million. The great industrialists were able to pay off all their debts as well.

This set off a chain reaction. With so much money in circulation, but not enough goods to buy with it, prices and wages rocketed, but people soon realised that this money was worthless. Workers needed wheelbarrows to carry home their wages. Wages began to be paid daily instead of weekly. The price of goods could rise between joining the back of a queue in a shop and reaching the front!

Poor people suffered, but the greatest casualties were the richer Germans — those with savings. A prosperous middle-class family would find that their savings, which might have bought a house in 1921, by 1923 would not even buy a loaf of bread. Pensioners found that their monthly pension would not even buy one cup of coffee.

It was clear to all, both inside and outside Germany, that the situation needed urgent action. In August 1923 a new government under Gustav Stresemann took over.

- He called off the passive resistance in the Ruhr.
- He called in the worthless marks and burned them, replacing them with a new currency called the Rentenmark.
- He negotiated to receive American loans under the Dawes Plan.
- He even renegotiated the reparations payments.

The economic crisis was solved very quickly. Some historians suggest that this is evidence that Germany’s problems were not as severe as its politicians had made out.

It was also increasingly clear, however, that the hyperinflation had done great political damage to the Weimar government. Their right-wing opponents had yet another problem to blame them for, and the government had lost the support of the middle classes.

Source 8

One afternoon I rang Aunt Louise’s bell. The door was opened merely a crack. From the dark came a broken voice: ‘I’ve used 60 billion marks’ worth of gas. My milk bill is 1 million. But all I have left is 2000 marks. I don’t understand any more.’

E. D. Dobert, Convert to Freedom, 1941.

Source 9

... the causes of hyperinflation were complex, but the Germans did not see it that way. They blamed reparations and the Weimar Republic which had accepted them and had presided over the chaos of 1923. Many middle-class Germans never forgave the republic for the blow they believed it had dealt to them.


Source 10

Believe me, our misery will increase. The State itself has become the biggest swindler... Horrified people notice that they can starve on millions... we will no longer submit... we want a dictatorship!

Adolf Hitler attacks the Weimar government in a speech, 1924.
The Weimar Republic under Stresemann

Achievements

The economy
Although Chancellor for only a few months, Stresemann was a leading member of every government from 1923 to 1929. He was a more skilful politician than Ebert, and, as a right-winger, he had wider support. He was also helped by the fact that through the 1920s the rest of Europe was gradually coming out of its post-war depression. Slowly but surely, he built up Germany’s prosperity again. Under the Dawes Plan (see page 57), reparations payments were spread over a longer period, and 800 million marks in loans from the USA poured into German industry. Some of the money went into German businesses, replacing old equipment with the latest technology. Some of the money went into public works like swimming pools, sports stadiums and apartment blocks. As well as providing facilities, these projects created jobs.

By 1927 German industry seemed to have recovered very well. In 1928 Germany finally achieved the same level of production as before the war and regained its place as the world’s second greatest industrial power (behind the USA). Wages for industrial workers rose and for many Germans there was a higher standard of living. Reparations were being paid and exports were on the increase. The government was even able to increase welfare benefits and wages for state employees.

Politics
Even politics became more stable. To begin with, there were no more attempted revolutions after 1923 (see page 239). One politician who had been a leading opponent of Ebert in 1923 said that ‘the Republic is beginning to settle and the German people are becoming reconciled to the way things are.’ Source 12 shows that the parties that supported Weimar democracy did well in these years. By 1928 the moderate parties had 136 more seats in the Reichstag than the radical parties. Hitler’s Nazis gained less than 5 per cent of the vote in the 1928 election. Just as importantly, some of the parties that had co-operated in the ‘revolution’ of 1918 began to co-operate again. The Socialists (SPD), Catholic Centre Party, German Democratic Party (DDP) and the German People’s Party (DVP) generally worked well together in the years 1924–29.

Support for the main political parties in Germany, 1919–28.
Culture
There was also a cultural revival in Germany. In the Kaiser’s time there had been strict censorship, but the Weimar constitution allowed free expression of ideas. Writers and poets flourished, especially in Berlin. Artists in Weimar Germany turned their back on old styles of painting and tried to represent the reality of everyday life, even when that reality was sometimes harsh and shocking. Artists like George Grosz produced powerful paintings such as *Pillars of Society*, which criticized the politicians and business, church and army leaders of the Weimar period, showing them as callous and mindless. Other paintings by Grosz highlighted how soldiers had been traumatised by their experiences in the war.

The famous Bauhaus style of design and architecture developed. Artists such as Walter Gropius, Paul Klee and Wassily Kandinsky taught at the Bauhaus design college in Dessau. The Bauhaus architects rejected traditional styles to create new and exciting buildings. They produced designs for anything from houses and shops to art galleries and factories. The first Bauhaus exhibition attracted 15,000 visitors.

The 1920s were a golden age for German cinema, producing one of its greatest ever international stars, Marlene Dietrich, and one of its most celebrated directors, Fritz Lang. Berlin was famous for its daring and liberated nightlife. Going to clubs was a major pastime. In 1927 there were 900 dance bands in Berlin alone. Cabaret artists performed songs criticising political leaders that would have been banned in the Kaiser’s days. These included songs about sex that would have shocked an earlier generation of Germans.

Foreign policy
Stresemann’s greatest triumphs were in foreign policy. In 1925 he signed the Locarno Treaties, guaranteeing not to try to change Germany’s western borders with France and Belgium. As a result, in 1926 Germany was accepted into the League of Nations. Here Stresemann began to work quietly but steadily on reversing some of the terms of the Treaty of Versailles, particularly those concerning reparations and Germany’s eastern frontiers. By the time he died in 1929, Stresemann had negotiated the Young Plan, which further lightened the reparations burden on Germany and led to the final removal of British, French and Belgian troops from the Rhineland.

Problems
The economy
The economic boom in Weimar Germany was precarious. The US loans could be called in at short notice, which would cause ruin in Germany.

The main economic winners in Germany were big businesses (such as the steel and chemical industries) which controlled about half of Germany’s industrial production. Other winners were big landlords, particularly if they owned land in towns—the value of land in Berlin rose by 700 per cent in this period. The workers in the big industries gained as well. Most Weimar governments were sympathetic towards the unions, which led to improved pay and conditions. However, even here there were concerns as unemployment began to rise—it was 6 per cent of the working population by 1928.

The main losers were the peasant farmers and sections of the middle classes. The peasant farmers had increased production during the war. In peacetime, they found themselves overproducing. They had mortgages to pay but not enough demand for the food they produced. Many small business owners became disillusioned during this period. Small shopkeepers saw their businesses threatened by large department stores (many of which were owned by Jews). A university lecturer in 1913 earned ten times as much as a coal miner. In the 1920s he only earned twice as much. These people began to feel that the Weimar government offered them little.

Politics
Despite the relative stability of Weimar politics in this period, both the Nazis and Communists were building up their party organisations. Even during these stable years there were four different chancellors and it was only the influence of party leaders which held the party coalitions together (see Source 14).
More worrying for the Republic was that around 30 per cent of the vote regularly went to parties opposed to the Republic. Most serious of all, the right-wing organisations which posed the greatest threat to the Republic were quiet rather than destroyed. The right-wing Nationalist Party (DNVP) and the Nazis began to collaborate closely and make themselves appear more respectable. Another event which would turn out to be very significant was that the German people elected Hindenburg as President in 1926. He was opposed to democracy and wrote to the Kaiser in exile for approval before he took up the post.

**Culture**

The Weimar culture was colourful and exciting to many. However, to many people living in Germany’s villages and country towns, the culture of the cities seemed to represent a moral decline, made worse by American immigrants and Jewish artists and musicians. As you have read, the Bauhaus design college was in Dessau. What you were not told is that it was in Dessau because it was forced out of Weimar by hostile town officials.

Organisations such as the Wandervogel movement were a reaction to Weimar’s culture. The Wandervogel called for a return to simple country values and wanted to see more help for the countryside and less decadence in the towns. It was a powerful feeling which the Nazis successfully harnessed in later years.

**Foreign policy**

There was also the question of international relations. Nationalists attacked Stresemann for joining the League of Nations and for signing the Locarno Pact because it meant Germany accepted the Treaty of Versailles. Communists also attacked Locarno, seeing it as part of a plot against the Communist government in the USSR. Germany was still a troubled place.

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**Focus Task**

**To what extent did the Weimar Republic recover after 1923?**

Draw a diagram like this then complete it to summarise the strengths (+) and weaknesses (−) of the Weimar Republic in 1929.

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**Key Question Summary**

**Was the Weimar Republic doomed from the start?**

1. Germany emerged from the First World War in a poor state, short of food and goods and in debt. It was an angry, bitter and divided society – politically (between left- and right-wing views) and socially (rich and poor).

2. The Weimar Republic was created in this turbulent time. Its constitution was very democratic but it had weaknesses. In particular, its system of proportional representation meant that it was difficult for any political party to get a clear majority and provide strong government.

3. It signed the armistice to end the war (‘stab in the back’) and the hated Treaty of Versailles. This gave Germans a poor view of democratic government and the Weimar Republic from the beginning.

4. It was beset by early crises, attacked from the left (Spartacists, 1919) and right (Kapp Putsch, 1920 and Munich Putsch, 1923), creating political instability.

5. The Treaty of Versailles had a devastating impact on Germany, economically (repairs, loss of territory and industry) and psychologically (war guilt, national pride). One consequence, the occupation of the Ruhr, led to the hyperinflation of 1923.

6. The economy recovered after 1924 as Germany was put on a sounder financial footing. However, prosperity depended on American loans, and unemployment remained a problem.

7. Germany was more stable politically and extremists parties, like the Nazis, did not do well in elections.

8. The Great Depression undermined the Weimar Republic. Its economic policies were unpopular and its weaknesses were revealed.
9.2 Why was Hitler able to dominate Germany by 1934?

Profile

Adolf Hitler – the early years, 1889–1919

- Born in Austria in 1889.
- He got on badly with his father but was fond of his mother.
- At 16 he left school and went to Vienna to become a painter. However, he was not successful and between 1909 and 1914 he was virtually ‘down and out’ on the streets of Vienna.
- During this period he developed his hatred of foreigners and Jews.
- When war broke out in 1914, Hitler joined the German army and served with distinction, winning the Iron Cross.
- Hitler found it very hard to accept the armistice and was completely unable to accept the Treaty of Versailles.
- He despised the Weimar democracy and like many Germans looked back to the ‘glorious days’ of the Kaiser.
- After the war, Hitler stayed in the army, working in Munich spying on extremist groups. It was in this job that he came across the German Workers’ Party. He liked their ideas and joined in 1919.

Focus

Stresemann’s government succeeded in stabilising Germany. However, as you have already seen, the extremist opponents of the Weimar government had not disappeared. Through the 1920s they were organising and regrouping, waiting for their chance to win power.

One of these extremist groups was the Nazi Party. You are now going to look back at what it had been doing since 1919 and examine its changing fortunes through the 1920s and early 1930s.

Your key question examines how the Nazis turned themselves from an obscure fringe party in the 1920s to the most popular party in Germany by 1933. You will see that there are a range of factors including Hitler’s skills as a leader and the economic Depression that hit Germany in the 1930s.

You will also examine the ruthless way that once elected as Chancellor Hitler consolidated his power by removing all possible opposition.

Focus Points

- What did the Nazi Party stand for in the 1920s?
- Why did the Nazis have little success before 1930?
- Why was Hitler able to become Chancellor by 1933?
- How did Hitler consolidate his power in 1933–34?

Hitler and the Nazis

The Nazis began as the German Workers’ Party, led by Anton Drexler. In 1919 Adolf Hitler joined the party. Drexler soon realised that Hitler had great talent and within months he had put him in charge of propaganda and the political ideas of the party. In 1920 the party announced its Twenty-Five Point Programme (see Factfile), and renamed itself the National Socialist German Workers’ Party, or Nazis for short.

In 1921 Hitler removed Drexler as leader. Hitler’s energy, commitment and above all his power as a speaker were soon attracting attention.

SOURCE

The most active political force in Bavaria at the present time is the National Socialist Party... It has recently acquired a political influence quite disproportionate to its actual numerical strength... Adolf Hitler from the very first has been the dominating force in the movement and the personality of this man has undoubtedly been one of the most important factors contributing to its success... His ability to influence a popular assembly is uncanny.

American intelligence report on political activities in Germany, 1922.

Factfile

Twenty-Five Point Programme

The most important points were:

- the abolition of the Treaty of Versailles
- union of Germany and Austria
- only ‘true’ Germans to be allowed to live in Germany. Jews in particular were to be excluded
- large industries and businesses to be nationalised
- generous old age pension
- a strong central government.

Revision Tip

- Make sure you can describe two aims of the Nazis (use pages 240–241 as well for this).
- Try to explain one way in which the Munich Putsch was a disaster for the Nazis and one way it was a success.
Hitler knew how to whip up those crowds jammed closely in a dense cloud of cigarette smoke — not by argument, but by his manner: the roaring and especially the power of his repetitions delivered in a certain infectious rhythm . . . He would draw up a list of existing evils and imaginary abuses and after listing them, in higher and higher crescendo, he screamed: 'And whose fault is it? It's all . . . the fault . . . of the Jews!'

A person who went to Nazi meetings describes the impact of Hitler's speeches. From A Part of Myself: Portrait of an Epoch, by C Zuckmayer.

The Munich Putsch, 1923
By November 1923 Hitler believed that the moment had come for him to topple the Weimar government. The government was preoccupied with the economic crisis. Stresemann had just called off Germany's passive resistance in the Ruhr (see pages 233–34). On 8 November, Hitler hijacked a local government meeting and announced he was taking over the government of Bavaria. He was joined by the old war hero Ludendorff.

Nazi storm troopers began taking over official buildings. The next day, however, the Weimar government forces hit back. Police rounded up the storm troopers and in a brief exchange of shots sixteen Nazis were killed by the police. The rebellion broke up in chaos. Hitler escaped in a car, while Ludendorff and others stayed to face the armed police.

Hitler had miscalculated the mood of the German people. In the short term, the Munich Putsch was a disaster for him. People did not rise up to support him. He and other leading Nazis were arrested and charged with treason. At the trial, however, Hitler gained enormous publicity for himself and his ideas, as his every word was reported in the newspapers.

In fact, Hitler so impressed the judges that he and his accomplices got off very lightly. Ludendorff was freed altogether and Hitler was given only five years in prison, even though the legal guidelines said that high treason should carry a life sentence. In the end, Hitler only served nine months of the sentence and did so in great comfort in Landsberg castle. This last point was very significant. It was clear that Hitler had some sympathy and support from important figures in the legal system. Because of his links with Ludendorff, Hitler probably gained the attention of important figures in the army. Time would show that Hitler was down, but not out.

Think!
A foreign intelligence service wants to keep an eye on Hitler and the Nazi Party. They want to know about this new man:
- his background
- abilities
- why his ideas are proving popular with some Germans
- why the Munich Putsch failed
- why Hitler got off so lightly.
Use the sources and information on these two pages to write a short report under each heading.

Source Analysis
1. What impression does Source 4 give of the Putsch and Hitler's role in it?
2. Why would you have concerns about it as a source for finding out what happened?

A painting of the Munich Putsch made by Arthur Wirth, one of the Nazis who took part in it. Hitler is in the centre and Ludendorff is in the black hat to Hitler's right.
The Nazis in the wilderness, 1924–29

Hitler used his time in prison to write a book, *Mein Kampf* (My Struggle), which clarified and presented his ideas about Germany’s future. It was also while in prison that he came to the conclusion that the Nazis would not be able to seize power by force. They would have to work within the democratic system to achieve power but, once in power, they could destroy that system.

As soon as he was released from prison, Hitler set about rebuilding the Nazi Party so that it could take power through democratic means. He saw the Communists building up their strength through youth organisations and recruitment drives. Soon the Nazis were doing the same.

They fought the Reichstag elections for the first time in May 1924 and won 32 seats. Encouraged by this, Hitler created a network of local Nazi parties which in turn set up the Hitler Youth, the Nazi Students’ League and similar organisations.

**Factfile**

**Hitler’s views**

In *Mein Kampf* and his later writings, Hitler set out the main Nazi beliefs:

- National Socialism: This stood for loyalty to Germany, racial purity, and state control of the economy.
- Racism: The Aryans (white Europeans) were the Master Race. All other races and especially the Jews were inferior.
- Armed force: Hitler believed that war and struggle were an essential part of the development of a healthy Aryan race.
- Living space (‘Lebensraum’): Germany needed to expand as its people were hemmed in. This expansion would be mainly at the expense of Russia and Poland.
- The Führer: Debate and democratic discussion produced weakness. Strength lay in total loyalty to the leader (the Führer).

**Source Analysis**

1. Read Source 6. List the demands made by Goebbels.
2. Would you say this source appeals more to the hearts of German people than to their minds? Support your answer with evidence from the source.

**Source 6**

The German people is an enslaved people. We have had all our sovereign rights taken from us. We are just good enough that international capital allows us to fill its money sacks with interest payments. That and only that is the result of a centuries-long history of heroism. Have we deserved it? No, and no again!

Therefore we demand that a struggle against this condition of shame and misery begin . . .

Three million people lack work and sustenance . . . The illusion of freedom, peace and prosperity that we were promised . . . is vanishing . . .

Thus we demand the right of work and a decent living for every working German.

While the front soldier was fighting in the trenches to defend his Fatherland, some Eastern Jewish profiteers robbed him of earth and home. The Jew lives in palaces and the proletarian, the front soldier, lives in holes that do not deserve to be called ‘homes’. That is . . . rather an injustice that cries out to the heavens. A government that does nothing is useless and must vanish, the sooner the better.

Therefore we demand homes for German soldiers and workers. If there is not enough money to build them, drive the foreigners out so that Germans can live on German soil.

Our people is growing, others diminishing. It will mean the end of our history if a cowardly and lazy policy takes from us the posterity that will one day be called upon to fulfil our historical mission.

Therefore we demand land on which to grow the grain that will feed our children.

We, however, demand a government of national labour, statesmen who are men and whose aim is the creation of a German state.

These days anyone has the right to speak in Germany — the Jew, the Frenchman, the Englishman, the League of Nations, the conscience of the world and the Devil knows who else. Everyone but the German worker. He has to shut up and work. Every four years he elects a new set of torturers, and everything stays the same. That is unjust and treasonous. We need tolerate it no longer.

We have the right to demand that only Germans who build this state may speak, those whose fate is bound to the fate of their Fatherland.

Therefore we demand the annihilation of the system of exploitation! Up with the German worker’s state! Germany for the Germans!

A pamphlet called ‘We demand’, written in 1927 by Nazi propaganda expert Joseph Goebbels.
Focus Task A
What did the Nazis stand for in the 1920s?
1 Using the information and sources from pages 238–41, draw up a diagram or chart to represent the Nazis' ideas. You can use this for revision so make the headings big and bold. You can use the ones below and/or add others of your own:
- The Treaty of Versailles
- Greater Germany
- The German people
- Lebensraum
- Race and the Jews
- Government/Weimar Republic
- Economic policies
- Social policies.
2 What was the biggest change in Nazi policy after 1923?

As you can see from Source 7, by 1927 the Nazis were still trying to appeal to German workers, as they had when the party was first founded. The results of the 1928 elections convinced the Nazis that they had to look elsewhere for support. The Nazis gained only twelve Reichstag seats and only a quarter of the Communist vote. Although their anti-semitic policies gained them some support, they had failed to win over the workers. Workers with radical political views were more likely to support the Communists. The great majority of workers supported the socialist Social Democratic Party (SPD), as they had done in every election since 1919. Indeed, despite the Nazis' arguments that workers were exploited, urban industrial workers actually felt that they were doing rather well in Weimar Germany in the years up to 1929.

Other groups in society were doing less well. The Nazis found that they gained more support from groups such as the peasant farmers in northern Germany and middle-class shopkeepers and small business people in country towns. Unlike Britain, Germany still had a large rural population who lived and worked on the land — probably about 35 per cent of the entire population. They were not sharing in Weimar Germany's economic prosperity. The Nazis highlighted the importance of the peasants in their plans for Germany, promising to help agriculture if they came to power. They praised the peasants as racially pure Germans. Nazi propaganda also contrasted the supposedly clean and simple life of the peasants with that of the allegedly corrupt, immoral, crime-ridden cities (for which they blamed the Jews). The fact that the Nazis despised Weimar culture also gained them support among some conservative people in the towns, who saw Weimar's flourishing art, literature and film achievements as immoral.

SOURCE 7
At one of the early congresses I was sitting surrounded by thousands of SA men.
As Hitler spoke I was most interested at the shouts and more often the muttered exclamations of the men around me, who were mainly workmen or lower-middle class types. 'He speaks for me... Aah, Gott, he knows how I feel...' One man in particular struck me as he leant forward with his head in his hands, and with a sort of convulsive sob said: 'Gott sei Dank [God be thanked], he understands.'

E. Amy Buller, Darkness over Germany, published in 1943. Buller was an anti-Nazi German teacher.

In 1925 Hitler enlarged the SA. About 55 per cent of the SA came from the ranks of the unemployed. Many were ex-servicemen from the war. He also set up a new group called the SS. The SS were similar to the SA but were fanatically loyal to Hitler personally. Membership of the party rose to over 100,000 by 1928.

Hitler appointed Joseph Goebbels to take charge of Nazi propaganda. Goebbels was highly efficient at spreading the Nazi message. He and Hitler believed that the best way to reach what they called 'the masses' was by appealing to their feelings rather than by rational argument. Goebbels produced posters, leaflets, films and radio broadcasts; he organised rallies; he set up 'photo opportunities'.

Despite these shifting policies and priorities, there was no electoral breakthrough for the Nazis. Even after all their hard work, in 1928 they were still a fringe minority party who had the support of less than 3 per cent of the population. They were the smallest party with fewer seats than the Communists. The prosperity of the Stresemann years and Stresemann's success in foreign policy made Germans uninterested in extreme politics.

Focus Task B
Why did the Nazis have little success before 1930?
On the right are some factors which explain the Nazis' lack of success.
At the moment these factors are organised in alphabetical order. Work in groups to rearrange these factors into what you think is their order of importance.

- disastrous Putsch of 1923
- disruption of meetings by political enemies
- lack of support in the police and army
- most industrial workers supported left-wing parties
- Nazi aims were irrelevant to most Germans
- successes of Weimar government (for example in the economy, foreign policy)
The Depression and the rise of the Nazis

In 1929 the American stock market crashed and sent the USA into a disastrous economic depression. In a very short time, countries around the world began to feel the effects of this depression. Germany was particularly badly affected. American bankers and businessmen lost huge amounts of money in the crash. To pay off their debts they asked German banks to repay the money they had borrowed. The result was economic collapse in Germany. Businesses went bankrupt, workers were laid off and unemployment rocketed.

**SOURCE 9**

The German mining region of Upper Silesia in 1932: unemployed miners and their families moved into shacks in a shanty town because they had no money to pay their rent.

**SOURCE 10**

No one knew how many there were of them. They completely filled the streets. They stood or lay about in the streets as if they had taken root there. They sat or lay on the pavements or in the roadway and bravely shared out scraps of newspapers among themselves.

An eyewitness describes the unemployed vagrants in Germany in 1932.

The Depression was a worldwide problem. It was not just Germany that suffered. Nor was the Weimar government the only government having difficulties in solving the problem of unemployment. However, because Germany had been so dependent on American loans, and because it still had to pay reparations to the Allies, the problems were most acute in Germany.

In addition, it seemed that the Weimar Constitution, with its careful balance of power, made it impossible for the government to act decisively (see Facetile, page 230).

**Think!**

Draw a diagram to show how the Wall Street Crash in New York could lead to miners losing their jobs in Silesia (Source 9). You could refer to Chapter 2 or Chapter 10.

**SOURCE 11**

![Graph showing unemployment and vote shares for Communist and Nazi parties from 1928 to 1932.]

**Enter the Nazis!**

Hitler's ideas now had a special relevance:

- Is the Weimar government indecisive? Then Germany needs a strong leader!
- Are reparations adding to Germany's problems? Then kick out the Treaty of Versailles!
- Is unemployment a problem? Let the unemployed join the army, build Germany's armaments and be used for public works like road building!

The Nazis' Twenty-Five Points (see page 238) were very attractive to those most vulnerable to the Depression: the unemployed, the elderly and the middle classes. Hitler offered them culprits to blame for Germany's troubles — the Allies, the 'November Criminals' and the Jews. None of these messages was new and they had not won support for the Nazis in the Stresemann years. The difference now was that the democratic parties simply could not get Germany back to work.

In the 1930 elections the Nazis got 107 seats. In November 1932 they got nearly 200. They did not yet have an overall majority, but they were the biggest single party.

**Why did the Nazis succeed in elections?**

When the Nazis were well established in power in Germany in the 1930s, their propaganda chief, Goebbels, created his own version of the events of 1929–33 that brought Hitler to power. In this version, it was Hitler's destiny to become Germany's leader, and the German people finally came to recognise this. How valid was this view? On pages 243–44 you are going to investigate.

**Nazi campaigning**

Nazi campaign methods were modern and effective. The Nazis' greatest campaigning asset was Hitler. He was a powerful speaker. Hitler ran for president in 1932. Despite his defeat, the campaign raised his profile hugely. He was years ahead of his time as a communicator. Using films, radio and records he brought his message to millions. He travelled by plane on a hectic tour of rallies all over
Germany. He appeared as a dynamic man of the moment, the leader of a modern party with modern ideas. At the same time, he was able to appear to be a man of the people, someone who knew and understood the people and their problems.

Nazi posters and pamphlets such as Sources 12 and 13 could be found everywhere. Their rallies impressed people with their energy, enthusiasm, and sheer size. Nazis relied on generalised slogans rather than detailed policies – ‘uniting the people of Germany behind one leader’, ‘going back to traditional values’ – though they were never very clear about what this meant in terms of policies. This made it hard to criticise them. When they were criticised for a specific policy they were quite likely to drop it. (For example, when industrialists expressed concern about Nazi plans to nationalise industry, they simply dropped the policy.) The Nazis repeated at every opportunity that they believed Jews, Communists, Weimar politicians and the Treaty of Versailles were the causes of Germany’s problems. They expressed contempt for Weimar’s democratic system and said that it was unable to solve Germany’s economic problems.

At this time, there were frequent street battles between Communist gangs and the police. Large unruly groups of unemployed workers gathered on street corners. In contrast, the SA and SS gave an impression of discipline and order. Many people felt the country needed this kind of order. The Nazis also organised soup kitchens and provided shelter in hostels for the unemployed.

**SOURCE 14**

*My mother saw a storm trooper parade in the streets of Heidelberg. The sight of discipline in a time of chaos, the impression of energy in an atmosphere of universal hopelessness seems to have won her over.*

Albert Speer, writing in 1931. Later, he was to become an important and powerful Nazi leader.

Nazi support rocketed. For example, in Neidenburg in East Prussia Nazi support rose from 2.3 per cent in 1928 to over 25 per cent in 1931, even though the town had no local Nazi Party and Hitler never went there.

**SOURCE 15**

*He began to speak and I immediately disliked him. I didn’t know then what he would later become. I found him rather comical, with his funny moustache. He had a scratchy voice and a rather strange appearance, and he shouted so much. He was shouting in this small room, and what he was saying was very simplistic. I thought he wasn’t quite normal. I found him spooky.*

An eyewitness account of one of Hitler’s meetings.

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**Revision Tip**

- Give two examples of places where Nazi support rose.
- Could you explain negative cohesion to someone who has never heard the phrase?
‘Negative cohesion’
As Source 15 on page 243 shows, not everyone was taken in by Hitler’s magnetism. But even some of the sceptics supported the Nazis. The historian Gordon Craig believed that this was because of ‘negative cohesion’. People supported the Nazis not because they shared Nazi views (that would be positive cohesion) but because they shared Nazi fears: if you hate what I hate, then I’ll support you!

Disillusionment with democracy
Perhaps the biggest negative was a dissatisfaction with democracy in Weimar Germany. Politicians seemed unable to tackle the problems of the Depression. When the Depression began to bite, Chancellor Brüning actually cut government spending and welfare benefits. He urged Germans to make sacrifices. Some historians think that he was deliberately making the situation worse in order to get the international community to cancel reparations payments. Other historians think that he was afraid of hyperinflation as in 1923.

Brüning called new elections in 1930. This was a disastrous decision, as it gave the Nazis the opportunity to exploit the discontent in Germany. The new elections resulted in yet another divided Reichstag. The situation became that democracy involved politicians squabbling over which job they would get. Meanwhile, they did nothing about the real world, where unemployment was heading towards 6 million and the average German’s income had fallen by 40 per cent since 1929. The Reichstag seemed irrelevant. It met for only five days in 1932. Brüning relied on President Hindenburg’s emergency powers, bypassing the democratic process altogether.

The Communist threat
As the crisis deepened, Communist support was rising too. The Nazis turned this to their advantage. ‘Fear of Communism’ was another shared negative.

Business leaders feared the Communists because of their plans to introduce state control of businesses. They were also concerned about the growing strength of Germany’s trade unions. They felt the Nazis would combat these threats and some began putting money into Nazi campaign funds.

Farmers were also alarmed by the Communists. In the USSR, the Communist government had taken over all of the land. Millions of peasants had been killed or imprisoned. In contrast, the Nazis promised to help Germany’s desperately struggling small farmers.

Decadence
As for modern decadent Weimar culture – the Nazis could count on all those who felt traditional German values were under threat. The Nazis talked about restoring these old-fashioned values.

The Social Democratic Party made a grave mistake in thinking that German people would not fall for these vague promises and accusations. They underestimated the fear and anger that German people felt towards the Weimar Republic.

Revision Tip
Take the three headings on this page (Disillusionment, Communism, Decadence). Prepare a PowerPoint slide explaining each one. Limit yourself to three bullet points and five words per bullet point.

Focus Task
How did the Depression help the Nazis?
Did people rally to support Hitler for positive reasons – or do you think Gordon Craig was right that it was for negative reasons – out of fear and disillusionment?
Work through questions 1-4 to help you make up your mind.
1 Look carefully at Sources 11-14. For each source, write two sentences explaining whether you think it is evidence that:
   * supports the view of Goebbels
   * supports the view of Craig
   * could be used to support either interpretation.
2 Now work through the text and other sources on pages 242–44. Make a list of examples and evidence that seem to support either viewpoint.
3 Decide how far you agree with each of the following statements and give them a score on a scale of 1–5.
   * Very few people fully supported the Nazis.
   * The key factor was the economic depression. Without it, the Nazis would have remained a minority fringe party.
   * The politicians of the Weimar Republic were mainly responsible for the rise of the Nazis.
4 Write a short paragraph explaining your score for each statement.
How did Hitler become Chancellor?

After the Reichstag elections of July 1932 the Nazis were the largest single party (with 230 seats) but not a majority party. Hitler demanded the post of Chancellor from the President. However, Hindenburg was suspicious of Hitler and refused. He allowed the current Chancellor Franz von Papen to carry on. He then used his emergency powers to pass the measures that von Papen hoped would solve the unemployment problem. However, von Papen was soon in trouble. He had virtually no support at all in the Reichstag and so called yet another election.

In November 1932 the Nazis again came out as the largest party, although their share of the vote fell. Hitler regarded the election as a disaster. He had lost more than 2 million votes along with 38 seats in the Reichstag. The signs were that the Hitler tide had finally turned. The Nazis started to run out of funds. Hitler is said to have threatened suicide.

Hindenburg again refused to appoint Hitler as Chancellor. In December 1932 he chose Kurt von Schleicher, one of his own advisers and a bitter rival of von Papen. But within a month, however, von Schleicher too was forced to resign.

By this time it was clear that the Weimar system of government was not working. The system of balances and proportional representation meant that no political group was able to provide strong rule. This had left the 84-year-old President Hindenburg to more or less run the country using his emergency powers, supported by army leaders and rich industrialists. In one sense, Hindenburg had already overthrown the principles of democracy by running Germany with emergency powers. If he was to rescue the democratic system, he needed a Chancellor who actually had support in the Reichstag.

Through January 1933 Hindenburg and von Papen met secretly with industrialists, army leaders and politicians. On 30 January, to everyone’s surprise, they offered Hitler the post of Chancellor. With only a few Nazis in the Cabinet and von Papen as Vice Chancellor, they were confident that they could limit Hitler’s influence and resist his extremist demands. The idea was that the policies would be made by the Cabinet, which was filled with conservatives like von Papen. Hitler would be there to get support in the Reichstag for these policies and to control the Communists.

So Hitler ended up as Chancellor through a behind-the-scenes deal by some German aristocrats. Both Hindenburg and von Papen were sure that they could control Hitler. They were very wrong.

Focus Task

How did Hitler become Chancellor in 1933?

Here is a list of factors that helped Hitler come to power.

Nazi strengths

- Hitler’s speaking skills
- Propaganda campaigns
- Their criticism of the Weimar system of government

Opponents’ weaknesses

- Failure to deal with the Depression
- Failure to co-operate with one another

Other factors

- Weaknesses of the Weimar Republic
- Scheming of Hindenburg and von Papen

1. For each factor, write down one example of how it helped Hitler.
2. Give each factor a mark out of 10 for its importance in bringing Hitler to power.
3. Choose what you think are the five most important factors and write a short paragraph on each, explaining why you have chosen it.
4. If you took away any of those factors, would Hitler still have become Chancellor?
5. Were any of those five factors also present in the 1920s?
6. If so, explain why the Nazis were not successful in the 1920s.

Revision Tip

- Make sure you can describe three of the events (in date order) that brought Hitler to power in 1933.
- “Hindenburg offered Hitler the post of Chancellor because every other alternative had failed.” Could you explain one point for and one point against this argument?
Hitler consolidates his position

It is easy to forget, but when Hitler became Chancellor in January 1933 he was in a very precarious position (see Source 19). Few people thought he would hold on to power for long. Even fewer thought that by the summer of 1934 he would be the supreme dictator of Germany. He achieved this through a clever combination of methods — some legal, others dubious. He also managed to defeat or reach agreements with those who could have stopped him.

The Reichstag Fire

Once he was Chancellor, Hitler took steps to complete a Nazi takeover of Germany. He called another election for March 1933 to try to get an overall Nazi majority in the Reichstag. Germany's cities again witnessed speeches, rallies, processions and street fighting. Hitler was using the same tactics as in previous elections, but now he had the resources of state media and control of the streets. Even so, success was in the balance. Then on 27 February there was a dramatic development: the Reichstag building burnt down. Hitler blamed the Communists and declared that the fire was the beginning of a Communist uprising. He demanded special emergency powers to deal with the situation and was given them by President Hindenburg. The Nazis used these powers to arrest Communists, break up meetings and frighten voters.

There have been many theories about what caused the fire, including that it was an accident, the work of a madman, or a Communist plot. Many Germans at the time thought that the Nazis might have started the fire themselves.

SOURCE 20

The defeat in 1918 did not depress me as greatly as the present state of affairs. It is shocking how day after day naked acts of violence, breaches of the law, barbaric opinions appear quite undisguised as official decree. The Socialist papers are permanently banned. The 'Liberals' tremble. The Berliner Tageblatt was recently banned for two days, that can't happen to the Dresdener Neueste Nachrichten, it is completely devoted to the government... I can no longer get rid of the feeling of disgust and shame. And no one stirrs; everyone trembles, keeps out of sight.

An extract for 17 March 1933 from the diary of Victor Klemperer, a Jew who lived in Dresden and recorded his experiences from 1933 to 1941.

In the election, the Nazis won their largest-ever share of the votes and, with the support of the smaller Nationalist Party, Hitler had an overall majority. Using the SA and SS, he then intimidated the Reichstag into passing the Enabling Act which allowed him to make laws without consulting the Reichstag. Only the SPD voted against him. Following the election, the Communists had been banned. The Catholic Centre Party decided to co-operate with the Nazis rather than be treated like the Communists. In return, they retained control of Catholic schools. The Enabling Act made Hitler a virtual dictator. For the next four years if he wanted a new law he could just pass it. There was nothing President Hindenburg or anyone else could do.

Even now Hitler was not secure. He had seen how the Civil Service, the judiciary, the army and other important groups had undermined the Weimar Republic. He was not yet strong enough to remove his opponents, so he set about a clever policy that mixed force, concessions and compromise (see Factfile on page 247).

Focus Task

How did Hitler consolidate his power in 1933–34?

Work in groups of three or four. Take one of these topics each. Report back your answers to the others then try to summarise in just a headline each how the following helped Hitler consolidate power:
- the Reichstag Fire
- the Enabling Act
- the Night of the Long Knives.
The Night of the Long Knives

Within a year any opponents (or potential opponents) of the Nazis had either left Germany or been taken to special concentration camps run by the SS. Other political parties were banned.

Hitler was still not entirely secure, however. The leading officers in the army were not impressed by him and were particularly suspicious of Hitler's SA and its leader Ernst Röhm. The SA was badly disciplined and, what's more, Röhm talked of making the SA into a second German army. Hitler himself was also suspicious of Röhm. Hitler feared that Röhm's control over the 4 million SA men made him a potentially dangerous rival.

Hitler had to choose between the army and the SA. He made his choice and acted ruthlessly. On the weekend of 29–30 June squads of SS men broke into the homes of Röhm and other leading figures in the SA and arrested them. Hitler accused Röhm of plotting to overthrow and murder him. Over the weekend Röhm and possibly as many as 400 others were executed. These included the former Chancellor von Schleicher, a fierce critic of Hitler, and others who actually had no connection with Röhm. This purge came to be known as the Night of the Long Knives.

Hindenburg thanked Hitler for his 'determined action which has tipped the treason in the bud'. The army said it was well satisfied with the events of the weekend.

The SA was not disbanded. It remained as a Nazi paramilitary organisation, but was very much subordinate to the SS. Many of its members were absorbed by the army and the SS.

The Army oath

Soon after the Night of the Long Knives, Hindenburg died and Hitler took over as Supreme Leader (Führer) of Germany. On 2 August 1934 the entire army swore an oath of personal loyalty to Adolf Hitler as Führer of Germany. The army agreed to stay out of politics and to serve Hitler. In return, Hitler spent vast sums on rearmament, brought back conscription, and made plans to make Germany a great military power again.

Key Question Summary

Why was Hitler able to dominate Germany by 1934?

1. The Nazi Party was formed in 1919 and Hitler soon became its leader.
2. Its 25-point programme appealed to ex-soldiers and those on the right but it did not enjoy wider support.
3. While in prison after the Munich Putsch of 1923, Hitler wrote Mein Kampf, setting out his ideas.
4. The Nazi Party reorganised itself in the 1920s and was still a fringe party in the 1928 elections.
5. The Great Depression led to unemployment and economic hardship, circumstances in which the Nazis could flourish.
6. Nazi criticisms of the Weimar government and the Treaty of Versailles were popular along with their ideas on rebuilding Germany.
7. They used innovative techniques - rallies, slogans, films, radio, posters, and pamphlets - to put across their ideas.
8. Hitler was a great asset as a highly effective speaker who appeared to understand the people's problems and express their hopes.
9. disillusionment with the Weimar Republic pushed Germans towards extremist parties, both the Nazis and the Communists.
10. There was violence and lawlessness and groups like businessmen and farmers, who feared Communism, liked the Nazis' anti-Communist message.
11. The Nazis became the biggest single party in the 1932 elections.
12. The leaders of the Weimar Republic thought they could use Hitler to their advantage by making him Chancellor. But he used emergency powers and the Enabling Act to establish himself as dictator.
Focus

There was supposed to be no room for opposition of any kind in Nazi Germany. The aim was to create a totalitarian state. In a totalitarian state there can be no rival parties, no political debate. Ordinary citizens must divert their whole energy into serving the state and to doing what its leaders want.

In this section you will examine how the Nazis combined the strategies of terror and propaganda to control Germany.

Focus Points

✦ How much opposition was there to the Nazi regime?
✦ How effectively did the Nazis deal with their political opponents?
✦ How did the Nazis use culture and the mass media to control the people?
✦ Why did the Nazis persecute many groups in German society?
✦ Was Nazi Germany a totalitarian state?

The police state

The Nazis had a powerful range of organisations and weapons that they used to control Germany and terrorise Germans into submission.

The Gestapo

The Gestapo (secret state police) was the force which was perhaps most feared by the ordinary German citizen. Under the command of Reinhard Heydrich, Gestapo agents had sweeping powers. They could arrest citizens on suspicion and send them to concentration camps without trial or even explanation.

Modern research has shown that Germans thought the Gestapo were much more powerful than they actually were. As a result, many ordinary Germans informed on each other because they thought the Gestapo would find out anyway.

The police and the courts

The police and courts also helped to prop up the Nazi dictatorship. Top jobs in local police forces were given to high-ranking Nazis reporting to Himmler. As a result, the police added political ‘snooping’ to their normal law and order role. They were, of course, under strict instructions to ignore crimes committed by Nazi agents. Similarly, the Nazis controlled magistrates, judges and the courts, which meant that opponents of Nazism rarely received a fair trial.

Focus Task

Summarise the information on these two pages in a table like this:

<table>
<thead>
<tr>
<th>Method of control</th>
<th>Controlled by</th>
<th>Duties</th>
<th>How it helped Hitler to make his position secure</th>
</tr>
</thead>
</table>
The SS

The SS was formed in 1925 from fanatics loyal to Hitler. After virtually destroying the SA in 1934, it grew into a huge organisation with many different responsibilities. It was led by Heinrich Himmler. SS men were of course Aryans, very highly trained and totally loyal to Hitler. Under Himmler, the SS had primary responsibility for destroying opposition to Nazism and carrying out the racial policies of the Nazis.

Two important sub-divisions of the SS were the Death's Head units and the Waffen-SS. The Death's Head units were responsible for the concentration camps and the slaughter of the Jews. The Waffen-SS were special SS armoured regiments which fought alongside the regular army.

Concentration camps

Concentration camps were the Nazis' ultimate sanction against their own people. They were set up almost as soon as Hitler took power. The first concentration camps in 1933 were simply makeshift prisons in disused factories and warehouses. Soon these were purpose-built. These camps were usually in isolated rural areas, and run by SS Death's Head units. Prisoners were forced to do hard labour. Food was very limited and prisoners suffered harsh discipline, beatings and random executions. By the late 1930s, deaths in the camps became increasingly common and very few people emerged alive from them. Jews, Socialists, Communists, trade unionists, churchmen and anyone else brave enough to criticise the Nazis ended up there.

SOURCE 2

Nazi storm troopers arrest suspected Communists, 1933.
Propaganda, culture and mass media in Nazi Germany

One reason why opposition to Hitler was so limited was the work of Dr Joseph Goebbels, Minister for Enlightenment and Propaganda. Goebbels passionately believed in Hitler as the saviour of Germany. His mission was to make sure that others believed this too. Throughout the twelve years of Nazi rule Goebbels constantly kept his finger on the pulse of public opinion and decided what the German public should and should not hear. He aimed to use every resource available to him to make people loyal to Hitler and the Nazis.

The Nuremberg rallies

Goebbels organised huge rallies, marches, torchlit processions and meetings. Probably the best example was the Nuremberg rally which took place in the summer each year. There were bands, marches, flying displays and Hitler’s brilliant speeches. The rallies brought some colour and excitement into people’s lives. They gave them a sense of belonging to a great movement. The rallies also showed the German people the power of the state and convinced them that ‘every other German’ fully supported the Nazis. Goebbels also recognised that one of the Nazis’ main attractions was that they created order out of chaos and so the whole rally was organised to emphasise order.
The media and culture

Less spectacular than the rallies but possibly more important was Goebbels’ control of the media. In contrast with the free expression of Weimar Germany, the Nazis controlled the media and all aspects of culture strictly.

- No books could be published without Goebbels’ permission (not surprisingly the best seller in Nazi Germany was Mein Kampf). In 1933 he organised a high-profile ‘book-burning’. Nazi students came together publicly to burn any books that included ideas unacceptable to the Nazis.
- Artists suffered the same kinds of restrictions as writers. Only Nazi-approved painters could show their works. These were usually paintings or sculptures of heroic-looking Aryans, military figures or images of the ideal Aryan family.
- Goebbels also controlled the newspapers closely. They were not allowed to print anti-Nazi ideas. Within months of the Nazi takeover, Jewish editors and journalists found themselves out of work and anti-Nazi newspapers were closed down. The German newspapers became very dull reading and Germans bought fewer newspapers as a result – circulation fell by about 10 per cent.
- The cinema was also closely controlled. All films — factual or fictional, thrillers or comedies — had to carry a pro-Nazi message. The newsreels which preceded feature films were full of the greatness of Hitler and the massive achievements of Nazi Germany. There is evidence that Germans avoided these productions by arriving late! Goebbels censored all foreign films coming into Germany.
- He banned jazz music, which had been popular in Germany as elsewhere around Europe. He banned it because it was ‘Black’ music and black people were considered an inferior race. Goebbels plastered Germany with posters proclaiming the successes of Hitler and the Nazis and attacking their opponents.
- Goebbels also loved new technology and quickly saw the potential of radio broadcasting for spreading the Nazi message. He made cheap radios available so all Germans could buy one (see Source 7) and he controlled all the radio stations. Listening to broadcasts from the BBC was punishable by death. Just in case people didn’t have a radio, Goebbels placed loudspeakers in the streets and public bars. Hitler’s speeches and those of other Nazi leaders were repeated on the radio over and over again until the ideas expressed in them — German expansion into eastern Europe, the inferiority of the Jews — came to be believed by the German people.

Throughout this period Goebbels was supported in his work by the SS and the Gestapo. When he wanted to close down an anti-Nazi newspaper, silence an anti-Nazi writer, or catch someone listening to a foreign radio station, they were there to do that work for him.

Source Analysis

What does Source 7 tell you about the effectiveness of Nazi propaganda?

Revision Tip

- Make sure you can describe at least two things the Nazis banned and one thing the Nazis promoted.
- Would you be able to explain why Goebbels thought technology was important?

Poster advertising cheap Nazi-produced radios. The text reads ‘All Germany hears the Führer on the People’s Radio.’ The radios had only a short range and were unable to pick up foreign stations.
Case study: The 1936 Olympics

Think!
1. In what ways was the Berlin Olympics a propaganda success for Goebbels?
2. In what ways was it a failure?
3. Why do you think Nazi propaganda was more successful within Germany than outside it?
4. You have already come across many examples of Nazi propaganda. Choose one example which you think is the clearest piece of propaganda. Explain your choice.

Revision Tip
- Describe how the Nazis exploited the 1936 Olympics.
- Can you explain one way in which the Olympics were a propaganda success and one way they were a failure?

One of Goebbels' greatest challenges came with the 1936 Olympic Games in Berlin. Other Nazis were opposed to holding the Games in Berlin, but Goebbels convinced Hitler that this was a great propaganda opportunity both within Germany and internationally.

Goebbels and Hitler also thought that the Olympics could be a showcase for their doctrine that the Aryan race was superior to all other races. However, there was international pressure for nations such as the USA to boycott the Games in protest against the Nazis' repressive regime and anti-Semitic politics. In response the Nazis included one token Jew in their team.

Goebbels built a brand new stadium to hold 100,000 people. It was lit by the most modern electric lighting. He brought in television cameras for the first time. The most sophisticated German photo-electronic timing device was installed. The stadium had the largest stop clock ever built. With guests and competitors from 49 countries coming into the heart of Nazi Germany, it was going to take all Goebbels' talents to show that Germany was a modern, civilised and successful nation.

No expense was spared. When the Games opened, the visitors were duly amazed at the scale of the stadium, the wonderful facilities, and the efficiency of the organisation. However, they were also struck, and in some cases appalled, by the almost fanatical devotion of the people to Hitler and by the overt presence of army and SS soldiers who were patrolling or standing guard everywhere.

To the delight of Hitler and Goebbels, Germany came top of the medal table, way ahead of all other countries. However, to their great dismay, a black athlete, Jesse Owens, became the star of the Games. He won four gold medals and broke eleven world records in the process. The ten black members of the American team won thirteen medals between them. So much for Aryan superiority!

To the majority of German people, who had grown used to the Nazi propaganda machine, the Games appeared to present all the qualities they valued in the Nazis — a grand vision, efficiency, power, strength and achievement. However, to many foreign visitors who were not used to such blatant propaganda it backfired on the Nazi regime.
How did the Nazis deal with the Churches?

The relationship between the Churches and the Nazis was complicated. In the early stages of the Nazi regime, there was some cooperation between the Nazis and the Churches. Hitler signed a Concordat with the Catholic Church in 1933. This meant that Hitler agreed to leave the Catholic Church alone and allowed it to keep control of its schools. In return, the Church agreed to stay out of politics.

Hitler tried to get all of the Protestant Churches to come together in one official Reich Church. The Reich Church was headed by the Protestant Bishop Ludwig Müller. However, many Germans still felt that their true loyalties lay with their original Churches in their local areas rather than with this state-approved Church.

Hitler even encouraged an alternative religion to the Churches, the pagan German Faith Movement (see Source 10).

Many churchgoers either supported the Nazis or did little to oppose them. However, there were some important exceptions. The Catholic Bishop Galen criticised the Nazis throughout the 1930s. In 1941 he led a popular protest against the Nazi policies of killing mentally ill and physically disabled people, forcing the Nazis temporarily to stop. He had such strong support among his followers that the Nazis decided it was too risky to try to silence him because they did not want trouble while Germany was at war.

Protestant ministers also resisted the Nazis. Pastor Martin Niemöller was one of the most high-profile critics of the regime in the 1930s. Along with Dietrich Bonhoeffer, he formed an alternative Protestant Church to the official Reich Church. These church leaders suffered a similar fate to Hitler’s political opponents. Niemöller spent the years 1938–45 in a concentration camp for resisting the Nazis. Dietrich Bonhoeffer preached against the Nazis until the Gestapo stopped him in 1943. He then became involved with members of the army’s intelligence services who were secretly opposed to Hitler. He helped Jews to escape from Germany. Gradually he increased his activity. In 1942 he contacted the Allied commanders and asked what peace terms they would offer Germany if Hitler were overthrown. He was arrested in October 1943 and hanged shortly before the end of the war in April 1945.

**Source 9**

Most postwar accounts have concentrated on the few German clergymen who did behave bravely. . . . But these were few. Most German church leaders were shamefully silent. As late as January 1945, the Catholic bishop of Würzburg was urging his flock to fight on for the Fatherland, saying that “salvation lies in sacrifice.”

British historian and journalist Charles Wheeler, writing in 1996.

**Source 10**

A parade organised by the German Faith Movement. This movement was a non-Christian movement based on worship of the sun.
The persecution of minorities

The Nazis believed in the superiority of the Aryan race. Through their twelve years in power they persecuted members of other races, and many minority groups such as gypsies, homosexuals and mentally handicapped people. They persecuted any group that they thought challenged Nazi ideas. Homosexuals were a threat to Nazi ideas about family life; the mentally handicapped were a threat to Nazi ideas about Germans being a perfect master race; gypsies were thought to be an inferior people.

The persecution of such minorities varied. In families where there were hereditary illnesses, sterilisation was enforced. Over 300,000 men and women were compulsorily sterilised between 1933 and 1945. A so-called ‘euthanasia programme’ was begun in 1939. At least 5,000 severely mentally handicapped babies and children were killed between 1939 and 1945 either by injection or by starvation. Between 1939 and 1941, 72,000 mentally ill patients were gassed before a public outcry in Germany itself ended the extermination. The extermination of the gypsies, on the other hand, did not cause an outcry. Five out of six gypsies living in Germany in 1939 were killed by the Nazis. Similarly, there was little or no complaint about the treatment of so-called ‘asocials’—homosexuals, alcoholics, the homeless, prostitutes, habitual criminals and beggars—who were rounded up off the streets and sent to concentration camps.

You are going to investigate this most disturbing aspect of Nazi Germany by tracing the story of Nazi treatment of the Jewish population in which anti-semitism culminated in the dreadful slaughter of the ‘Final Solution’.

Hitler and the Jews

Anti-Semitism means hatred of Jews. Throughout Europe, Jews had experienced discrimination for hundreds of years. They were often treated unjustly in courts or forced to live in ghettos. One reason for this persecution was religious, in that Jews were blamed for the death of Jesus Christ! Another reason was that they tended to be well educated and therefore held well-paid professional jobs or ran successful stores and businesses.

Hitler hated Jews insanely. In his years of poverty in Vienna, he became obsessed by the fact that Jews ran many of the most successful businesses, particularly the large department stores. This offended his idea of the superiority of Aryans. Hitler also blamed Jewish businessmen and bankers for Germany’s defeat in the First World War. He thought they had forced the surrender of the German army.

As soon as Hitler took power in 1933 he began to mobilise the full powers of the state against the Jews. They were immediately banned from the Civil Service and a variety of public services such as broadcasting and teaching. At the same time, SA and later SS troopers organised boycotts of Jewish shops and businesses, which were marked with a star of David.

SOURCE 12

A poster published in 1920, directed at ‘All German mothers’. It explains that over 12,000 German Jews were killed fighting for their country in the First World War.

SOURCE 13

SA and SS men enforcing the boycott of Jewish shops, April 1933.
In 1935 the Nuremberg Laws took away German citizenship from Jews. Jews were also forbidden to marry or have sex with pure-blooded Germans. Goebbels’ propaganda experts bombarded German children and families with anti-Jewish messages. Jews were often refused jobs, and people in shops refused to serve them. In schools, Jewish children were humiliated and then segregated.

**Kristallnacht**

In November 1938 a young Jew killed a German diplomat in Paris. The Nazis used this as an excuse to launch a violent revenge on Jews. Plain-clothes SS troopers were issued with pickaxes and hammers and the addresses of Jewish businesses. They ran riot, smashing up Jewish shops and workplaces. Ninety-one Jews were murdered. Hundreds of synagogues were burned. Twenty thousand Jews were taken to concentration camps. Thousands more left the country. This event became known as Kristallnacht or ‘The Night of Broken Glass’. Many Germans watched the events of Kristallnacht with alarm and concern. The Nazi-controlled press presented Kristallnacht as the spontaneous reaction of ordinary Germans against the Jews. Most Germans did not believe this. However, hardly anyone protested. The few who did were brutally murdered.

**Source 16**

I hate the treatment of the Jews. I think it is a bad side of the movement and I will have nothing to do with it. I did not join the party to do that sort of thing. I joined the party because I thought and still think that Hitler did the greatest Christian work for twenty-five years. I saw seven million men rotting in the streets, often I was there too, and no one . . . seemed to care . . . Then Hitler came and he took all those men off the streets and gave them health and security and work . . .


**Source 17**

I feel the urge to present to you a true report of the recent riots, plundering and destruction of Jewish property. Despite what the official Nazi account says, the German people have nothing whatever to do with these riots and burnings. The police supplied SS men with axes, house-breaking tools and ladders. A list of the addresses of all Jewish shops and flats was provided and the mob worked under the leadership of the SS men. The police had strict orders to remain neutral.

Anonymous letter from a German civil servant to the British consul, 1938.

**Source 18**

Until Kristallnacht, many Germans believed Hitler was not engaged in mass murder. [The treatment of the Jews] seemed to be a minor form of harassment of a disliked minority. But after Kristallnacht no German could any longer be under any illusion. I believe it was the day that we lost our innocence. But it would be fair to point out that I myself never met even the most fanatic Nazi who wanted the extermination [mass murder] of the Jews. Certainly we wanted the Jews out of Germany, but we did not want them to be killed.

Alfons Heck, member of the Hitler Youth in 1938, interviewed for a television programme in 1989.

**Think!**

Could Germans have protested effectively about Kristallnacht? Explain your answer with reference to pages 248–56.
Why was there little opposition?

The Nazis faced relatively little open opposition during their twelve years in power. In private, Germans complained about the regime and its actions. Some might refuse to give the Nazi salute. They might pass on anti-Nazi jokes and rude stories about senior Nazis. However, serious criticism was always in private; never in public. Historians have debated why this was so. The main answer they have come up with may seem obvious to you if you’ve read pages 246–49. It was terror! All the Nazis’ main opponents had been killed, exiled, or put in prison. The rest had been scared into submission. However, it won’t surprise you to learn that historians think the answer is not quite as simple as that. It takes more than just terror to explain why there was so little opposition to the Nazis.

‘It’s all for the good of Germany’ – Nazi successes

Many Germans admired and trusted Hitler. They were prepared to tolerate rule by terror and to trade their political freedom in return for work, foreign policy success and what they thought was strong government.

- Economic recovery was deeply appreciated.
- Many felt that the Nazis were bringing some much-needed discipline back to Germany by restoring traditional values and clamping down on rowdy Communists.
- Between 1933 and 1938 Hitler’s success in foreign affairs made Germans feel that Germany was a great power again after the humiliations of the First World War.

‘I don’t want to lose my job’ – economic fears

German workers feared losing their jobs if they did express opposition. Germany had been hit so hard by the Depression that many were terrified by the prospect of being out of work again. It was a similar situation for the bosses. Businesses that did not contribute to Nazi Party funds risked losing Nazi business and going bankrupt, and so in self-defence they conformed as well. If you asked no questions and kept your head down, life in Nazi Germany could be comfortable. Keeping your head down became a national obsession.

‘Have you heard the good news?’ – propaganda

Underlying the whole regime was the propaganda machine. This ensured that many Germans found out very little about the bad things that were happening, or if they did they only heard them with a positive, pro-Nazi slant. Propaganda was particularly important in maintaining the image of Hitler. The evidence suggests that personal support for Hitler remained high throughout the 1930s and he was still widely respected even as Germany was losing the war in 1944.

Key Question Summary

How effectively did the Nazis control Germany, 1933–45?

1. The Nazis had a powerful range of organisations to control Germany; the SS, the Gestapo, the police and the courts, and concentration camps.
2. There was little opposition because of the terror they inspired, economic progress and success in foreign affairs, overturning the Treaty of Versailles and making Germany a strong military power.
3. The Nazis built a highly successful propaganda machine and used mass media to control what people knew.
4. They sought to control culture, banning books which contained ideas they did not like. Paintings, plays and films had to promote a pro-Nazi message and show idealised images of the Aryan family.
5. The Nazis persecuted many groups that did not fit in with their notions of racial purity, such as disabled people, homosexuals and gypsies.
6. They particularly persecuted the Jews, depriving them of their jobs, businesses and homes and forcing them into ghettos.
7. In 1942 they introduced a programme of mass extermination called the Final Solution.

Revision Tip

- There are three important factors on this page which explain lack of opposition to the Nazis (Nazi successes; economic fears; propaganda). Make sure you can give an example of each one.
- Give each a mark out of ten (but no two marks the same) and prepare an explanation that supports your mark. Be especially clear why you gave one factor a higher mark than another.
What was it like to live in Nazi Germany?

Focus
It was Hitler's aim to control every aspect of life in Germany, including the daily lives of ordinary people. In the Volksgemeinschaft almost everyone had a role in making Germany great again.

Central to the Nazi vision was the role of young people; young men who would be turned into loyal soldiers and young women who would be turned into strong mothers. The workers were no longer working just for pay but they were working to provide the goods that the Fatherland needed.

However if you did not fit into the Nazi plan for Germany then you had a desperate time. From the very earliest stages of the regime minority groups who did not fit with the Nazi ideal of what a German person should be like were persecuted mercilessly. Measures against Jews, the homeless, the mentally ill, gypsies and homosexuals became more and more extreme, ending in the mass murder of the Holocaust.

In this section you will examine the experiences of these different groups.

Focus Points
- How did young people react to the Nazi regime?
- How successful were Nazi policies towards women and the family?
- Did most people in Germany benefit from Nazi rule?
- How did the coming of war change life in Nazi Germany?

Young people in Nazi Germany

It was Hitler's aim to control every aspect of life in Germany, including the daily life of ordinary people. If you had been a sixteen-year-old Aryan living in Nazi Germany you would probably have been a strong supporter of Adolf Hitler.

At school
The Nazis had reorganised every aspect of the school curriculum to make children loyal to them. At school you would have learned about the history of Germany. You would have been outraged to find out how the German army was 'stabbed in the back' by the weak politicians who had made peace. You might well remember the hardships of the 1920s for yourself, but at school you would have been told how these were caused by Jews squeezing profits out of honest Germans. By the time you were a senior pupil, your studies in history would have made you confident that loyalty to the Führer was right and good. Your biology lessons would have informed you that you were special, as one of the Aryans which was so superior in intelligence and strength to the Untermenschen or sub-human Jews and Slavs of eastern Europe. In maths you would have been set questions like the one in Source 3 on page 258.

SOURCE 1
Our state is an educational state... It does not let a man go free from the cradle to the grave. We begin with the child when he is three years old. As soon as he begins to think, he is made to carry a little flag. Then follows school, the Hitler Youth, the storm troopers and military training. We don't let him go; and when all that is done, comes the Labour Front, which takes possession of him again, and does not let him go till he dies, even if he does not like it.

Dr Robert Ley, who was Chief of the Labour Front and in charge of making 'good citizens' out of the German people.

Source Analysis
1 Read Source 1. Do you think that the speaker is proud of what he is saying?

SOURCE 2
It is my great educative work I am beginning with the young. We older ones are used up... We are bearing the burden of a humiliating past... But my magnificent youngsters! Are there finer ones in the world? Look at these young men and boys! What material! With them I can make a new world.

Hitler, speaking in 1939.
SOURCE 3

The Jews are aliens in Germany. In 1933 there were 66,060,000 inhabitants of the German Reich of whom 499,862 were Jews. What is the percentage of aliens in Germany?

A question from a Nazi maths textbook, 1933.

SOURCE 4

All subjects — German language, History, Geography, Chemistry and Mathematics — must concentrate on military subjects, the glorification of military service and of German heroes and leaders and the strength of a rebuilt Germany. Chemistry will develop a knowledge of chemical warfare, explosives, etc, while Mathematics will help the young to understand artillery, calculations, ballistics.

A German newspaper, heavily controlled by the Nazis, approves of the curriculum in 1939.

SOURCE 5

8.00  German (every day)
8.50  Geography, History or Singing (alternate days)
9.40  Race Studies and Ideology (every day)
10.25  Recess, Sports and Special Announcements (every day)
11.00  Domestic Science or Maths (alternate days)
12.10  Eugenics or Health Biology (alternate days)
1.00–6.00  Sport

Evenings  Sex education, Ideology or Domestic Science (one evening each)

The daily timetable for a girls’ school in Nazi Germany

SOURCE 6

It was a great feeling. You felt you belonged to a great nation again. Germany was in safe hands and I was going to help to build a strong Germany. But my father of course felt differently about it. [He warned] ‘Now Henrik, don’t say to them what I am saying to you.’ I always argued with my father as I was very much in favour of the Hitler regime which was against his background as a working man.

Henrik Meitlmann describes what it was like being a member of the Hitler Youth in the 1930s.

SOURCE 7

Hitler looked over the stand, and I knew he looked into my eyes, and he said: ‘You my boys are the standard bearers, you will inherit what we have created.’ From that moment there was not any doubt I was bound to Adolf Hitler until long after our defeat. Afterwards I told my friends how Hitler had looked into my eyes, but they all said: ‘No! It was my eyes he was looking into.’

A young German describes his feelings after a Hitler Youth rally.

SOURCE 8

Members of the Hitler Youth in the 1930s. From a very early age children were encouraged to join the Nazi youth organisations. It was not compulsory, but most young people did join.
At home

As a child in Nazi Germany, you might well feel slightly alienated (estranged) from your parents because they are not as keen on the Nazis as you are. They expect your first loyalty to be to your family whereas your Hitler Youth leader makes it clear that your first loyalty is to Adolf Hitler. You find it hard to understand why your father grumbles about Nazi regulation of his working practices — surely the Führer (Hitler) is protecting him? Your parents find the idea of Nazi inspectors checking up on the teachers rather strange. For you it is normal.

SOURCE 10

Think!
1. Make a list of the main differences between your life and the life of a sixteen-year-old in Nazi Germany.
2. Totalitarian regimes through history have used children as a way of influencing parents. Why do you think they do this?
3. Read Source 6. Why do you think Henrik’s father asks Henrik not to repeat what he says to him?

SOURCE 11

We didn’t know much about Nazi ideals. Nevertheless, we were politically programmed: to obey orders, to cultivate the soldierly virtue of standing to attention and saying ‘Yes, Sir’ and to stop thinking when the word Fatherland was uttered and Germany’s honour and greatness were mentioned.

A former member of the Hitler Youth looks back after the war.

Illustration from a Nazi children’s book. The children are being taught to distrust Jews.

Many young people were attracted to the Nazi youth movements by the leisure opportunities they offered. There were really no alternatives. All other youth organisations had been absorbed or made illegal. Even so, only half of all German boys were members in 1933 and only 15 per cent of girls. You can read what happened to young people in wartime on page 267.

Focus Task

How did young people react to the Nazi regime?
1. Young people were among the most fanatical supporters of the Nazi regime. Use pages 257–59 to write three paragraphs to explain why the Nazis were successful in winning them over. Include the following points:
   - why the Nazis wanted to control young people
   - how they set about doing it
   - what the attractions of the youth movements were.

2. The Nazi regime was not successful in keeping the loyalty of all young people. Add a fourth paragraph to your essay to explain why some young people rejected the Nazi youth movements.
All the Nazi leaders were men. The Nazis were a very male-dominated organisation. Hitler had a very traditional view of the role of the German woman as wife and mother. It is worth remembering that many women agreed with him. In the traditional rural areas and small towns, many women felt that the proper role of a woman was to support her husband. There was also resentment towards working women in the early 1930s, since they were seen as keeping men out of jobs. It all created a lot of pressure on women to conform to what the Nazis called 'the traditional balance' between men and women. 'No true German woman wears trousers' said a Nazi newspaper headline when the film star Marlene Dietrich appeared wearing trousers in public.

Alarmed at the falling birth rate, Hitler offered tempting financial incentives for married couples to have at least four children. You got a 'Gold Cross' for having eight children, and were given a privileged seat at Nazi meetings. Posters, radio broadcasts and newsreels all celebrated the ideas of motherhood and housebuilding. The German Maidens' League reinforced these ideas, focusing on a combination of good physical health and housekeeping skills. This was reinforced at school (see Source 5 on page 258).

With all these encouragements the birth rate did increase from fifteen per thousand in 1933 to twenty per thousand in 1939. There was also an increase in pregnancies outside marriage. These girls were looked after in state maternity hostels.
A German woman and her Jewish boyfriend being publicly humiliated by the SA in 1933. The notices say: (woman) ‘I’m the biggest pig in town and only get involved with Jews’; (man) ‘As a Jewish boy I always take only German girls up to my room’.

There were some prominent women in Nazi Germany. Leni Riefenstahl was a high-profile film producer. Gertrude Scholtz-Klink was head of the Nazi Women’s Bureau, although she was excluded from any important discussions (such as the one to conscript female labour in 1942). Many working-class girls and women gained the chance to travel and meet new people through the Nazi women’s organisation. Overall, however, opportunities for women were limited. Married professional women were forced to give up their jobs and stay at home with their families, which many resented as a restriction on their freedom. Discrimination against women applicants for jobs was encouraged.

The impact of war

In the late 1930s the Nazis had to do an about-turn as they suddenly needed more women workers because the supply of unemployed men was drying up. Many women had to struggle with both family and work responsibilities. However, even during the crisis years of 1942–45 when German industry was struggling to cope with the demand for war supplies, Nazi policy on women was still torn between their traditional stereotype of the mother, and the actual needs of the workplace. For example, there was no chance for German women to serve in the armed forces, as there was in Allied countries.

Focus Task

How successful were the Nazi policies for women?

Read these two statements:

- ‘Nazi policy for women was confused.’
- ‘Nazi policy for women was a failure.’

For each statement explain whether you agree or disagree with it and use examples from the text to support your explanation.

Albert Speer, *Inside The Third Reich*, 1970. Speer was Minister of Armaments and War Production.
Workers, farmers and businesses in Nazi Germany

Think!

As you read through pages 262–64, you will come across a number of individuals, organisations and terms in bold type in the text, like this. You could add more of your own if you wish. Draw up a table containing definitions of the words, or explanations of their importance to the Nazi’s economic policies. The completed table will help you with your revision. You could organise your table like this:

<table>
<thead>
<tr>
<th>Key word/term/person</th>
<th>Definition/explanation</th>
</tr>
</thead>
</table>

Economic recovery and rearment

Hitler and the Nazis came to power because they promised to use radical methods to solve the country’s two main problems – desperate unemployment and a crisis in German farming. In return for work and other benefits, the majority of the German people gave up their political freedom. Was it worth it?

At first, many Germans felt it was, particularly the 5 million who were unemployed in 1933. Hitler was fortunate in that by 1933 the worst of the Depression was over. Even so, there is no doubt that the Nazis acted with energy and commitment to solve some of the main problems. The brilliant economist Dr Hjalmar Schacht organised Germany’s finances to fund a huge programme of work creation. The National Labour Service sent men on public works projects and conservation programmes, in particular to build a network of motorways or autobahns. Railways were extended or built from scratch. There were major house-building programmes and grandiose new public building projects such as the Reich Chancellery in Berlin.

Other measures brought increasing prosperity. One of Hitler’s most cherished plans was rearment. In 1935 he reintroduced conscription for the German army. In 1936 he announced a Four-Year Plan under the control of Goering to get the German economy ready for war (it was one of the very few clear policy documents that Hitler ever wrote).

Conscription reduced unemployment. The need for weapons, equipment and uniforms created jobs in the coal mines, steel and textile mills. Engineers and designers gained new opportunities. Particularly when Hitler decreed that Germany would have a world-class air force (the Luftwaffe). As well as bringing economic recovery, these measures boosted Hitler’s popularity because they boosted national pride. Germans began to feel that their country was finally emerging from the humiliation of the Great War and the Treaty of Versailles, and putting itself on an equal footing with the other great powers.

Unemployment and government expenditure in Germany, 1932–38. Economic recovery was almost entirely funded by the state rather than from Germans investing their own savings. Despite this, unemployment fell steadily and Germany was actually running short of workers by 1939.
The Nazis and the workers

Hitler promised (and delivered) lower unemployment which helped to ensure popularity among industrial workers. These workers were important to the Nazis: Hitler needed good workers to create the industry that would help to make Germany great and establish a new German empire in eastern Europe. He won the loyalty of industrial workers by a variety of initiatives.

- Propaganda praised the workers and tried to associate them with Hitler.
- Schemes such as Strength Through Joy (KDF) gave them cheap theatre and cinema tickets, organised courses, trips and sports events, and even cut-price cruises on luxury liners.
- Many thousands of workers saved five marks a week in the state scheme to buy the Volkswagen Beetle, the 'people's car'. It was designed by Ferdinand Porsche and became a symbol of the prosperous new Germany, even though no workers ever received a car because all car production was halted by the war in 1939.
- Another important scheme was the Beauty of Labour movement. This improved working conditions in factories. It introduced features not seen in many workplaces before, such as washing facilities and low-cost canteens.

What was the price of these advances? Workers lost their main political party, the SPD. They lost their trade unions and for many workers this remained a source of bitter resentment. All workers had to join the DAF (General Labour Front) run by Dr Robert Ley. This organisation kept strict control of workers. They could not strike for better pay and conditions. In some areas, they were prevented from moving to better-paid jobs. Wages remained comparatively low, although prices were also strictly controlled. Even so, by the late 1930s, many workers were grumbling that their standard of living was still lower than it had been before the Depression (see Source 16).

The Nazis and the farming communities

The farmers had been an important factor in the Nazis’ rise to power. Hitler did not forget this and introduced a series of measures to help them. In September 1933 he introduced the Reich Food Estate under Richard Darre. This set up central boards to buy agricultural produce from the farmers and distribute it to markets across Germany. It gave the peasant farmers a guaranteed market for their goods at guaranteed prices. The second main measure was the Reich Enacted Farm Law. It gave peasants state protection for their farms: banks could not seize their land if they could not pay loans or mortgages. This ensured that peasants’ farms stayed in their hands.

The Reich Enacted Farm Law also had a racial aim. Part of the Nazi philosophy was ‘Blood and Soil’, the belief that the peasant farmers were the basis of Germany’s master race. They would be the backbone of the new German empire in the east. As a result, their way of life had to be protected. As Source 19 shows, the measures were widely appreciated.

However, rather like the industrial workers, some peasants were not thrilled with the regime’s measures. The Reich Food Estate meant that efficient, go-ahead farmers were held back by having to work through the same processes as less efficient farmers. Because of the Reich Enacted Farm Law, banks were unwilling to lend money to farmers. It also meant that only the eldest child inherited the farm. As a result, many children of farmers left the land to work for better pay in Germany’s industries.

Rural depopulation ran at about 3 per cent per year in the 1930s—the exact opposite of the Nazis’ aims!

SOURCE 18

![Graph showing percentage change in consumption from 1927-37.](image)

Annual food consumption in working class families, 1927–37 (% change).

Lusse Essig's memories of the 1930s. Lusse was a farm worker who later worked for the Agriculture Ministry.
Big business and the middle classes

The record of the Nazis with the middle classes was also mixed. Certainly many middle-class business people were grateful to the Nazis for eliminating the Communist threat to their businesses and properties. They also liked the way in which the Nazis seemed to be bringing order to Germany. For the owners of small businesses it was a mixed picture. If you owned a small engineering firm, you were likely to do well from government orders as rearmament spending grew in the 1930s. However, if you produced consumer goods or ran a small shop, you might well struggle. Despite Hitler’s promises, the large department stores which were taking business away from local shops were not closed.

It was big business that really benefited from Nazi rule. The big companies no longer had to worry about troublesome trade unions and strikes. Companies such as the chemicals giant IG Farben gained huge government contracts to make explosives, fertilisers and even artificial oil from coal. Other household names today, such as Mercedes and Volkswagen, prospered from Nazi policies.

‘National community’: Volksgemeinschaft

We have divided this section by social group, but the Nazis would not want Germans to see their society that way. Hitler wanted all Germans (or more exactly all ‘racially pure’ Germans) to think of themselves as part of a national community, or Volksgemeinschaft. Under Nazi rule, workers, farmers, and so on, would no longer see themselves primarily as workers or farmers; they would see themselves as Germans. Their first loyalty would not be to their own social group but to Germany and the Führer. They would be so proud to belong to a great nation that was racially and culturally superior to other nations that they would put the interests of Germany before their own. Hitler’s policies towards each group were designed to help win this kind of loyalty to the Nazi state.

The evidence suggests that the Nazis never quite succeeded in this: Germans in the 1930s certainly did not lose their self-interest, nor did they embrace the national community wholeheartedly. However, the Nazis did not totally fail either! In the 1930s Germans did have a strong sense of national pride and loyalty towards Hitler. For the majority of Germans, the benefits of Nazi rule made them willing — on the surface at least — to accept some central control in the interests of making Germany great again.

Revision Tip

Look back at pages 262–264. There is a lot here and it might help you to get right down to basics, so make sure you can describe:

- two ways in which the Nazis helped tackle the problem of unemployment.
- two ways the Nazis tried to improve life for workers.
- one way the Nazis tried to improve life for farmers.
- one reason why middle classes and one reason why big business might have approved of the Nazis.

Focus Task

Did most people in Germany benefit from Nazi rule?

Here are some claims that the Nazi propaganda machine made about how life in Germany had been changed for the better during the 1930s:

- ‘Germans now have economic security.’
- ‘Germans no longer need to feel inferior to other states. They can be proud of their country.’
- ‘The Nazi state looks after its workers very well indeed.’
- ‘The Nazis have ensured that Germany is racially pure.’
- ‘The Nazis are on the side of the farmers and have rescued Germany’s farmers from disaster.’
- ‘The Nazis have made Germany safe from Communism.’

You are now going to decide how truthful these claims actually are.

1 Look back over pages 248–64. Gather evidence that supports or opposes each claim. You could work in groups taking one claim each.

2 For each claim, decide whether, overall, it is totally untrue; a little bit true; mostly true; or totally true.

3 Discuss:

a) Which of the groups you have studied do you think benefited most from Nazi rule?

b) Who did not benefit from Nazi rule and why not?
The impact of the Second World War on Germany

Through the 1930s, Hitler fulfilled his promises to the German people that he would:

- reverse the Treaty of Versailles
- rebuild Germany's armed forces
- unite Germany and Austria
- extend German territory into eastern Europe.

He fulfilled each of these aims, but started the Second World War in the process.

Germans had no great enthusiasm for war. People still had memories of the First World War. But in war, as in peace time, the Nazis used all methods available to make the German people support the regime.

Food rationing was introduced soon after war began in September 1939. Clothes rationing followed in November 1939. Even so, from 1939 to 1941 it was not difficult to keep up civilian morale because the war went spectacularly well for Germany. Hitler was in control of much of western and eastern Europe and supplies of luxury goods flowed into Germany from captured territories.

However, in 1941 Hitler took the massive gamble of invading the Soviet Union, and for the next three years his troops were engaged in an increasingly expensive war with Russian forces who 'tore the heart out of the German army', as the British war leader, Winston Churchill, put it. As the tide turned against the German armies, civilians found their lives increasingly disrupted. They had to cut back on heating, work longer hours and recycle their rubbish. Goebbels redoubled his censorship efforts. He tried to maintain people's support for the war by involving them in it through asking them to make sacrifices. They donated an estimated 1.5 million fur coats to help to clothe the German army in Russia.

At this stage in the war, the German people began to see and hear less of Hitler. His old speeches were broadcast by Goebbels, but Hitler was increasingly preoccupied with the detail of the war. In 1942 the 'Final Solution' began (see pages 266-69), which was to kill millions of Jewish civilians in German-occupied countries.

From 1942, Albert Speer began to direct Germany's war economy (see Factfile). All effort focused on the armament industries. Postal services were suspended and letter boxes were closed. All places of entertainment were closed, except cinemas – Goebbels needed these to show propaganda films. Women were drafted into the labour force in increasing numbers. Country areas had to take evacuees from the cities and refugees from eastern Europe.

These measures were increasingly carried out by the SS. In fact, the SS became virtually a state within the German state. This SS empire had its own armed forces, armaments industries and labour camps. It developed a business empire that was worth a fortune. However, even the SS could not win the war, or even keep up German morale.

With defeat looming, support for the Nazis weakened. Germans stopped declaring food they had. They stayed away from Nazi rallies. They refused to give the 'Heil Hitler' salute when asked to do so. Himmler even contacted the Allies to ask about possible peace terms.

The July bomb plot

In July 1944, some army officers came close to removing Hitler. By this stage of the war, many army officers were sure that the war was lost and that Hitler was leading Germany into ruin. One of these was a colonel in the army, Count von Stuifenberg. On 20 July he left a bomb in Hitler's conference room. The plan was to kill Hitler, close down the radio stations, round up the other leading Nazis and take over Germany. It failed on all counts, for the revolt was poorly planned and organised. Hitler survived and the Nazis took a terrible revenge, killing 5,000 in reprisal.
The bombing of Dresden

It was the bombing of Germany which had the most dramatic effect on the lives of German civilians. In 1942 the Allies decided on a new policy towards the bombing of Germany. Under Arthur ‘Bomber’ Harris the British began an all-out assault on both industrial and residential areas of all the major German cities. One of the objectives was to cripple German industry, the other was to lower the morale of civilians and to terrorise them into submission.

The bombing escalated through the next three years, culminating in the bombing of Dresden in February 1945 which killed between 35,000 and 150,000 people in two days. Sources 21–23 tell you more about that bombing.

SOURCE 22

The centre of Dresden after the bombing in February 1945.

SOURCE 23

A map showing the destruction of Dresden. Dresden was an industrial city, but the major damage was to civilian areas.

By 1945 the German people were in a desperate state. Food supplies were dwindling. Already 3.5 million German civilians had died. Refugees were fleeing the advancing Russian armies in the east.

Three months after the massive destruction of Dresden, Germany’s war was over. Hitler, Goebbels and other Nazi war leaders committed suicide or were captured. Germany surrendered. It was now a shattered country. The Nazi promises lay in tatters and the country was divided up into zones of occupation run by the British, French, US and Soviet forces (see page 88).
How did war affect young people?

In 1939 membership of a Nazi youth movement was made compulsory. But by this time the youth movements were going through a crisis. Many of the experienced leaders had been drafted into the German army. Others – particularly those who had been leaders in the pre-Nazi days – had been replaced by newer Nazis. Many of the movements were now run by older teenagers who rigidly enforced Nazi rules. They even forbade other teenagers to meet informally with their friends.

As the war progressed, the activities of the youth movements focused increasingly on the war effort and military drill. The popularity of the movements decreased and indeed an anti-Hitler Youth movement appeared. The Nazis identified two distinct groups of young people who they were worried about: the Swing movement and the Edelweiss Pirates.

The ‘Swing’ movement

This was made up mainly of middle-class teenagers. They went to parties where they listened to English and American music and sang English songs. They danced American dances such as the ‘jitterbug’ to banned jazz music. They accepted Jews at their clubs. They talked about and enjoyed sex. They were deliberately ‘slovenly’. The Nazis issued a handbook helping the authorities to identify these degenerate types. Some were shown with unkempt, long hair; others with exaggeratedly English clothes.

The Edelweiss Pirates

The Edelweiss Pirates were working-class teenagers. They were not an organised movement, and groups in various cities took different names: ‘The Roving Dudes’ (Essen), the ‘Kittelbach Pirates’ (Düsseldorf), the ‘Navajos’ (Cologne). The Nazis, however, classified all the groups under the single name ‘Edelweiss Pirates’ and the groups did have a lot in common.

The Pirates were mainly aged between fourteen and seventeen. Germans could leave school at fourteen, but they did not have to sign on for military service until they were seventeen. At the weekends the Pirates went camping. They sang songs, just like the Hitler Youth, but they changed the lyrics of songs to mock Germany and when they spotted bands of Hitler Youth they taunted and sometimes attacked them. In contrast with the Hitler Youth, the Pirates included boys and girls. The Pirates were also much freer in their attitude towards sex, which was officially frowned upon by the Hitler Youth.

The Pirates’ activities caused serious worries to the Nazi authorities in some cities. In December 1942 the Gestapo broke up 28 groups containing 739 adolescents. The Nazi approach to the Pirates was different from their approach to other minorities. As long as they needed future workers for industry and future soldiers they could not simply exterminate all these teenagers or put them in concentration camps (although Himmler did suggest that). They therefore responded uncertainly – sometimes arresting the Pirates, sometimes ignoring them.

In 1944 in Cologne, Pirate activities escalated. They helped to shelter army deserters and escaped prisoners. They stole armaments and took part in an attack on the Gestapo during which its chief was killed. The Nazi response was to round up the so-called ‘ringleaders’. Twelve were publicly hanged in November 1944.

Neither of the groups described above had strong political views. They were not political opponents of the Nazis. But they resisted and resisted Nazi control of their lives.
How did war affect the Jews?

The ghettos
Persecution of the Jews developed in intensity after the outbreak of war in 1939. After defeating Poland in 1939, the Nazis set about ‘Germanising’ western Poland. This meant transporting Poles from their homes and replacing them with German settlers. Almost one in five Poles died in the fighting and as a result of racist policies of 1939–45. Polish Jews were rounded up and transported to the major cities. Here they were herded into sealed areas, called ghettos. The able-bodied Jews were used for slave labour but the young, the old and the sick were simply left to die from hunger and disease.

Mass murder
In 1941 Germany invaded the USSR. The invasion was a great success at first. However, within weeks the Nazis found themselves in control of 3 million Russian Jews in addition to the Jews in all of the other countries they had invaded. German forces had orders to round up and shoot Communist Party activists and their Jewish supporters. The shooting was carried out by special SS units called Einsatzgruppen. By the autumn of 1941, mass shootings were taking place all over occupied Eastern Europe. In Germany, all Jews were ordered to wear the Star of David on their clothing to mark them out.

The ‘Final solution’
In January 1942, senior Nazis met at Wannsee, a suburb of Berlin, for a conference to discuss what they called the ‘Final Solution’ to the Jewish Question. At the Wannsee Conference, Himmler, head of the SS and Gestapo, was put in charge of the systematic killing of all Jews within Germany and German-occupied territory. Slave labour and death camps were built at Auschwitz, Treblinka, Chelmno and other places. The old, the sick and young children were killed immediately. The able-bodied were first used as slave labour. Some were used for appalling medical experiments. Six million Jews, 500,000 European gypsies and countless political prisoners. Jehovah’s Witnesses, homosexuals and Russian and Polish prisoners of war were sent to these camps to be worked to death, gassed or shot.

Resistance
Many Jews escaped from Germany before the killing started. Other Jews managed to live under cover in Germany and the occupied territories. Cag Beck, for instance, led the Jewish resistance to the Nazis in Berlin. He was finally captured in April 1945. On the day he was due to be executed, he was rescued by a detachment of troops from the Jewish regiment of the Red Army who had heard of his capture and had been sent to rescue him. There were 25 known groups of Jewish fighters, and there may have been more. Many Jews fought in the resistance movements in the Nazi-occupied lands. In 1945 the Jews in the Warsaw ghetto rose up against the Nazis and held out against them for four weeks. Five concentration camps saw armed uprisings and Greek Jews managed to blow up the gas ovens at Auschwitz.

We know that many Germans and other non-Jews helped Jews by hiding them and smuggling them out of German-held territory. The industrialist Oskar Schindler protected and saved many by getting them on to his ‘list’ of workers. The Swedish diplomat Raoul Wallenberg worked with other resistors to provide Jews with Swedish and US passports to get them out of the reach of the Nazis in Hungary. He disappeared in mysterious circumstances in 1945. Of course, high-profile individuals such as these were rare. Most of the successful resisters were successful because they kept an extremely low profile and were discovered neither by the Nazis then, nor by historians today.

Think!
The systematic killing of the Jews by the Nazis is generally known today as the Holocaust, which means ‘sacrifice’. Many people prefer the Jewish term Sho’ah, which means ‘destruction’. Why do you think this is?
Focus Task

Was Germany a totalitarian state?

A totalitarian state is one where:
- **no opposition** is allowed;
- people are expected to show **total loyalty and obedience** to the state;
- every aspect of life is **controlled** by the state for its own benefit.

You are going to prepare for a debate on the question: Was Nazi Germany a totalitarian state? Clearly Hitler wanted Germany to be like this, but did the Nazis achieve it?

Stage A: Research

Read through this chapter gathering as much evidence as you can on either side. Use the text and the sources and your own research. Here are a few references to get you started.

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Summarise your evidence in a table (be sure to note where you found this evidence).

Stage B: Reach your judgement

Share your evidence with others. Discuss it. Do you think that the Nazis managed to turn Germany into a totalitarian state?

Stage C: Write your speech

Aim for just one minute (200–250 words). State your view. Use evidence to support your arguments.

Key Question Summary

**What was it like to live in Nazi Germany?**

1. Young people were expected to join the Hitler Youth. There were separate organisations for boys and girls.
2. The boys focused on activities to teach them to be soldiers. The girls focused on healthy living and preparing for motherhood.
3. The school curriculum was also used to indoctrinate young people. Teachers were among the keenest supporters of the Nazis.
4. Not all young people liked the Nazis and once the war started opposition to the Hitler Youth among young people increased and groups like the Edelweiss Pirates actively resisted.
5. The Nazis rewarded German women for having children – the more the better. They discouraged women from working and encouraged them to stay at home and look after children.
6. However later on they also needed women to become workers so they had to change their policies to encourage women to do both.
7. The Nazis promised to end unemployment, which they did but only by drafting hundreds of thousands of people into the army or putting political opponents to forced labour.
8. The economy recovered in the 1930s but business was geared to getting ready for war, making weapons or becoming self-sufficient in raw materials.
9. For those who did not fit Nazi ideas life was terrible. The Jews suffered in particular, facing restrictions, then persecution or exile, and in the end forced labour and genocide.
10. The war went well for Germany to start with. However after Germany invaded Russia in 1941 the tide turned. German resources were directed into a fighting an unwinnable war against the USSR. The German economy and the Nazi regime collapsed.
At the end of the First World War the USA was the richest and most powerful country in the world. The next two decades were a turbulent time: a boom then a bust; a time of opportunity for some but a time of trauma for others.

In 10.1 you will look at the booming US economy in the 1920s. You will look at the causes of this economic boom and also its consequences. Most important of all, you will investigate which Americans shared in the new prosperity and what happened to those who did not.

In 10.2 you will examine the changes that took place in the 1920s, particularly for women, immigrants and African Americans.

In 10.3 you will examine the economic disaster that plunged the USA into crisis — the Wall Street Crash of 1929 — and how the Crash led to a deep economic depression.

In 10.4 you will look at the New Deal: the measures President Roosevelt used to help the USA recover. You will examine the range of measures taken, the thinking behind those measures and how people reacted to them. Most of all you will think hard about whether or not the New Deal should be seen as a success or not.

Timeline

This timeline shows the period you will be covering in this chapter. Some of the key dates are filled in already. To help you get a complete picture of the period make your own much larger version and add other details to it as you work through the chapter.

This photo was taken in California by Dorothea Lange during the Great Depression of the early 1930s. It was taken in a temporary camp for workers who had come to California to find a job. It is called ‘Migrant Mother’ and is one of the most famous and widely used photographs about this period.

1. What impression does this photo give you of the woman?
2. This was a carefully constructed photo — what does the photographer want you to feel and think and how has she achieved that?
10.1 How far did the US economy boom in the 1920s?

FOCUS
As you saw in Chapter 1, after the First World War President Wilson determined that from then on the USA should take a lead in world affairs. He proposed an international League of Nations that would be like a world parliament that prevented aggression between countries. As you saw in Chapter 2, Wilson failed in this attempt. He even failed to get the USA to agree to join the League at all.

Instead Wilson was defeated and the USA turned its back on Europe, a policy known as ‘isolationism’. A new President, Warren Harding, promised a return to ‘normalcy’ by which he meant life as it had been before the war. Americans turned their energies to what they did best – making money! Over the next ten years the USA, already the richest country in the world, became richer still as its economy boomed.

In 10.1 you will examine the reasons for this boom and also the extent you will also see that while some people in America benefited greatly from the boom there were significant proportions – possibly even the majority – who did not share in the boom at all.

Focus Points
- On what factors was the economic boom based?
- Why did some industries prosper while others did not?
- Why did agriculture not share in the prosperity?
- Did all Americans benefit from the boom?

Revision Tip
There is a good chance you will be asked to describe the economic boom. Make sure you can describe at least three aspects of the boom.

What was the boom?

The ‘boom’ is the name given to the dynamic growth of the American economy in the decade after the First World War.

In the 1920s American businesses grew more quickly than ever before. They found faster and cheaper ways of making goods than ever before. As production went up prices came down so ordinary people bought more household goods than ever before: millions of fridges and cars were sold; hundreds of millions of nylon stockings.

Many families bought new houses in the suburbs of America’s rapidly growing cities. And with money to spare they spent more on leisure – so the music, radio, cinema industries and even sport were booming.

Company profits were booming and confidence was booming too. Business leaders were prepared to take risks and ordinary people were too. Banks had money to spare so they invested it in the stock market or lent it to ordinary Americans to do so. The value of stocks and shares went up and up.

The government built more roads than ever before. More homes were supplied with electricity and phone lines than ever before. There was more building being done in the boom years of the 1920s than ever before. And, as if to symbolise the massive confidence of the time, cities built higher skyscrapers than ever before.

It seemed that everything was going up, up, up!

This may all sound too good to be true – and it was! The whole system came crashing down with a bang in 1929 but that is another story which you will investigate on page 298. For now you will focus on the boom years and why exactly American industry was so successful in the 1920s.

Think!
What was the boom?

Automobiles  Entertainment
Advertising  Cities
Electricity  Transport
Credit  Mass consumption
Mass production

1. These cards show nine key features of the 1920s economic boom. Make your own set of cards – large enough to write some information on the back.
2. As you read this chapter write notes on each card to summarise how this was changing in the 1920s and how it contributed to the boom.
3. Working on a larger piece of paper make notes about how these different features are linked.

NB Keep your cards. They will be useful for the Focus Task on page 277. They will also be useful when it comes to revision.
Factors behind the economic boom

Industrial strength

The USA was a vast country, rich in natural resources. It had a growing population (123 million by 1923). Most of this population was living in towns and cities. They were working in industry and commerce, usually earning higher wages than in farming. So these new town dwellers became an important market for the USA's new industries. Most US companies had no need to export outside the USA, and most US companies had access to the raw materials they needed in the USA.

Think!
Why did it benefit American industry to have raw materials, especially coal, oil and cotton, so easily available within the USA?

Revision Tip
On this page and the next four there are quite a few factors explaining the boom. Focus on two per page. Make sure you can explain how the factor contributed to the boom.

Ever since the 1860s and 1870s, American industry had been growing vigorously. By the time of the First World War, the USA led the world in most areas of industry. It had massive steel, coal and textile industries. It was the leading oil producer. It was foremost in developing new technology such as motor cars, telephones and electric lighting. In fact, electricity and electrical goods were a key factor in the USA's economic boom. Other new industries such as chemicals were also growing fast. The USA's new film industry already led the world.

The managers of these industries were increasingly skilled and professional, and they were selling more and more of their products not just in the USA but in Europe, Latin America and the Far East.

American agriculture had become the most efficient and productive in the world. In fact, farmers had become so successful that they were producing more than they could sell, which was a very serious problem (see page 278). In 1914, however, most Americans would have confidently stated that American agriculture and industry were going from strength to strength.
The First World War

The Americans tried hard to stay out of the fighting in the First World War. But throughout the war they lent money to the Allies, and sold arms and munitions to Britain and France. They sold massive amounts of foodstuffs as well. This one-way trade gave American industry a real boost. In addition, while the European powers slugged it out in France, the Americans were able to take over Europe's trade around the world. American exports to the areas controlled by European colonial powers increased during the war.

There were other benefits as well. Before the war Germany had one of the world's most successful chemical industries. The war stopped it in its tracks. By the end of the war the USA had far outstripped Germany in the supply of chemical products. Explosives manufacture during the war also stimulated a range of by-products which became new American industries in their own right. Plastics and other new materials were produced.

Aircraft technology was improved during the First World War. From 1918 these developments were applied to civilian uses. In 1918 there were virtually no civilian aircraft. By 1930 the new aircraft companies flew 160,000 flights a year.

Historians have called the growth and change at this time the USA's second industrial revolution. The war actually helped rather than hindered the 'revolution'.

When the USA joined the fighting it was not in the war long enough for the war to drain American resources in the way it drained Europe's. There was a downturn in the USA when war industries readjusted to peacetime, but it was only a blip. By 1922 the American economy was growing fast once again.

Republican policies

A third factor behind the boom was the policies of the Republican Party. From 1920 to 1922 all the US presidents were Republican, and Republicans also dominated Congress. Here are some of their beliefs.

1 Laissez-faire

Republicans believed that government should interfere as little as possible in the everyday lives of the people. This attitude is called 'laissez-faire'. In their view, the job of the President was to leave the businessman alone — to do his job. That was where prosperity came from.

This was closely related to their belief in 'rugged individualism'. They admired the way Americans were strong and got on with solving their own problems.

2 Protective tariffs

The Republicans believed in import tariffs which made it expensive to import foreign goods. For example, in 1922 Harding introduced the Fordney-McCumber tariff which made imported food expensive in the USA. These tariffs protected businesses against foreign competition and allowed American companies to grow even more rapidly.

3 Low taxation

The Republicans kept taxation as low as possible. This brought some benefits to ordinary working people, but it brought even more to the very wealthy. The Republican thinking was that if people kept their own money, they would spend it on American goods and wealthy people would reinvest their money in industries.

4 Powerful trusts

Trusts were huge super-corporations, which dominated industry. Woodrow Wilson and the Democrats had fought against trusts because they believed it was unhealthy for men such as Carnegie (steel) and Rockefeller (oil) to have almost complete control of one vital sector of industry. The Republicans allowed the trusts to do what they wanted, believing that the 'captains of industry' knew better than politicians did what was good for the USA.
New industries, new methods

Through the 1920s new industries and new methods of production were developed in the USA. The country was able to exploit its vast resources of raw materials to produce steel, chemicals, glass and machinery. Electricity was changing America too. Before the First World War industry was still largely powered by coal. By the 1920s electricity had taken over. In 1918 only a few homes were supplied; by 1929 almost all urban homes had it. These new industries in turn became the foundation of an enormous boom in consumer goods. Telephones, radios, vacuum cleaners and washing machines were mass-produced on a vast scale. These new techniques, together with mass production methods, meant that huge amounts of goods could be produced much more cheaply and so more people could afford them.

Things that used to be luxuries were now made cheaper by new inventions and mass production. For example, silk stockings had once been a luxury item reserved for the rich. In 1900 only 12,000 pairs had been sold. In the 1920s rayon was invented, which was a cheaper substitute for silk. In 1930, 300 million pairs of stockings were sold to a female population of around 100 million.

SOURCE 3

We are quick to adopt the latest time and labour saving devices in business. The modern woman has an equal right to employ in her home the most popular electric cleaner: The Frantz Premier. Over 250,000 are in use. We have branches and dealers everywhere. Our price is modest – time payments if desired.

Advertisement for the Frantz Premier vacuum cleaner.
The car

The most important of these new booming industries was the motor-car or automobile industry. The motor car had only been developed in the 1890s. The first cars were built by blacksmiths and other skilled craftsmen. They took a long time to make and were very expensive. In 1900 only 4,000 cars were made. Car production was revolutionised by Henry Ford. In 1913 he set up the world's first moving production line, in a giant shed in Detroit. Each worker on the line had one or two small jobs to do, as the skeleton of the car moved past him. At the beginning of the line, a skeleton car went in; at the end of the line was a new car. The most famous of these was the Model T. More than 15 million were produced between 1908 and 1925. In 1927 they came off the production line at a rate of one every ten seconds. In 1929, 4.8 million cars were made. In 1925 they cost $290. This was only three months' wages for an American factory worker.

By the end of the 1920s the motor industry was the USA's biggest industry. As well as employing hundreds of thousands of workers directly, it also kept workers in other industries in employment. Glass, leather, steel and rubber were all required to build the new vehicles. Automobiles used up 75 per cent of US glass production in the 1920s! Petrol was needed to run them. And a massive army of labourers was busily building roads throughout the country for these cars to drive on. In fact, road construction was the biggest single employer in the 1920s.

Owning a car was not just a rich person's privilege, as it was in Europe. There was one car to five people in the USA compared with one to 43 in Britain, and one to 7,000 in Russia. The car made it possible for people to buy a house in the suburbs, which further boosted house building. It also stimulated the growth of hundreds of other smaller businesses, ranging from hot dog stands and advertising bill boards to petrol stations and holiday resorts.
Mass consumption

It is no good producing lots of goods if people don’t buy them. Mass production requires mass consumption.

So, the big industries used sophisticated sales and marketing techniques to get people to buy their goods. New electrical companies such as Hoover became household names. They used the latest, most efficient techniques proposed by the ‘Industrial Efficiency Movement’.

- Mass nationwide advertising had been used for the first time in the USA during the war to get Americans to support the war effort. Many of the advertisers who had learned their skills in wartime propaganda now set up agencies to sell cars, cigarettes, clothing and other consumer items. Poster advertisements, radio advertisements and travelling salesmen encouraged Americans to spend.
- There was a huge growth in the number of mail-order companies. People across America, especially in remote areas, could buy the new consumer goods from catalogues. In 1928 nearly one-third of Americans bought goods from Sears, Roebuck and Company catalogue. This greatly expanded the market for products.
- Even if they did not have the money, people could borrow it easily. Or they could take advantage of the new ‘buy now, pay later’ hire purchase schemes. Eight out of ten radios and six out of ten cars were bought on credit. Before the war, people expected to save up until they could afford something. Now they could buy on credit.
- A brand-new kind of shop emerged — the chain store — the same shop selling the same products all across the USA. This all worked very well as you can see from Source 7.

A state of mind

One thing that runs through all the factors you have looked at so far is an attitude or a state of mind. Most Americans believed that they had a right to ‘prosperity’. For many it was a main aim in life to have a nice house, a good job and plenty to eat, and for their home to be filled with the latest consumer goods. Consuming more and more was seen as part of being American.

In earlier decades, thrift (being careful with money and saving ‘for a rainy day’) had been seen as a good quality. In the 1920s this was replaced by a belief that spending money was a better quality.

There was confidence in the USA in the 1920s. Business people had the confidence to invest in the new industries; to experiment with new ideas and to set up businesses and employ people. Ordinary Americans had confidence to buy goods, sometimes on credit, because they were sure they could pay for them, or to invest in industry itself by buying shares. Confidence is vital to any economic boom.

What factors caused the economic boom?
1. The diagram on the left shows you the main factors on which the economic boom in the 1920s was based. Put a copy of the diagram in the centre of a large piece of paper. Write notes to summarise how each factor contributed to the boom using pages 273–77.

2. One historian has said: ‘Without the new automobile industry, the prosperity of the 1920s would scarcely have been possible.’ Explain whether you agree or disagree with this statement. Support your explanation by referring to the sources and information on pages 273–77.

Revision Tip

So have you got five or more factors which explain the boom? If so:
- Choose two factors you think were connected and practise explaining how they were connected.
- Decide which one you think is the most important (or if you think the boom cannot be explained that way, say why).
Problems in the farming industry

While many Americans were enjoying the boom, farmers most definitely were not. Total US farm income dropped from $22 billion in 1919 to just $13 billion in 1928. There were a number of reasons why farming had such problems.

Declining exports  After the war, Europe imported far less food from the USA. This was partly because Europe was poor, and it was partly a response to US tariffs which stopped Europe from exporting to the USA (see page 274).

New competitors  Farmers were also struggling against competition from the highly efficient Canadian wheat producers. All of this came at a time when the population of the USA was actually falling and there were fewer mouths to feed.

Over-production  Underlying all these problems was overproduction. From 1900 to 1920, while farming was doing well, more and more land was being farmed. Improved machinery, especially the combine harvester, and improved fertilisers made US agriculture extremely efficient. The result was that by 1920 it was producing surpluses of wheat which nobody wanted.

Falling prices  Prices plummeted as desperate farmers tried to sell their produce. In 1921 alone, most farm prices fell by 50 per cent (see Source 9). Hundreds of rural banks collapsed in the 1920s and there were five times as many farm bankruptcies as there had been in the 1900s and 1910s.

Not all farmers were affected by these problems. Rich Americans wanted fresh vegetables and fruit throughout the year. Shipments of lettuce to the cities, for example, rose from 14,000 crates in 1920 to 52,000 in 1928. But for most farmers the 1920s were a time of hardship.

This was a serious issue. About half of all Americans lived in rural areas, mostly working on farms or in businesses that sold goods to farmers. Problems in farming therefore directly affected more than 60 million Americans.

Six million rural Americans, mainly farm labourers, were forced off the land in the 1920s. Many of these were unskilled workers who migrated to the cities, where there was little demand for their labour. The African Americans were particularly badly hit. They had always done the least skilled jobs in the rural areas. As they lost their jobs on the farms, three-quarters of a million of them became unemployed.

It is no surprise that farming communities were the fiercest critics of the ‘laissez-faire’ policies of the Republican party.

Revision Tip
Falling prices, Over-production, New competitors, Declining exports – take the first letter of each and you have FOND (this is called a mnemonic). Make sure you can explain why each factor was a problem for the farming industry.

Focus Task
Why did agriculture not share in the prosperity?
Write a 200-word caption explaining the message of Source 8. Refer to details in the source but also use the information in the text to explain the details, for example, explaining the reasons why the farmer might be looking envously (or angrily) at the factories, or the events that might have led to his farm being for sale.

Farming prices in the 1920s.
Problems in traditional industries

You have already seen how the farmers — a very large group in American society — did not share in the prosperity of the 1920s. But they were not alone. Workers in many older industries did not benefit much either.

The coal industry was a big employer but it began to struggle. Firstly, like farming it was producing too much coal and this reduced the price of coal and therefore profits. At the same time coal was losing out to new power sources like electricity and oil. Although electricity producers used coal to generate electricity, the new generating technology was highly efficient so it did not need much coal to produce a lot of energy. Manufacturers were either switching to electricity or oil, or if they were using coal they had more efficient machinery which used less coal. The same pattern could be seen in areas like domestic heating boilers where users could get the same amount of heat with less coal.

Other industries such as leather, textiles and shoe-making also struggled. They were protected from competition from foreign imports by tariffs. However, they were not growth markets like the markets for electrical goods. They also suffered from competition from industries which used new man-made materials and were often mechanised. In the traditional industries generally growth was slow and profits were gradually declining. Workers in these industries suffered as they became increasingly mechanised. Skilled workers struggled to compete against both machinery and cheap labour in the southern states. Even if workers in these industries did get a pay rise, their wages did not increase on the same scale as company profits or dividends paid to shareholders.

In 1928 there was a strike in the coal industry in North Carolina, where the male workers were paid only $18 and women $9 for a 70-hour week, at a time when $48 per week was considered to be the minimum required for a decent life. In fact, for the majority of Americans wages remained well below that figure. It has been estimated that 42 per cent of Americans lived below the poverty line — they did not have the money needed to pay for essentials such as food, clothing, housing and heating for their families.

A hunger march in Washington during the brief recession which hit some industries in 1921–22.

Revision Tip

Find an industry where the following issues called problems: electrification; oil; lack of growth markets; declining profits. Your friends might come up with different ideas — that is fine, several industries suffered many similar problems.
Unemployment

What’s more, throughout this period unemployment remained a problem. The growth in industry in the 1920s did not create many new jobs. Industries were growing by electrifying or mechanising production. The same number of people (around 5 per cent) were unemployed at the peak of the boom in 1929 as in 1920. Yet the amount of goods produced had doubled. These millions of unemployed Americans were not sharing in the boom. They included many poor whites, but an even greater proportion of African American and Hispanic people and other members of the USA’s large immigrant communities.

The plight of the poor was desperate for the individuals concerned. But it was also damaging to American industry. The boom of the 1920s was a consumer-led boom, which meant that it was led by ordinary families buying things for their home. But with so many families too poor to buy such goods, the demand for them was likely to begin to tail off. However, Republican policy remained not to interfere, and this included doing nothing about unemployment or poverty.

Case Study: Chicago in the 1920s

Chicago was one of America’s biggest cities. It was the centre of the steel, meat and clothing industries, which employed many unskilled workers. Such industries had busy and slack periods. In slack periods the workers would be ‘seasonally unemployed’. Many of these workers were Polish or Italian immigrants, or African American migrants from the southern United States. How far did they share in the prosperity of the 1920s?

- Only 3 per cent of semi-skilled workers owned a car. Compare that with richer areas where 29 per cent owned a car.
- Workers in Chicago didn’t like to buy large items on credit. They preferred to save for when they might not have a job. Many bought smaller items on credit, such as radios.
- The poor whites did not use the new chain stores which had revolutionised shopping in the 1920s. Nearly all of them were in middle-class districts. Poorer white industrial workers preferred to shop at the local grocer’s where the owner was more flexible and gave them credit.

Key Question Summary

How far did the US economy boom in the 1920s?

1. The 1920s saw unprecedented growth in mass consumption in the USA. People bought a vast range of new products which changed the way people lived their lives.
2. The period saw dynamic business growth and prosperity with the creation of vast new cities, characterised by skyscrapers, and new systems of transport to link towns and cities.
3. The boom was encouraged by the policies of the Republican party which believed in laissez-faire, low taxes and protective tariffs.
4. It was also underpinned by the development of new industries using new materials and innovative production techniques, especially mass production.
5. The motor car was particularly important, changing the American way of life and stimulating other industries.
6. Large sections of American society did not benefit to the same degree from prosperity, including farmers and farm labourers—farming in the 1920s was very depressed through a combination of overproduction and environmental problems.
7. Older industries such as coal or leather suffered because of competition from new materials such as oil or plastics and because their methods and machinery became outdated.

Focus Task

Did all Americans share in the boom?

In 1928 a new Republican President, Herbert Hoover, was elected. He said:

SOURCE 13

One of the oldest and perhaps the noblest of human activities [aims] has been the abolition of poverty . . . we in America today are nearer to the final triumph over poverty than ever before in the history of any land.

Herbert Hoover

Gather evidence from pages 278–80 to contest Hoover’s claim. Write a paper setting out in detail:

- how badly off some farmers have become since the war
- why farmers are poor and how Republican policies have contributed to this
- why workers in older industries are suffering and what has happened to their wages (give an example)
- why immigrant workers and African-Americans are not well off. Try to use specific examples such as Chicago in the 1920s.

Revision Tip

Choose two points about Chicago which you think you could use in a question about whether all Americans shared in the boom.

Explain to someone else how you would use those points.
Focus
The 1920s are often called the Roaring Twenties. The name suggests a time of riotous fun, loud music and wild enjoyment when everyone was having a good time. You have already found out enough about the USA in the period to know that this is probably not how everyone saw this decade. For example, how do you think the poor farmers described on page 278 would react to the suggestion that the 1920s were one long party?
What is in no doubt is that this was a time of turmoil for many Americans. For those who joined in the ‘party’, it was a time of liberation and rebellion against traditional values. For those who did not, it was a time of anxiety and worry. For them, the changes taking place were proof that the USA was going down the drain and needed rescuing.
All this combined to make the 1920s a decade of contrasts. In this section you will examine these contrasts and the conflicts that resulted from them.
Focus Points
♦ What were the ‘Roaring Twenties’?
♦ How widespread was intolerance in US society?
♦ Why was prohibition introduced, and then later repealed?
♦ How far did the roles of women change during the 1920s?

The USA in the Roaring Twenties

Town v. country
In 1920, for the first time in American history, more Americans lived in towns and cities than in the country. People flocked to them from all over the USA. The growing cities with their imposing skyline of skyscrapers were one of the most powerful symbols of 1920s USA. In New York, the skyscrapers were built because there was no more land available. But even small cities, where land was not in short supply, wanted skyscrapers to announce to the country that they were sharing in the boom. As you can see from Source 2, throughout the 1920s cities were growing fast.
Throughout the 1920s there was tension between rural USA and urban USA. Many people in the country thought that their traditional values, which emphasised religion and family life, were under threat from the growing cities, which they thought were full of atheists, drunks and criminals. Certain rural states, particularly in the south, fought a rearguard action against the ‘evil’ effects of the city throughout the 1920s, as you will see on page 292.

Think!
Write an advertising slogan to go with Source 1, inviting workers to come to New York City.

Source 1

Source 2

The Builder, painted by Gerrit A Beneker in the 1920s.
Entertainment

The term ‘Roaring Twenties’ is particularly associated with entertainment and changing morality. During the 1920s the entertainment industry blossomed. The average working week dropped from 47.4 to 44.2 hours so people had more leisure time. Average wages rose by 11 per cent (in real terms) so workers also had more disposable income. A lot of this spare time and money was channelled into entertainment.

Radio

Almost everyone in the USA listened to the radio. Most households had their own set. It was a communal activity — most families listened to the radio together. People who could not afford to buy one outright could purchase one in instalments. In poorer districts where people could not all afford a radio, they shared. By 1930 there was one radio for every two to three households in the poorer districts of Chicago. Those who didn’t own a radio set went to shops or to neighbours to listen. The choice of programmes grew quickly. In August 1921 there was only one licensed radio station in America. By the end of 1922 there were 506 of them. By 1929 the new network NBC was making $150 million a year.

Jazz

The radio gave much greater access to new music. Jazz music became an obsession among young people. African Americans who moved from the country to the cities had brought jazz and blues music with them. Blues music was particularly popular among the African Americans, while jazz captured the imagination of both young white and African Americans.

Such was the power of jazz music that the 1920s became known as the Jazz Age. Along with jazz went new dances such as the Charleston, and new styles of behaviour which were summed up in the image of the flapper, a woman who wore short dresses and make-up and smoked in public. One writer said that the ideal flapper was ‘expensive and about nineteen’.

The older generation saw jazz and everything associated with it as a corrupting influence on the young people of the USA. The newspapers and magazines printed articles analysing the influence of jazz (see Source 3).

Sport

Sport was another boom area. Baseball became a big money sport with legendary teams like the New York Yankees and Boston Red Sox. Baseball stars like Babe Ruth became national figures. Boxing was also a very popular sport, with heroes like world heavyweight champion Jack Dempsey. Millions of Americans listened to sporting events on the radio.

Cinema

In a small suburb outside Los Angeles, called Hollywood, a major film industry was developing. All-year-round sunshine meant that the studios could produce large numbers of films or ‘movies’. New stars like Charlie Chaplin and Buster Keaton made audiences roar with laughter, while Douglas Fairbanks thrilled them in daring adventure films. Until 1927 all movies were silent. In 1927 the first ‘talkie’ was made.

During the 1920s movies became a multi-billion dollar business and it was estimated that, by the end of the decade, a hundred million cinema tickets were being sold each week.

Even the poor joined the movie craze. For example, there were hundreds of cinemas in Chicago with four performances a day. Working people in Chicago spent more than half of their leisure budget on movies. Even those who were so poor that they were getting Mothers’ Aid Assistance went often. It only cost ten or twenty cents to see a movie.
Morals

Source 5

There was never a time in American history when youth had such a special sense of importance as in the years after the First World War. There was a gulf between the generations like a geological fault. Young men who had fought in the trenches felt that they knew a reality their elders could not even imagine. Young girls no longer consciously modelled themselves on their mothers, whose experience seemed unsuited to the 1920s.


Source 5 is one historian's description of this period. He refers to new attitudes among young women (see pages 284–85). The gulf he mentions was most obvious in sexual morals. In the generation before the war, sex had still been a taboo subject. After the war it became a major concern of tabloid newspapers, Hollywood films, and everyday conversation. Scott Fitzgerald, one of a celebrated new group of young American writers who had served in the First World War, said: 'None of the mothers had any idea how casually their daughters were accustomed to be kissed.'

The cinema quickly discovered the selling power of sex. The first film star to be sold on sex appeal was Theda Bara who, without any acting talent, made a string of wildly successful films with titles like Forbidden Eve and When a Woman Sins. Clara Bow was sold as the 'It' girl. Everybody knew that 'It' meant 'sex'. Hollywood turned out dozens of films a month about 'It', such as Up in Mabel's Room, Her Purchase Price and A Shocking Night. Male stars too, such as Rudolph Valentino, were presented as sex symbols. Women were said to faint at the very sight of him as a half-naked Arab prince in The Sheik (1921).

Today these films would be considered very tame indeed, but at the time they were considered very daring. The more conservative rural states were worried by the deluge of sex-obsessed films, and 36 states threatened to introduce censorship legislation. Hollywood responded with its own censorship code which ensured that, while films might still be full of sex, at least the sinful characters were not allowed to get away with it.

Meanwhile, in the real world, contraceptive advice was openly available for the first time. Sex outside marriage was much more common than in the past, although probably more people talked about it and went to films about it than actually did it.

The car

The motor car was one factor that tended to make all the other features of the 1920s mentioned above more possible. Cars helped the cities to grow by opening up the suburbs. They carried their owners to and from their entertainments. Cars carried boyfriends and girlfriends beyond the moral gaze of their parents and they took Americans to an increasing range of sporting events, beach holidays, shopping trips, picnics in the country, or simply on visits to their family and friends.

Focus Task

What were the Roaring Twenties?

1. Draw a mind map to summarise the features of the Roaring Twenties. You can get lots of ideas from the text on pages 281–83, but remember that other factors may also be relevant; for example, material on the economy (pages 272–80). You can also add to your mind map as you find out about the period, particularly women (pages 284–85) and prohibition (pages 293–96).

2. Think about the way these new developments in the 1920s affected people's lives. Choose three aspects of the Roaring Twenties that you think would have had the greatest impact and explain why. Compare your choices with others in your class.
Women in 1920s USA

A school teacher in 1905.

Revision Tip
Select two changes for women in this period. Make sure you can describe both of them fully.

Women formed half of the population of the USA and their lives were as varied as those of men. It is therefore difficult to generalise. However, before the First World War middle-class women in the USA, like those in Britain, were expected to lead restricted lives. They had to wear very restrictive clothes and behave politely. They were expected not to wear make-up. Their relationships with men were strictly controlled. They had to have a chaperone with them when they went out with a boyfriend. They were expected not to take part in sport or to smoke in public. In most states they could not vote. Most women were expected to be housewives. Very few paid jobs were open to women. Most working women were in lower-paid jobs such as cleaning, dressmaking and secretarial work.

In rural USA there were particularly tight restrictions owing to the Churches’ traditional attitude to the role of women.

In the 1920s, many of these things began to change, especially for urban and middle-class women, for a range of reasons.

- **Impact of war** When the USA joined the war in 1917, some women were taken into the war industries, giving them experience of skilled factory work for the first time.
- **The vote** In 1920 they got the vote in all states.
- **The car** Through the 1920s, they shared the liberating effects of the car.
- **Housework** Their domestic work was made easier (in theory) by new electrical goods such as vacuum cleaners and washing machines.
- **Behaviour** For younger urban women many of the traditional roles of behaviour were eased as well. Women wore more daring clothes. They smoked in public and drank with men, in public. They went out with men, in cars, without a chaperone. They kissed in public.

Employment

In urban areas more women took on jobs — particularly middle-class women. They typically took on jobs created by the new industries. There were 10 million women in jobs in 1929, 24 per cent more than in 1920. With money of their own, working women became the particular target of advertising. Even women who did not earn their own money were increasingly seen as the ones who took decisions about whether to buy new items for the home. There is evidence that women’s role in choosing cars triggered Ford, in 1925, to make them available in colours other than black.

Choices

Films and novels also exposed women to a much wider range of role models. Millions of women a week saw films with sexy or daring heroines as well as other films that showed women in a more traditional role. The newspaper, magazine and film industries found that sex sold much better than anything else.

Women were less likely to stay in unhappy marriages. In 1914 there were 100,000 divorces; in 1929 there were twice as many.

Think!

1. Compare the clothes of the women in Sources 6 and 7. Write a detailed description of the differences between them.
2. Flappers were controversial figures in the 1920s. List as many reasons as possible for this.
It is wholly confusing to read the advertisements in the magazines that feature the enticing qualities of vacuum cleaners, mechanical refrigerators and ... other devices which should lighten the chores of women in the home. On the whole these large middle classes do their own housework ... 

Women who live on farms ... do a great deal of work besides the labour of caring for their children, washing the clothes, caring for the home and cooking ... labour in the fields ... help milk the cows ... 

The other largest group of American women comprises the families of the labourers ... the vast army of unskilled, semi-skilled and skilled workers. The wages of these men are on the whole so small [that] wives must do double duty - that is, caring for the children and the home and toil on the outside as wage earners.

Donis E Fleischman, America as Americans See It, FJ Ringel (ed.), 1932.

**Limitations**

It might seem to you as if everything was changing, and for young, middle-class women living in cities a lot was changing in the 1920s. However, this is only part of the story.

Take work, for example. Women were still paid less than men, even when they did the same job. One of the reasons women's employment increased when men's did not was that women were cheaper employees.

In politics as well, women in no way achieved equality with men. They may have been given the vote but it did not give them access to political power. Political parties wanted women's votes, but they didn't particularly want women as political candidates as they considered them 'unelectable'. Although many women, such as Eleanor Roosevelt (see Profile), had a high public standing, only a handful of women had been elected by 1929.

**How did women respond?**

From films of the 1920s such as Forbidden Path (see page 283) you would think that all American women were living passionate lives full of steamy romance. However, novels and films of the period can be misleading.

Women certainly did watch such films, in great numbers. But there is no evidence that the majority of women began to copy what they saw in the 1920s. In fact the evidence suggests that the reaction of many women was one of opposition and outrage. There was a strong conservative element in American society. A combination of traditional religion and old country values kept most American women in a much more restricted role than young urban women enjoyed. For most, raising a family and maintaining a good home for their husbands were their main priorities.

**Source 9**

Though a few young upper middle-class women in the cities talked about throwing off the older conventions - they were the flappers - most women stuck to more traditional attitudes concerning 'their place'. . . . most middle-class women concentrated on managing the home . . . Their daughters, for from taking to the streets against sexual discrimination, were more likely to prepare for careers as mothers and housewives. Millions of immigrant women and their daughters . . . also clung to traditions that placed men firmly in control of the family . . . Most American women concentrated on making ends meet or setting aside money to purchase the new gadgets that offered some release from household drudgery.

JT Patterson, America in the Twentieth Century, 1999.

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**Profile**

**Eleanor Roosevelt**

- Born 1884 into a wealthy family.
- Married Franklin D Roosevelt in 1905.
- Heavily involved in:
  - League of Women Voters
  - Women's Trade Union League
  - Women's City Club (New York)
  - New York State Democratic Party (Women's Division)
- Work concentrated on:
  - uniting New York Democrats
  - public housing for low-income workers
  - birth control information
  - better conditions for women workers.

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**Focus Task**

**Did the roles of women change during the 1920s?**

**It's the Roaring Twenties - life's one big party!**

**It might be roaring for you, but life's more of a misery for me!**

You are going to write a script to continue this conversation. Aim for 6 more scenes: 3 for each woman.

To get you started, draw up a table with two columns headed:

- Roaring Twenties
- Not so Roaring Twenties.

In each column summarise the points each speaker might make to support their view of the 1920s.

**Revision Tip**

Now select two ways in which life did not change for women and describe those.
Intolerance

At the same time as some young Americans were experiencing liberation, others were facing intolerance and racism.

The vast majority of Americans were either immigrants or descendants of recent immigrants. Source 11 shows you the ethnic background of the main groups.

As you can see from Source 10, immigration to the USA was at an all-time high from 1901 to 1910. Immigrants were flooding in, particularly Jews from eastern Europe and Russia who were fleeing persecution, and people from Italy who were fleeing poverty. Many Italian immigrants did not intend to settle in the USA, but hoped to make money to take back to their families in Italy.

The United States had always prided itself on being a 'melting pot.' In theory, individual groups lost their ethnic identity and blended together with other groups to become just 'Americans.' In practice, however, this wasn’t always the case. In the USAs big cities the more established immigrant groups — Irish Americans, French Canadians and German Americans — competed for the best jobs and the best available housing. These groups tended to look down on the more recent eastern European and Italian immigrants. These in turn had nothing but contempt for African Americans and Mexicans, who were almost at the bottom of the scale.

The Red Scare

In the 1920s these racist attitudes towards immigrants were made worse by an increased fear of Bolshevism or Communism. The USA watched with alarm as Russia became Communist after the Russian Revolution of 1917. It feared that many of the more recent immigrants from eastern Europe and Russia were bringing similar radical ideas with them to the USA. This reaction was called the Red Scare.

In 1919 Americans saw evidence all around them to confirm their fears. There was a wave of disturbances. Some 400,000 American workers went on strike. Even the police in Boston went on strike and looters and thieves roamed the city. There were race riots in 25 towns.

Today, most historians argue that the strikes were caused by economic hardship. However, many prominent Americans in the 1920s saw the strikes as the dangerous signs of Communist interference. Fear of Communism combined with prejudice against immigrants was a powerful mix.

The fears were not totally unjustified. Many immigrants in the USA did hold radical political beliefs. Anarchists published pamphlets and distributed them widely in American cities, calling for the overthrow of the government. In April 1919 a bomb planted in a church in Milwaukee killed ten people. In May bombs were posted to 36 prominent Americans. In June more bombs went off in seven US cities, and one almost succeeded in killing Mitchell Palmer, the US Attorney General. All those known to have radical political beliefs were rounded up. They were generally immigrants and the evidence against them was often flimsy. J. Edgar Hoover, a clerk appointed by Palmers, built up files on 60,000 suspects and in 1919–20 around 10,000 individuals were informed that they were to be deported from the USA.
The steamship companies haul them over to America and as soon as they step off the ships the problem of the steamship companies is settled, but our problem has only begun—Bolshevism, red anarchy, black-handers and kidnappers, challenging the authority and integrity of our flag... Thousands come here who will never take the oath to support our constitution and become citizens of the USA. They pay allegiance to some other country while they live upon the substance of our own. They fill places that belong to the wage earning citizens of America... They are of no service whatever to our people... They constitute a menace and a danger to us every day.

Republican Senator Heflin speaking in 1921 in a debate over whether to limit immigration.

**Source Analysis**

Look at Sources 12–14. Do they tell historians more about Communists or the enemies of Communism? Explain your answer.

**Think!**

Work in pairs.

1. One of you collect evidence to show that the Red Scare was the result of fear of Communism.
2. The other collect evidence to show that the Red Scare was the result of prejudice and intolerance.
3. Now try to come up with a definition of the Red Scare that combines both of your views.

**Revision Tip**

- Make sure you can describe two attacks that sparked off the Red Scare 1919–20.
- Make sure you can explain at least one reason for Palmer’s downfall.
- Practise explaining to someone else why the Sacco and Vanzetti case received so much publicity.

Palmer discovered that these purges were popular, so he tried to use the fear of revolution to build up his own political support and run for president. Trade unionists, African Americans, Jews, Catholics and almost all minority groups found themselves accused of being Communists. In the end, however, Palmer caused his own downfall. He predicted that a Red Revolution would begin in May 1920. When nothing happened, the papers began to make fun of him and officials in the Justice Department who were sickened by Palmer’s actions undermined him. Secretary of Labor Louis Post examined Palmer’s case files and found that only 556 out of the thousands of cases brought had any basis in fact.

**Sacco and Vanzetti**

Two high-profile victims of the Red Scare were Italian Americans Nicola Sacco and Bartolomeo Vanzetti. They were arrested in 1920 on suspicion of armed robbery and murder. It quickly emerged that they were self-confessed anarchists. Anarchists hated the American system of government and believed in destroying it by creating social disorder. Their trial became less a trial for murder, more a trial of their radical ideas. The prosecution relied heavily on racist slurs about their Italian origins, and on stirring up fears about their radical beliefs. The judge at the trial said that although Vanzetti ‘may not actually have committed the crime attributed to him he is nevertheless morally culpable [to blame] because he is the enemy of our existing institutions’.

Sacco and Vanzetti were convicted on flimsy evidence. A leading lawyer of the time said: ‘Judge Thayer is... full of prejudice. He has been carried away by fear of Reds which has captured about 90 per cent of the American people.’ After six years of legal appeals, Sacco and Vanzetti were executed in 1927, to a storm of protest around the world from both radicals and moderates who saw how unjustly the trial had been conducted. Fifty years later, they were pardoned.

**Immigration quotas**

In 1924 the government introduced a quota system that ensured that the largest proportion of immigrants was from north-west Europe (mainly British, Irish and German). From a high point of more than a million immigrants a year between 1901 and 1910, by 1929 the number arriving in the USA had fallen to 150,000 per year. No Asians were allowed in at all.
The experience of African Americans

African Americans had long been part of America’s history. The first Africans had been brought to the USA as slaves by white settlers in the seventeenth century. By the time slavery was ended in the nineteenth century, there were more African Americans than white people in the southern United States. White governments, fearing the power of African Americans, introduced many laws to control their freedom. They could not vote. They were denied access to good jobs and to worthwhile education, and well into the twentieth century they suffered great poverty.

The Ku Klux Klan

The Ku Klux Klan was a white supremacy movement. It used violence to intimidate African Americans. It had been in decline, but was revived after the release of the film The Birth of a Nation in 1915. The film was set in the 1860s, just after the Civil War. It glorified the Klan as defenders of decent American values against renegade African Americans and corrupt white businessmen. President Wilson had it shown in the White House. He said: ‘It is like writing history with lightning. And my only regret is that it is all so terribly true.’ With such support from prominent figures, the Klan became a powerful political force in the early 1920s.

SOURCE 15

A lad wrapped with branches until his back was ribbed flesh . . . a white girl, divorcee, beaten into unconsciousness in her home; a naturalised foreigner flogged until his back was pulp because he married an American woman; a negro flogged until he sold his land to a white man for a fraction of its value.

RA Patton, writing in Current History in 1929, describes the victims of Klan violence in Alabama.

African Americans throughout the south faced fierce racism. For example, in 1930 James Cameron, aged sixteen, had been arrested, with two other African American men, on suspicion of the murder of a white man, and the rape of a white woman. They were in prison in Marion, Indiana. A mob arrived intending to lynch them (hang them without trial). The mob broke down the doors of the jail.

SOURCE 16

A huge and angry mob . . . had gathered from all over the state of Indiana. Ten to fifteen thousand of them at least, against three. Many in the crowd wore the headdress of the Ku Klux Klan.

The cruel hands that held me were vicelike. Fists, clubs, bricks and rocks found their marks on my body. The weaker ones had to be content with spitting. Little boys and little girls not yet in their teens, but being taught how to treat black people, somehow managed to work their way in close enough to bite and scratch me on the legs.

And over the thunderous din rose the shout of ‘Nigger! Nigger! Nigger!’

James Cameron, A Time of Terror, 1982.

Cameron’s two friends were killed. Miraculously Cameron was not. He still does not know what saved him. The crowd had the rope round his neck before they suddenly stopped and let him limp back to the door of the jail. He called it ‘a miraculous intervention’.
Profile
Paul Robeson

- Born 1898, son of a church minister who had been a former slave.
- Went to Columbia University and passed his law exams with honours in 1923.
- As a black lawyer, it was almost impossible for him to find work, so he became an actor – his big break was in the hit musical 'Showboat'.
- Visited Moscow in 1934 on a world tour and declared his approval of Communism saying ‘Here, for the first time in my life, I walk in dignity.’
- As a Communist sympathiser, Robeson suffered in the USA – he was banned from performing, suffered death threats and had his passport confiscated.
- He left the USA in 1958 to live in Europe, but returned in 1963.

The scene outside the jail in Marion, Indiana. Abram Smith and Thomas Shipp have already been lynched.

Cameron’s experience was not unusual. Thousands of African Americans were murdered by lynching in this period. Many reports describe appalling atrocities in which whole families, including young children, were hanged and lynched. It is one of the most shameful aspects of the USA at this time.

Paced by such intimidation, discrimination and poverty, many African Americans left the rural South and moved to the cities of the northern USA. Through the 1920s the African American population of both Chicago and New York doubled: New York’s from 150,000 to 330,000 and Chicago’s from 110,000 to 230,000.

Improvements

In the north, African Americans had a better chance of getting good jobs and a good education. For example, Howard University was an exclusively African American institution for higher education.

In both Chicago and New York, there was a small but growing African American middle class. There was a successful ‘black capitalist’ movement, encouraging African Americans to set up businesses. In Chicago they ran a successful boycott of the city’s chain stores, protesting that they would not shop there unless African American staff were employed. By 1930 almost all the shops in the South Side belt where African Americans lived had black employees.

There were internationally famous African Americans, such as the singer and actor Paul Robeson (see Profile). The popularity of jazz made many African American musicians into high-profile media figures. The African American neighbourhood of Harlem in New York became the centre of the Harlem Renaissance. Here musicians and singers made Harlem a centre of creativity and a magnet for white customers in the bars and clubs. African American artists flourished in this atmosphere, as did African American writers. The poet Langston Hughes wrote about the lives of ordinary working-class African Americans and the poverty and problems they suffered. Countee Cullen was another prominent poet who tried to tackle racism and poverty. In one famous poem ('For A Lady I Know') he tried to sum up attitudes of wealthy white employees to their African American servants:

She even thinks that up in heaven
Her class lies late and snores
While poor black cherubs rise at seven
To do celestial chores.
African Americans also entered politics. WEB DuBois founded the National Association for the Advancement of Colored People (NAACP). In 1919 it had 300 branches and around 90,000 members. It campaigned to end racial segregation laws and to get laws passed against lynching. It did not make much headway at the time, but the numbers of lynchings did fall.

Another important figure was Marcus Garvey. He founded the Universal Negro Improvement Association (UNIA). Garvey urged African Americans to be proud of their race and colour. He instituted an honours system for African Americans (like the British Empire's honours system of knighthoods). The UNIA helped African Americans to set up their own businesses. By the mid 1920s there were UNIA grocery stores, laundries, restaurants and even a printing workshop.

Garvey set up a shipping line to support both the UNIA businesses and also his scheme of helping African Americans to emigrate to Africa away from white racism. Eventually, his businesses collapsed, partly because he was prosecuted for exaggerating the value of his shares. He was one of very few businessmen to be charged for this offence, and some historians believe that J Edgar Hoover was behind the prosecution. Garvey's movement attracted over 1 million members at its height in 1921. One of these was the Reverend Earl Little. He was beaten to death by Klan thugs in the late 1920s, but his son went on to be the civil rights leader Malcolm X.

**Problems**

Although important, these movements failed to change the USA dramatically. Life expectancy for African Americans increased from 45 to 48 between 1900 and 1950, but they were still a long way behind the whites, whose life expectancy increased from 54 to 69 over the same period. Many African Americans in the northern cities lived in great poverty. In Harlem in New York they lived in poorer housing than whites, yet paid higher rents. They had poorer education and health services than whites. Large numbers of black women worked as low paid domestic servants. Factories making cars employed few blacks or operated a whites-only policy.

In Chicago African Americans suffered great prejudice from longer-established white residents. If they attempted to move out of the African American belt to adjacent neighbourhoods, they got a hostile reception (see Source 20).

**Source 20**

There is nothing in the make up of a negro, physically or mentally, that should induce anyone to welcome him as a neighbour. The best of them are unsanitary . . . ruin follows in their path. They are as proud as peacocks, but have nothing of the peacock’s beauty . . . Niggers are undesirable neighbours and entirely irresponsible and vicious.

*From the Chicago Property Owners’ Journal, 1920.*

They got a similarly hostile reception from poor whites. In Chicago when African Americans attempted to use parks, playgrounds and beaches in the Irish and Polish districts, they were set upon by gangs of whites calling themselves ‘athletic clubs’. The result was that African American communities in northern areas often became isolated ghettos.

Within the African American communities prejudice was also evident. Middle-class African Americans who were restless in the ghettos tended to blame newly arrived migrants from the south for intensifying white racism. In Harlem, the presence of some 50,000 West Indians was a source of inter-racial tension. Many of them were better educated, more militant and prouder of their colour than the newly arrived African Americans from the south.

**Think!**

James Cameron, who wrote Source 16 on page 288 went on to found America’s Black Holocaust Museum, which records the suffering of black African Americans through American history.

Write a 100-word summary for the museum handbook of the ways in which the 1920s were a time of change for African Americans.
'The vanishing Americans'

The native Americans were the original settlers of the North American continent. They almost disappeared as an ethnic group during the rapid expansion of the USA during the nineteenth century— declining from 1.5 million to around 250,000 in 1920. Those who survived or who chose not to leave their traditional way of life were forced to move to reservations in the mid-west.

Think!
Make two lists:
- evidence of prejudice and discrimination towards native Americans
- evidence that the treatment of native Americans was improving in the 1920s.

Revision Tip
Make sure you can describe:
* at least two ways in which native Americans suffered in the 1920s.
* one improvement.

In the 1920s the government became concerned about the treatment of native Americans. Twelve thousand had served in the armed forces in the First World War, which helped to change white attitudes to them. The government did a census in the 1920s and a major survey in the late 1920s which revealed that most lived in extreme poverty with much lower life expectancy than whites, that they were in worse health and had poorer education and poorly paid jobs (if they were able to get a job at all). They suffered extreme discrimination. They were quickly losing their land. Mining companies were legally able to seize large areas of native American land. Many native Americans who owned land were giving up the struggle to survive in their traditional way and selling up.

They were also losing their culture. Their children were sent to special boarding schools. The aim of the schools was to ‘assimilate’ them into white American culture. This involved trying to destroy the native Americans’ beliefs, traditions, dances and languages. In the 1920s the native Americans were referred to as ‘the vanishing Americans’.

However, the 1920s were in some ways a turning point. In 1924 native Americans were granted US citizenship and allowed to vote for the first time. In 1928 the Merriam Report proposed widespread improvement to the laws relating to native Americans, and these reforms were finally introduced under Roosevelt’s New Deal in 1934.
The Monkey Trial

While the Sacco and Vanzetti trial became a public demonstration of anti-immigrant feelings, another trial in the 1920s—the Monkey Trial—became the focus of ill-feeling between rural and urban USA.

Most urban people in the 1920s would have believed in Charles Darwin’s theory of evolution. This says that over millions of years human beings evolved from ape-like ancestors.

Many rural Americans, however, disagreed. They were very religious people. They were mostly Protestants. They went to church regularly and believed in the Bible. When the Bible told them that God made the world in six days, and that on the sixth day He created human beings to be like Him, they took the teachings literally. People with these views were known as Fundamentalists. They were particularly strong in the ‘Bible Belt’ states such as Tennessee.

At school, however, even in these states, most children were taught evolution. Fundamentalists felt this was undermining their own religion. It seemed to be yet another example of the USA’s abandoning traditional values in the headlong rush to modernise in the 1920s. They decided to roll back the modern ideas and so, in six states, the Fundamentalists led by William Jennings Bryan managed to pass a law banning the teaching of ‘evolution’.

A biology teacher called John Scopes deliberately broke the law so that he could be arrested and put his case against Fundamentalism in the courts. The best lawyers were brought in for both sides and in July 1925, in the stifling heat of a Tennessee courtroom, the USA’s traditionalists joined battle with its modernists.

The trial captured public imagination and the arguments on both sides were widely reported in the press. Scopes was convicted of breaking the law, but it was really American Fundamentalism itself which was on trial—and it lost! At the trial the anti-evolutionists were subjected to great mockery. Their arguments were publicly ridiculed and their spokesman Bryan, who claimed to be an expert on religion and science, was shown to be ignorant and confused. After the trial, the anti-evolution lobby was weakened.

SOURCE

... for nearly two hours ... Mr Darrow [lawyer for the defendant] goaded his opponent. [He] asked Mr Bryan if he really believed that the serpent had always crawled on its belly because it tempted Eve, and if he believed Eve was made from Adam’s rib. . . .

[Bryan’s] face flushed under Mr Darrow’s searching words, and . . . when one [question] stumped him he took refuge in his faith and either refused to answer directly or said in effect: ‘The Bible states it; it must be so.’

From the report of the Monkey Trial in the Baltimore Evening Sun, July 1925.

Think!

1 Why do you think the trial became known as the Monkey Trial?
2 In what ways did the trial show American intolerance of other points of view?

Revision Tip

Try to summarise this page in three points:
- a reason for the Monkey Trial
- description of the trial
- results of the trial.

Focus Task

How widespread was intolerance in the 1920s?

You have looked at various examples of intolerance and prejudice in the 1920s. Draw up a chart like this, and fill it in to summarise the various examples.

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<th>How did intolerance affect them?</th>
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Why was prohibition introduced?

In the nineteenth century, in rural areas of the USA there was a very strong ‘temperance’ movement. Members of temperance movements agreed not to drink alcohol and also campaigned to get others to give up alcohol. Most members of these movements were devout Christians who saw what damage alcohol did to family life. They wanted to stop that damage.

In the nineteenth century the two main movements were the Anti-Saloon League and the Women’s Christian Temperance Union (see Sources 24 and 25).

The temperance movements were so strong in some of the rural areas that they persuaded their state governments to prohibit the sale of alcohol within the state. Through the early twentieth century the campaign gathered pace. It became a national campaign to prohibit (ban) alcohol throughout the country. It acquired some very powerful supporters. Leading industrialists backed the movement, believing that workers would be more reliable if they did not drink. Politicians backed it because it got them votes in rural areas. By 1916, 21 states had banned saloons.

Suppliers of prohibition became known as ‘dries’. The dries brought some powerful arguments to their case. They claimed that ‘3000 infants are smothered yearly in bed, by drunken parents.’ The USA’s entry into the First World War in 1917 boosted the dries. Drinkers were accused of being unpatriotic cowards. Most of the big breweries were run by German immigrants who were portrayed as the enemy. Drink was linked to other evils as well. After the Russian Revolution, the dries claimed that Bolshevism thrived on drink and that alcohol led to lawlessness in the cities, particularly in immigrant communities. Saloons were seen as dens of vice that destroyed family life. The campaign became one of country values against city values.

In 1917 the movement had enough states on its side to propose the Eighteenth Amendment to the Constitution. This ‘prohibited the manufacture, sale or transportation of intoxicating liquors’. It became law in January 1920 and is known as the Volstead Act.
What was the impact of prohibition?

Prohibition lasted from 1920 until 1933. It is often said that prohibition was a total failure. This is not entirely correct. Levels of alcohol consumption fell by about 30 per cent in the early 1920s (see Source 26). Prohibition gained widespread approval in some states, particularly the rural areas in the mid-west, although in urban states it was not popular (Maryland never even introduced prohibition). The government ran information campaigns and prohibition agents arrested offenders (see Source 27). Two of the most famous agents were Isadore Einstein and his deputy Moe Smith. They made 4,392 arrests. Their raids were always low key. They would enter speakeasies (illegal bars) and simply order a drink. Einstein had a special flask hidden inside his waistcoat with a funnel attached. He preserved the evidence by pouring his drink down the funnel and the criminals were caught.

**Supply and demand**

Despite the work of the agents, prohibition proved impossible to enforce effectively in the cities. Enforcement was underfinanced. There were not enough agents — each agent was poorly paid and was responsible for a huge area.

By far the biggest problem was that millions of Americans, particularly in urban areas, were simply not prepared to obey this law. So bootleggers (suppliers of illegal alcohol) made vast fortunes. Al Capone (see page 296) made around $60 million a year from his speakeasies. His view was that ‘Prohibition is a business. All I do is supply a public demand.’ And the demand was huge. By 1925 there were more speakeasies in American cities than there had been saloons in 1919. Izzy Einstein filed a report to his superiors on how easy it was to find alcohol after arriving in a new city. Here are the results:

- Chicago: 21 minutes
- Atlanta: 17 minutes
- Pittsburgh: 11 minutes
- New Orleans: 35 seconds (he was offered a bottle of whisky by his taxi driver when he asked where he could get a drink)

**Source Analysis**

Which of Sources 26–28 is the most useful to the historian, or are they more useful when taken together? Explain your answer.

**Revision Tip**

The main debate about Prohibition is about why it failed. Even so it is worth selecting one or two examples of its success.
Illegal stills (short for distilleries) sprang up all over the USA as people made their own illegal whisky — moonshine. The stills were a major fire hazard and the alcohol they produced was frequently poisonous. Agents seized over 280,000 of these stills, but we have no clear way of knowing how many were not seized.

Most Americans had no need for their own still. They simply went to their favourite speakeasy. The speakeasies were well supplied by bootleggers. About two-thirds of the illegal alcohol came from Canada. The vast border between the USA and Canada was virtually impossible to patrol. Other bootleggers brought in alcohol by sea. They would simply wait in the waters outside US control until an opportunity to land their cargo presented itself. One of the most famous was Captain McCoy, who specialised in the finest Scotch whisky. This is where the phrase ‘the real McCoy’ comes from.

**Corruption**

Prohibition led to massive corruption. Many of the law enforcement officers were themselves involved with the liquor trade. Big breweries stayed in business throughout the prohibition era. This is not an easy business to hide! But the breweries stayed in operation by bribing local government officials, prohibition agents and the police to leave them alone.

In some cities, police officers were quite prepared to direct people to speakeasies. Even when arrests were made, it was difficult to get convictions because more senior officers or even judges were in the pay of the criminals. One in twelve prohibition agents was dismissed for corruption. The New York FBI boss, Don Chaplin, once ordered his 200 agents: ‘Put your hands on the table, both of them. Every son of a bitch wearing a diamond is fired.’

**Source 31**

Statistics in the Detroit police court of 1924 show 7391 arrests for violations of the prohibition law, but only 458 convictions. Ten years ago a dishonest policeman was a rarity . . . Now the honest ones are pointed out as rarities . . . Their relationship with the bootleggers is perfectly friendly. They have to pinch two out of five once in a while, but they choose the ones who are least willing to pay bribes.

E Mandeville, in *Outlook* magazine, 1925.

**Source Analysis**

1. Explain the message of Source 30.
2. Read Source 31. How has prohibition affected the police in Detroit?
3. Which of Sources 30 and 31 do you most trust to give you accurate information about corruption during the Prohibition era?

**Revision Tip**

Make sure you can use the key terms in an answer about why Prohibition failed: bootlegger, speakeasy, demand, corruption.
Gangsters

The most common image people have of the prohibition era is the gangster. Estimates suggest that organised gangs made about $2 billion out of the sale of illegal alcohol. The bootlegger George Remus certainly did well from the trade. He had a huge network of paid officials that allowed him to escape charges after charging against him. At one party he gave a car to each of the women guests, while all the men received diamond cuff links worth $25,000.

The rise of the gangsters tells us a lot about American society at this time. The gangsters generally came from immigrant backgrounds. In the early 1920s the main gangs were Jewish, Polish, Irish and Italian. Gangsters generally came from poorer backgrounds within these communities. They were often poorly educated, but they were also clever and ruthless. Dan O’Banion (Irish gang leader murdered by Capone), Pete and Vince Guzzenberg (hired killers who worked for Bugsy Moran and died in the St Valentine’s Day Massacre), and Lucky Luciano (Italian killer who spent ten years in prison) were some of the most powerful gangsters. The gangs fought viciously with each other to control the liquor trade and also the prostitution, gambling and protection rackets that were centred on the speakeasies. They made use of new technology, especially automobiles and the Thompson sub-machine gun, which was devastatingly powerful but could be carried around and hidden under an overcoat. In Chicago alone, there were 130 gangland murders in 1924 and 1925 and not one arrest. By the late 1920s fear and bribery made law enforcement ineffective.

Chicago and Al Capone

The gangsters operated all over the USA, but they were most closely associated with Chicago. Perhaps the best example of the power of the gangsters is Chicago gangster boss Al Capone. He arrived in Chicago in 1919, on the run from a murder investigation in New York. He ran a drinking club for his boss Johnny Torrio. In 1925 Torrio retired after an assassination attempt by one of his rivals, Bugsy Moran. Capone took over and proved to be a formidable gangland boss. He built up a huge network of corrupt officials among Chicago’s police, local government workers, judges, lawyers and prohibition agents. He even controlled Chicago’s mayor, William Hale Thompson. Surprisingly, he was a high-profile and even popular figure in the city. He was a regular at baseball and American football games and was cheered by the crowd when he took his seat. He was well known for giving generous tips (over $100) to waiters and shop girls and spent $30,000 on a soup kitchen for the unemployed.

Capone was supported by a ruthless gang, hand picked for their loyalty to him. He killed two of his own men whom he suspected of plotting against him by beating their brains out with a baseball bat. By 1929 he had destroyed the power of the other Chicago gangs, committing at least 300 murders in the process. The peak of his violent reign came with the St Valentine’s Day Massacre in 1929. Capone’s men murdered seven of his rival Bugsy Moran’s gang, using a false police car and two gangsters in police uniform to put Moran’s men off their guard.

The end of prohibition

The St Valentine’s Day Massacre was a turning point. The papers screamed that the gangsters had graduated from murder to mass murder. It seemed that prohibition, often called ‘The Noble Experiment’, had failed. It had made the USA lawless, the police corrupt and the gangsters rich and powerful. When the Wall Street Crash was followed by the Depression in the early 1930s, there were also sound economic arguments for getting rid of it. Legalising alcohol would create jobs, raise tax revenue and free up resources tied up in the impossible task of enforcing prohibition. The Democrat President Franklin D. Roosevelt was elected in 1932 and prohibition was repealed in December 1933.
Focus Task A

Why did prohibition fail?
In the end prohibition failed. Here are four groups who could be blamed for the failure of prohibition.

a) the American people who carried on going to illegal speakeasies making prohibition difficult to enforce

b) the law enforcers who were corrupt and ignored the law breakers

c) the bootleggers who continued supplying and selling alcohol

d) the gangsters who controlled the trade through violence and made huge profits

1 For each of the above groups find evidence on pages 293–96 to show that it contributed to the failure of prohibition.
2 Say which group you think played the most important role in the failure. Explain your choice.
3 Draw a diagram to show links between the groups.

Focus Task B

Why was prohibition introduced in 1920 and then abolished in 1933?
Many people who were convinced of the case for prohibition before 1920 were equally convinced that it should be abolished in 1933.
Write two letters.
The first should be from a supporter of prohibition to his or her Congressman in 1919 explaining why the Congressman should vote for prohibition. In your letter, explain how prohibition could help to solve problems in America.
The second should be from the same person to the Congressman in 1933 explaining why the Congressman should vote against prohibition. In your letter, explain why prohibition has failed.

Key Question Summary

How far did US society change in the 1920s?
1 The ‘Roaring Twenties’ is a name given to this period to get across the sense of vibrancy, excitement and change.
2 The 1920s saw enormous social and cultural change in the cities with new attitudes to behaviour, entertainment, dress styles and morals. This was not shared by many in traditional, conservative rural communities.
3 There was also a growth in prejudice and intolerance, particularly towards new immigrants. This was highlighted by the Sacco and Vanzetti case.
4 The divide between the urban and rural USA was evident in different attitudes to the role of women in society, views on morality and religious values (as shown in the Monkey Trial).
5 In 1920 the manufacture and sale of alcohol was prohibited. But prohibition was difficult to enforce and had disastrous effects, leading to the growth of organised crime, lawlessness and corruption in politics and business.
10.3 What were the causes and consequences of the Wall Street Crash?

Focus
In 1928 there was a presidential election. Nobody doubted that the Republicans would win. The US economy was still booming. After so much success, how could they lose?

They did win, by a landslide, and all seemed well. One of the earliest statements from the new President Herbert Hoover was: 'We in America today are nearer to the final triumph over poverty than ever before'. When Hoover formally moved into the White House in March 1929 he pointed out that Americans had more bathtubs, oil furnaces, silk stockings and bank accounts than any other country.

Six months later it was a very different picture. The Wall Street stock market crashed, the American economy collapsed, and the USA entered a long depression that destroyed much of the prosperity of the 1920s. You are going to investigate what went wrong.

Focus Points
- How far was speculation responsible for the Wall Street Crash?
- What impact did the Crash have on the economy?
- What were the social consequences of the Crash?
- Why did Roosevelt win the election of 1932?

Factfile
Investment and the stock market
- To set up a company you need money to pay staff, rent premises, buy equipment, etc.
- Most companies raise this money from investors. In return, these investors own a share in the company. They become 'shareholders'.
- These shareholders can get a return on their money in two ways:
  a) by receiving a dividend – a share of the profits made by the company
  b) by selling their shares.
- If the company is successful, the value of the shares is usually higher than the price originally paid for them.
- Investors buy and sell their shares on the stock market. The American stock market was known as Wall Street.
- The price of shares varies from day to day. If more people are buying than selling, the price goes up. If more are selling than buying, the price goes down.
- For much of the 1920s the price of shares on the Wall Street stock market went steadily upwards.

Causes of the Wall Street Crash

Speculation
You can see that investment on the stock market would be quite attractive during an economic boom. The American economy was doing well throughout the 1920s. Because the economy kept doing well, there were more share buyers than sellers and the value of shares rose.

It seemed to many Americans that the stock market was an easy and quick way to get rich. Anyone could buy shares, watch their value rise and then sell the shares later at a higher price. Many Americans decided to join the stock market. In 1920 there had been only 4 million share owners in America. By 1929 there were 20 million, out of a population of 120 million (although only about 1.5 million were big investors).

Around 600,000 new investors were speculators. Speculation is a form of gambling. Speculators don't intend to keep their shares for long. They borrow money to buy some shares, then sell them again as soon as the price has risen. They pay off their loan and still have a quick profit to show for it. In the 1920s speculators didn't even have to pay the full value of the shares. They could buy 'on the margin', which meant they only had to put down 10 per cent of the cash needed to buy shares and could borrow the rest. Women became heavily involved in speculation. Women speculators owned over 50 per cent of the Pennsylvania Railroad, which became known as the 'petticoat line'. It was not only individuals who speculated. Banks themselves got involved in speculation. And certainly they did nothing to hold it back. American banks lent $9 billion for speculation in 1929.

Throughout most of the 1920s the rise in share prices was quite steady. There were even some downturns. But in 1928 speculation really took hold. Demand for shares was at an all-time high, and prices were rising at an unheard-of rate. In March, Union Carbide shares stood at $145. By September 1928 they had risen to $413.

One vital ingredient in all this is confidence. If people are confident that prices will keep rising, there will be more buyers than sellers. However, if they think prices might stop rising, all of a sudden there will be more sellers and ... crash, the whole structure will come down. This is exactly what happened in 1929.

Revision Tip
Speculation sounds simple but it is not easy to explain.
- Make sure you can describe two examples which show how speculation worked.
- Practise explaining why speculation was attractive to Americans.
- Also practise explaining why it was risky to the US economy.
Weaknesses in the US economy

The construction industry (one of the leading signs of health in any economy) had actually started its downturn as far back as 1926. You have already seen how farming was in trouble in the 1920s. You have also seen the decline in coal, textile and other traditional trades. There were other concerns, such as the unequal distribution of wealth and the precarious state of some banks. In the decade before the Crash, over 500 banks had failed each year. These were mainly small banks who lent too much.

By 1929 other sectors of the economy were showing signs of strain after the boom years of the 1920s. The boom was based on the increased sale of consumer goods such as cars and electrical appliances. There were signs that American industries were producing more of these goods than they could sell. The market for these goods was largely the rich and the middle classes. By 1929 those who could afford consumer goods had already bought them. The majority of Americans who were poor could not afford to buy them, even on the generous hire purchase and credit schemes on offer.

Companies tried high-pressure advertising. In 1929 American industry spent a staggering $3 billion on magazine advertising. But with workers' wages not rising and prices not falling, demand decreased.

In the past, American industry would have tried to export its surplus goods. But people in Europe could not afford American goods either. In addition, after nine years of American tariffs, Europe had put up its own tariffs to protect its industries.

By the summer of 1929 these weaknesses were beginning to show. Even car sales were slowing, and by June 1929 the official figures for industrial output showed a fall for the first time in four years. Speculators on the American stock exchange became nervous about the value of their shares and began to sell.

As you can see from the Factfile, the slide in share values started slowly. But throughout September and October it gathered pace. Many investors had borrowed money to buy their shares and could not afford to be stuck with shares worth less than the value of their loan. Soon other investors sold their shares and within days panic set in. On Tuesday 29 October 1929 it became clear to the speculators that the banks were not going to intervene to support the price of shares, and so Wall Street had its busiest and its worst day in history as speculators desperately tried to dump 13 million shares at a fraction of the price they had paid for them.

Focus Task

How far was speculation responsible for the Wall Street Crash?

Work in groups.

1. Here are five factors that led to the Wall Street Crash. For each one explain how it helped to cause the Crash:
   - poor distribution of income between rich and poor
   - overproduction by American industries
   - the actions of speculators
   - no export market for US goods
   - decision by the banks not to support share prices.

2. If you think other factors are also important, add them to your list and explain why they helped to cause the Crash.

3. Decide whether there is one factor that is more important than any of the others. Explain your choice.

Factfile

The Wall Street Crash, 1929

- June Factory output starts declining.
- Steel production starts declining.
- 3 Sept The hottest day of the year. The last day of rising prices.
- 5 Sept 'The Babson Break': Roger Babson, economic forecaster, says 'Sooner or later a crash is coming and it may be terrific.' The index of share prices drops ten points.
- 6 Sept Market recovers.
- Mon 21 Oct Busy trading. Much selling. So much trading that the 'ticker' which tells people of changes in price fails behind by 1¼ hours. Some people don't know they are reeled until after the initial closings. By late they are too late to do anything about it.
- Mon 28 Oct Massive fall. Index loses 43 points. It is clear that the banks have stopped supporting share prices.
- Tue 29 Oct Massive fall. People sell whatever they can get.

Revision Tip

Make sure you can describe:
- two weaknesses in the US economy in the late 1920s.
- two events leading up to the Crash.
The economic consequences of the Wall Street Crash

At first, it was not clear what the impact of the Crash would be. In the short term, the large speculators were ruined. The rich lost most because they had invested most. For example:

- The Vanderbilt family lost $40 million.
- Rockefeller lost 80 per cent of his wealth — but he still had $40 million left.
- The British politician Winston Churchill lost $500,000.
- The singer Fanny Brice lost $500,000.
- Groucho and Harpo Marx (two of the Marx Brothers comedy team) lost $240,000 each.

They had always been the main buyers of American goods, so there was an immediate downturn in spending. Many others had borrowed money in order to buy shares that were now worthless. They were unable to pay back their loans to the banks and insurance companies, so they went bankrupt. Some banks themselves also went bankrupt.

SOURCE 3

An attempt to make some cash after the Wall Street Crash, 1929.

At first, however, these seemed like tragic but isolated incidents. President Hoover reassured the nation that prosperity was 'just around the corner'. He cut taxes to encourage people to buy more goods and by mid 1931 production was rising again slightly and there was hope that the situation was more settled.

In fact, it was the worst of the Depression that was 'just around the corner', because the Crash had destroyed the one thing that was crucial to the prosperity of the 1920s: confidence.

This was most marked in the banking crisis. In 1929, 659 banks failed. As banks failed people stopped trusting them and many withdrew their savings. In 1930 another 1,857 went bankrupt. The biggest of these was the Bank of the United States in New York, which went bankrupt in December 1930. It had 400,000 depositors — many of them recent immigrants. Almost one-third of New Yorkers saved with it. This was the worst failure in American history. To make matters worse, 1931 saw escalating problems in European banks, which had a knock-on effect in the USA. Panic set in. Around the country a billion dollars was withdrawn from banks and put in safe deposit boxes, or stored at home. People felt that hard currency was the only security. Another 2,294 banks went under in 1931.

Revision Tip

The impact of the Crash is a big theme. There are so many examples to choose from it is helpful to narrow it down.

- Choose four examples and make sure you can describe those thoroughly.
- Make sure at least one of your examples is about the collapse of banks and one is about unemployment.
So while Hoover talked optimistically about the return of prosperity, Americans were showing their true feelings. They now kept their money instead of buying new goods or stocks. Of course, this meant that banks had less money to give out in loans to businesses or to people as mortgages on homes. What is worse is that banks were calling in loans from businesses, which they needed to keep running, so even more businesses collapsed or cut back. The downward spiral was firmly established. Businesses cut production further and laid off more workers. They reduced the wages of those who still worked for them. Between 1928 and 1933 both industrial and farm production fell by 40 per cent, and average wages by 60 per cent.

As workers were laid off or were paid less, they bought even less. This reduction in spending was devastating. The American economy had been geared up for mass consumption and relied on continued high spending. Now this was collapsing and fewer goods bought equated to fewer jobs. By 1932 the USA was in the grip of the most serious economic depression the world had ever seen. By 1933 there were 14 million unemployed, and 5,000 banks had gone bankrupt. The collapse in the urban areas soon had an impact on the countryside. Farm prices were already low before the Crash for the reasons we saw on page 278. Now people in the towns could not afford to buy so much food and the prices went into freefall. Soon they were so low that the cost of transporting animals to market was higher than the price of the animals themselves. Total farm income had slipped to just $5 billion. The USA could have sold more products to other countries but they were also affected by the Crash. Also, because the US government had put tariffs on imported goods, these countries could not sell their goods in America and earn the dollars to buy American goods. The USA’s international trade was drastically reduced from $10 billion in 1929 to $3 billion in 1932 — another blow to the US economy.

Source Analysis

Look at Source 4. Do you think the cartoonist is sympathetic or critical of the man on the bench? Explain your opinion.

Focus Task

What impact did the Crash have on the American economy?

You can see how a downward spiral was started by the Crash. Draw a diagram with notes to explain how the following were connected to each other. Show how the effect they had on one another continued to make the economic situation worse over time.

- Wall Street Crash
- the banking crisis
- business failure or contraction
- wage cuts and unemployment
- reduced spending.
The human cost of the Depression

During the last three months I have visited . . . some 20 states of this wonderfully rich and beautiful country. A number of Montana citizens told me of thousands of bushels of wheat left in the fields uncut, an account of its low price that hardly paid for the harvesting. In Oregon I saw thousands of bushels of apples rotting in the orchards. At the same time there are millions of children who, on account of the poverty of their parents, will not eat one apple this winter.

. . . I saw men picking for meat scraps in the garbage cans of the cities of New York and Chicago. One man said that he had killed 3,000 sheep this fall and thrown them down the canyon because it cost $1.10 to ship a sheep and then he would get less than a dollar for it.

The farmers are being pauperised [made poor] by the poverty of industrial populations and the industrial populations are being pauperised by the poverty of the farmers. Neither has the money to buy the product of the other; hence we have overproduction and under-consumption at the same time.

Evidence of Oscar Ameringer to a US government committee in 1932.

Last summer, in the hot weather, when the smell was sickening and the flies were thick, there were a hundred people a day coming to the dumps . . . a widow who used to do housework and laundry, but now had no work at all, fed herself and her fourteen-year-old son on garbage. Before she picked up the meat she would always take off her glasses so that she couldn't see the maggots.

From New Republic magazine, February 1933.

In the towns, the story was not much better. Unemployment rose rapidly. For example, in 1932 in the steel city of Cleveland, 50 per cent of workers were now unemployed and in Toledo 80 per cent. Forced to sell their homes or kicked out because they could not pay the rent, city workers joined the army of unemployed searching for work of any kind. Thousands were taken in by relatives but many ended up on the streets. At night the parks were full of the homeless and unemployed. In every city workers who had contributed to the prosperity of the 1920s now queued for bread and soup dished out by charity workers. A large number of men (estimated at 2 million in 1932) travelled from place to place on railway freight wagons seeking work. Thousands of children could be found living in wagons or on tents next to the tracks. Every town had a so-called hooverville. This was a shanty town of ramshackle huts where the migrants lived, while they searched for work. The rubbish tips were crowded with families hoping to scrape a meal from the leftovers of more fortunate people. Through 1931, 238 people were admitted to hospital in New York suffering from malnutrition or starvation. Forty-five of them died.
Unemployment in the USA, 1929–33.

There is not an unemployed man in the country that hasn’t contributed to the wealth of every millionaire in America. The working classes didn’t bring this on, it was the big boys . . . We’ve got more wheat, more corn, more food, more cotton, more money in the banks, more everything in the world than any nation that ever lived ever had, yet we are starving to death. We are the first nation in the history of the world to go to the poorhouse in an automobile.

Will Rogers, an American writer, 1931. Rogers had a regular humorous column in an American magazine which was popular with ordinary people.

Focus Task

What were the social consequences of the Crash?

1. You have been asked to prepare an exhibition of photos which compares the life of Americans during the boom times of the 1920s with the depressed years of the 1930s. Choose two pictures from the 1920s and two from the 1930s which you think present the greatest contrast. Explain your choice.

2. Do you think everyone suffered equally from the Depression? Explain your answer by referring to Sources 5–11. In particular, think about how the effects of the Depression in the countryside were different/similar to those in the towns and cities.
The 1932 presidential election

In the 1932 election President Hoover paid the price for being unable to solve the problems of the Depression. It was partly his own fault. Until 1932 he refused to accept that there was a major problem. He insisted that ‘prosperity is just around the corner’. This left him open to bitter criticisms such as Source 14. A famous banner carried in a demonstration of Iowa farmers said: ‘In Hoover we trusted and now we are busted.’

Hoover was regarded as a ‘do nothing’ President. This was not entirely fair on Hoover. He tried to restart the economy in 1930 and 1931 by tax cuts. He tried to persuade business leaders not to cut wages. He set up the Reconstruction Finance Company which propped up banks to stop them going bankrupt. He did put money into public works programmes, e.g. the Hoover Dam on the Colorado River, but too little to have a real impact on unemployment. He tried to protect US industries by introducing tariffs, but this simply strangled international trade and made the Depression worse.

To most observers these measures looked like mere tinkering. The measures the government was taking did not match up to the scale of the problems the country was facing. Hoover and most Republicans were very reluctant to change their basic policies. They believed that the main cause of the Depression had been economic problems in Europe, not weaknesses in the USAs economy. They said that business should be left alone to bring back prosperity. Government help was not needed. They argued that business went in cycles of boom and bust, and therefore prosperity would soon return. In 1932 Hoover blocked the Garner–Wagner Relief Bill, which would have allowed Congress to provide $2.1 billion to create jobs.

Even more damaging to Hoover’s personal reputation, however, was how little he tried to help people who were suffering because of the Depression. He believed that social security was not the responsibility of the government. Relief should be provided by local government or charities. The Republicans were afraid that if the government helped individuals, they would become less independent and less willing to work.

Hoover’s reputation was particularly damaged by an event in June 1932. Thousands of servicemen who had fought in the First World War marched on Washington asking for their war bonuses (a kind of pension) to be paid early. The marchers camped peacefully outside the White House and sang patriotic songs. Hoover refused to meet them. He appointed General Douglas MacArthur to handle the situation. MacArthur convinced himself (with little or no evidence) that they were Communist agitators. He ignored Hoover’s instructions to treat the marchers with respect. Troops and police used tear gas and burned the marchers’ camps. Hoover would not admit he had failed to control MacArthur. He publicly thanked God that the USA still knew how to deal with a mob.

SOURCE 12

A 1932 Democrat election poster.

SOURCE 13

Never before in this country has a government fallen… so low… in popular estimation or been [such] an object of cynical contempt. Never before has a President given his name so freely to latrines and offal dumps, or had his face banished from the cinema screen to avoid the hoots and jeers of children.

Written by a political commentator.

SOURCE 14

Farmers are just ready to do anything to get even with the situation. I almost hate to express it, but I honestly believe that if some of them could buy airplanes they would come down here to Washington to blow you fellows up.… The farmer is a naturally conservative individual, but you cannot find a conservative farmer today. Any economic system that has in its power to set me and my wife in the streets, at my age what can I see but red?

President of the Farmers’ Union of Wisconsin, AN Young, speaking to a Senate committee in 1932.

SOURCE 15

Police attacking the war bonus marchers.
Franklin D Roosevelt

There could be no greater contrast to Hoover than his opponent in the 1932 election, the Democrat candidate, Franklin D Roosevelt. Roosevelt’s main characteristics as a politician were:

- He was not a radical, but he believed in ‘active government’ to improve the lives of ordinary people although only as a last resort if self-help and charity failed.
- He had plans to spend public money on getting people back to work. As Governor of New York, he had already started doing this in his own state.
- He was not afraid to ask for advice on important issues from a wide range of experts, such as factory owners, union leaders and economists.

The campaign

With such ill-feeling towards Hoover being expressed throughout the country, Roosevelt was confident of victory, but he took no chances. He went on a grand train tour of the USA in the weeks before the election and mercilessly attacked the attitude of Hoover and the Republicans.

Roosevelt’s own plans were rather vague and general (see Source 16). But he realised people wanted action, whatever that action was. In a 20,000 km campaign trip he made sixteen major speeches and another 60 from the back of his train. He promised the American people a ‘New Deal’. It was not only his policies that attracted support; it was also his personality. He radiated warmth and inspired confidence. He made personal contact with the American people and seemed to offer hope and a way out of the terrible situation they were in.

The election was a landslide victory for Roosevelt. He won by 7 million votes and the Democrats won a majority of seats in Congress. It was the worst defeat the Republicans had ever suffered.

Key Question Summary

What were the causes and consequences of the Wall Street Crash?

1. In October 1929 the Wall Street stock market crashed with a devastating impact on America and the rest of the world.
2. The Crash was partly due to uncontrolled speculation but it was also the result of underlying weaknesses in the American economy; in particular, industry was overproducing goods which it could not sell.
3. The main consequences for the economy were huge losses for investors, bank failures, factories closing, mass unemployment, the collapse of farm prices and a drastic reduction in foreign trade.
4. The human cost was devastating: unemployment, homelessness, poverty and hunger. Families were split and ‘Hoovervilles’ appeared on the edges of cities.
5. Farmers lost their land and were dispossessed. Poverty was rampant in rural areas. Matters were made even worse by the dustbowl, which led to mass migration from central southern America to California.
6. President Hoover was unable to deal with the crisis. He believed that government should not interfere too much: the system would repair itself. The measures he undertook were too little too late and he did not do enough to provide relief to those who were suffering.
7. In 1932, Americans elected Franklin D Roosevelt as President. He promised a New Deal to help people and get America back to work.

Focus Task

Why did Roosevelt win the 1932 election?

In many ways Roosevelt’s victory needs no explanation. Indeed, it would have been very surprising if any President could have been re-elected after the sufferings of 1929–32. But it is important to recognise the range of factors that helped Roosevelt and damaged Hoover.

Write your own account of Roosevelt’s success under the following headings:

- The experiences of ordinary people, 1929–32
- The policies of the Republicans
- Actions taken by the Republicans
- Roosevelt’s election campaign and personality.

Millions of our citizens cherish the hope that their old standards of living have not gone forever. Those millions shall not hope in vain.... I pledge myself to a New Deal for the American people. This is more than a political campaign: it is a call to arms. Give me your help, not to win votes alone, but to win this crusade to restore America... I am waging a war against Destruction, Delay, Deceit and Despair. . . .

Roosevelt’s pre-election speech, 1932.

Revision Tip

Make sure you can describe:
- two actions taken by Hoover
- two factors which damaged Hoover
- two reasons why people supported Roosevelt.
10.4 How successful was the New Deal?

Focus
During his election campaign Roosevelt had promised the American people a New Deal. It was not entirely clear what measures that might include. What was clear was that Franklin D Roosevelt planned to use the full power of the government to get the US out of depression. He set out his priorities as follows:
- getting Americans back to work
- protecting their savings and property
- providing relief for the sick, old and unemployed
- getting American industry and agriculture back on their feet.

In 10.4 you will examine how far he succeeded.

Focus Points
- What was the New Deal as introduced in 1933?
- How far did the character of the New Deal change after 1933?
- Why did the New Deal encounter opposition?
- Why did unemployment persist despite the New Deal?
- Did the fact that the New Deal did not solve unemployment mean that it was a failure?

SOURCE 1
This is the time to speak the truth frankly and boldly . . . So let me assert my firm belief that the only thing we have to fear is fear itself— nameless, unreasoning, unjustified terror which paralyzes efforts to convert retreat into advance . . . This nation calls for action and action now . . . Our greatest primary task is to put people to work . . . We must act and act quickly.

Roosevelt’s inauguration speech, 4 March 1933.

SOURCE 2
The bank rescue of 1933 was probably the turning point of the Depression. When people were able to survive the shock of having all the banks closed, and then see the banks open up again, with their money protected, there began to be confidence. Good times were coming. It marked the revival of hope.

Raymond Moley, one of Roosevelt’s advisers during the Hundred Days Congress session.

The Hundred Days
In the first hundred days of his presidency, Roosevelt worked round the clock with his advisers (who became known as the ‘Brains Trust’) to produce an enormous range of sweeping measures.

One of the many problems affecting the USA was its loss of confidence in the banks. The day after his inauguration Roosevelt ordered all of the banks to close and to remain closed until government officials had checked them over. A few days later 5,000 trustworthy banks were allowed to reopen. They were even supported by government money if necessary. At the same time, Roosevelt’s advisers had come up with a set of rules and regulations which would prevent the reckless speculation that had contributed to the Wall Street Crash.

These two measures, the Emergency Banking Act and the Securities Exchange Commission, gave the American people a taste of what the New Deal was like, but there was a lot more to come. One of Roosevelt’s advisers at this time said, ‘During the whole Hundred Days Congress, people didn’t know what was going on, but they knew something was happening, something good for them.’ In the Hundred Days, Roosevelt sent fifteen proposals to Congress and all fifteen were adopted. Just as importantly, he took time to explain to the American people what he was doing and why he was doing it. Every Sunday he would broadcast on radio to the nation. An estimated 60 million Americans tuned in to these ‘fireside chats’. Nowadays, we are used to politicians doing this. At that time it was a new development.

The Federal Emergency Relief Administration tackled the urgent needs of the poor. $500 million was spent on soup kitchens, blankets, employment schemes and nursery schools.

The Civilian Conservation Corps (CCC) was aimed at unemployed young men. They could sign on for periods of six months, which could be renewed if they could still not find work. Most of the work done by the CCC was on environmental projects in national parks. The money earned generally went back to the men’s families. Around 2.5 million were helped by this scheme.

The Agricultural Adjustment Administration (AAA) tried to take a long-term view of the problems facing farmers. It set quotas to reduce farm production in order to force prices gradually upwards. At the same time, the AAA helped farmers to modernise and to use farming methods that would conserve and protect the soil. In cases of extreme hardship, farmers could also receive help with their mortgages. The AAA certainly helped farmers, although modernisation had the unfortunate effect of putting more farm labourers out of work.

The final measure of the Hundred Days passed on 18 June was the National Industrial Recovery Act (NIRA). It set up two important organisations. The Public Works Administration (PWA) used government money to build schools, roads, dams, bridges and airports. These would be vital once the USA had recovered, and in the short term they created millions of jobs. The National Recovery Administration (NIRA) improved working conditions in industry and outlawed child labour. It also set out fair wages and sensible levels of production. The idea was to stimulate the economy by giving workers money to spend, without overproducing and causing a slump. It was voluntary, but firms which joined used the blue eagle as a symbol of presidential approval. Over 2 million employers joined the scheme.

Revision Tip
The various agencies can be a bit confusing. Make sure you can describe the aims and the work of at least the National Industrial Recovery Act and the Tennessee Valley Authority.
The Tennessee Valley Authority

As you can see from Source 4, the Tennessee Valley was a huge area that cut across seven states. The area had great physical problems. In the wet season, the Tennessee river would flood. In the dry it would reduce to a trickle. The farming land around the river was a dust bowl. The soil was eroding and turning the land into desert. The area also had great social problems. Within the valley people lived in poverty. The majority of households had no electricity. The problems of the Tennessee Valley were far too large for one state to deal with and it was very difficult for states to co-operate.

Roosevelt therefore set up an independent organisation called the Tennessee Valley Authority (TVA), which cut across the powers of the local state governments. The main focus of the TVA's work was to build a series of dams on the Tennessee river (see Source 5). They transformed the region. The dams made it possible to irrigate the dried-out lands. They also provided electricity for this underdeveloped area. Above all, building the dams created thousands of jobs in an area badly hit by the Depression.

The Tennessee Valley and the work of the TVA.

The Fontana Dam, one of the TVA's later projects. Dams such as these revitalised farmland, provided jobs and brought electric power to the area.
Impact

The measures introduced during the Hundred Days had an immediate effect. They restored confidence in government. Reporters who travelled the country brought back reports of the new spirit to be seen around the USA.

Historians too agree that Roosevelt’s bold and decisive action did have a marked effect on the American people.

SOURCE 6

Wandering around the country with one of New York’s baseball teams, I find that [what was] the national road to ruin is now a thriving thoroughfare. It has been redecorated. People have come out of the shell holes. They are working and playing and seem content to let a tribe of professional worries do their worrying for them.

Rudd Rennie, an American journalist, on the early days of the New Deal. From Changing the Tune from Gloom to Cheer, 1934.

SOURCE 7

The CCC, the PWA, and similar government bodies (the alphabet agencies as Americans called them) made work for millions of people. The money they earned began to bring back life to the nation’s trade and businesses. More customers appeared in the shops... As people started to buy again, shopkeepers, farmers and manufacturers began to benefit from the money the government was spending on work for the unemployed. This process was described by Roosevelt as ‘priming the pump’. By this he meant that the money the Federal Government was spending was like a fuel, flowing into the nation’s economic machinery and starting it moving again.

DB O’Callaghan, Roosevelt and the USA, published in 1966.

SOURCE 8

As Roosevelt described it, the ‘New Deal’ meant that the forgotten man, the little man, the man nobody knew much about, was going to be dealt better cards to play with... He understood that the suffering of the Depression had fallen with terrific impact upon the people least able to bear it. He knew that the rich had been hit hard too, but at least they had something left. But the little merchant, the small householder and home owner, the farmer, the man who worked for himself—these people were desperate. And Roosevelt saw them as principal citizens of the United States, numerically and in their importance to the maintenance of the ideals of American democracy.

Frances Perkins, The Roosevelt I Knew, 1947. Perkins was Labour Secretary under Roosevelt from 1933.

Focus Task

What was the New Deal as introduced in 1933?

Look back over pages 306–08 and complete your own copy of this table.

<table>
<thead>
<tr>
<th>New Deal measure/agency</th>
<th>Issue/problem it aimed to tackle</th>
<th>Action taken/powers of agency</th>
<th>Evidence it was/was not effective</th>
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</thead>
<tbody>
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The Second New Deal

Despite his achievements, by May 1935 Roosevelt was facing a barrage of criticism. Some critics (like Senator Huey Long, see page 310) complained that he was doing too little, others (mainly the wealthy business sector) too much. The USA was recovering less quickly than Europe. Business was losing its enthusiasm for the NRA (for example Henry Ford had cut wages). Roosevelt was unsure what to do. He had hoped to transform the USA, but it didn’t seem to be working.

Tuesday, 14 May 1935 turned out to be a key date. Roosevelt met with a group of senators and close advisors who shared his views and aims. They persuaded him to take radical steps to achieve his vision and make the USA a fairer place for all Americans (see Source 8). One month later, he presented the leaders of Congress with a huge range of laws that he wanted passed. This became known as the Second New Deal and was aimed at areas that affected ordinary people — for example strengthening unions to fight for the members’ rights, financial security in old age — as well as continuing to tackle unemployment. The most significant aspects were:

- The Wagner Act forced employers to allow trade unions in their companies and to let them negotiate pay and conditions. It made it illegal to sack workers for being in a union.

- The Social Security Act provided state pensions for the elderly and for widows. It also allowed state governments to work with the federal government to provide help for the sick and the disabled. Most importantly, the Act set up a scheme for unemployment insurance. Employers and workers made a small contribution to a special fund each week. If workers became unemployed, they would receive a small amount to help them out until they could find work.

- The Works Progress Administration (WPA), later renamed the Works Project Administration, brought together all the organisations whose aim was to create jobs. It also extended this work beyond building projects to create jobs for office workers and even unemployed actors, artists and photographers. The photograph in Source 9 was taken by a photographer working for the Farm Security Administration. This project took 80,000 photos of farming areas during the New Deal. Source 10 was produced by an artist working for the Federal Arts Project. The government paid artists to paint pictures to be displayed in the city or town they featured.

- The Resettlement Administration (RA) helped smallholders and tenant farmers who had not been helped by the AAA. This organisation moved over 500,000 families to better-quality land and housing. The Farm Security Administration (FSA) replaced the RA in 1937. It gave special loans to small farmers to help them buy their land. It also built camps to provide decent living conditions and work for migrant workers.

Focus Task
How far did the character of the New Deal change after 1933?
Draw up two spider diagrams to compare the objectives and measures of the New Deal and the Second New Deal. Then explain how the measures of the Second New Deal were different from those in 1933.

Revision Tip
For the Second New Deal the key measures are the Wagner Act and the Social Security Act. Make sure you can describe them.

Source Analysis
1. What impression of the New Deal does Source 10 attempt to convey?
2. Why do you think Roosevelt wanted artists and photographers to be employed under the New Deal?

Steel Industry by Howard Cook, painted for the steel-making town of Pittsburgh, Pennsylvania.
Opposition to the New Deal

A programme such as Roosevelt's New Deal was unheard of in American history. It was bound to attract opposition and it did.

Not enough!

A number of high-profile figures raised the complaint that the New Deal was not doing enough to help the poor. Despite the New Deal measures, many Americans remained desperately poor. The hardest hit were African Americans and the poor in farming areas.

A key figure in arguing on behalf of these people was Huey Long. Long became Governor of Louisiana in 1928 and a senator in 1932. His methods of gaining power were unusual and sometimes illegal (they included intimidation and bribery). However, once he had power he used it to help the poor. He taxed big corporations and businesses in Louisiana and used the money to build roads, schools and hospitals. He employed African Americans on the same terms as whites and clashed with the Ku Klux Klan. He supported the New Deal at first, but by 1934 he was criticising it for being too complicated and not doing enough. He put forward a scheme called Share Our Wealth. All personal fortunes would be reduced to $3 million maximum, and maximum income would be $1 million a year. Government taxes would be shared between all Americans. He also proposed pensions for everyone over 60, and free washing machines and radios. Long was an aggressive and forceful character with many friends and many enemies. Roosevelt regarded him as one of the two most dangerous men in the USA. Long was assassinated in 1935.

Dr Francis Townsend founded a number of Townsend Clubs to campaign for a pension of $200 a month for people over 60, providing that they spent it that month, which would stimulate the economy in the process. A Catholic priest, Father Coughlin, used his own radio programme to attack Roosevelt. He set up the National Union for Social Justice and it had a large membership.

Too much!

The New Deal soon came under fire from sections of the business community and from Republicans for doing too much. There was a long list of criticisms:

- The New Deal was complicated and there were too many codes and regulations.
- Government should not support trade unions and it should not support calls for higher wages - the market should deal with these issues.
- Schemes such as the TVA created unfair competition for private companies.
- The New Deal schemes were like the economic plans being carried out in the Communist USSR and unsuitable for the democratic, free-market USA.
- Roosevelt was behaving like a dictator.
- High taxes discouraged people from working hard and gave money to people for doing nothing or doing unnecessary jobs (see Source 11).

Roosevelt was upset by the criticisms, but also by the tactics used against him by big business and the Republicans. They used a smear campaign against him and all connected to him. They said that he was disabled because of a sexually transmitted disease rather than polio. Employers put messages into their workers' pay packets saying that New Deal Schemes would never happen. Roosevelt turned on these enemies bitterly (see Source 14). And it seemed the American people were with him. In the 1936 election, he won 27 million votes - with the highest margin of victory ever achieved by a US president. He was then able to joke triumphantly, 'Everyone is against the New Deal except the voters.'

Source Analysis

Study Sources 11, 12 and 13. How would the author of Source 11 react to Source 12 and how would he react to Source 13? Make sure you can explain your answer.

Source 11

The New Deal is nothing more or less than an effort to take away from the thrifty what the thrifty and their ancestors have accumulated, or may accumulate, and give it to others who have not earned it and never will earn it, and thus to destroy the incentive for future accumulation. Such a purpose is in defiance of all the ideas upon which our civilisation has been founded.

A Republican opponent of the New Deal speaking in 1935.

Think!

Look at the criticisms of the New Deal (above right). Roosevelt's opponents were often accused of being selfish. How far do the criticisms support or contradict that view?
Opposition from the Supreme Court

Roosevelt's problems were not over with the 1936 election. In fact, he now faced the most powerful opponent of the New Deal—the American Supreme Court. This Court was dominated by Republicans who were opposed to the New Deal. It could overturn laws if those laws were against the terms of the Constitution. In May 1935 a strange case had come before the US Supreme Court. The Schechter Poultry Corporation had been found guilty of breaking NRA regulations because it had sold diseased chickens for human consumption; filed false sales claims (to make the company worth more); exploited workers; and threatened government inspectors.

It appealed to the Supreme Court. The Court ruled that the government had no right to prosecute the company. This was because the NRA was unconstitutional. It undermined too much of the power of the local states.

Roosevelt was angry that this group of old Republicans should deny democracy by throwing out laws that he had been elected to pass. He asked Congress to give him the power to appoint six more Supreme Court judges who were more sympathetic to the New Deal. But Roosevelt misjudged the mood of the American public. They were alarmed at what they saw as Roosevelt's attacking the American system of government. Roosevelt had to back down and his plan was rejected. Even so his actions were not completely pointless. The Supreme Court had been shaken by Roosevelt's actions and was less obstructive in the future. Most of the main measures in Roosevelt's Second New Deal were approved by the Court from 1937 onwards.

Source Analysis

Look at Sources 15 and 16. One supports Roosevelt's actions and the other one doesn't. Explain which is which, and how you made your decision.

Source 14

For twelve years this nation was afflicted with hear-nothing, see-nothing, do-nothing government. The nation looked to government but government looked away. Nine crazy years at the stock market and three long years in the bread-lines! Nine mad years of mirage and three long years of despair! Powerful influences strive today to restore that kind of government with its doctrine that government is best which is most indifferent... We know now that government by organised money is just as dangerous as government by organised mob. Never before in all our history have these forces been so united against one candidate—me—as they stand today. They are unanimous in their hate of me—and I welcome their hatred.

A speech by Roosevelt in the 1936 presidential election campaign.

Focus Task

Why did the New Deal encounter opposition?

The thought bubbles below show some of the reasons why people opposed the New Deal. Use the text and sources on these two pages to find examples of individuals who held each belief. Try to find two more reasons why people opposed the New Deal.
Verdicts on the New Deal

The events of 1936 took their toll on Roosevelt and he became more cautious after that. Early in 1937 prosperity seemed to be returning and Roosevelt did what all conservatives had wanted: he cut the New Deal budget. He laid off many workers who had been employed by the New Deal's own organisations and the cuts in spending triggered other cuts throughout the economy. This meant that unemployment spiralled upwards once more.

The 1937 recession damaged Roosevelt badly. Middle-class voters lost some confidence in him. As a result, in 1938 the Republicans once again did well in the congressional elections. Now it was much harder for Roosevelt to push his reforms through Congress. However, he was still enormously popular with most ordinary Americans (he was elected again with a big majority in 1940). The problem was that the USA was no longer as united behind his New Deal as it had been in 1933. Indeed, by 1940 Roosevelt and most Americans were focusing more on the outbreak of war in Europe and on Japan's exploits in the Far East.

So was the New Deal a success? One of the reasons why this question is hard to answer is that you need to decide what Roosevelt was trying to achieve. We know that by 1940, unemployment was still high and the economy was certainly not booming. On the other hand, economic recovery was not Roosevelt's only aim. In fact it may not have been his main aim. Roosevelt and many of his advisers wanted to reform the USA's economy and society. So when you decide whether the New Deal was a success or not, you will have to decide what you think the aims of the New Deal were, as well as whether you think the aims were achieved.

Aspect 1: A new society?

- The New Deal restored the faith of the American people in their government.
- The New Deal was a huge social and economic programme. Government help on this scale would never have been possible before Roosevelt's time. It set the tone for future policies for government to help people.
- The New Deal handled billions of dollars of public money but there were no corruption scandals. For example, the head of the Civil Works Administration, Harold Hopkins, distributed $10 billion in schemes and programmes, but never earned more than his salary of $15,000. The Secretary of the Interior, Harold Ickes, actually tapped the phones of his own employees to ensure there was no corruption. He also employed African Americans, campaigned against anti-Semitism and supported the cause of native Americans.
- The New Deal divided the USA. Roosevelt and his officials were often accused of being Communists and of undermining American values. Ickes and Hopkins were both accused of being anti-business because they supported trade unions.
- The New Deal undermined local government.

Aspect 2: Industrial workers

- The NRA and Second New Deal strengthened the position of labour unions.
- Roosevelt's government generally tried to support unions and make large corporations negotiate with them.
- Some unions combined as the Committee for Industrial Organisation (CIO) in 1935 — large enough to bargain with big corporations.
- The Union of Automobile Workers (UAW) was recognised by the two most anti-union corporations: General Motors (after a major sit-in strike in 1936) and Ford (after a ballot in 1941).
- Big business remained immensely powerful in the USA despite being challenged by the government.
- Unions were still treated with suspicion by employers.
- Many strikes were broken up with brutal violence in the 1930s.
- Companies such as Ford, Republic Steel and Chrysler employed their own thugs or controlled local police forces.
- By the end of the 1930s there were over 7 million union members and unions became powerful after the war.
Aspect 3: Unemployment and the economy

- The New Deal created millions of jobs.
- It stabilised the American banking system.
- It cut the number of business failures.
- Projects such as the TVA brought work and an improved standard of living to deprived parts of the USA.
- New Deal projects provided the USA with valuable resources such as schools, roads and power stations.
- The New Deal never solved the underlying economic problems.

- The US economy took longer to recover than that of most European countries.
- Confidence remained low — throughout the 1930s Americans only spent and invested about 75 per cent of what they had before 1929.
- When Roosevelt cut the New Deal budget in 1937, the country went back into recession.
- There were six million unemployed in 1941.
- Only the USA’s entry into the war brought an end to unemployment.

Aspect 4: African Americans

- Around 200,000 African Americans gained benefits from the Civilian Conservation Corps, other New Deal agencies, and relief programmes.
- Many African Americans benefited from New Deal slum clearance and housing projects.
- Some New Deal agencies discriminated against African Americans. There was racial segregation in the CCC. Mortgages were not given to black families in white neighbourhoods.
- More black workers were unemployed (35 per cent living on relief in 1935) but they were much less likely to be given jobs and the ones they did get were often menial.
- Domestic workers (the area in which many black women were employed) were not included in the Social Security Act.
- Roosevelt failed to put through any civil rights legislation, particularly laws against the lynching of African Americans. He feared that Democrat senators in the southern states would not support him.

Aspect 5: Women

- The New Deal saw some women achieve prominent positions. Eleanor Roosevelt became an important campaigner on social issues.
- Mary McLeod Bethune, an African American woman, headed the National Youth Administration.
- Frances Perkins was the Secretary of Labor. She removed 59 corrupt officials from the Labor Department and was a key figure in making the Second New Deal work in practice.
- Most of the New Deal programmes were aimed to help male manual workers rather than women (only about 8,000 women were involved in the CCC).
- Local governments tried to avoid paying out social security payments to women by introducing special qualifications and conditions.
- Frances Perkins was viciously attacked in the press as a Jew and a Soviet spy. Even her cabinet colleagues tended to ignore her at social gatherings.

Aspect 6: Native Americans

- The Indian Reorganisation Act 1934 provided money to help native Americans to buy and improve land and control their own tribal areas.
- The Indian Reservation Act 1934 helped native Americans to preserve and practise their traditions, laws and culture and develop their land as they chose.
- Native Americans remained a poor and excluded section of society.

Revision Tip

There is a lot happening on this page! When it comes to revision, choose two points from each aspect, one positive and one negative, and try to remember those.
Focus Task

How successful was the New Deal (2)?

This is a complicated question. You have already spent time thinking about it; now you are going to prepare to write an essay.

1. First recap some key points by answering these questions.

<table>
<thead>
<tr>
<th>Roosevelt's aims</th>
<th>Unemployment and the economy</th>
</tr>
</thead>
<tbody>
<tr>
<td>+ What were Roosevelt's aims for the First New Deal? (see page 306)</td>
<td>+ Why did unemployment remain high throughout the 1930s?</td>
</tr>
<tr>
<td>+ What new aims did the Second New Deal have?</td>
<td>+ Does this mean that Roosevelt's New Deal was not a success?</td>
</tr>
<tr>
<td>+ Which of these aims did Roosevelt succeed in? Which did he fail in?</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Opposition</th>
<th>Criticisms and achievements</th>
</tr>
</thead>
<tbody>
<tr>
<td>+ How far do you think opposition to the New Deal made it hard for the New Deal to work?</td>
<td>+ Which criticism of the New Deal do you think is most serious? Why?</td>
</tr>
<tr>
<td></td>
<td>+ Which achievement do you think is the most important? Why?</td>
</tr>
<tr>
<td></td>
<td>+ Would Roosevelt have agreed with your choice? Why?</td>
</tr>
</tbody>
</table>

2. Now write your own balanced account of the successes and failures of the New Deal, reaching your own conclusion as to whether it was a success or not. Include:
   + the nature and scale of the problem facing Roosevelt
   + the action he took through the 1930s
   + the impact of the New Deal on Americans
   + the reasons for opposition to the New Deal
   + your own judgement on its success.

Include evidence to back up your judgements.
How successful was the New Deal?

1. Roosevelt’s New Deal promised action to get industry and agriculture working, get Americans back to work and provide relief for those suffering from the Depression.

2. The first Hundred Days was a whirlwind of activity, putting into place a number of New Deal agencies to achieve its aims. These involved huge public works programmes, schemes to boost employment and measures to put agriculture and industry on a more sustainable basis. Millions of dollars were set aside for relief.

3. Roosevelt restored confidence in the banks and put financial bodies in America on a more stable footing.

4. He explained his actions to Americans and gave hope and optimism through his radio talks, ‘fireside chats’, to the nation.

5. The Tennessee Valley Authority was a special example of government planning across several states.

6. In 1935 Roosevelt introduced a Second New Deal, which was focused more on reform and creating a better life for ordinary Americans.

7. There was a lot of opposition to his policies from those who thought he was not doing enough to help and those who thought he was doing too much. Many thought that the New Deal was a huge waste of money and resources and was wrong in principle – it involved too much government interference and undermined American individualism and self-reliance.

8. The Supreme Court ruled some parts of the New Deal to be unconstitutional.

9. The American people re-elected Roosevelt in 1936 in a landslide victory.

10. The New Deal did not solve the underlying problems of the American economy or conquer unemployment. It was the Second World War which got it going again. Some groups in society did not do as well out of it as they might have hoped.

11. It did save the banking system, create millions of jobs and relieve the suffering of millions of Americans. It left much of lasting value, for example in roads, public buildings and schools. It set the tone for future government action in the USA.

Exam Practice

See pages 168–175 and pages 316–319 for advice on the different types of questions you might face.

1. (a) What was the Tennessee Valley Authority? [4]
(b) Explain why Roosevelt introduced the Second New Deal in 1935. [6]
(c) The New Deal was a failure. How far do you agree with this statement? Explain your answer. [10]
In your Paper 1 exam you will usually tackle two questions on the Core Content and one on your chosen Depth Study. The Depth Study questions are structured in the same way as the Core Content questions. We have analysed the types of question on pages 168–75 but in a nutshell they look like this:

There is a source or a simple statement to read or look at—however there are no questions on this, it is just to help you to focus your thinking about the topic. Then three parts:

a) a knowledge question worth 4 marks. This will often begin ‘describe’ or ‘what’.
b) an explanation question worth 6 marks. This will often begin with ‘explain’ or ‘why’.
c) an evaluation question worth 10 marks. A common type of question gives you a statement to agree or disagree with. You need to make a judgement and back up your judgement with evidence and argument.

These questions should be tackled the same way as the questions on the interwar period, as we showed on pages 169–71.

A typical part (a) question

(a) What were the main features of the Weimar constitution?

In a question like this, you should describe four features, such as Article 48, or the position of Chancellor.

A typical part (b) question

(b) Why did Hitler become Chancellor in 1933?

Don’t make the mistake of just describing the events of 1933. A good answer is likely to include longer-term factors such as the Depression or Nazi campaigning tactics, but would also need to show how what happened in 1933 finally gave Hitler the Chancellorship.

A typical part (c) question

(c) ‘Nazi education and youth policies were not effective in controlling young people’. How far do you agree with this statement?

This question is often answered badly because students simply list Nazi policies and don’t explain whether or not they had the effect they intended. In a good answer you would be expected to:

• set out two to three events or developments and use them as evidence to support the argument that the Nazis were able to control young people
• set out two to three events or developments and use them as evidence to support the argument that Nazi policies failed.

We have worked through some examples for you on the following two pages.
Germany worked examples

There is nothing wrong with this response but it is far too long! Remember that this question is only worth 4 marks, so you should aim to make four points only, or two to three points with supporting detail.

This part of the answer correctly identifies a group who opposed the Nazis, but it is a bit vague in addressing the question of ‘why’. It would be better to give specific examples such as the Communists had been targeted after the Reichstag Fire.

The second part of this answer is only describing the youth opposition, rather than saying why people opposed the Nazis. With this example, the answer would need to explain how the popularity of youth groups fell as the war progressed because the activities were more focused on military drill and the war effort.

This answer starts well by addressing the question. It states clearly why economic policy helped to control opposition.

This is the clinching bit that makes all the above supporting detail into an excellent explanation.

Another reason that economic policy helped to stifle opposition here – again with a clear link back to the question. The answer goes on to examine the police state.

This is a very good example of showing how the two factors given are actually linked together. This is a valid way of evaluating reasons in a conclusion. The answer distinguishes between two types of opposition and shows how a different method was more successful for each.

(a) What methods did the Nazis use to control the population? [4]

The SS under Himmler were used to intimidate and terrorise people into obedience. There was also the Gestapo who were the secret police. They tapped telephones and spied on people. Political opponents were taken to concentration camps. Propaganda was also used to prevent opposition. This was the job of Goebbels who controlled what people read and heard. Newspapers were taken over or their content strictly controlled. Cheap radio sets were sold so people could hear Hitler’s speeches.

(b) Explain why some people opposed Nazi rule. [6]

The Communists opposed Nazi rule because of their political beliefs. Some youth groups such as the Edelweiss Pirates were anti-Nazi. They liked to listen to music and many gangs went looking for the Hitler Youth to beat them up. They sang songs but changed the lyrics to mock Germany.

(c) ‘The success of Nazi economic policy was more important than the police state in controlling opposition to the Nazis.’ How far do you agree with this statement? Explain your answer. [10]

The Nazis’ economic policies did help. They promised employment and did this through the development of public works such as the building of autobahns. Schemes like ‘Strength Through Joy’ gave workers cheap theatre and cinema tickets.

So some workers were won over by popular policies and this stopped opposition arising in the first place.

From 1935 conscription was applied and rearmament meant thousands of jobs in armament factories. So some people were scared of losing their jobs if they spoke out. Germany had been hit hard by the Depression and many were terrified of being out of work again.

However, the police state was also important. The Nazis were very successful at getting rid of opposition. The SS went round terrorising people into obedience. It could arrest people without trial and put them into concentration camps where people were tortured or indoctrinated. The Gestapo spied on people. It had informers and encouraged people to inform on their neighbours and children on their families. It also tapped phones. The Germans thought the Gestapo was much more powerful than it actually was, so lots of people informed on each other purely because they thought the Gestapo would find out anyway.

In conclusion, I would say that economic successes were vital in controlling opposition amongst ordinary citizens but that the police state was also vital for dealing with the opposition when it did arise; the two actually worked together. The Nazis’ main political opponents had been dealt with swiftly with the help of the SS and Gestapo, which left smaller pockets of opposition. Ordinary people with weaker political motivation were more easily won over by the Nazis’ successes and the fear of losing their jobs.
Russia worked examples

(a) Describe the problems facing the Provisional Government after March 1917. [4]

The war effort was failing and some soldiers were deserting. The peasants were demanding land and some were starting to take it. The Bolsheviks had also started rioting after Lenin returned from exile. Workers in the cities were starving.

(b) Explain how Lenin secured the Bolsheviks' hold on power after the November Revolution of 1917. [6]

Lenin banned non-Bolshevik papers and set up the 'Cheka' secret police. The banks were placed under Bolshevik control.

Lenin had promised free elections and these were held in late 1917. However, under the first democratic elections to the new Constituent Assembly, the Socialist Revolutionaries beat the Bolsheviks. This could have been the end of the Bolsheviks' power. However, Lenin simply sent the Red Guards to close down the assembly and to put down the protests against him.

Finally, Lenin had to negotiate a peace treaty to end the war because he had promised the people 'bread, peace and land.' He hoped that this would increase the popularity of the Bolsheviks and they would stay in power.

(c) 'The main reason that the Reds won the Civil War was because the Whites were not unified.' How far do you agree with this statement? Explain your answer. [10]

The success of the Reds was definitely helped by the lack of unity in their opposition. The Whites were made up of lots of different elements such as the Czech Legion, moderate socialists and ex-Tsarists. This meant they had different leaders and different objectives and therefore were not able to work together effectively. This allowed Trotsky to defeat them one by one.

However, other things helped the Reds win the Civil War as well. For example, Lenin introduced War Communism. This system allowed Reds total control over people's lives and possessions in order to win the war. Ruthless discipline was introduced into the factories. Food was taken from peasant farmers by force in order to feed the Red Army and the workers in the cities. Strict rationing was introduced and the Cheka was used to terrify opponents. This policy ensured the Red Army was kept supplied and could continue to fight.

I think that overall the Reds won because the Whites were not unified, which helped the Reds pick them off, and also because of War Communism, which allowed the Red Army to keep fighting.
Components 3 (coursework) and 4 (written paper alternative to coursework)

As well as Paper 1 and Paper 2, you have to tackle one more component. This is either coursework or a written paper. Whichever component you tackle the focus is on the significance of a given event, person or group. If you are taking the coursework option your teacher will set and mark your question so it is difficult for us to offer very specific advice. However it will still focus on the same issue as the written paper, significance, so the following advice about the written alternative may still be useful.

Written paper alternative to coursework

Focus
In this paper you will be focusing on whichever Depth Study you have followed. There will be two questions and you have to choose one of them. The questions will ask you to make a judgement on how important or significant a particular event, person, group or development was. So you need to practise thinking about questions such as:

- How important was the Depression in explaining the failure of the League of Nations in the 1930s?
- How important was propaganda in maintaining Nazi control of Germany 1933–1939?
- How significant was corruption in causing Prohibition to fail in the USA?
- How significant was Lenin in keeping the Bolsheviks in power in Russia after the 1917 revolution?

Your aims
A good answer to these questions will need to do the following things:

- **Make a strong case** that X (your given event, person or group) was or was not significant. You should aim to make a strong argument that focuses mostly on X.
- **Support your argument** by selecting relevant events and developments and explain how these events support the argument you are making.
- **Show you are aware of other factors** that you think are more/less significant than X. You should:
  - Explain why you think they are more or less significant than X.
  - Explain how they might be connected to X — how X and the other factors are interrelated (e.g. it could be that other factors created problems that gave an advantage to X)
- **Produce a well-argued conclusion** that sets out your view on the significance of X. This does not mean summarising the essay you have just written. It means saying that overall you think X was/was not the most significant factor and the reasoning which brought you to that conclusion (e.g. none of the other factors could have happened without X, or all the leading historians seem to argue X was not significant).

A possible approach
The important thing is to make up your mind on your key argument and then to use the rest of your research to support it. To help you think through the issue and reach a conclusion you could use a table like this.

<table>
<thead>
<tr>
<th>Question</th>
<th>Other significant factors that played a part included</th>
<th>This mattered because</th>
<th>More/less important than X because</th>
</tr>
</thead>
</table>

Here is an example of how you could begin to fill it out to analyse the following question about Lenin.

How significant was Lenin in keeping the Bolsheviks in power in Russia after the 1917 revolution?

<table>
<thead>
<tr>
<th>He was very significant because:</th>
<th>This mattered because:</th>
</tr>
</thead>
<tbody>
<tr>
<td>He was the driving force behind the Bolshevik Party.</td>
<td>The Bolsheviks could not have taken and held power if they were not united and disciplined. No other Bolshevik leader had Lenin’s authority over the Party or his ruthlessness.</td>
</tr>
<tr>
<td>He passed a range of decrees in 1917 including giving the land to the peasants, limiting working hours and banning opposition newspapers.</td>
<td>The land decree gained support for the Bolsheviks from the peasants and the working hours decrees gained support from the workers. Shutting down newspapers weakened Lenin’s opponents.</td>
</tr>
</tbody>
</table>

Other points …

<table>
<thead>
<tr>
<th>Other significant factors that played a part included</th>
<th>This mattered because</th>
<th>More/less important than Lenin because</th>
</tr>
</thead>
</table>

| Actions of Trotsky | He organised the Red Army which eventually defeated the Whites in the Civil War which saved the Bolsheviks. |
| Weaknesses of Whites | |

And remember …
Significance or importance is difficult to assess. These ideas might help you as you plan your argument:

- Did X bring about change in the way people acted?
- Did X change people’s ideas and beliefs?
- Did X force authorities (governments, monarchs, police forces, etc.) to change?
- Was the impact of X long lasting or short term?
- Did X have a major impact on people’s lives? How many lives? For how long?
- If you remove X how far to you think events would have been different?
Glossary

Abyssinian crisis  International tensions resulting from invasion of Abyssinia (present day Ethiopia) by Italy in 1935.

Agent Orange  Poisonous chemical used by US forces in Vietnam to defoliate (remove leaves) from forest areas to deprive enemy of cover.

Alliance  Arrangement between two countries to help or defend each other, usually in trade or war.

Anschluss  Joining of Austria and Germany as one state — forbidden by Treaty of Versailles 1919 but carried out by Hitler in 1938.

Anti-Comintern Pact  Alliance between Germany, Italy and Japan in 1936 to combat spread of Communism.

 Appeasement  Policy of Britain and France in 1930s allowing Hitler to break terms of Treaty of Versailles.

Arab nationalism  Movement of Arab peoples in the Middle East to join together to resist outside influence and to oppose Israel in particular.

Armistice  End to fighting.

Arms race  Competition to build stockpiles of weapons.

Article 10  Article of League of Nations Covenant which promised security to League members from attack by other states.

Assembly  Main forum of League of Nations for discussing important issues.

Atomic bomb/H bomb  Nuclear weapons, only used in WW2 by USA against Japan but a constant threat in the Cold War.

Autobahn  High speed motorways built by the Nazis in Germany in the 1930s to create jobs.

Ayatollah  A senior Muslim cleric.

Baath Party  Sunni Muslim political movement; most prominent in Iraq from 1960s. Strongly opposed to external interference in Arab world.

Bauhaus  German design movement incorporating slick lines and modern materials.

Bay of Pigs  Bay in Cuba, scene of disastrous attempt by Cuban exiles to overthrow Fidel Castro. Caused humiliation for USA which backed the attack.

Beauty of Labour  Nazi movement to improve conditions for industrial workers and try to win their support.

Berlin airlift  Operation in 1948—49 using aircraft to transport supplies to West Berlin which had been cut off by USSR.

Berlin Blockade  Action by USSR to cut road, rail and canal links between West Berlin and the rest of Germany. Aim was to force USA and allies to withdraw from West Berlin.

Berlin Wall  Barrier constructed by Communist East German government to block movement between East and West Berlin. As well as a Wall there were fences, dogs and armed guards.

Big Three  (1) Three main leaders at Versailles Peace Conference 1919 — Lloyd George (Britain); Wilson (USA); Clemenceau (France). (2) Leaders at Yalta and Potsdam Conferences 1945 — Roosevelt/Truman (USA); Churchill/Attlee (Britain); Stalin (USSR).

Blockade  Tactic involving cutting off supplies to a city or country. Usually by sea but can also be land or air blockade.

Bolshevik/Bolshevism  Russian political movement led by Lenin and following Communist ideas developed by Karl Marx and further developed by Lenin.

Brezhnev Doctrine  Policy of USSR from 1968 which effectively meant all Eastern European states would be allowed to have a non-Communist government.

Budget  The spending plans of a government. Can refer to a particular policy or the whole government spending plan.

Capitalism/Capitalist  Political, social and economic system centred on democracy and individual freedoms such as free speech, political beliefs and freedom to do business.

Censorship  System of controlling information to the public, usually employed by governments. Can refer to paper, radio, TV or online information.

CENTO  Central Treaty Organisation — alliance of countries including Britain, Turkey and Pakistan designed to resist spread of Communism.

Checkpoint Charlie  Most famous point where travel between Communist East Berlin and West Berlin was possible.

Chemical weapons  Usually refers to weapons which employ poisonous gas to kill enemies.

Civil War  War between two sides within the same nation or group. Examples in Russia 1919—21 and Spain 1936—37.

Co-existence  Living side by side without threatening the other side. Most famously put forward by Soviet leader Khrushchev when he proposed East and West could live in peaceful co-existence.

co-operation  Working together — could be political, economic or legal.

Cold War  Conflict which ran from c1946 to 1989 between the USA and the USSR and their various allies. They never fought each other but used propaganda, spying and similar methods against each other. Also sponsored other countries in regional wars.

Collective security  Key principle of the League of Nations, that all members could expect to be secure because the other members of the League would defend them from attack.

Collectivisation  Policy to modernise agriculture in the USSR 1928—40. Succeeded in modernising farming to some extent but with terrible human cost.

Comecon  Organisation to control economic planning in Communist countries of Eastern Europe.

Cominform  Organisation to spread Communist ideas and also make sure Communist states followed ideas of Communism practised in USSR.

Commissions  Organisations set up by the League of Nations to tackle economic, social and health problems.

Communism/Communist  Political, economic and social system involving state control of economy and less emphasis on individual rights than Capitalism.

Communist bloc  Eastern European states controlled by Communist governments from end of WW2 to 1989.

Competition  Pressure from rivals, usually in business and often rivals in other countries.

Concentration camps  Camps used by Nazis to hold political opponents in Germany.

Conference of Ambassadors  Organisation involving Britain, France, Italy and Japan which met to sort out international disputes. Worked alongside League of Nations.

Conscription  Compulsory service in the armed forces.

Consolidation  Making a position more secure, usually when a political party has just taken power.

Containment  US policy in Cold War to stop spread of Communism.
Conventional weapons  Non-nuclear weapons. Can refer to ground, air or sea including missiles.

Cossack  Elite troops of the Russian Tsars.

Council  Influential body within the League of Nations which contained the most powerful members of the League.

Coup  Revolution.

Covenant  Agreement or set of rules.

Crash  Collapse in value of US economy in 1929 which led to economic depression in 1930s.

Credit  Borrowing money, usually from a bank.

De-Stalinisation  Policy of Soviet leader Khrushchev in 1950s moving away from policies of Stalin.

Demilitarised zone  Area of land where troops cannot be stationed, e.g. Rhineland area of Germany after WW1.

Democracy  Political system in which people vote for their government in elections held on a regular basis.

Democrat  Member of one of the main political parties.

Depression  Period of economic hardship in which trade is poor and usually leading to problems such as unemployment and possibly political unrest.

Dictator  Leader of a state who has total control and does not have to listen to opponents or face elections.

Dictatorship  System in which one person runs a country.

Diktat  Term used in Germany to describe the Treaty of Versailles because Germany had no say in the terms of the Treaty.

Diplomatic relations  How countries discuss issues with each other. Breaking off diplomatic relations can sometimes be a first step towards war.

Disarmament  Process of scrapping land, sea or air weapons.

Domino theory  Policy in which USA believed it had to stop countries becoming Communist otherwise they would fall to Communism like dominoes.

Draft  US term for compulsory military service.

Duma  Russian Parliament established after 1905 revolution in Russia and a source of opposition to Tsar 1905–17.

Ebert  President of Germany 1919–25. He was the first democratically elected President.

Economic depression  Period of economic downturn where trade between countries and outside countries declines, often leading to unemployment.

Edelweiss Pirates  Youth groups in Germany who opposed Nazis, especially in war years.

Final Solution  Nazi plan to exterminate the Jews and other races in Europe. Generally thought to have begun in 1942.

Five-Year Plan  Programme of economic development in the USSR from 1928 onwards. Achieved considerable progress in industry but with heavy human cost.

Flappers  Young women in 1920s, especially USA, who had greater freedom than previously because of job opportunities and changing attitudes.

Fourteen Points  Key Points set out by US President Woodrow Wilson for negotiating peace at end of WW1.

Free trade  Policy of trading between countries with no tariffs or duties, aim was to increase trade.

Freedom of speech  Ability to publish or speak any religious or political view without being arrested.

Freikorps  Ex-soldiers in Germany after WW1.

General strike  Large scale, co-ordinated strike by workers designed to stop essential services like power, transport etc.

Gestapo  Secret police in Nazi Germany.

 Glasnost  Openness and transparency — policy of Soviet leader Mikhail Gorbachev in 1980s designed to allow people to have their views heard and criticise the government.

Guerrilla warfare  Type of warfare which avoids large scale battles and relies on hit and run raids.

Hindsight  Looking back on historical events with the ability to see what happened since.

Hire purchase  System of buying goods in installments so they could be enjoyed straight away.

Hitler Youth  Youth organisation in Nazi Germany designed to prepare young people for war and make them loyal Nazis.

Ho Chi Minh Trail  Route in Cambodia used by North Vietnamese and Viet Cong forces to supply forces fighting South Vietnamese and US forces.

Hollywood  Suburb of Los Angeles, home of the US film industry.

Holocaust  The mass murder of Jews and other racial groups by the Nazis in WW2.

Hooverville  Shanty town made up of temporary shacks, common in the economic depression of the 1930s in the USA and named after President Hoover.

Hundred Days  The initial period of President FD Roosevelt in 1933 in which he passed a huge range of measures to help bring economic recovery.

Hyperinflation  Process of money becoming worthless, most notable instance was in Germany in 1923.

ICBM  Inter Continental Ballistic Missile — nuclear missiles capable of travelling through space and almost impossible to stop.

Idealist  Person motivated by particular beliefs e.g. commitment to right of peoples to rule themselves.

Indochina  Former name for Vietnam.

Inflation  Rising prices.

Intelligence (as in CIA)  Secret services of states e.g. CIA in USA or KGB in USSR.

Iron curtain  Term used by Churchill in 1946 to describe separation of Eastern and Western Europe into Communist and non-Communist blocs.

Isolationism  Policy in the USA in the 1920s which argued USA should not get involved in international disputes.

Jazz  Type of music which became extremely popular from 1920s, generally associated with African American musicians.

Kapp Putsch  Attempt to overthrow democratically elected government in Germany in 1920.

Kerensky  Leader of the Provisional Government which governed Russia after first revolution in 1917.

Ku Klux Klan  Secret Society in USA which aimed to keep white supremacy in USA and terrified African Americans and other groups.

Landlord/Peasant  Key figures in farming, particularly in Russia c.1900. Landlords owned land but also maintained Tsar’s authority. Peasants worked for the landlords.

League of German Maidens  Organisation in Nazi Germany for girls designed to get girls to embrace Nazi beliefs and values.

Lebensraum  Living Space – became part of Hitler’s plans to conquer and empire for Germany in the 1930s.

Left-wing  Groups or individuals whose political beliefs are rooted in Socialism or Communism.

Lenin  Leader of the Bolshevik/Communist Party in Russia and a key figure in bringing them to power in 1917 and keeping power until his death in 1924.

MAD  Mutually Assured Destruction – the idea that no state would ever use nuclear weapons because they would themselves be destroyed by retaliation.

Mail order  Popular type of shopping in USA in 1920s; customers ordered from catalogues.


Mandates  System by which Britain and France took control of territories ruled by Germany and Turkey which had been on the losing side in WW1.

Marshall Aid  Programme of US economic aid to Western Europe from 1947–51. Aim was to aid economic recovery but also to prevent more states becoming Communist.

Marshall Plan  Plan behind Marshall Aid. Although it was an economic programme it was also political. Some commentators argued it was an economic form of imperialism designed to allow the USA to dominate Western Europe.

Martial law  Rule by the military rather than a civil police force.

Martyr  Person who dies for a cause he or she believes in.

Marxist  Person who follows ideas of Karl Marx; a political commentator who believed that societies would eventually become Communist as workers overthrew bosses and took control of wealth and power.

Mass production  System of producing goods in factories using production lines in which workers specialised in one task. Made production quick and efficient and relatively cheap.

Mein Kampf  ‘My Struggle’: the autobiography of Adolf Hitler in which he set out his theories about power and racial superiority.

Mensheviks  Opposition party in Russia in early 1900s; part of the Social Democratic Party before it split into Bolsheviks and Mensheviks.

Military force  Use of armed forces (e.g. troops, bombing by aircraft) as opposed to political or economic methods.

Missile gap  Term to describe the alleged advantage of the USSR over the USA in nuclear missiles. Historians doubt whether the missile gap was as real as was claimed.

Mobilised  Armed forces told to prepare for war.

Moral condemnation  Criticism of a state for actions against another state – prelude to stronger actions such as economic sanctions or military force.

Mullah  A man or woman well educated in the Islamic religion, often a term used to describe Islamic clergy.

Multi-national force  Force made up of more than one state. Often a political devise to make it appear that a policy is not driven by one state e.g. UN intervention in the Korean War in 1950 or the Gulf Wars of the 1990s.

Munich Agreement  Agreement in October 1938 in which Britain and France agreed to Hitler’s demands to control the Sudetenland area of Czechoslovakia. This is generally seen as the final stage of the policy of appeasement.

NAACP  National Association for the Advancement of Coloured people – organisation whose aim was to promote and support the cause of African Americans in the USA in the 1920s and 1930s.

Napalm  Highly explosive chemical weapon which spread a fireball over a large area. Used extensively in Vietnam war.

National Community  Key idea of Nazis in Germany in the 1930s – they wanted people to become part of and promote a ‘National Community’.

Nationalism  Strong sense of pride in your own country, sometimes directed aggressively towards other countries or minority groups.

Nationalities  Racial groups within larger states e.g. Poles in the Russian Empire or Hungarians in the Austrian Empire.

NATO  North Atlantic Treaty Organisation: Alliance formed by USA and other western states which promised to defend members against any attack, particularly from the USSR.

Nazism  National Socialism, the political philosophy of Adolf Hitler and the Nazi party based on aggressive expansion of German lands and the superiority of the Aryan race.

Nazi–Soviet Pact  Agreement in 1939 between Hitler and Stalin to not attack each other and to divide Poland between them.

Negative cohesion  Term coined by historian Gordon Craig to describe the way different groups in Germany supported the Nazis not because they supported the Nazis but because they feared the opponents of the Nazis (particularly the Communists) more.

New Deal  Policies introduced by US President Roosevelt from 1933 onwards to try to tackle US economic problems.

New Economic Policy  Policy introduced by Lenin in the USSR after the Russian Civil War. Basically allowed limited amounts of private enterprise which went against Communist theory but was an emergency measure to help economy recover from war.

NKVD  Secret Police in USSR, later became KGB.

Nobel Peace Prize  Prize awarded to politicians who have made major contribution to bringing end to a conflict.

Normalcy  Term used by US President Warren Harding in the 1920s to describe return to normal life after WW1.

November Criminals  The German politicians who signed the Treaty of Versailles. This was a term of abuse exploited by extreme parties in Germany, especially the Nazis, to undermine democracy.

Nuclear deterrent  Term which referred to the nuclear weapons owned by each side in the Cold War. The fact that each side had these weapons stopped the other side from using theirs.

Nuremberg Laws  Series of laws passed in Germany in 1935 discriminating against Jews and other racial groups in Germany.

Okhrana  Secret police force of the Russian Tsars.

One-party state  State where only one political party is permitted by law such as Nazi Germany or the USSR under Communism.

Operation Rolling Thunder  Huge scale bombing campaign by USA against North Vietnam during Vietnam War.

Overproduction  Usually in agriculture – growing too much food so that demand is filled and prices fall.
Paris Peace Conference  Conference which ran from 1919-23 to
decide how to officially end WW I. Resulted in Treaty of Versailles with
Germany and three other treaties.

Peasants Poor farmers who worked their own small plots of land and
usually had to work the lands of landlords as well.

People power Term to describe the rise of popular action against
Communist regimes in 1989 which contributed to fall of Communism.

Perestroika Restructuring — the idea of Soviet leader Mikhail
Gorbachev in the later 1980s that the USSR needed to reform.

Polish Corridor Strip of land which under the Treaty of Versailles
1919 gave Poland access to the sea but separated East Prussia from the
rest of Germany.

Politburo Main decision making group of the Communist Party in
USSR, similar to British Cabinet.

Potsdam Conference Conference held in August 1945 between
President Truman (USA), Stalin (USSR) and Churchill, then Atlee
(Britain). Discussed major issues including the Atomic Bomb and Soviet
takeover of Eastern Europe.

Prague Spring Reform movement in Czechoslovakia to change
Communist rule in Czechoslovakia, eventually crushed by Soviet forces.

Prohibition Amendment to US constitution passed in 1919 to ban
production of alcohol.

Propaganda Method of winning over a population to a particular
idea or set of beliefs. Also used in wartime to raise morale.

Provisional Government Government headed by Alexander
Kerensky which took control of Russia after the March 1917 revolution
which overthrew the Tsar.

Public opinion View of majority or large section of population on an
issue, most important in democracies where politicians often have to win
over public opinion.

Purges Policy pursued by Stalin in USSR in 1930s to remove potential
opponents. Involved arrests, torture, show trials, deportations to labour
camps and executions.

Putsch Revolt designed to overthrow the existing government, most
commonly associated with Kapp Putsch in 1920 and Nazis' attempted
Putsch in Munich in 1923.

Radical Term used to describe extreme political views.

Realist Politician who accepts a particular course of action even
though it is not what they would prefer to do.

Rearmament Building up arms and armed forces, used as a means
to fight unemployment by many states in the 1930s, including Nazi
Germany and Britain.

Red Army Armed forces of the Communists in the Russian Civil War
1918–21 and then the official forces of the Soviet Union.

Red Scare Wave of fear about Communist infiltration of American
political and social life to undermine it. Seen in the 1920s and also the
1940s and 1950s.

Remilitisation Reintroduction of armed forces into the
Rhine land area of Germany 1936 even though this was banned by the
Treaty of Versailles.

Reparations Compensation to be paid by Germany to France,
Belgium, Britain and other states as a result of the First World War.

Repeal The overturning of a law

Republican One of the two main political parties in the USA.

Reunification Bringing back together of Germany in 1990 after it
had been divided in 1945.

Rhineland Area of Germany which bordered France. Under Treaty of
Versailles it was demilitarised — no German forces were allowed there.

Right wing Political groups or individuals with beliefs usually
in national pride, authoritarian government and opposed to Communism.

Roaring Twenties Refers to 1920s in USA, a period of major social
and economic change for many Americans.

Ruhr Main industrial area of Germany.

Saar Region on the border between France and Germany. Run by
League of Nations from 1920 to 1935 when its people voted to become
part of Germany.

Sanctions Actions taken against states which break international law,
most commonly economic sanctions e.g. refusing to supply oil.

Satellite state State which is controlled by a larger state e.g. Eastern
European states controlled by USSR after WW2

Search and destroy Type of tactic used by US military in Vietnam to
locate Vietcong fighters and kill them.

SEATO South East Asia Treaty Organisation — alliance formed in 1954
designed mainly to block the spread of Communism.

Secret police Police force specialising in dealing with threats to the
state e.g. political opponents rather than normal criminals.

secret treaties Agreements between states which were not made
public and therefore led to suspicions from other states. A contributing
factor to outbreak of WW1.

Secretariat The section of the League of Nations which carried out
administrative tasks and also the agencies of the League.

Self-determination The right of nations to rule themselves rather
than be part of larger empires.

Shares System which allows large or small investors to own part of
a company and get a share of its profits.

Shia (Shiite) One of the main branches of the Muslim faith.

Show trials Trials of political opponents which were given great
publicity — most prominent in the USSR under Stalin in the 1930s.

Social Democratic Party Main left wing (and generally most
popular) political party in Germany in the 1920s and 1930s. Eventually
banned by the Nazis when they came to power in 1933.

Socialism Political system in which government takes strong control
of economic and social life. In theory socialist societies would eventually
become Communist societies.

Socialist Revolutionaries Opposition group in Tsarist Russia, the
most well supported group as they had the support of the peasants.

Solidarity Polish trade union which emerged in the 1980s and
opposed the Communist government there.

Soviet republics The various smaller states which made up the
USSR.

Soviet sphere of influence Terms agreed at Yalta Conference in
1945 — Western powers agreed that Poland and other parts of Eastern
Europe would be under Soviet influence.

Soviet Union The former Russian empire after it became a
Communist state in the 1920s.

Soviets Councils of workers.

Spanish Civil War Conflict in Spain which was seen as a rehearsal
for WW2 when German and Italian forces intervened to support General
Franco.

Spartacists Communists in Germany in 1919 who wanted a
revolution in Germany similar to the 1917 revolution in Russia.
Speculation  Buying shares in the hope that their price will rise when they can be sold at a profit.
SA  The Brownshirts — stormtroopers of the Nazi party
SS  Organisation within the Nazi party which began as Hitler’s bodyguard but expanded to become a state within a state
Stalin  Leader of the USSR from 1929 to his death in 1953.
Stock market  Trading arena where investors can buy and sell shares in companies
Stolypin  Minister of the Tsar in imperial Russia.
Strength Through Joy  Leisure programme run by the Nazis in Germany to improve lives of ordinary people.
Sudetenland  Area of Czechoslovakia which bordered Germany and contained many German speakers. Taken over by Hitler in 1938 as part of the Munich Agreement.
Summit meeting  Meeting of leaders to discuss key issues e.g. US President Reagan and Soviet leader Gorbachev meetings in the 1980s.
Sunni  One of the main branches of the Muslim faith.
Superpower  A country in a dominant international position that is able to influence events.
Supreme Court  Highest court in the US, whose job was to rule if laws passed by the government were challenged as being unconstitutional.
Surveillance  Watching, usually by intelligence agencies or secret police.
Tariff/Tariffs  Taxes on imported goods which made them more expensive — often designed to protect makers of home produced goods.
Temperance  Movement which opposed alcohol.
Tennessee Valley Authority  Organisation set up by President Roosevelt to help provide economic development in the Tennessee Valley. Most famous projects were giant hydroelectric dams.
Tet Offensive  Attack launched by Vietcong and North Vietnamese forces in 1968. Seen by many as turning point in Vietnam War as US public turned against the war.
Trade sanctions  Restricting sale of goods to a nation or sales from a nation.
Trade union  Organisation which represents workers.
Treaty of Brest-Litovsk  Treaty between Germany and Russia in 1918 which ended war between the two. Germany took massive amounts of land and reparations.
Treaty of Versailles  Treaty which officially ended war between Allies and Germany in 1919. Controversial because of the terms which Germany claimed to be excessively harsh.
Trotsky  Leading figure in the Bolshevik Party, especially in the Russian Civil War 1918–21.
Truman Doctrine  Policy of US President Truman from 1947 to promise to help any state threatened by Communism.
Tsar  Ruler of Russia up until revolution in 1917.
Tsarina  Wife of Tsar.
Unanimous  Agreed by all.
United Nations  Organisation which succeeded League of Nations in 1945 and whose aim was to solve international disputes as well as promoting humanitarian causes.
US sphere of influence  Areas seen as under the control or political or economic influence of the USA.
USSR  The former Russian empire after it became a Communist state in the 1920s.
Viet Cong / Viet Minh  Underground army fighting against French rule in the 1950s and then government of South Vietnam and its US allies in Vietnam War.
Vietnamisation  Policy of handing over Vietnam War to South Vietnam forces.
Wall Street Crash  Collapse in value of US companies in October 1929 which led to widespread economic collapse.
War Communism  Policy pursued by Communist leader Lenin 1918–21 to try to build Communist society in Russia and also fight against his opponents. Caused major hardships and had to be temporarily replaced with New Economic Policy.
War guilt  Clause in Treaty of Versailles which forces Germany to accept blame for WW1.
Warsaw Pact  Alliance of USSR and Eastern European states to defend against attack and preserve Communist control in Eastern Europe.
West/Western Powers  Term generally used to refer to USA and its allies in the Cold War.
WMD (Weapons of Mass Destruction)  Missiles, bombs or shells which were armed with chemical, biological or nuclear weapons.
Yalta Conference  Conference between USA, USSR and Britain in 1945 to decide the shape of the world after WW2 ended.
Young Plan  American economic plan in 1929 to reorganise reparations payments to make it easier for Germany to pay.
Zemstvo  Local councils in Tsarist Russia.
Photo acknowledgments

b = bottom, c = centre, l = top, r = left, t = right
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